



**NOTICE OF PUBLIC MEETING
AND POSSIBLE EXECUTIVE SESSION OF THE
STATE OF ARIZONA
CITIZENS CLEAN ELECTIONS COMMISSION**

Location: Citizens Clean Elections Commission
1110 W. Washington, Suite 250
Phoenix, Arizona 85007

Date: Thursday, March 26, 2026

Time: 10:00 a. m.

Pursuant to A.R.S. § 38-431.02, notice is hereby given to the Commissioners of the Citizens Clean Elections Commission and the general public that the Citizens Clean Elections Commission will hold a regular meeting, which is open to the public on March 26, 2026. This meeting will be held at 10:00 a.m. **This meeting will be held in person and virtually. The meeting location will be open by 9:45 a.m. at the latest.** Instructions on how the public may participate in this meeting are below. For additional information, please call (602) 364-3477 or contact Commission staff at ccec@azcleelections.gov.

The meeting may be available for live streaming online at <https://www.youtube.com/c/AZCCEC>. You can also visit <https://www.azcleelections.gov/clean-elections-commission-meetings>. Members of the Citizens Clean Elections Commission may attend in person, by telephone, video, or internet conferencing.

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Members of the public may participate via Zoom by computer, tablet or telephone. A dial-in option is also available but you will not be able to use the Zoom raise hand feature, so the meeting administrator will assist phone attendees. Please keep yourself muted unless you are prompted to speak.

The Commission may allow time for public comment on any item on the agenda. Commission members may not discuss items that are not specifically identified on the agenda. Therefore, pursuant to A.R.S. § 38-431.01(H), action taken as a result of public comment will be limited to directing Commission staff to study the matter, responding to any criticism, or scheduling the matter for further consideration and decision at a later date.

The Commission may vote to go into executive session, which will not be open to the public, for the purpose of obtaining legal advice on any item listed on the agenda, pursuant to A.R.S. § 38-431.03 (A)(3). The Commission reserves the right at its discretion to address the agenda matters in an order different than outlined below.

Any person with a disability may request a reasonable accommodation, such as a sign language interpreter, by contacting the Commission at (602) 364-3477. Requests should be made as early as possible to allow time to arrange accommodations.

The agenda for the meeting is as follows:

- I. Call to Order.
- II. Discussion and Possible Action on Meeting Minutes for February 19, 2026 and March 19, 2026.
- III. Discussion and Possible Action on Executive Director’s Report, Enforcement and Regulatory Updates, and Legislative Update.

Note: The executive director’s report includes announcements and information about elections and campaign finance, a report on voter education activities, administrative information (including agreements with state budget units such as Arizona State University), information on candidates running clean, reports on legal proceedings involving Clean Elections and other Arizona election officials, a report on correspondence from other agencies, appointments, enforcement status, notice of closure of complaints, the regulatory agenda, reports of the Auditor General, and the Governor’s Regulatory Review Council. The legislative update includes bills that have or may be considered for action by the Arizona legislature or the Governor.

Materials are included in the Commission packet available on its website or by request at ccec@azcleaselections.gov.

- IV. Discussion and Possible Action *Arizona Citizens Clean Elections Comm'n v. Fontes*, No. CV-2025-064149 (Consol.) (Super. Ct. Ariz., Maricopa). Action on this item includes authorization of outside counsel to engage in appellate proceedings, including filing appropriate notices.

The Commission may vote to go into Executive Session, which is not open to the public, to receive legal advice or consult with its attorneys regarding this litigation. A.R.S. § 38-431.03(A)(3), (4).

- V. Discussion and Possible Action Proposed Amendment to Ariz. Admin. Code R2-20-702 use of clean funds.

- VI. Discussion and Possible Action on MUR 25-03, Monica Timberlake, 2024 legislative candidate, probable cause to believe violations of the Clean Elections Act and Rules occurred.

- VII. Public Comment.

This is the time for consideration of comments and suggestions from the public. Action taken as a result of public comment will be limited to directing staff to study the matter or rescheduling the matter for further consideration and decision at a later date or responding to criticism

- VIII. Adjournment.

This agenda is subject to change up to 24 hours prior to the meeting. A copy of the agenda background material provided to the Commission (with the exception of material relating to possible executive sessions) is available for public inspection at the Commission's office, 1110 W Washington St, #250, Phoenix, AZ 85007.

Dated this 24th day of March, 2026
Citizens Clean Elections Commission
Thomas M. Collins, Executive Director

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THE STATE OF ARIZONA
CITIZENS CLEAN ELECTIONS COMMISSION

REPORTER'S TRANSCRIPT OF PUBLIC MEETING

Phoenix, Arizona
February 19, 2026
10:00 a.m.

By: Kathryn A. Blackwelder, RPR
Certified Reporter
Certificate No. 50666



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<p>1 PUBLIC MEETING BEFORE THE CITIZENS CLEAN 2 ELECTIONS COMMISSION convened at 10:00 a.m. on February 3 19, 2026, at the State of Arizona, Clean Elections 4 Commission, 1110 West Washington, Conference Room, 5 Phoenix, Arizona, in the presence of the following 6 Board Members: 7 8 Mr. Mark Kimble, Chairman 9 Mr. Galen Paton 10 Ms. Christina Werther 11 Mr. Sam Crump 12 Mr. Steve Titla 13 14 OTHERS PRESENT: 15 Thomas M. Collins, Executive Director 16 Paula Thomas, Executive Officer 17 Mike Becker, Policy Director 18 Avery Xola, Voter Education Manager 19 Bill Richards, Richards & Moskowitz 20 Samantha Fox, Richards & Moskowitz 21 Craig Morgan, Taft Law 22 Cathy Herring, KCA 23 Renaldo Fowler, Member of the Public 24 Rivko Knox, Member of the Public 25</p>	<p>1 accept the minutes for last week -- or, last month. 2 CHAIRMAN KIMBLE: It's been moved that we 3 approve the minutes for the January 29th meeting. Is 4 there a second? 5 COMMISSIONER WERTHER: I second. 6 CHAIRMAN KIMBLE: Seconded by 7 Commissioner Werther. I will call the roll. 8 Commissioner Werther. 9 COMMISSIONER WERTHER: Aye. 10 CHAIRMAN KIMBLE: Commissioner Crump. 11 COMMISSIONER CRUMP: Aye. 12 CHAIRMAN KIMBLE: Commissioner Paton. 13 COMMISSIONER PATON: Aye. 14 CHAIRMAN KIMBLE: Chair votes aye. The 15 minutes are approved 4-to-nothing. 16 Item III, discussion and possible action on 17 the Executive Director's Report. 18 Tom. 19 MR. COLLINS: Thank you, Mr. Chairman, 20 Commissioners. I wanted to briefly, at the beginning 21 of this -- as you know, in the Report we have a 22 notation about some of our ongoing litigation that may 23 not be -- have action associated with it, but this 24 morning we got a ruling in the case Montenegro v. 25 Fontes. And Montenegro v. Fontes is a case about the</p>
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<p>1 P R O C E E D I N G 2 CHAIRMAN KIMBLE: Good morning. I'm 3 Mark Kimble, and Agenda Item I is the call to order. 4 It's 10:00 a.m. on February 19th, 2026, and I call this 5 meeting of the Citizens Clean Elections Commission to 6 order. 7 With that, we will take attendance. 8 Commissioners, please identify yourselves for the 9 record. 10 COMMISSIONER PATON: Galen Paton. 11 CHAIRMAN KIMBLE: Commissioner Werther. 12 COMMISSIONER WERTHER: Christina Werther. 13 CHAIRMAN KIMBLE: And Commissioner Crump. 14 COMMISSIONER CRUMP: Sam Crump. 15 CHAIRMAN KIMBLE: I don't believe we have 16 Commissioner Titla with us, but we have four Members, 17 which constitutes a quorum. 18 Item II, discussion and possible action on 19 meeting minutes for January 29th, 2026. Commissioners, 20 you have our meeting minutes from the January 29th 21 meeting in your packets. Is there any discussion? 22 (No response.) 23 CHAIRMAN KIMBLE: Hearing none, do I have a 24 motion to approve the minutes for January 29th? 25 COMMISSIONER PATON: I'll make a motion to</p>	<p>1 Legislature's challenge to Prop 211, so it's a 2 challenge that says that Prop 211 violates the 3 separation of powers and non-delegation-type rules -- 4 constitutional rules the -- by basically essentially 5 imbuing the Commission with too much power over -- over 6 that area. 7 So the result there is that the court said 8 that one portion of the Act is unconstitutional, an 9 Act -- a portion of the Act that purports to say, at 10 least in the view of what we said in our paper, is that 11 the Legislature's own agencies can't interfere with the 12 Commission's rulemaking process, right. So the 13 Legislature has leg counsel and other kinds of 14 administrative agencies. That phrase that's used in 15 the Act is legislative governmental body. And the 16 court, like other -- like prior courts who have looked 17 at this, concluded that that includes the Legislature. 18 You can't pass a law that prohibits the Legislature 19 from legislating, so, therefore, that portion is 20 unconstitutional. But the remainder of the claims that 21 the Legislature brought on separation of powers and 22 delegation were rejected. And in addition, that small 23 portion of Prop 211 that was declared to be 24 unconstitutional is severable, according to the court. 25 So that's all a long way of saying that we've</p>

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1 now had this case go up fully to the State Supreme
2 Court and come back down on remand, and the net result
3 on the merits now, instead of just on the question of
4 standing, is basically where we were coming out of the
5 trial court -- coming out of the Court of Appeals in --
6 a year ago. So the lack of an injunction basically
7 means that, at least in that case, Prop 211 continues
8 to be enforced.

9 And then we have still pending at the -- at
10 the State Supreme Court the challenge to it by some
11 groups and individuals arguing it violates their state
12 constitutional free speech rights and a challenge at --
13 that's pending at the Ninth Circuit regarding a
14 First -- the First Amendment.

15 So I wanted to mention that up front. I
16 think that's -- I mean, you know -- I mean, from our
17 perspective as staff members, it's -- it's not -- not
18 an unexpected result, but, you know, nevertheless, you
19 know -- you know, it means that we'll continue -- until
20 these other shoes drop, for the time being Prop 211
21 continues to be enforced. So I wanted to mention that
22 up front.

23 And obviously, Mr. Chair, if you would --
24 anyone wants to ask me questions about that specific
25 thing, I'm happy to do that, or I've got the rest of

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1 the Report, whatever you prefer.

2 CHAIRMAN KIMBLE: Any questions from the
3 Commission specific to Tom's discussion?
4 (No response.)

5 CHAIRMAN KIMBLE: Okay. Tom.

6 MR. COLLINS: Okay. Thanks. So getting back
7 to the Report, you know, since we last met, the
8 Legislature did pass the bill to change the primary
9 date to two weeks earlier than it had been. That moves
10 the qualifying period up for clean candidates up two --
11 up two weeks, it moves the filing period for candidate
12 up two weeks. So we'll be -- you know, we're working
13 on that and working on communicating that out.

14 I think that at this point candidates
15 hopefully are pretty well aware of this. My own
16 anecdotal experience is that they're learning about
17 this on a rolling basis, depending upon the
18 jurisdiction in which they're operating.

19 As far as voter education outreach events, I
20 think it's been -- this has -- this first quarter of
21 the year so far has been, I think, in my view, one of
22 the most active we've had, in terms of outreach, in
23 years. You know, Avery was at the -- down in Sells for
24 the Tohono O'oodham Rodeo. He'll be out at -- out in
25 Lost Dutchman this -- what, next weekend?

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1 MR. XOLA: Yeah, the 28th.

2 MR. COLLINS: 28th. And then -- and then he
3 was at the -- and Captain Activate were at Youth Day at
4 the Capitol, so --

5 We'll have -- debate production is under way
6 and the Voter Guide process is under way. We're going
7 to have more different versions of the Voter Guide this
8 year than we have ever had. And we're continuing to
9 see candidate -- do candidate workshops. We've had
10 candidate -- 29 candidates attend those workshops.

11 I think those are really the highlights I
12 wanted to -- I wanted to hit, Commissioners. So if you
13 have any questions for me, I'm happy to take them.

14 CHAIRMAN KIMBLE: Do any Commissioners
15 have -- excuse me -- any questions for Tom on the
16 Executive Director's Report?
17 (No response.)

18 CHAIRMAN KIMBLE: Okay. Thank you, Tom.

19 Item IV, discussion and possible action on
20 probable cause, MUR 25-03, Monica Timberlake. Item IV
21 is a discussion and possible action on whether probable
22 cause exists to believe violations occurred in MUR
23 25-03 involving Monica Timberlake, a 2024 legislative
24 candidate.

25 Commissioners, you have the Executive

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1 Director's Report. We'll hear from the Executive
2 Director and then hear from Ms. Timberlake or her
3 representative, if either of them are present.

4 Tom.

5 MR. COLLINS: Yes. Mr. Chair, just this
6 morning we got a communication from Ms. Timberlake
7 respecting -- she has an appointment today that -- it's
8 a medical appointment that requires her to travel this
9 morning, so she's not available. I have communicated
10 to her, you know, whether or not she'll be available
11 next month.

12 My sort of -- I think my -- my own sort of
13 gut is that it would be -- if there's a possibility
14 that she could make it here, it might be better to save
15 my presentation for when she is available and can
16 provide some response to the Commission, but I guess I
17 don't have -- I don't have very strong feelings about
18 that, but I -- but I think that may be the -- may be
19 the better course.

20 I'm a -- I'm -- obviously we want to make
21 sure that the candidates have notice. We think in this
22 case -- I think it's pretty clear that the -- that the
23 candidate has had lots of notice about lots of
24 different things. That said, you know, I mean,
25 obviously it's up to you. But before I started, I

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1 wanted to, you know, bring that up and, you know -- you
2 know, like I said, my -- my preference, but not a
3 strong preference, would be maybe we move this to next
4 month.
5 CHAIRMAN KIMBLE: Commissioners, do you have
6 a preference on this? Do you want to proceed? Do you
7 want to put it off for a month?
8 COMMISSIONER PATON: I have a --
9 CHAIRMAN KIMBLE: Commissioner Paton.
10 COMMISSIONER PATON: -- comment.
11 This is like almost two years ago. I think
12 we should just get on with it.
13 CHAIRMAN KIMBLE: Okay. Any other
14 Commissioners wish to make comments on this?
15 COMMISSIONER WERTHER: Mr. Chair, I would
16 say, I mean, I guess I almost kind of lean towards what
17 Tom just mentioned, right. I think if the notice has
18 been provided, we can move forward; if we want to
19 provide her with one more opportunity to show up next
20 time, I mean, that's fine too. I don't really have a
21 strong preference either way.
22 MR. COLLINS: Mr. Chairman.
23 CHAIRMAN KIMBLE: Okay. Thank you,
24 Commissioner Werther.
25 Tom.

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1 MR. COLLINS: One thing I will note is,
2 regardless, we will have to come back presumably at
3 least one more time for either a penalty phase or a
4 conciliation, so this won't be the last time you see
5 the matter.
6 CHAIRMAN KIMBLE: Commissioner Crump, do you
7 have a position on this?
8 COMMISSIONER CRUMP: I kind of agree with
9 Commissioner Paton. I feel like it's time to move
10 forward with it.
11 COMMISSIONER TITLA: Yeah, Chairman.
12 CHAIRMAN KIMBLE: Commissioner Titla, yes.
13 The record shows that Commissioner Titla is attending.
14 COMMISSIONER TITLA: Yeah, thank you. I got
15 on -- I got on earlier and I didn't want to interrupt
16 our esteemed Director in his Report, so now I heard the
17 Report.
18 But anyway, thank you for the information,
19 Director, in this case. I think that we need to
20 provide some due process to the person. And if she's
21 unable to attend today for some reason, I don't know
22 why, I think we should give her another chance to come
23 next month. And then if, you know, she can provide
24 some response to the claim, as noted by the Executive
25 Director, then I'm inclined to follow that.

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1 I think that one of the fundamental aspects
2 of charges or hearings or notices is that we should
3 always try, as much as possible, to give the other
4 party an opportunity to respond to anything that we
5 have that goes forward. And after we have exhausted
6 our notices and opportunities given to the other party,
7 then I think that maybe at that point we can proceed to
8 the -- to the charges as presented by the Executive
9 Director. Thank you.
10 CHAIRMAN KIMBLE: Thank you,
11 Commissioner Titla. I tend to agree with you,
12 Commissioner Titla. Although I do feel that we've been
13 bending over backwards to make sure that she does have
14 due process, I don't see any -- any harm in putting it
15 off for another month, since it's going to come back
16 again anyway.
17 I think we're -- we seem kind of evenly split
18 on this. Commissioner Crump, Commissioner Paton want
19 to move ahead; Commissioner Titla and I want to wait
20 until next month. Commissioner Werther, I'm not
21 totally clear on what your wishes are. You could go
22 either way?
23 COMMISSIONER WERTHER: Yeah. I mean,
24 Mr. Chairman, to me -- I mean, as long as we provided
25 all the notices, I think if the Commission wanted to

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1 hear it today I'd be comfortable doing that and moving
2 forward. But again, if we want to wait another month,
3 I also recognize that when someone comes back later and
4 tries to, you know, contest any type of, you know,
5 recommendation or penalty, it's always helpful if we
6 can show we were sort of above and beyond, right, that
7 we did everything we could to let them have as much
8 chance to respond as possible. So that's why, yeah,
9 I'm pretty squarely in the middle, so -- sorry.
10 CHAIRMAN KIMBLE: Well, that's not
11 tremendously helpful, but thank you.
12 COMMISSIONER PATON: I would just say, I
13 mean, if it's that split, then I can wait. I mean, I
14 don't want to be an impediment or anything, so we can
15 -- you know, I can change my mind and just wait a
16 month.
17 CHAIRMAN KIMBLE: I -- I think we ought to
18 wait a month. Since it's a medical issue, I'm tempted
19 to give her the benefit of the doubt, even though I
20 think we've given her the benefit of the doubt for
21 many, many months, as Commissioner Paton has pointed
22 out. But I don't see any harm in saying, okay, we'll
23 give you one more month, you better show up.
24 So we'll set aside Item IV for now and move
25 on to Item V, discussion and possible action, Clean

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1 Elections Commission versus Fontes. Commissioners,
2 this item concerns our ongoing litigation with the
3 Secretary of State. As indicated in the Agenda, the
4 Commission may vote to go into executive session to
5 receive legal advice or consult with our attorneys.
6 Before we do that, are there any questions
7 from Members of the Commission that we want to deal
8 with in open session?
9 (No response.)
10 CHAIRMAN KIMBLE: Hearing none, is there a
11 motion to go into executive session on Item No. V?
12 COMMISSIONER WERTHER: I move to go into
13 executive session.
14 CHAIRMAN KIMBLE: Okay, Commissioner Werther.
15 Is there a second?
16 COMMISSIONER PATON: I'll second.
17 CHAIRMAN KIMBLE: It's been moved and
18 seconded that we go into executive session. I will
19 call the roll.
20 Commissioner Werther.
21 COMMISSIONER WERTHER: Aye.
22 CHAIRMAN KIMBLE: Commissioner Crump.
23 COMMISSIONER CRUMP: Aye.
24 CHAIRMAN KIMBLE: Commissioner Paton.
25 COMMISSIONER PATON: Aye.

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1 CHAIRMAN KIMBLE: Commissioner Titla.
2 COMMISSIONER TITLA: Aye.
3 CHAIRMAN KIMBLE: Chair votes aye. We're
4 going to go into executive session. Thank you.
5 (The following section of the meeting is in
6 executive session and bound under separate cover.)
7 * * * * *
8 (End of executive session. Public meeting
9 resumes at 10:53 a.m.)
10 CHAIRMAN KIMBLE: We're back in open session.
11 We'll move on to Item VI, discussion and possible
12 action on 2026 legislation. Item VI is discussion and
13 possible action on election and campaign finance
14 legislation from the 2026 legislative session,
15 including House Bill 2022 and Senate Bills 1687 and
16 1609. There's a brief overview of some of the bills
17 that Mike is tracking in the packet.
18 Does anyone have any questions for Tom or
19 Mike?
20 (No response.)
21 CHAIRMAN KIMBLE: Any other questions or
22 discussions from the Commission on this?
23 (No response.)
24 CHAIRMAN KIMBLE: I had one question, Mike.
25 I can't remember which number it is, but the bill that

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1 deals with the Independent Party mess, where does that
2 stand and what is the outlook for it? I know that's an
3 impossible question, but that's why you get the big
4 bucks.
5 MR. BECKER: Hi, Mr. Chairman, Commissioners.
6 That bill has not been heard. It's still kind of out
7 there. There's been a lot of press conferences about
8 it. The sponsor of the bill is -- he's not sure
9 whether or not he wants to have it apply to this
10 election cycle. He may amend it or have it amended on
11 the floor to apply starting in 2028 or 2030, so --
12 CHAIRMAN KIMBLE: And as it's now written,
13 it's retroactive --
14 MR. BECKER: Correct.
15 CHAIRMAN KIMBLE: -- to 2024?
16 MR. BECKER: Mr. Chairman, Commissioners,
17 yes, that's correct, it would -- it would be
18 retroactive to 2024. So the issue that we're
19 discussing on the -- about the Independent Party would
20 not be in existence at that point and the name change
21 would not work.
22 CHAIRMAN KIMBLE: So is it likely to die
23 or...
24 MR. BECKER: Mr. Chairman, Commissioners, you
25 can never say never on bills. I mean, they -- they may

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1 not be heard in a committee, but then come back as a
2 striker somewhere, be brought back on the floor. So
3 until they sine die, you never know when a bill is
4 actually going to be dead, unfortunately.
5 CHAIRMAN KIMBLE: And have we actively taken
6 a position on this?
7 MR. BECKER: Mr. Chairman, Commissioners, no,
8 we have not. We've just been monitoring it.
9 CHAIRMAN KIMBLE: Okay.
10 COMMISSIONER PATON: So it's still in
11 committee?
12 MR. BECKER: Mr. Chairman, Commissioners,
13 yes.
14 CHAIRMAN KIMBLE: Tom, did you want to say
15 something?
16 MR. COLLINS: It's on the judiciary and
17 elections agenda for tomorrow. They have a special
18 meeting. They're running out of time in the house of
19 origin for bills, so -- but as Mike said, if it doesn't
20 go there, you know, there's still --
21 COMMISSIONER PATON: Who's the sponsor?
22 MR. COLLINS: Senator Shope.
23 And Mike is right about the retroactivity
24 piece. I mean, it's also got an emergency clause, so
25 as it's drafted I think it would have to get a

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<p>1 two-thirds vote, you know, so...</p> <p>2 CHAIRMAN KIMBLE: Okay. Thank you.</p> <p>3 Thank you, Mike.</p> <p>4 Does any other Member of the Commission have</p> <p>5 any other questions?</p> <p>6 (No response.)</p> <p>7 CHAIRMAN KIMBLE: Okay. Thank you.</p> <p>8 Item VII, discussion and possible action on</p> <p>9 amendment to Rule R2-20-113, Voter Education Guide.</p> <p>10 Item VII is discussion and possible action on an</p> <p>11 amendment to Rule R2-20-113 relating to the</p> <p>12 Commission's Voter Education Guide. This rule</p> <p>13 dovetails with the statutory provisions to implement</p> <p>14 preparation and publication of the Guide. The question</p> <p>15 before us is to publish this rule for public comment.</p> <p>16 Tom, do you want to talk -- take us through</p> <p>17 this proposed amendment?</p> <p>18 MR. COLLINS: Yeah. Mr. Chairman,</p> <p>19 Commissioners, just really quickly, we were working on</p> <p>20 some items and -- so in 2025 the Legislature passed a</p> <p>21 bill that expanded the Voter Education Guide to include</p> <p>22 County candidates. We were working on some other stuff</p> <p>23 and realized that, in fact, the rule we have on --</p> <p>24 respecting the Voter Education Guide actually uses the</p> <p>25 statutory -- repeats the existing statutory language,</p>	<p>1 want to make sure that we don't have the problem going</p> <p>2 forward. And then secondly, as I say, we want to -- we</p> <p>3 thought while we're in there we may as well lay out</p> <p>4 precisely what we're doing currently, you know,</p> <p>5 including the photo, as I say, which we've been doing</p> <p>6 for -- for the entire existence of the Guide.</p> <p>7 So that's why we're asking for this to be</p> <p>8 advanced for public comment. You know, there's a whole</p> <p>9 process from here. You know, I don't anticipate</p> <p>10 substantive comments about this, but nevertheless, we</p> <p>11 will do that if you approve.</p> <p>12 CHAIRMAN KIMBLE: Thank you, Tom.</p> <p>13 Does anyone have any questions for Tom on</p> <p>14 this proposed amendment?</p> <p>15 (No response.)</p> <p>16 CHAIRMAN KIMBLE: If not, do I have a motion</p> <p>17 to publish the proposed rule for public comment?</p> <p>18 COMMISSIONER TITLA: Chairman, I make a</p> <p>19 motion to approve for public comment.</p> <p>20 CHAIRMAN KIMBLE: Thank you,</p> <p>21 Commissioner Titla.</p> <p>22 Is there a second?</p> <p>23 COMMISSIONER PATON: I'll second.</p> <p>24 COMMISSIONER WERTHER: Second.</p> <p>25 CHAIRMAN KIMBLE: Seconded by</p>
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<p>1 so that needs to be updated.</p> <p>2 It's superceded by the statute, so this is a</p> <p>3 formality change. I mean, I don't think a person could</p> <p>4 use the rule to say we cannot include County</p> <p>5 candidates, right. That's -- that would be --</p> <p>6 You know, but nevertheless, the way we would</p> <p>7 do this going forward would be by cross-reference</p> <p>8 between the rule and the statute so that we don't have</p> <p>9 the occasion where this -- if the Voter Education Guide</p> <p>10 were updated again, we would -- we wouldn't have to do</p> <p>11 that. So that's -- that's the change.</p> <p>12 It also adds in some additional items that</p> <p>13 we've added in over the years. Again, is that</p> <p>14 necessary? No. Under the rule language the rule says</p> <p>15 it shall -- it has a minimum of what shall be there.</p> <p>16 We've never specified, for example, the availability of</p> <p>17 a photograph, even though that's been in there since</p> <p>18 the inception of the Act. So, you know, we just</p> <p>19 thought maybe we should go ahead and add that in so</p> <p>20 everything matches up while we're -- while we're</p> <p>21 amending.</p> <p>22 So from my perspective, again, we don't</p> <p>23 anticipate anybody having a serious substantive concern</p> <p>24 or suggesting that the rule limits the statute in some</p> <p>25 way, but in the event that that were to come up, we</p>	<p>1 Commissioner Paton. I will call the roll.</p> <p>2 Commissioner Werther.</p> <p>3 COMMISSIONER WERTHER: Aye.</p> <p>4 CHAIRMAN KIMBLE: Commissioner Crump.</p> <p>5 COMMISSIONER CRUMP: Aye.</p> <p>6 CHAIRMAN KIMBLE: Commissioner Paton.</p> <p>7 COMMISSIONER PATON: Aye.</p> <p>8 CHAIRMAN KIMBLE: Commissioner Titla.</p> <p>9 COMMISSIONER TITLA: Aye.</p> <p>10 CHAIRMAN KIMBLE: Chair votes aye. The</p> <p>11 motion is approved 5-to-nothing.</p> <p>12 Item VIII, discussion and possible action on</p> <p>13 the 2025 annual report. Item VIII is discussion and</p> <p>14 possible action on our 2025 annual report. You have a</p> <p>15 draft of the report in your packets. Is there any</p> <p>16 questions or discussions?</p> <p>17 Tom, did you want to say anything about this?</p> <p>18 MR. COLLINS: I don't -- I don't -- I don't</p> <p>19 think so. Mr. Chairman, Commissioners, no. Mike</p> <p>20 coordinated putting this together, and thank you for</p> <p>21 doing it. And it features, you know, Captain Activate,</p> <p>22 you know, which -- you know, which I guarantee means it</p> <p>23 will get opened, which I can't necessarily say that is</p> <p>24 probably true about our prior annual reports.</p> <p>25 CHAIRMAN KIMBLE: Yeah. I will note,</p>

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1 Captain Activate has totally hijacked the --
2 COMMISSIONER PATON: The all-star.
3 CHAIRMAN KIMBLE: Yeah. There's some
4 passing mention of the Members of the Commission, but
5 Captain Activate is front and center.
6 Do I have a motion to approve the 2025 annual
7 report for final proofing and distribution?
8 COMMISSIONER TITLA: Chairman, I make the
9 motion.
10 CHAIRMAN KIMBLE: Thank you,
11 Commissioner Titla.
12 Is there a second?
13 COMMISSIONER WERTHER: Second.
14 CHAIRMAN KIMBLE: It's been moved and
15 seconded that we approve the 2025 annual report for
16 final proofing and distribution. I'll call the roll.
17 Commissioner Werther.
18 COMMISSIONER WERTHER: Aye.
19 CHAIRMAN KIMBLE: Commissioner Crump.
20 COMMISSIONER CRUMP: Aye.
21 CHAIRMAN KIMBLE: Commissioner Paton.
22 COMMISSIONER PATON: Aye.
23 CHAIRMAN KIMBLE: Commissioner Titla.
24 COMMISSIONER TITLA: Aye.
25 CHAIRMAN KIMBLE: Chair votes aye. The

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1 motion is approved 5-to-nothing.
2 Item IX is -- is recognition of Renaldo
3 Fowler, Senior Staff Advocate with Disability Rights
4 Arizona. Renaldo has worked in the disability advocacy
5 field for nearly four decades. He has been a voice in
6 the state regarding racial discrimination, as well as
7 the underserved needs of African American students in
8 special education. Renaldo also is co-founder of the
9 African American Conference on Disabilities, the
10 premier comprehensive disability conference in the
11 United States that addresses the intersection between
12 race and disability.
13 And importantly for us here at Clean
14 Elections, Renaldo has worked with Arizona elections
15 officials and advocates from the disability community
16 to improve access to the electoral process for
17 Arizonians with disabilities. Renaldo has been a
18 valued partner to the Commission and to voters across
19 Arizona, and we want to recognize his contributions.
20 Avery, I understand there's something you'd
21 like to say too?
22 MR. XOLA: Yes, Chairman.
23 Chairman, Commissioners, Gina couldn't be
24 here today. She's not feeling well. But she did write
25 some remarks out that I'm going to read on her behalf.

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1 MS. HERRING: Oh, Avery, click -- your mic is
2 muted.
3 MR. XOLA: Chairman, Commissioners, Gina
4 couldn't be here today because she's not feeling well,
5 but I'm going to read some remarks on her behalf that
6 talk about our distinguished friend Renaldo Fowler.
7 And I just want to say that I am blessed to have known
8 him, for him to -- you know, for all the things that I
9 learned from working with him, and it's really been a
10 privilege to, you know, work alongside him. But here's
11 the remarks.
12 It has been an incredible honor to work
13 alongside Renaldo over the years. More than just a
14 colleague, he has been a true champion for voters with
15 disabilities, working tirelessly to ensure that every
16 citizen can cast their ballot with the independence and
17 dignity they deserve.
18 In my experience as an election official,
19 I've never seen a discussion or an accessibility -- on
20 accessibility that didn't have Renaldo at its center.
21 His leadership didn't just invite collaboration, it
22 demanded it. He possessed a unique ability to bring
23 election officials together from across the state,
24 ensuring that accessibility was never an afterthought,
25 but the very foundation of our election planning.

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1 Renaldo's initiatives left a permanent mark
2 on Clean Elections. Together we launched a voter
3 education campaign for those without permanent
4 addresses, a project that remains a vital source on our
5 website today because of its enduring importance.
6 Beyond our office, his impact is felt
7 nationwide through his founding of the African American
8 Conference on Disabilities, now the premier event in
9 that field.
10 But while his resume is filled with
11 milestones, Renaldo's true legacy lies in his spirit.
12 To be in his presence is to witness a rare gentle
13 fierceness. He can command a room without saying a
14 single word because his integrity speaks for him. He
15 inspires you to be better, to work harder, and to
16 champion the cause with the same heart that he does.
17 The state of Arizona and the disability
18 community are profoundly better because of Renaldo's
19 dedicated 41 years to protecting the rights of others.
20 Renaldo, thank you feels insufficient. Instead, I
21 offer you this: My word that I will continue to serve
22 voters in a way that honors the legacy you've built.
23 Thank you for everything. Gina.
24 And Clean Elections, we also echo those
25 sentiments, Renaldo.

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1 MR. FOWLER: Thank you. Thank you.
2 MR. XOLA: Chairman, Commissioners.
3 CHAIRMAN KIMBLE: Thank you very much, Avery
4 and Gina. We appreciate it.
5 Mr. Fowler, we have a plaque we'd like to
6 give you.
7 MR. FOWLER: Thank you, Mr. Commissioner.
8 Appreciate it. Thank you. Thank you.
9 CHAIRMAN KIMBLE: Thanks for sitting through
10 all this meeting.
11 MR. FOWLER: Oh, no. It was a good
12 experience.
13 MR. XOLA: Can I take a picture?
14 MR. FOWLER: Yeah, could you take a picture?
15 MS. THOMAS: Can we get the picture with the
16 Commissioners too on the screen? Right in the center.
17 Thank you.
18 MR. FOWLER: I'll send one to my dad.
19 MR. XOLA: Perfect. Thank you, Chairman.
20 MR. FOWLER: Thank you. Appreciate it.
21 (Applause.)
22 CHAIRMAN KIMBLE: Item X, public comment.
23 This is the time for consideration of comments and
24 suggestions from the public. Action taken as a result
25 of public comment will be limited to directing staff to

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1 study the matter, rescheduling it for further
2 consideration, or responding to criticism. Please
3 limit your comments to no more than two minutes.
4 Does any member of the public wish to
5 comment? Anyone here wish to say anything?
6 (No response.)
7 CHAIRMAN KIMBLE: Anyone on Zoom wish to make
8 a comment? Ms. Knox, I see you are there. If you wish
9 to make a comment, you're welcome to.
10 (No response.)
11 CHAIRMAN KIMBLE: Hearing nothing, the public
12 may also submit comments by e-mail at
13 ccec@azcleanelections.gov.
14 Item XI, adjournment. At this time, I
15 would entertain a motion to adjourn.
16 COMMISSIONER WERTHER: I move to adjourn.
17 CHAIRMAN KIMBLE: Thank you,
18 Commissioner Werther.
19 Is there a second?
20 COMMISSIONER PATON: Second.
21 CHAIRMAN KIMBLE: Thank you,
22 Commissioner Paton.
23 It's been moved and seconded that we adjourn.
24 I'll call the roll.
25 Commissioner Werther.

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1 COMMISSIONER WERTHER: Aye.
2 CHAIRMAN KIMBLE: Commissioner Crump.
3 COMMISSIONER CRUMP: Aye.
4 CHAIRMAN KIMBLE: Commissioner Paton.
5 COMMISSIONER PATON: Aye.
6 CHAIRMAN KIMBLE: Commissioner Titla.
7 COMMISSIONER TITLA: Aye.
8 CHAIRMAN KIMBLE: Chair votes aye. We are
9 adjourned. Thank you.
10 (The meeting concluded at 11:08 a.m.)
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1 STATE OF ARIZONA)
) ss.
2 COUNTY OF MARICOPA)
3
4 BE IT KNOWN that the foregoing proceedings
5 were taken by me; that I was then and there a Certified
6 Reporter of the State of Arizona; that the proceedings
7 were taken down by me in shorthand and thereafter
8 transcribed into typewriting under my direction; that
9 the foregoing pages are a full, true, and accurate
10 transcript of all proceedings had and adduced upon the
11 taking of said proceedings, all to the best of my skill
12 and ability.
13
14 I FURTHER CERTIFY that I am in no way related
15 to nor employed by any of the parties hereto nor am I
16 in any way interested in the outcome hereof.
17
18 DATED at Tempe, Arizona, this 20th day of
19 February, 2026.
20
21 
22
23 Kathryn A. Blackwelder, RPR
24 Certified Reporter #50666
25

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THE STATE OF ARIZONA
CITIZENS CLEAN ELECTIONS COMMISSION

REPORTER'S TRANSCRIPT OF PUBLIC MEETING
(Via Videoconference)

Phoenix, Arizona

March 19, 2026

11:00 a.m.

Miller Certified Reporting, LLC
PO Box 513, Litchfield Park, AZ 85340
(P) 623-975-7472
www.MillerCertifiedReporting.com

Reported By:
Angela Furniss Miller, RPR
Certified Reporter (AZ 50127)

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1 PUBLIC MEETING, BEFORE THE CITIZENS CLEAN ELECTIONS
 2 COMMISSION, convened at 11:00 a.m. on March 19, 2026, via
 3 videoconference, in the presence of the following Board
 4 Members:
 5 Mr. Mark S. Kimble, Chairman
 6 Ms. Christina Werther
 7 Mr. Sam Crump
 8 Mr. Galen Paton
 9 Mr. Steve Titla

10 OTHERS PRESENT:
 11 Thomas M. Collins, Executive Director
 12 Paula Thomas, Executive Officer
 13 Avery Xola, Voter Education Manager
 14 Alec Shaffer, Web Content Manager
 15 Mary O'Grady, Osborn Maledon
 16 Alexandra Karpurk, Osborn Maledon
 17 Jessica Painter, KCA

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1 CHAIRMAN KIMBLE: Hearing none, do I have a
 2 motion to go into executive session on Item Number II?
 3 COMMISSIONER WERTHER: Mr. Chairman, I move to
 4 go into executive session.
 5 CHAIRMAN KIMBLE: Thank you.
 6 COMMISSIONER TITLA: I second that motion.
 7 CHAIRMAN KIMBLE: Commissioner Titla, thank
 8 you for seconding that. And let the record show Commissioner
 9 Titla is with us, and we have all five commissioners.
 10 I'm now going to call the roll on motion to go into
 11 executive session on Item II.
 12 Commissioner Werther.
 13 I think -- I think you're on.
 14 COMMISSIONER WERTHER: Aye.
 15 CHAIRMAN KIMBLE: I can now hear you, yes.
 16 Commissioner Crump.
 17 COMMISSIONER CRUMP: Aye.
 18 CHAIRMAN KIMBLE: Commissioner Paton.
 19 COMMISSIONER PATON: Aye.
 20 CHAIRMAN KIMBLE: Commissioner Titla.
 21 COMMISSIONER TITLA: Aye.
 22 CHAIRMAN KIMBLE: Chair votes aye. The vote
 23 is 5-to-nothing. We will go into executive session.
 24 (Whereupon the proceeding is in executive session
 25 from 11:20 a.m. until 11:29 a.m.)

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P R O C E E D I N G

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 2
 3 CHAIRMAN KIMBLE: Good morning. I'm Mark
 4 Kimble. Agenda Item I is the call to order. It is
 5 11:00 a.m. on March 19, 2026, and I call this meeting of the
 6 Citizens Clean Elections Commission to order.
 7 With that we will take attendance. Commissioners,
 8 please identify yourselves for the record.
 9 COMMISSIONER WERTHER: Christina Werther.
 10 COMMISSIONER PATON: Galen Paton.
 11 COMMISSIONER CRUMP: Sam Crump.
 12 CHAIRMAN KIMBLE: And I'm Mark Kimble. We
 13 have four out of the five commissioners here; we have a
 14 quorum.
 15 With that we'll proceed to Item II. Discussion
 16 possible action on notice of cross-appeal *Montenegro v.*
 17 *Fontes.*
 18 Commissioners, Item II concerns whether to file a
 19 notice of cross-appeal in the Montenegro matter. Mary
 20 O'Grady who has been representing the Commission on this
 21 matter is here.
 22 Do we have any comments from Commissioners in open
 23 session before we entertain a motion to go into executive
 24 session?
 25 (No audible response.)

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 3 (Whereupon all members of the public are present
 4 and the proceeding resumes in general session.)
 5
 6 CHAIRMAN KIMBLE: Okay. I think we are still
 7 waiting for...
 8 Okay. We have all the Commissioners back in open
 9 session as well as our attorneys and Tom.
 10 So to the Commission, do I have any motion
 11 regarding the filing of a notice of cross-appeal?
 12 COMMISSIONER WERTHER: Mr. Chairman. I move
 13 to --
 14 CHAIRMAN KIMBLE: Commissioner Werther.
 15 COMMISSIONER WERTHER: -- direct legal counsel
 16 to file a motion to cross-appeal in the *Montenegro v. Fontes*
 17 case as discussed in executive session.
 18 CHAIRMAN KIMBLE: Thank you, Commissioner
 19 Werther.
 20 Is there a second?
 21 COMMISSIONER TITLA: I second that motion,
 22 Chairman.
 23 CHAIRMAN KIMBLE: Thank you, Commissioner
 24 Titla.
 25 It's been moved and seconded that we authorize

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1 Counsel to file a notice of cross-appeal.
 2 I will call the roll.
 3 Commissioner Werther.
 4 COMMISSIONER WERTHER: Aye.
 5 CHAIRMAN KIMBLE: Commissioner Crump.
 6 COMMISSIONER CRUMP: Aye.
 7 CHAIRMAN KIMBLE: Commissioner Titla.
 8 COMMISSIONER TITLA: Aye.
 9 CHAIRMAN KIMBLE: Commissioner Patton.
 10 COMMISSIONER PATTON: Aye.
 11 CHAIRMAN KIMBLE: Chair votes aye. The motion
 12 is approved 5-to-nothing.
 13 Thank you.
 14 That will move on to Item III, public comment.
 15 This is the time for consideration of comments and
 16 suggestions from the public. Action taken as a result of
 17 public comment will be limited to directing staff to study
 18 the matter, rescheduling the matter for further consideration
 19 or responding to criticism. Please keep your comments
 20 concise.
 21 Does any member of the public wish to comment? Is
 22 there any member -- anyone on Zoom who wishes to comment?
 23 (No audible response.)
 24 CHAIRMAN KIMBLE: I do not see anyone. Am I
 25 missing anything?

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1 adjourned.
 2 Thank you very much.
 3 (Meeting concludes at 11:32 a.m.)
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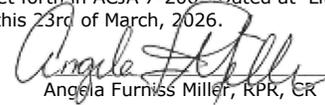
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1 MR. COLLINS: No. I think we're good.
 2 CHAIRMAN KIMBLE: Okay. Thank you, Tom.
 3 The public may also submit comments by e-mail at
 4 ccec@cleanelections.gov.
 5 Item IV, adjournment. If there's no further
 6 business, I will entertain a motion to adjourn.
 7 COMMISSIONER WERTHER: Mr. Chairman, I move to
 8 adjourn.
 9 CHAIRMAN KIMBLE: Thank you, Commissioner
 10 Werther.
 11 Is there a second?
 12 COMMISSIONER CRUMP: Second.
 13 CHAIRMAN KIMBLE: Thank you, Commissioner
 14 Crump.
 15 It's been moved and seconded that we adjourn. I
 16 will call the roll.
 17 Commissioner Werther.
 18 COMMISSIONER WERTHER: Aye.
 19 CHAIRMAN KIMBLE: Commissioner Crump.
 20 COMMISSIONER CRUMP: Aye.
 21 CHAIRMAN KIMBLE: Commissioner Titla.
 22 COMMISSIONER TITLA: Aye.
 23 CHAIRMAN KIMBLE: Commissioner Patton.
 24 COMMISSIONER PATTON: Aye.
 25 CHAIRMAN KIMBLE: Chair votes aye. We are
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C E R T I F I C A T E

1
 2
 3 STATE OF ARIZONA)
 4) ss.
 5 COUNTY OF MARICOPA)
 6
 7 BE IT KNOWN that the foregoing proceedings were
 8 taken before me, Angela Furniss Miller, Certified Reporter
 9 No. 50127, all done to the best of my skill and ability;
 10 that the proceedings were taken down by me in shorthand and
 11 thereafter reduced to print under my direction.
 12
 13 I CERTIFY that I am in no way related to any of the
 14 parties hereto nor am I in any way interested in the outcome
 15 thereof.
 16
 17 I FURTHER CERTIFY that I have complied with the
 18 requirements set forth in ACJA 7-206. Dated at Litchfield
 19 Park, Arizona, this 23rd of March, 2026.
 20

 21 Angela Furniss Miller, RPR, CR
 22 CERTIFIED REPORTER (AZ50127)
 23
 24 * * *
 25
 I CERTIFY that Miller Certified Reporting, LLC, has
 complied with the requirements set forth in ACJA 7-201 and
 7-206. Dated at LITCHFIELD PARK, Arizona, this 23rd of
 March, 2026.


 Miller Certified Reporting, LLC
 Arizona RRF No. R1058

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**CITIZENS CLEAN ELECTIONS COMMISSION
EXECUTIVE DIRECTOR REPORT
March 26, 2026**

Announcements:

- **Debate Schedule is Live!**

The debate schedule has been posted on the website.

<https://www.azcleelections.gov/debate-information>. Broadcast debates will be produced at Sneaky Big Studio and in partnership with RIESTER and the Arizona Media Association. Non-broadcast debates will be produced virtually, in partnership with the Arizona Agenda. You can see the broadcast facility website here: <https://sneakybig.com/>.



- The candidate filing period for the July 21 primary concluded on March 23. **Candidates can continue to gather qualifying contributions the clean funding.**
- The next local election is May 19. The voter registration deadline is April 20 and voting begins April 22. Staff is working on outreach to the counties. The following jurisdictions are confirmed to have an election: Benson, Douglas, Flagstaff, Tempe, Guadalupe, Goldfield Ranch Fire District, and Mammoth.

Voter Education and Outreach:

- Staff is collecting candidate information for inclusion in the Voter Education Guide.
- Staff is working on debate production and candidate invites.
- Avery continues to serve on the Youth Committee for the Arizona African American Legislative Council and the Arizona Civic Coalition, and leads the Voter Outreach Workgroup.
- Avery met with June Shorthair of the Phoenix Indian Center to discuss support for upcoming events and the distribution of voter education resources.
- Avery met with Fallon Jones, Youth Pillar Chair for the Governor's Office of African American Affairs, to discuss resources for the office's civic curriculum.
- Avery will present and facilitate an interactive workshop for Scottsdale Community College students titled *Constructive Conversation: How to Disagree Without Disconnecting*.

Administration:

- 33 participating candidates. 7 participating candidates have received Clean Elections funding.
- Commission staff members are working with legislators and other election officials on SB1687 (NOW: voter access; elections; primary date). This measure would move the state primary to May beginning in 2028. As we discussed last meeting the measure would supersede the Clean Elections Act in two respects. First, it would alter the timeline for candidates to qualify for funding in a manner that would compress the eligibility timeline and compromise that aspect of the program. Second, it would shift commission spending into the end of the odd year, potentially impacting the ability of the commission to anticipate costs. A proposed amendment would address these issues.
- We are working on finalizing plans for the Election Science Reform and Administration Conference with Arizona State University's Mechanics of Democracy Lab and former Maricopa County Supervisor Bill Gates. We have the opportunity to have a live commission meeting with election experts the first week of June. Please let Tom know as soon as possible if you are interested.

Legal:

- Arizona Citizens Clean Elections Commission v. Fontes, No. CV2025-064149 in Superior Court for Maricopa County.
 - Oral argument was held March 18th. A decision cross-motions for summary judgement is expected soon.
- Center for Arizona Policy v. Arizona Secretary of State, Arizona Supreme Court No. CV-24-0295-PR.
 - Awaiting decision. Oral argument was held September 11. This is a state constitutional challenge to Proposition 211.
- Americans for Prosperity v. Meyer, No. 24-2933 (9th Cir.).
 - Awaiting decision following May Oral Argument.
- Montenegro v. Fontes, Arizona Supreme Court No. CV-24-0166-PR.
 - Awaiting ruling on legislative leaders' motion for a preliminary injunction on remand to Superior Court.
- The Power of Fives, LLC v. Clean Elections, CV2021-015826, Superior Court for Maricopa County & Clean Elections v. The Power of Fives, LLC et al. CV2022-053917, Superior Court for Arizona. Oral argument on summary judgement was held earlier this month.
- Branch et al. v. Collins, et al., CV2024-004136 in Superior Court for Maricopa County. Ongoing.

Appointments:

- Staff continues to monitor appointments, and direct interested applicants to the appropriate officials.

Complaints:

- MUR 25-03, Timberlake, this agenda.
- MUR 25-04, Turning Point
- MUR 25-05, Turning Point
- MUR 25-06, Timberlake
- MUR 26-01, Marshall
- MUR 26-02, Schweikert, closed pursuant to AAC R2-20-206(A)(3). See attachment.

2026 Regulatory Agenda:

The Commission may conduct a rulemaking even if the rulemaking is not included here. The Commission will consider revisions to Ariz. Admin. Code § R2-20-702 related to use of funds on this agenda. The following information is provided under A.R.S. § 41-1021.02:

- Notices of Docket Opening:
 - 32 A.A.R. 694 (candidate statement pamphlet), https://apps.azsos.gov/public_services/register/2026/12/contents.pdf.
 - 32 A.A.R. 266 (use of funds), apps.azsos.gov/public_services/register/2026/4/contents.pdf.
 - 31 A.A.R. 2255 (revision and addition of funding rules), https://apps.azsos.gov/public_services/register/2025/27/contents.pdf.
- Notices of Proposed Rulemaking:
 - 32 A.A.R. 669 (candidate statement pamphlet) https://apps.azsos.gov/public_services/register/2026/12/contents.pdf
 - 32 A.A.R. 245 (use of funds), apps.azsos.gov/public_services/register/2026/4/contents.pdf.
 - 31 A.A.R. 2141 (revision and addition of funding rules), https://apps.azsos.gov/public_services/register/2025/27/contents.pdf.
- Supplemental Notices 31 A.A.R.3917 (setting our next meeting to consider rules related to campaign finance report and monitoring of clean candidate funds). https://apps.azsos.gov/public_services/register/2025/40/contents.pdf.
- Federal funds for proposed rulemaking: **None**
- Review of existing rules: **Five Year Report Approved 9/2/2025**
- Notice of Final Rulemaking: Notice of final rulemaking for NPR 31 A.A.R. 2141 (revision and addition of funding rules) pending publication.
- Rulemakings terminated: **None**.
- Privatization option or nontraditional regulatory approach considered: **None Applicable**.

Lisa Dearing

Arizona Secretary of State
campaignfinance@azsos.gov

Arizona Clean Elections Commission
1110 W. Washington St., Suite 250
Phoenix, AZ 85007

Greetings:

This letter constitutes a formal complaint against David Schweikert and David Schweikert for Governor ("Schweikert") for receipt of illegal campaign contributions as described below.

David Schweikert for Governor received \$572,000 in contributions from David Schweikert's federal election committee, Friends of David Schweikert. <https://azsos.gov/elections/campaign-finance-reporting> This is an illegal contribution.

Arizona Revised Statutes § 16-913(D) states that "A candidate committee may accept contributions only from an individual, a partnership, a candidate committee, a political action committee or a political party." Clearly Friends of David Schweikert is not an individual, partnership, nor a political committee. And it is not a "political action committee" nor a "candidate committee" as those are defined in the Arizona statutory scheme.

A.R.S. § 16-901(41) defines "Political action committee" as "an entity that is required to register as a political action committee pursuant to section 16-905." A "candidate committee" is a specific type of a political action committee, but it is required to be formed by the candidate to support the candidate's election. A.R.S. §§ 16-901, 16-905. A.R.S. § 16-905(A) states that "A candidate for election or retention shall register as a candidate committee if the candidate receives contributions or makes expenditures, in any combination, of at least one thousand dollars in connection with that candidacy." (Emphasis added).

Clearly Friends of David Schweikert, Schweikert's federal campaign committee, was not required to register as an Arizona political action committee or a candidate committee. The definition of "election" in the statutory scheme reflects this, foreclosing that possibility, as "election" is defined as "any election for any ballot measure in this state or any candidate election during a primary, general, recall, special or runoff election for any office in this state other than a federal office and a political party office prescribed by chapter 5, article 2 of this title." A.R.S. § 16-941(17).

Hence, by definition, as Friends of David Schweikert is neither a "political action committee" nor a "candidate committee" under Arizona's campaign finance scheme, David Schweikert for Governor may not accept contributions from it.

A.R.S. § 16-913(B) does state that "A candidate committee may transfer unlimited contributions to any one or more other candidate committees for that same candidate..." But again, we have to look at the statutory definitions. And a "candidate committee" clearly does not include a committee formed for a federal election.

I urge you to take action to hold Schweikert accountable, and he should have to disgorge this illegal campaign contribution.

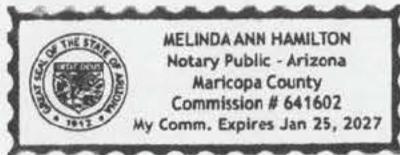


State of Arizona

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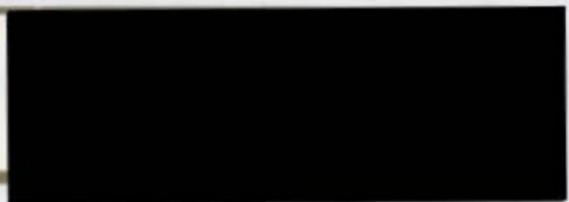
Subscribed and sworn (or affirmed) before me this 27 day of January,
2024

(seal)



A handwritten signature in blue ink, written over a horizontal line.

Notary Public



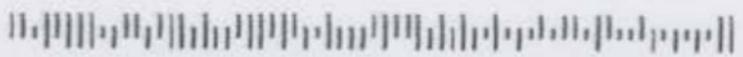
PHOENIX AZ 852

29 JAN 2026 PM 9 L



Arizona Clean Elections Commission
1110 W Washington St Ste 250
Phoenix AZ 85007

85007-295850



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March 17, 2026

██████████
██████████

Luke Douglas
Chief Legal Officer
Arizona Secretary of State
1700 West Washington, Seventh Floor
Phoenix, AZ 85007

Re: SOS-CF-2026-04 – Campaign Finance Complaint

Dear Mr. Douglas:

This letter responds to the Complaint dated January 28, 2026 regarding transfers made to David Schweikert for Governor from Congressman Schweikert’s Congressional campaign committee. There is no reasonable cause to believe any violation occurred, and the Secretary should dismiss the Complaint.

Arizona law expressly permits transfers among a candidate’s committees, provided the receiving committee attributes transferred funds to the original donors and aggregates donor totals across committees to prevent circumvention of contribution limits. The Committee followed that attribution-and-aggregation framework before making any transfer and continues to monitor subsequent fundraising for compliance. The Complaint’s contrary theory reads an anti-circumvention safeguard as a categorical ban the Legislature did not enact, is inconsistent with Title 16’s text and structure, and would raise serious constitutional concerns.

1. The Committee complied with Arizona’s transfer rules.

Arizona law permits transfers between a candidate’s committees in a way designed to prevent circumvention of contribution limits. A.R.S. § 16-913(B) provides that “[a] candidate committee may transfer unlimited contributions to any one or more other candidate committees for that same candidate,” subject to specified conditions. The point of those conditions is straightforward: to ensure a candidate cannot evade contribution limits by allowing the same donor to “max out” to more than one committee for the same candidate in the same election cycle.¹

Section 16-913(B)(3) supplies the operative mechanism: contributions “originally made to the transferring candidate committee” are deemed contributions to the receiving committee, and a donor’s “aggregate contributions to both candidate committees” may not exceed the applicable limit for the election cycle.

¹ Arizona Sec’y of State, Campaign Finance: Candidate Committee Guide (Sept. 19, 2025) at 34.

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The Committee complied with these requirements. Before any transfer was made, the Committee prepared an internal reconciliation identifying the relevant donors and confirming that only amounts attributable to donors whose aggregated contributions would remain within the applicable limit were included in the transfer, consistent with § 16-913(B)(3)'s attribution-and-aggregation rule. The Committee's compliance firm continues to monitor subsequent receipts against that reconciliation to ensure the Committee's ongoing fundraising remains within Arizona's limits. In short, the transfer was handled exactly as Arizona law requires.

2. The Complaint's theory misreads Chapter 6 and ignores the statutory context.

The Complaint rests on a flawed premise: because Chapter 6 defines "election" to exclude federal office, it contends that a candidate's authorized federal committee can never be treated as a "candidate committee" when applying § 16-913(B)'s inter-committee transfer rules. That reading would convert an anti-circumvention safeguard into a categorical prohibition that the Legislature did not enact. It also fails to account for Chapter 6's structure and the limiting language in its definitional section: the definitions apply "unless the context otherwise requires."

Here, the context requires treating the federal committee as a candidate committee "for that same candidate" for purposes of § 16-913(B), for two independent reasons.

First, Chapter 6 defines "candidate" broadly to include an individual who raises or spends money in connection with the individual's nomination, election, or retention for "*any public office*."² Public office is not further defined. But Title 16 repeatedly uses "candidate" and "public office" to include federal offices that appear on Arizona ballots. For example, Title 16 provisions addressing nomination papers and nomination petition requirements expressly apply to candidates for "United States senator" and "representative in Congress," treating those individuals as candidates for public office under the election code.³ This Title-wide usage provides the relevant context: David Schweikert, when seeking federal office in Arizona, was a "candidate" under Title 16. And under § 16-901(8), a "candidate committee" includes the candidate. It follows that Friends of David Schweikert qualifies as a candidate committee within the meaning of Chapter 6.

Friends of David Schweikert was not required to register or file state disclosure reports because the Federal Election Campaign Act preempts state regulation of registration and reporting by federal candidates and their authorized committees. That preemption—rather than a legislative intent to prohibit otherwise lawful transfers—explains why Chapter 6 (which is primarily a state registration and reporting regime) excludes federal offices from its definition of "election." In context, § 16-913(B) is best read to apply its transfer rules to committees "for that same candidate,"

² A.R.S. § 16-901(7) (emphasis added).

³ A.R.S. § 16-311(A), (E); A.R.S. § 16-322(A)(2).

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including a committee used for a prior federal candidacy, so long as the receiving committee follows Arizona’s donor attribution and aggregation safeguards.

Second, § 16-913(B) functions as an identity-based anti-circumvention rule, not a jurisdictional bar. The statute regulates *how* transferred funds are treated rather than prohibiting the source committee based on whether it was used for a federal election. Title 16 includes no express prohibition on transfers from a candidate’s authorized federal committee to the same candidate’s state committee. Where legislatures intend to prohibit federal-to-state transfers categorically, they do so directly. For example, Tennessee expressly prohibits “[t]ransfers of funds or assets from a candidate’s campaign committee or account for a federal election” to the candidate’s state committee. Tenn. Code Ann. § 2-10-114. Colorado’s campaign finance rules similarly provide that a candidate seeking state or local office “may not transfer funds from a federal candidate committee” to a Colorado candidate committee. 8 C.C.R. 1505-6, Rule 2.2.4(c)(4). Arizona has enacted no comparable prohibition.

3. Other authorities have reached similar conclusions in the absence of an express ban.

Regulators in other jurisdictions without express prohibitions have permitted federal-to-state transfers so long as the receiving committee complies with state-law safeguards. For example, the South Carolina State Ethics Commission concluded that a transfer “from a federal candidate’s campaign to a non-federal/state campaign account” is “clearly permitted” under federal law, and would also be permitted under South Carolina law, provided the federal committee complies with state law donor notification requirements and restrictions on contributions from registered lobbyists.⁴ Arizona’s statute is structured similarly: it permits transfers for the same candidate and relies on attribution and aggregation to ensure contribution limits are not circumvented.

A nonpartisan election-law organization that compiled a 50-state summary of rules regarding transfers of federal funds to state campaign accounts likewise describes Arizona as allowing federal-to-state transfers.⁵

4. Constitutional concerns reinforce the proper reading of § 16-913(B).

Even if the statute were ambiguous, which it is not, the Secretary should not adopt an interpretation that disregards context and raises serious constitutional concerns where a reasonable construction is available. The Supreme Court “has identified only one legitimate governmental interest for restricting campaign finances: preventing corruption or the appearance of corruption.”

⁴ S.C. State Ethics Comm’n, Advisory Op. 2002-001, Proper Procedure for the Transfer of Federal Campaign Funds to a State Campaign Account (July 18, 2001).

⁵ Transfers of Federal Funds to State Campaign Accounts, Ballotpedia (last updated 2018), (accessed Mar. 11, 2026).

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McCutcheon v. Fed. Election Comm'n, 572 U.S. 185, 206 (2014). Treating this transfer as unlawful would burden the Committee's ability to finance political speech without advancing any anti-corruption interest. The funds at issue were raised under federal rules that are more restrictive than Arizona's in key respects, including lower federal limits⁶ and federal source restrictions.

Finally, campaign finance laws cannot be administered in a way that arbitrarily imposes different fundraising burdens on similarly situated candidates without a closely drawn, anti-corruption justification. See *Davis v. FEC*, 554 U.S. 724 (2008); *Arizona Free Enterprise Club's Freedom Club PAC v. Bennett*, 564 U.S. 721 (2011). Allowing state candidates to transfer funds between their committees while treating a candidate's prior federal committee as uniquely disqualified would raise serious constitutional concerns. Put differently, the law should not turn on the label "federal" versus "state" where the underlying donor sources are permissible and the receiving committee applies Arizona's aggregation and disclosure safeguards.

Conclusion

For these reasons, there is no reasonable cause to believe the Committee violated Arizona law. The transfer is authorized under A.R.S. § 16-913(B), was handled consistent with the Secretary's guidance on donor attribution and aggregation, and does not implicate any anti-corruption rationale that could justify the Complaint's proposed reading. The Secretary should dismiss the Complaint.

Sincerely,

A black rectangular redaction box covers the signature of Ronald M. Jacobs. A blue handwritten mark, possibly a checkmark or initials, is visible to the left of the redaction.

Ronald M. Jacobs
Counsel for David Schweikert for Governor

⁶ Under federal law, an authorized candidate committee may accept up to \$3,500 per election from an individual (or a non-multicandidate PAC) and up to \$5,000 per election from a multicandidate PAC. Because Congressman Schweikert will not be a candidate in the congressional general election, the only applicable federal limit for his committee was the primary-election limit, which is less than Arizona's \$5,500 per election-cycle limit for a statewide candidate.

March 23, 2026

Thomas M. Collins
Executive Director
Citizens Clean Elections Commission
1110 W. Washington St. Suite 250
Phoenix, AZ 85007

Re: MUR 26-02

Dear Mr. Collins:

This letter responds to your March 2, 2026, letter and to the Complaint dated January 27, 2026, which was also filed with the Secretary of State, concerning transfers from Congressman Schweikert's congressional campaign committee to David Schweikert for Governor (the "Committee"). The Complaint should be dismissed because the Secretary, not the Commission, is the proper official to interpret and administer the transfer rules at issue.¹

The challenged transfer is governed by A.R.S. § 16-913, a generally applicable provision of Arizona's campaign-finance code, not the Citizens Clean Elections Act (the "Act"). Because § 16-913 and the related definitional provisions apply across Arizona's campaign-finance system, their meaning must be uniform and cannot depend on which agency happens to receive a complaint. Arizona case law confirms that the Commission's role is to administer and enforce the alternative public financing system, not to serve as the primary regulator of all generally applicable campaign-finance law. And allowing two different state actors to adopt competing interpretations of the same operative statutory text would raise serious due process concerns for those participating in the political process. The Secretary, who administers the relevant rules for nonparticipating candidates, is therefore the proper official to resolve this matter, and the Commission should dismiss the Complaint.

1. The challenged conduct is not governed by the Clean Elections Act.

The Citizens Clean Elections Act provides limited jurisdiction to the Commission with respect to non-participating candidates. The alleged violation involves excessive campaign contributions, which would ostensibly violate A.R.S. § 16-941B. That provision says that "[a]ny violation of this subsection shall be subject to the civil penalties and procedures set forth in section 16-905, subsections J through M and section 16-924." Of course, none of those provisions exist in the statute any longer. But, going to the 2015 versions, 16-905J imposes a civil penalty of three

¹ I have attached a copy of the response filed with the Secretary regarding the substance of the alleged violation.

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times the amount of money received in violation of the limits, “imposed as prescribed in section 19-624...” Subsections K through M focus on enforcement by the Attorney General or county attorney. Nothing vests enforcement authority with the Commission. Section 16-924 also does not exist, but the 2015 version deals with the Secretary of State referring matters to the Attorney General. Again, nothing referring to the Commission.

Looking at Section 16-942, there are penalties established for participating candidates for violations of all parts of the Clean Elections Act, and a limited set of penalties for reporting violations by any candidate. There is no reference there to contribution limit violations for non-participating candidates.

Section 16-957 discusses what happens if “the commission finds that there is reason to believe that a person has violated any provision of this article.” After an opportunity to reply is given, “if the commission finds that the alleged violator remains out of compliance, the commission shall make a public finding to that effect and issue an order assessing a civil penalty in accordance with section 16-942.” But, as noted above, Section 16-942 includes no civil penalties for contribution limit violations of non-participating candidates. In contrast, it very clearly imposes penalties on “participating candidates” in subsection A. A.R.S. § 16-942A (“The civil penalty for a violation of any contribution or expenditure limit in section 16-941 by or on behalf of a participating candidate shall be ten times the amount by which the expenditures or contributions exceed the applicable limit.”).

Thus, none of these provisions provide jurisdiction for the Commission to engage in any investigation or to impose a penalty. There is one last provision that could provide jurisdiction, but as we now explain, it cannot apply to the facts of the complaint.

Specifically, Section 19-942C says that “[a]ny campaign finance report filed indicating a violation of section 16-941, subsections A or B...involving an amount in excess of ten percent of the sum of the adjusted primary election spending limit and the adjusted general election spending limit for a particular candidate shall result in disqualification of a candidate or forfeiture of office.” For this section to apply, there must be a campaign finance report that indicates a violation of the contribution limits. But, as set forth in the Committee’s letter to the Secretary of State, whether the transfer that is alleged to have caused a contribution limit violation is permissible is entirely based on a section of the statutes that is committed to the sole jurisdiction of the Secretary of State to interpret. As such, there can be no violation apparent from the campaign finance report and thus, nothing for the Commission to investigate.

Specifically, the conduct at issue is a transfer governed by A.R.S. § 16-913, which is not part of the Citizens Clean Elections Act. Rather, § 16-913 appears in Arizona’s general campaign-finance code, and its meaning must remain uniform across the State because the same transfer rules

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apply well beyond the Clean Elections context, including in local elections and with respect to city, town, and county candidates over which the Commission has no authority. The meaning of terms such as “candidate committee,” “same candidate,” and the permissible sources of transfers under § 16-913 cannot reasonably vary depending on whether a complaint is filed with the Secretary or with the Commission.

Because these rules and terms apply broadly to candidates and committees outside the Act, the Secretary is the proper official to interpret and administer them and the Commission should dismiss this complaint for a lack of jurisdiction or at least hold it in abeyance until the Secretary has made his determination.

2. Arizona case law supports a narrower understanding of the Commission’s role.

This reading of the statutes is reinforced by the way that the Arizona courts have parsed the Commission’s jurisdiction. Put simply, the case law confirms that the Commission’s role is to administer and enforce the public financing system, not to serve as the primary regulator of all campaign-finance law. As the Arizona Supreme Court explained in *Ariz. Citizens Clean Elections Comm’n v. Brain*, “the voters passed an initiative to create the Citizens Clean Elections Act, A.R.S. § 16-940 to -961 (‘CCEA’ or ‘Act’), which established an alternative campaign financing system for primary and general elections and created the Citizens Clean Elections Commission to administer it.”² Similarly, in *Smith v. Ariz. Citizens Clean Elections Comm’n*, the Court described the Commission’s role as enforcing obligations against a candidate who “chose to run as a publicly funded candidate” and who, “[i]n return for the receipt of public funds,” agreed to comply with the Act and the Commission’s rules.³ While *Ariz. Advocacy Network Found. v. State* confirms only that the Commission may have some overlapping authority with the Secretary, “[t]he Commission’s duties and powers include investigating potential violations of articles 1 through 1.7 to the extent they would identify a violation of the Act—violations the Commission alone is empowered to enforce.”⁴ These cases support a straightforward proposition: the Commission’s core function is to administer and enforce Arizona’s public-financing system, not to exercise primary enforcement authority over all generally applicable campaign-finance provisions.

The Arizona Supreme Court’s reasoning about the Act’s structure in *Brain*, particularly with respect to contribution limits, reinforces the conclusion that the Secretary has primary authority here. As with the limit themselves, had voters intended to fix static enforcement procedures, and give the Commission sole enforcement authority over violations of contribution limits by nonparticipating candidates, they could have easily and clearly done so by specifying

² *Ariz. Citizens Clean Elections Comm’n v. Brain*, 322 P.3d 139 (Ariz. 2014).

³ *Smith v. Ariz. Citizens Clean Elections Comm’n*, 132 P.3d 1187, 1189 (Ariz. 2006).

⁴ *Ariz. Advocacy Network Found. v. State*, 475 P.3d 1149, 1161 (Ariz. Ct. App. Div. 1 2020).

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them. They did not. Indeed, the voters fixed civil penalties and enforcement procedures for other violations elsewhere in the Act.

Instead, the voters set contribution limits for nonparticipating candidates but then provided any violations of the limits would be addressed through procedures and penalties established under the general campaign-finance laws, laws the Secretary administers and enforces. Reading § 16-941B to give the Commission exclusive authority to enforce contribution-limit violations by nonparticipating candidates ignores its place in the overall statutory scheme. It would also render the Secretary's role with respect to *all* candidates largely superfluous.

In sum, no sound reason exists to conclude that voters intended to grant the Commission enforcement authority over nonparticipating candidates through language that instead incorporates an existing statutory scheme administered by the Secretary.

3. Due process and fair-notice principles counsel against parallel, potentially conflicting interpretations of the same campaign-finance statute.

Allowing two different state agencies to adopt competing interpretations of the same operative campaign-finance provisions raises serious due process concerns. Arizona law should provide candidates and committees with fair notice of what conduct is permitted and what conduct is prohibited. If the Secretary and the Commission may independently construe A.R.S. §§ 16-913, 16-901, and related provisions differently, regulated parties are left to guess which interpretation governs. That uncertainty is problematic in any enforcement setting, but especially so in campaign-finance regulation, where ambiguous or inconsistent administration may chill protected political speech and association. The Supreme Court has long emphasized the need for clarity and fair notice in laws that burden political activity.⁵ Where two agencies claim authority over the same generally applicable campaign-finance text, the better course is to assign primary interpretive responsibility to the official best positioned to interpret the text for all regulated parties: the Secretary.

Conclusion

Because the Secretary interprets these rules, the Secretary is the proper official to resolve this matter, and the Commission should dismiss the Complaint.


Ronald M. Jacobs
Counsel for David Schweikert for Governor

⁵ See *Buckley v. Valeo*, 424 U.S. 1, 41 (1976).

Thomas M. Collins
Executive Director



**State of Arizona
Citizens Clean Elections Commission**

1110 W. Washington St. - Suite 250 - Phoenix, Arizona 85007 - Tel (602) 364-3477 - Fax (602) 364-3487 - www.azcleelections.gov

Via E-mail and U.S. Mail

March 24, 2026

Ronald M. Jacobs
Counsel for Respondent
David Schweikert for Governor
Venable



Lisa Dearing
Complainant



Re: Closure of MUR 26-02 (David Schweikert for Governor)

Dear Mr. Jacobs and Ms. Dearing:

I am writing to notify you that I have closed this Complaint and will provide notice to the Commission by including this letter in the Executive Director's report for our meeting March 26, 2026.

The Complaint

The Complaint alleges that David Schweikert for Governor accepted funds from Friends of David Schweikert, Congressman Schweikert's federal committee, in a manner not authorized by A.R.S. § 16-913. The substance of the Complaint "relates to" a potential violation of A.R.S. § 16-941(B). Ariz. Admin. Code R2-20-206(C); *see also* Ariz. Admin. Code R2-20-204(A)(directing commission staff to review complaints for "substantial compliance"). The Complaint was filed with the Commission and with the Secretary of State.

The Response to the Clean Elections Commission Complaint

The Response to the Complaint filed with the Commission disputes the Commission's authority over traditionally funded candidates like Congressman Schweikert. The Response asserts the Secretary of State has primary responsibility for allegations

that involve A.R.S. § 16-913. It disputes that A.R.S. § 16-941(B) and other provisions of the Clean Elections Act apply to the campaign.

The Response to the Secretary of State's office

The Response to the Secretary of State argues that the states that the transfer was lawful. It explains that the Committee identified the underlying donors, limited the transfer to amounts within Arizona's contribution limits, and represents that it continues to monitor compliance. The Response further asserts that A.R.S. § 16-913(B) permits transfers between candidate committees for the same candidate subject to attribution and aggregation.

Analysis

1. Jurisdiction

The Commission has jurisdiction over this matter under A.R.S. § 16-941(B), A.R.S. § 16-956(A)(7), and 16-957.

Section 16-941(B) provides that “a nonparticipating candidate shall not accept contributions in excess of an amount that is twenty per cent less than the limits” set forth in Title 16, Chapter 6, Article 1. The limits referenced there are codified in A.R.S. § 16-911 through -917. *See also* Ariz. Sec’y of State, *Campaign Contribution Limits 2025–2026 Election Cycle* (Jan. 2025) (reflecting application of A.R.S. § 16-941(B) to the limits set forth in § 16-912 through -917), https://azsos.gov/sites/default/files/docs/2025-2026-Contribution_Limit_Chart.pdf.

The Clean Elections Act directly empowers the agency to investigate and enforce provisions of the act, including acting on complaints from third parties. *Ariz. Advocacy Network Found. v. State*, 250 Ariz. 109, 121, 475 P.3d 1149, 1161 (App. 2020) (“The Commission’s duties and powers include investigating potential violations of articles 1 through 1.7 to the extent they would identify a violation of the Act—violations the Commission alone is empowered to enforce.”). Where the permissibility of funds accepted by a candidate depends on whether those funds constitute authorized contributions under Arizona law, the Commission necessarily resolves that question in applying § 16-941(B). Similarly, A.R.S. § 16-942 provides for penalties that apply to nonparticipating candidates, including provisions specific to A.R.S. § 16-941(B).

2. Merits

Based on the information available, the Complaint is closed pursuant to Ariz. Admin. Code R2-20-206(C).

As noted above a candidate like Congressman Schweikert may not accept contributions outside of the set by A.R.S. § 16-941(B). Those limits permit a candidate committee to accept contributions from specified sources, including a candidate committee. A.R.S. § 16-913(D) (“A candidate committee may accept contributions only from an individual, a partnership, a candidate committee, a political action committee or a political party.”). Section 16-913(B) further provides that “[a] candidate committee may transfer unlimited contributions to any one or more other

candidate committees for that same candidate,” subject to attribution and aggregation requirements.

Read together with § 16-941(B), these provisions regulate contributions at the level of the candidate. Funds raised and transferred between a candidate’s committees are treated as one set of contributions to the candidate so long as they are derived from authorized sources, attributed to the original donors, aggregated to ensure compliance with applicable limits, and not transferred from a committee set up to support the candidate’s local campaign to a state or legislative campaign. A.R.S. § 16-913(B)(1)-(2).

Here, the Response represents that the funds transferred from Friends of David Schweikert were traced to underlying donors and limited to amounts within Arizona’s contribution limits. On this record, the transfer reflects the consolidation of otherwise permissible contributions for the same candidate in a manner consistent with § 16-913(B).

Because the transfer, as described, complies with the statutory requirements governing source, attribution, and aggregation, it does not violate A.R.S. § 16-941(B).

Conclusion

For the reasons identified above, the Complaint is dismissed.

Sincerely,

Thomas M. Collins
Executive Director

2026 Legislative Update

HB 2001 - Elections; early voting; tabulation

Sponsor

Selina Bliss (R)

Summary

Makes broad updates to election procedures, focusing on early voting, polling locations, and ballot handling. It tightens identification and chain-of-custody requirements, adds new deadlines and penalties for mishandling early ballots, and updates rules for mailing, returning, and processing ballots. The bill also authorizes counties to use voting centers and implement on-site tabulation of early ballots with strict verification, staffing, and security protocols.

Action Taken

HB 2006 - Sample ballots; mailing date

Sponsor

Nick Kupper (R)

Summary

Requirements are imposed to mail sample ballots at least fourteen days before primary and general elections to each household with registered voters, excluding those on active early voting lists. Sample ballots must include a disclaimer that they cannot be used as official ballots, and the state or local seal with "official voting materials" must be displayed on the mailing. Provisions clarify the preparation, review, and distribution process of sample ballots for primary, general, city, town, and special district elections, including cost reimbursement to the secretary of state.

Action Taken

Passed House Federalism, Military Affairs, & Elections 5-1
Passed the House 55-5 and sent to the Senate
Passed Senate Judiciary and Elections 7-0

HB 2009 - Constitutional amendments; foreign contributions prohibited

Sponsor

Nick Kupper (R)

Summary

Contributions from foreign nationals are prohibited for committees primarily organized to influence Arizona constitutional amendment ballot propositions, including signature collection and campaign support. Committees must verify contributors' status, disclose funding sources, return prohibited contributions, and include disclaimers if over 20% of funding is from nonresidents, with violations classified as class 1 misdemeanors subject to civil penalties. Definitions clarify foreign nationals, residents, and nonresidents, and exceptions apply to federal political committees, independent expenditures, and volunteer services.

Action Taken

Passed House Federalism, Military Affairs& Elections 4-3

[HB 2022](#) - Elections; July primary; curing; observers**Sponsor**

Alexander Kolodin (R)

Summary

Primary elections are rescheduled from the first Tuesday in August to the last Tuesday in July starting in 2026, with related adjustments to election dates for political subdivisions. Signature cure periods for early ballots are extended, and daily updates of voters with signature issues are required to be provided to qualified political parties. Provisions for ballot replacement centers, party observers, and challenger appointments at polling places are clarified, and nomination and initiative petitions with the former primary date are validated for the 2026 election.

Action Taken

Passed House Federalism, Military Affairs & Elections 5-2

Passed the House 56-0 and was sent to the Senate

Passed the Senate 27-1 and was sent to the Governor

Signed by the Governor

[SB 1003](#) - Elections; canvass; certification; acknowledgment**Sponsor**

John Kavanagh (R)

Summary

Sections 16-642 and 16-646 of the Arizona Revised Statutes are amended to specify deadlines and procedures for canvassing and acknowledging election results by county, state, and local governing bodies. Requirements are imposed for the content, certification, and mailing of official canvass statements, including the use of a uniform electronic format for transmitting election results to the secretary of state to facilitate statewide canvassing. Provisions clarify postponement rules for canvass acknowledgments and designate permanent public record maintenance responsibilities for official canvass documents.

Action Taken

Passed Senate Judiciary and Elections 4-3

Passed the Senate 16-11 and was sent to the House

[SB 1006](#) - Campaign finance; aggregate report; amount**Sponsor**

John Kavanagh (R)

Summary

Campaign finance reporting requirements are amended to increase the threshold for itemizing in-state individual contributions from \$100 to \$200 per election cycle and to allow non-disclosure of residential addresses for protected individuals. Aggregate reporting of contributions under \$200 is required unless contributors consent to identification, and detailed itemization of receipts and disbursements is maintained with expanded categories. Independent expenditure and ballot measure expenditure reporting thresholds and content requirements are also specified.

Action Taken

Passed Senate Judiciary and Elections 4-3
Passed the Senate 16-11 and was sent to the House
Passed House Federalism, Military Affairs, & Elections 4-3

[SB 1027](#) - Public notices; government website posting**Sponsor**

John Kavanagh (R)

Summary

Requirements are imposed for government entities in Arizona to post public notices electronically on their official websites, including maintaining the full text in a designated public notices section with a prominent homepage link and retaining the notice for the entire required publication period. A reference advertisement must also be published in a newspaper, meeting specific size, content, and contact information criteria, to direct the public to the online notice. Compliance with these provisions is deemed legally equivalent to traditional newspaper publication, and government entities must keep a permanent electronic record of the posting.

Action Taken**[SB 1029](#) - Candidate committees; posthumous closure****Sponsor**

John Kavanagh (R)

Summary

Posthumous closure procedures for candidate committees are established, allowing designated individuals to act as treasurer and manage surplus funds after a candidate's death. Campaign finance reporting penalties are modified to permit waiver of fines for reports due after a candidate's death. Surplus committee funds are regulated for transfer, donation, or repayment, with specific conditions for contributions to other candidate committees and officeholder expense accounts.

Action Taken

Passed Senate Judiciary and Elections 7-0
Passed the Senate 29-0 and was sent to the House
Passed House Federalism, Military Affairs, & Elections 7-0
Passed the House 57-3 and was sent back to the Senate

[SB 1037](#) - Voting; equipment; internet; custody; violation**Sponsor**

Mark Finchem (R)

Summary

SB 1037 imposes strict security requirements on voting equipment, mandating that all vote recording and tabulating machines lack internet connectivity, prohibit remote access, and maintain detailed user logs and tamper-proof custody records. It requires the secretary of state to certify voting systems based on federal standards and cybersecurity best practices, with penalties for unauthorized use or

modifications. Additionally, continuous video recording of counting center activities must be posted online, and chain-of-custody protocols must ensure bipartisan oversight of all election equipment and data storage devices.

Action Taken

Passed Senate Judiciary and Elections 4-2
Passed the Senate 16-11 and was sent to the House
Passed House Federalism, Military Affairs, & Elections 4-2

[SB 1038](#) - Cast vote record; public record

Sponsor

Mark Finchem (R)

Summary

Requirements are imposed on county recorders in Arizona to make voter information and cast vote records publicly available within one hour after polls close for each election. The public record must include the name, voter identification number, political party registration, and a sortable cast vote record without any randomization or alteration of the original files. These records are explicitly designated as public under the new section 16-407.04 added to Title 16, Chapter 4, Article 1 of the Arizona Revised Statutes.

Action Taken

Passed Senate Judiciary and Elections 4-2
Passed the Senate 17-12 and was sent to the House
Passed House Federalism, Military Affairs, & Elections 4-3

[SB 1040](#) - Voter registration rolls; internet access

Sponsor

Mark Finchem (R)

Summary

Access to voter registration rolls is required to be provided through a public internet portal without fees, and county recorders are mandated to supply school district precinct registers upon request. Provisions for the preparation, contents, and distribution of precinct registers are updated, including electronic transmission and detailed voter information sharing with political parties. Restrictions on the use and dissemination of voter registration data are reinforced, with penalties for unauthorized use, and a statewide voter registration database is maintained under uniform standards.

Action Taken

Passed Senate Judiciary and Elections 4-2
Passed the Senate 16-11 and was sent to the House
Passed House Federalism, Military Affairs, & Elections 4-3

SB 1057 - Watermark; paper ballots

Sponsor

Mark Finchem (R)

Summary

Section 16-504 of the Arizona Revised Statutes is repealed and replaced to require vendors providing ballot paper with antifraud measures to hold ISO 27001, ISO 17025, or ISO 9001:2015 certification. Ballot fraud countermeasures must include at least three specified security features such as unique watermarked security paper, secure holographic foils, branded holograms, complex security backgrounds, variable digital infill, specialized inks, stealth numbering, micro-numismatic ultraviolet designs, forensic fraud detection technology, or unique bar/QR codes accessible only to voters for ballot tracking. These provisions aim to enhance the security and integrity of paper ballots used in elections.

Action Taken

Passed Senate Judiciary and Elections 4-2

Passed the Senate 16-11 and was sent to the House

Passed House Federalism, Military Affairs, & Elections 4-3

SB 1060 - Voter registration; temporary absence

Sponsor

Wendy Rogers (R)

Summary

Sections 16-103 and 16-593 of the Arizona Revised Statutes are amended to allow qualified persons temporarily absent from Arizona to register to vote via affidavit or federal postcard application, with registration permitted up to 7:00 p.m. on election day for those covered under the Uniformed and Overseas Citizens Absentee Voting Act. Eligibility to vote using a federal write-in early ballot is extended to U.S. citizens who have never resided in the U.S. but have a parent registered to vote in Arizona. Rules clarifying voter residence determination are updated to reflect these provisions and specify conditions under which residence is maintained or lost.

Action Taken

Passed Senate Judiciary and Elections 3-2

Passed the Senate 16-11 and was sent to the House

HCR 2002 - Legislature; lifetime term limits; salary

Sponsor

Stacey Travers (D)

Summary

Lifetime term limits are imposed on Arizona state legislators beginning in 2027, restricting senators and representatives to a maximum of four terms each in their respective chambers during their lifetime, regardless of consecutive service. Legislative salaries are set at \$35,000 per year starting with the 2027 legislature and are adjusted biennially based on changes in the consumer price index. A commission on salaries for elective state officers is authorized to recommend pay rates for elected officials, with legislative salary recommendations subject to voter approval at the next general election.

Action Taken

HCR 2004 - Photo enforcement systems; prohibition

Sponsor

Teresa Martinez (R)

Summary

HCR 2004 prohibits the use of photo enforcement systems by local authorities and state agencies to identify traffic violations related to excessive speed or failure to obey traffic control devices. It repeals existing statutes authorizing such systems and emphasizes that law enforcement must remain with trained officers, preventing outsourcing to private entities. The measure is submitted to voters for approval to become law.

Action Taken

Passed House Transportation and Infrastructure 6-1
Passed the House 37-19 and was sent to the Senate

HCR 2005 - Legislative session; adjournment

Sponsor

Justin Wilmeth (R)

Summary

An amendment to the Arizona Constitution is proposed to require the legislature to hold annual sessions beginning the second Monday of January and adjourning no later than April 30 each year. The governor is authorized to call special sessions limited to specified subjects outlined in the call. The amendment is submitted for voter approval at the next general election.

Action Taken

Passed House Government 4-3
Passed the House 42-14 and was sent to the Senate

SCR 1004 - Photo enforcement systems; prohibition

Sponsor

Wendy Rogers (R)

Summary

Photo enforcement systems are prohibited from use by local authorities or state agencies to identify violations of speed limits or traffic control devices. Sections of Arizona Revised Statutes related to photo enforcement are repealed or amended to remove authorization for such systems. Enforcement authority is reserved exclusively for trained law enforcement officers, preventing outsourcing to private entities and aiming to prioritize public safety over revenue generation.

Action Taken

Passed Senate Appropriations, Transportation, and Technology 6-4
Passed the Senate 16-12 and was sent to the House
Passed House Technology and Infrastructure 4-2

SCR 1005 - Elections; foreign contributions; prohibition**Sponsor**

Mark Finchem (R)

Summary

Foreign contributions from corporations, persons, or nongovernmental sources are prohibited from being given, accepted, or used to influence the outcome of elections on ballot measures in Arizona. Entities required to file campaign finance reports must certify under penalty of perjury that they have not accepted or used such foreign contributions. Federally recognized sovereign tribal nations are exempt from these restrictions.

Action Taken

Passed Senate Judiciary and Elections 4-3
Passed the Senate 16-13 and was sent to the House

HB 2431 - Appropriation; consolidated elections facility**Sponsor**

Selina Bliss (R)

Summary

\$15 million is appropriated from the state general fund in fiscal year 2026-2027 to the Arizona state treasurer for distribution to Yavapai County to support a consolidated elections facility. Distribution of funds requires Yavapai County to provide at least 50% matching capital costs in writing. The appropriation is exempt from lapsing until June 30, 2029.

Action Taken**HB 2221 - Elections; tribal consultation; voting locations****Sponsor**

Brian Garcia (D)

Summary

Section 16-411 of the Arizona Revised Statutes is amended to require county boards of supervisors to consult with tribal representatives when designating polling places, combining or splitting precincts, and authorizing voting centers or emergency voting centers in counties with tribal lands. Provisions are added to ensure tribal consultation in election precinct boundary adjustments, polling place designations, and the use of voting centers, while maintaining requirements for public notification,

emergency designations, and voter wait time management. Coordination with state agencies to provide state-owned facilities as voting locations is also mandated beginning in 2026.

Action Taken

HB 2318 - School districts; elections; term limits

Sponsor

Matt Gress (R)

Summary

Term limits are imposed on school district governing board members in Arizona for districts with at least 250 students, prohibiting candidacy after eight consecutive years of service unless four years have passed since the last term. Election procedures are amended to require rotation of candidate name positions on ballots and clarify term lengths for newly formed or restructured boards. Current board members may complete their terms, but all future candidates are subject to the new term limits under HB 2318.

Action Taken

Passed House Education 6-5

Passed the House 33-27 and was sent to the Senate

Passed Senate Education 4-3

HB 2506 - Voting centers; board of supervisors

Sponsor

Stephanie Stahl Hamilton (D)

Summary

Voting centers and early voting drop-off centers are authorized for use in Arizona elections, allowing any county voter to cast ballots at designated locations regardless of precinct. Election boards for voting centers must include representatives from the two largest political parties and may include minors under specific conditions. Provisions are established for early ballot requests, replacement ballots, emergency voting centers, and notification of provisional ballot status, with updated procedures for polling place designation, electioneering restrictions, and voter registration updates.

Action Taken

HB 2512 - Municipal; county measures; filings; actions

Sponsor

Stephanie Stahl Hamilton (D)

Summary

Section 19-141 of the Arizona Revised Statutes is amended to clarify that city or town clerks, county election officers, and recorders cannot reject initiative or referendum filings based on constitutionality and must follow specified procedures for distribution, filing deadlines, and challenges. Actions contesting the validity of initiatives or referenda must be filed within five calendar days, with expedited court hearings and appeals to ensure timely resolution before elections. Penalties are imposed on contractors for late mailing of pamphlets, and courts are required to expedite litigation to allow for proper ballot preparation and distribution.

Action Taken

HB 2510 - Early voting; hours; emergency voting

Sponsor

Stephanie Stahl Hamilton (D)

Summary

Early voting locations are required to remain open until 7:00 p.m. on the weekend preceding election day and at least until 3:00 p.m. on the Monday before the election, with possible extension to 7:00 p.m. County boards of supervisors are authorized to establish emergency voting centers with specified locations and hours, allowing voter registration updates on-site. Polling place designations and consolidations are regulated to ensure adequate access, with provisions for emergency designations restricting electioneering within facility property, and methods to reduce voter wait times are mandated.

Action Taken

HB 2505 - Early voting; hours; weekends; emergencies

Sponsor

Stephanie Stahl Hamilton (D)

Summary

Early voting locations are required to remain open until 7:00 p.m. on the Saturday and Sunday immediately preceding election day, with extended hours on the Monday before the election as determined by the county recorder. Emergency balloting procedures are expanded to allow qualified electors experiencing unforeseen circumstances after 7:00 p.m. on the Friday before the election to request special voting accommodations, including updating voter registration information. Early ballot request and distribution processes are clarified, including penalties for improper handling of request forms by candidates or organizations.

Action Taken

HB 2366 - Voting centers ban; precinct size

Sponsor

Rachel Keshel (R)

Summary

Precinct boundaries are limited to a maximum of 2,500 registered voters, and the use of voting centers is prohibited except for emergency voting centers authorized by a specific board resolution. Election boards must be appointed for each precinct or voting location with specified party representation, and minors aged 16 or older may serve as election clerks under supervision. Early ballot procedures are expanded to allow on-site tabulation at designated polling places or voting centers, with strict identification and affidavit requirements, while electioneering restrictions are reinforced within 75 feet of polling places and early voting locations.

Action Taken

HB 2656 - Election worker harassment task force

Sponsor

Seth Blattman (D)

Summary

An election worker harassment task force is established within the Arizona Secretary of State's office, composed of appointed members from the Attorney General's office, law enforcement, election workers, and election officers representing multiple political parties. The task force is charged with coordinating, investigating, prosecuting, or referring election worker harassment violations and must submit annual reports on its activities to state leadership and post them online. Administrative support, meeting space, and record retention are provided by the Secretary of State.

Action Taken

HB 2511 - Early ballot collection; limitations; repeal

Sponsor

Stephanie Stahl Hamilton (D)

Summary

Limitations on early ballot collection are repealed, allowing only voters, their family members, household members, or caregivers to handle or return ballots. Penalties for ballot abuse, including unauthorized collection or handling of ballots, are clarified and maintained, with specific felony classifications for violations. Instructions for voters and election officers are updated to reflect these changes, emphasizing lawful ballot handling and signature requirements for mail-in ballots.

Action Taken

SB 1168 - Ballots; categories; count

Sponsor

Shawna Bolick (R)

Summary

Requirements are imposed on Arizona election officials to maintain and publicly post detailed counts of physical and electronic ballots by category, including early, regular, provisional, and federal-only ballots. Hand counts are mandated for selected precincts and races with specific procedures for random selection, party involvement, and thresholds for expanding recounts, including full jurisdictional hand counts if discrepancies exceed designated margins. A vote count verification committee is established to set and review these margins, oversee hand count accuracy, and ensure transparency through public reporting and source code review when necessary.

Action Taken

Passed Senate Judiciary and Elections 4-3
Passed the Senate 16-11 and was sent to the House

SB 1229 - Early voting; identification; emergency voting

Sponsor

Brian Fernandez (D)

Summary

Early voting procedures are expanded to include extended hours for on-site voting locations and emergency balloting provisions for voters experiencing emergencies shortly before elections. Identification requirements are clarified, allowing voters to verify identity when returning early ballots at voting locations, which are then processed without additional signature verification. Signature cure processes are enhanced with daily updates to political parties, and strict chain of custody protocols are imposed for early ballots returned at polling places on election day.

Action Taken

HB 2220 - Polling places; accessible equipment

Sponsor

Brian Garcia (D)

Summary

Requirements are imposed for accessible voting devices at polling places in Arizona, mandating that each device be programmed to offer all ballot styles for the entire jurisdiction regardless of location. Election officials must notify political party chairmen of device inspection times before elections, ensure sufficient voting booths and devices are provided, and designate independent observers for election software installation and modifications. These provisions amend Arizona Revised Statutes section 16-447 to enhance accessibility and transparency in election administration.

Action Taken

HB 2628 - Ballot delivery; collection**Sponsor**

Lorena Austin (D)

Summary

Requirements are imposed on ballot handling and delivery in Arizona, including prohibitions on collecting early ballots from non-family members except under specific conditions, and mandates for voter instructions emphasizing lawful ballot return. Penalties for ballot abuse, including unauthorized collection, solicitation, or possession of ballots, are clarified and classified as felonies, with enhanced penalties for patterns of ballot fraud. Mail ballot affidavit procedures and voter assistance disclosures are updated to include new delivery options and signature requirements effective 2026 under HB 2628.

Action Taken

HB 2902 - Electoral college; support**Sponsor**

Steve Montenegro (R)

Summary

Section 16-410.01 is added to Arizona Revised Statutes affirming the importance of the Electoral College in presidential elections, emphasizing its constitutional foundation, role in ensuring nationwide participation, and its function in guaranteeing election outcome certainty.

Action Taken

Passed House Federalism, Military Affairs, & Elections 4-2
Passed the House 31-21 and was sent to the Senate

HB 2901 - Voting equipment; requirements; origin

Sponsor

Steve Montenegro (R)

Summary

Requirements are imposed on vote recording and tabulating machines used in Arizona elections, mandating that beginning January 1, 2029, all parts and components must be sourced and assembled entirely within the United States. Certification and use of voting equipment must comply with the Help America Vote Act and be approved by a designated committee, with provisions for emergency use and revocation of certification for noncompliance. Exemptions are provided for machines acquired before January 1, 2028.

Action Taken

Passed House Federalism, Military Affairs, & Elections 4-2

HB 2508 - Ballot measures; descriptive title; summary

Sponsor

Stephanie Stahl Hamilton (D)

Summary

Requirements are imposed on the form and content of ballot measures in Arizona, including numbering conventions, official and descriptive titles, and the inclusion of an impartial summary of principal provisions not exceeding fifty words. The secretary of state and attorney general must approve and prominently post the impartial summary online at least thirty days before ballots and publicity pamphlets are printed, and provide the summary to the filing committee. Notices regarding the amendment restrictions under Proposition 105 (1998) must be printed on ballots for state statutory measures, and alternative concise ballot formats with specific content elements are authorized.

Action Taken

HB 2805 - Electronic signatures; nomination petitions

Sponsor

John Gillette (R)

Summary

A secure online signature collection system is established by the Secretary of State for nomination petitions for candidates in specified local districts, including school, community college, hospital, and multi-county water conservation districts. Equal access to the system is mandated for all candidates in certain elections regardless of political party affiliation or nomination method, with uniform application of rules and prohibitions on discriminatory restrictions. The system must verify elector identity and transmit filings to election officials, allowing candidates to collect all petition signatures electronically.

Action Taken

Passed House Federalism, Military Affairs, & Elections 5-2
Passed the House 31-25 and was sent to the Senate
Passed Senate Judiciary and Elections 4-2

HB 2504 - Ballot measure amendments

Sponsor

Stephanie Stahl Hamilton (D)

Summary

Sections 19-102.01 and 19-111.01 of Arizona Revised Statutes are repealed, and a new section 19-111.01 is added to allow political committees to submit proposed ballot measure descriptions to the attorney general for pre-approval and legal sufficiency review. Requirements are imposed on registration and regulation of paid and non-resident circulators for statewide initiative and referendum petitions, including application details, disqualification criteria, and enforcement mechanisms. Ballot measure numbering, official and descriptive title formatting, and impartial summary posting procedures are revised to enhance transparency and restore the people's right to legislate by initiative and referendum under the Arizona Constitution.

Action Taken

HB 2509 - Campaign finance; corporate contributions; registration

Sponsor

Stephanie Stahl Hamilton (D)

Summary

Requirements are imposed on corporations, limited liability companies, and labor organizations to register and report contributions exceeding specified thresholds to political action committees or similar entities in Arizona. Contribution disclosures must include detailed information about the contributor, recipient, candidate supported or opposed, and contribution date, with notarized verification required within five days. Civil penalties up to three times the contribution amount and misdemeanor charges are established for noncompliance or false filings under HB 2509.

Action Taken

HB 2655 - Election committee; security standards; practices

Sponsor

Seth Blattman (D)

Summary

An election security standards and practices committee is established by the Secretary of State in consultation with local election officials and technical experts to develop and disseminate required and recommended election security controls and a self-assessment questionnaire for jurisdictions. A process and schedule are imposed for regular review and updates of security standards, including public comment opportunities, with biennial submission of updated standards and compliance questionnaires by jurisdictions. Compliance with the standards is confirmed through self-assessments submitted to the Secretary of State every even-numbered year.

Action Taken

HB 2372 - School board candidates; electronic signatures

Sponsor

Stacey Travers (D)

Summary

Section 16-317 of the Arizona Revised Statutes is amended to require the Secretary of State to provide a secure online system for qualified electors to sign nomination petitions for city, county, school board, justice of the peace, constable, and precinct committeeman candidates. Candidates may collect up to 110% of the minimum required nomination petition signatures through this online system starting in 2025, expanding from the previous allowance through 2024. The system must verify elector identity and transmit filings to the appropriate election officer.

Action Taken

HB 2630 - Election officers; privacy protections

Sponsor

Lorena Austin (D)

Summary

HB 2630 expands privacy protections for election officers and other eligible persons by prohibiting public access to their personal identifying information in county recorder, assessor, treasurer, and Department of Transportation records upon court order. It establishes procedures for eligible persons to file affidavits requesting redaction or sealing of such information to reduce threats to their safety, and criminalizes the unauthorized dissemination of election officers' personal information when it poses an imminent threat. The measure also clarifies definitions and extends confidentiality provisions to include family and household members of election officers.

Action Taken

HB 2507 - Early ballot return; voter intimidation

Sponsor

Stephanie Stahl Hamilton (D)

Summary

Section 16-1018 of the Arizona Revised Statutes is amended to classify as a class 2 misdemeanor the act of knowingly interfering with or harassing individuals delivering or attempting to deliver voted ballots to lawful recipients or receptacles. Additional unlawful acts related to voting, such as electioneering near polling places, removing ballots, and soliciting voters to show ballots, are reaffirmed and detailed. These provisions regulate conduct to protect the integrity and security of early ballot return and voting processes in Arizona.

Action Taken

HB 2789 - Nominating petitions; in lieu fee

Sponsor

Lupe Diaz (R)

Summary

An in-lieu filing fee option is established for candidates seeking ballot access in Arizona elections beginning in 2028, allowing payment of a fee instead of submitting nomination petition signatures. The Secretary of State is required to set and publish the fee and provide a notarized form for candidates to declare payment in lieu of petitions. This option excludes candidates for U.S. Senator, Representative in Congress, and President or Vice President.

Action Taken

HB 2219 - Ballot receptacles; electioneering limits

Sponsor

Brian Garcia (D)

Summary

Seventy-five-foot limits are extended to include designated ballot receptacles, prohibiting electioneering and unauthorized presence within these areas while accessible to the public. Election officials, party representatives, and challengers are restricted from displaying political materials or electioneering within these limits, and photography is prohibited. Violations of these provisions and other specified unlawful acts related to voting conduct are classified as class 2 misdemeanors under HB 2219.

Action Taken

HB 2557 - Candidate petitions; felony disclosure**Sponsor**

Quang Nguyen (R)

Summary

Sections 13-911, 16-314, and 16-341 of the Arizona Revised Statutes are amended to require candidates submitting nomination petitions to disclose any felony sexual offense convictions involving a minor, including those sealed or expunged. Procedures for sealing criminal records are clarified, specifying exceptions for certain offenses and mandating disclosure of relevant convictions on nomination petitions. Nomination petitions must include a candidate-completed statement regarding such felony convictions, enhancing transparency in candidate qualifications.

Action Taken

SB 1609 - New political parties; party name**Sponsor**

Thomas "TJ" Shope (R)

Summary

Requirements are imposed on new political parties in Arizona to ensure their names are distinguishable and exclude terms like "unaffiliated" or "independent." Procedures for petition signatures and ballot representation for new parties at primary, general, county, and municipal elections are clarified and standardized. Election officials are mandated to recognize political parties by their petitioned names, and the act applies retroactively from December 31, 2024, with immediate effect.

Action Taken

Passed Senate Judiciary and Elections 7-0

SB 1568 - Early ballots; registration signatures; curing

Sponsor

Jake Hoffman (R)

Summary

Requirements are imposed on early ballot requests in Arizona, including mandating that voter registration records contain a handwritten signature obtained within the past five years before mailing ballots and before comparing signatures on returned ballots. Signature cure processes are expanded with daily updated lists of voters needing to cure signatures provided to political parties, candidates, and third-party organizations upon request. Early voting procedures are regulated to ensure timely ballot distribution, signature verification, and secure ballot processing, with penalties established for improper handling of early ballot request forms and unauthorized ballot mailings.

Action Taken

SB 1569 - Special election boards; voter registration

Sponsor

Jake Hoffman (R)

Summary

Section 16-549 of the Arizona Revised Statutes is amended to regulate the appointment and duties of special election boards for ill or disabled voters, including procedures for personal ballot delivery and voting. Special election board members are prohibited from collecting, processing, or facilitating voter registrations while acting on behalf of the county recorder or election officer. Compensation and travel reimbursements for board members are prescribed, and emergency provisions for ballot delivery to hospitalized voters are established.

Action Taken

Passed Senate Judiciary and Elections 4-3

SB 1237 - Election procedures manual; consultation

Sponsor

John Kavanagh (R)

Summary

Rules governing election procedures, including early voting, ballot handling, and electronic voting system security, are revised to require consultation with county recorders and legislative election committee leaders before the Secretary of State prescribes them. An official instructions and

procedures manual must be issued biennially before general elections, approved by the governor and attorney general, and include rules for fax and internet transmission of ballots and requests for absent uniformed and overseas voters. Violations of these rules are classified as class 2 misdemeanors, and expert personnel must be provided to review electronic voting systems and recommend statutory or procedural changes.

Action Taken

Passed Senate Judiciary and Elections 4-3
Passed the Senate 16-11 and was sent to the House
Passed House Federalism, Military Affairs, & Elections 4-3

SCR 1031 - Legislative districts; population; census; citizenship

Sponsor

Jake Hoffman (R)

Description

SCR 1031 proposes a constitutional amendment to require legislative districts to be drawn based on citizen population rather than total population, mandating a state-run census of United States citizens and establishing a State Census Fund. It directs the transfer of \$5,000,000 annually from the Citizens Clean Election Fund to the State Census Fund to finance the required census. The bill also outlines the structure and procedures of the independent redistricting commission, emphasizing the use of citizen population data for legislative district mapping and referencing the principle that only United States citizens may participate in state elections.

Action Taken

Passed Senate Government 4-3
Passed the Senate 16-11 and was sent to the House

SB 1687 – Strike Everything Amendment – May Primary Date

Sponsor

Jake Hoffman (R)

Description

The bill amends election laws to move primary elections beginning in 2027 to the Tuesday before the last Monday in May and consolidates election dates to increase voter participation and reduce costs.

Action Taken

Passed Senate Judiciary and Elections 4-3
Passed the Senate 16-12 and was sent to the House
Passed House Federalism, Military Affairs, & Elections 4-3

SB 1138 – Strike Everything Amendment - Automated license plate readers

Sponsor

Mark Finchem (R)

Description

The Strike Everything amendment would redirect the 10% surcharge that funds the Clean Elections fund to the Highway User Revenue Fund (HURF).

Action Taken

Passed Senate Appropriations, Transportation and Technology 6-3

Katie Hobbs
Governor

Thomas M. Collins
Executive Director



Mark S. Kimble
Chair

Steve M. Titla
Galen D. Paton
Christina Werther
Sam Crump
Commissioners

State of Arizona
Citizens Clean Elections Commission

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Fax (602) 364-3487 - www.azcleelections.gov

MEMORANDUM

To: Commissioners

From: Thomas Collins

Date: March 26, 2025

Subject: Proposed Rule Amendment on Personal Use

I. Summary

This memo addresses a discrepancy between the Commission's version of Rule R2-20-702 (personal use) and the version published in the Arizona Administrative Code.

The proposed amendment is limited to restoring language that was previously removed from the published Code so that it accurately reflects the Commission's longstanding rules and practice.

Following Commission discussion last year regarding issues involving shared household expenses, staff considered whether additional rule language was warranted. After review, no new provisions are recommended. Those issues are better addressed through the Commission's audit authority.

II. Why This Matters

The current Administrative Code does not accurately reflect the Commission's adopted rule, creating unnecessary ambiguity for candidates, staff, and the public. Restoring the omitted language ensures that the rules governing personal use of

Clean Elections funds are clear, consistent, and enforceable as intended, while avoiding unnecessary expansion of the rule into areas better addressed through audit and case-specific review.

III. Background

The Clean Elections Act & Rules Manual (2022) includes a detailed list of prohibited personal uses under Rule R2-20-702. However, that language does not appear in the current Arizona Administrative Code.

Earlier versions of the Arizona Administrative Register (2013 and 2017) included the full text of the rule.

Documents obtained from the Secretary of State's Office indicate that while limited edits were authorized to remove redundant language, the personal-use subsection appears to have been inadvertently deleted in the codified version.

Recodification is necessary to ensure that the published Code accurately reflects the Commission's adopted rule and consistent enforcement practices.

IV. Restored Rule Content

The restored language reestablishes the rule's specific prohibitions on personal use of campaign funds. These include:

- A prohibition on using campaign funds for legal defense in campaign law enforcement proceedings (while permitting compliance-related legal and accounting services);
- Limits on food and beverage expenditures for staff and volunteers;
- A non-exhaustive list of prohibited personal expenditures, including household items, clothing, tuition, housing-related payments, entertainment, dues, gifts, and similar non-campaign uses; and
- Requirements that payments to family members or related business entities be limited to fair market value and fully disclosed in campaign finance reports.

These provisions operate within the Commission's broader framework requiring that Clean Elections funds be used only for direct campaign purposes, which already does much of the work in prohibiting personal use. The restored list provides additional clarity to candidates and establishes specific, enforceable rules in commonly encountered situations.

V. Scope of Amendment

The proposed amendment does not expand the scope of Rule R2-20-702. It restores previously adopted language to the Administrative Code.

After Commission discussion last year regarding potential issues involving shared household expenses and candidate–vendor relationships, staff considered whether to propose additional rule language. Staff does not recommend doing so at this time.

Those issues are more appropriately addressed through case-specific audits, including review of household members and related financial activity, rather than through additional rule text.

VI. Recommended Action

Staff recommends that the Commission approve recodification of Rule R2-20-702 to restore the omitted personal-use provisions and align the Arizona Administrative Code with the Commission’s adopted rule and practice with an immediate effective date.

Arizona Administrative Register
NOTICES OF PROPOSED RULEMAKING

Volume 32

Issue 4

January 23, 2026

NOTICES OF PROPOSED RULEMAKING

The APA requires an agency file a Notice of Rulemaking Docket Opening which outlines its rulemaking intentions under A.R.S. § 41-1021. A docket opening and Notice of Proposed Rulemaking are often filed at the same time and published in the same *Register* issue. If they are not filed at the same time, information on where the docket opening was published is listed in the preamble of the proposed rulemaking.

An agency must allow at least 30 days to elapse after the publication of the Notice of Pro-

posed Rulemaking in the *Register* before scheduling any oral proceedings. Written public comments shall be accepted for at least 30 days after the published notice. Refer to A.R.S. §§ 41-1013, 41-1022 and 41-1023.

Questions about the notice can be answered by the person listed in item #5 of the preamble.

Refer to item #11 for information on how to comment on this notice, the close of record to comment, and information related to oral proceedings.

NOTICE OF PROPOSED RULEMAKING

TITLE 2. ADMINISTRATION

CHAPTER 20. CITIZENS CLEAN ELECTIONS COMMISSION

[R26-01]

PREAMBLE

1. Permission to proceed with this proposed rulemaking was granted under A.R.S. § 41-1039 by the governor on:

Pursuant to A.R.S. § 41-1039(E)(2)(c), the Commission is not required to obtain permission to proceed with this rulemaking.

2. Article, Part, or Section Affected (as applicable)

R2-20-702

Rulemaking Action

Amend

3. Citations to the agency's statutory rulemaking authority to include the authorizing statute (general) and the implementing statute (specific):

Authorizing statute: A.R.S. § 16-956(A)(6)

Implementing statute: A.R.S. §§ 16-948(C), 16-953, 16-956(A)(7)

4. Citations to all related notices published in the *Register* that pertain to the current record of the proposed rule:

Notice of Rulemaking Docket Opening: 32 A.A.R. 266, January 23, 2026 (*in this issue*); File Number: R26-02

5. The agency's contact person who can answer questions about the rulemaking:

Name: Thomas Collins

Title: Executive Director

Address: 1802 W. Jackson St.
Phoenix, AZ 85007

Telephone: (602) 364-3477

Email: ccec@azcleanelections.gov

Website: www.azcleanelections.gov

6. An agency's justification and reason why a rule should be made, amended, repealed or renumbered, to include an explanation about the rulemaking:

Under the Clean Elections Act, participating candidates are to spend money in their account for "goods or services to the campaign" and are to return to the Clean Elections Fund after the primary or general election any money beyond that necessary to pay bills for "expenditures" before the election or for "goods and services directed at the [particular] election" A.R.S. §§ 16-948(C), 16-953(A)-(B). The Commission has promulgated rules that "ensure that money from the fund is placed in candidate campaign accounts or otherwise spent as specified in this article and not otherwise." A.R.S. § 16-956(A)(7). These rules include placing the

Arizona Administrative Register
NOTICES OF PROPOSED RULEMAKING

burden on each candidate to show that their campaign spending is for direct campaign purposes, audits of participating candidate campaign spending, processes for repayment of funds, and restrictions on and requirements for certain expenditures. The Clean Elections Act & Rules Manual (2022) includes a detailed list of goods, services and expenses that participating candidates cannot spend Clean Elections funds on because these items are considered personal expenses. It also included prohibitions on using Clean Elections funds for certain legal expenses and limits on meal expenditures. Finally, it outlines the use of funds related to transactions with family members. These provisions were codified at *Ariz. Admin. Code* R2-20-702. They are not currently included in the *Arizona Administrative Code*, although staff research does not indicate the language was ever repealed by the Commission. For example, editions of the *Arizona Administrative Register* (2013 and 2017) contained the full language. See *Ariz. Admin. Reg.* Vol. 23, Issue 34, at 2343 (Aug. 25, 2017), available at https://apps.azsos.gov/public_services/register/2017/34/contents.pdf; *Ariz. Admin. Reg.* Vol. 19, Issue 26, at 2343 (June 28, 2013), available at https://apps.azsos.gov/public_services/register/2013/26/contents.pdf. The historical notes to R2-20-702 detail editorial changes to the rule. Secretary of State’s Office records confirm that the former Executive Director and an assistant attorney general assigned to the Commission authorized removal of some redundant text as identified in the historical note. The available records do not explain why the subsection itself was removed. To avoid confusion, provide guidance consistent with the existing statute and rules, and ensure the accuracy of the published Code, the Commission is considering adopting this amendment that would identify a non-exclusive list of purchases that participating candidates may not use Clean Elections funds for. *Ariz. Admin. Code* R2-20-703(A)(1) (“All participating candidates shall have the burden of proving that expenditures made by the candidate were for direct campaign purposes.”). The amendment reproduces these rules in substantially the same format that they are included in Commission records and were codified in the *Arizona Administrative Code*.

7. A reference to any study relevant to the rule that the agency reviewed and proposes either to rely on or not to rely on in its evaluation of or justification for the rule, where the public may obtain or review each study, all data underlying each study, and any analysis of each study and other supporting material:

Not applicable

8. A showing of good cause why the rulemaking is necessary to promote a statewide interest if the rulemaking will diminish a previous grant of authority of a political subdivision of this state:

Not applicable

9. The preliminary summary of the economic, small business, and consumer impact:

The anticipated economic, small business, and consumer impact is anticipated to be negligible. First, this amendment does not deviate from the existing standards, but rather ratifies the personal expenses the Commission has already identified. Second, this amendment concerns the spending of voluntary participants in the clean elections funding program rather than those involved in a profession, trade or similar enterprise.

10. The agency’s contact person who can answer questions about the economic, small business and consumer impact statement:

Name: Thomas M. Collins
Title: Executive Director
Address: 1802 W. Jackson St.
Phoenix, AZ 85007
Telephone: (602) 364-3477
Email: ccec@azcleelections.gov
Website: www.azcleelections.gov

11. The time, place, and nature of the proceedings to make, amend, repeal, or renumber the rule, or if no proceeding is scheduled, where, when, and how persons may request an oral proceeding on the proposed rule:

The Commission is required to adopt rules at open meetings. A.R.S. § 16-956(C). Written comments will be accepted until 10 a.m. March 26, 2026. The Commission must hold an open meeting to adopt rules. A.R.S. § 16-956(C). The Commission will review and discuss any comments, and potentially adopt the amendment at its regular business meeting March 26, 2026 at 10 a.m. More information on Commission meeting dates, times and means of attending are available on the Commission’s website: <https://www.azcleelections.gov/commission-meetings>. More information on Commission meeting dates, times and means of attending are available on the Commission’s website: <https://www.azcleelections.gov/commission-meetings>.

A person interested in a requesting an oral proceeding pursuant to A.R.S. § 41-1023(C) should send that request in writing to:

Name: Thomas M. Collins
Title: Executive Director
Address: 1802 W. Jackson St.
Phoenix, AZ 85007
Telephone: (602) 364-3477

NOTICES OF PROPOSED RULEMAKING

Email: ccec@azcleanelections.gov

Commission meetings are held at:

Citizens Clean Elections Commission
1110 W. Washington St., Suite 250
Phoenix, AZ 85007

12. All agencies shall list other matters prescribed by statute applicable to the specific agency or to any specific rule or class of rules. Additionally, an agency subject to Council review under A.R.S. §§ 41-1052 and 41-1055 shall respond to the following questions:

None

a. Whether the rule requires a permit, whether a general permit is used and if not, the reasons why a general permit is not used:

Not applicable

b. Whether a federal law is applicable to the subject of the rule, whether the rule is more stringent than federal law and if so, citation to the statutory authority to exceed the requirements of federal law:

Not applicable

c. Whether a person submitted an analysis to the agency that compares the rule's impact of the competitiveness of business in this state to the impact on business in other states:

Not applicable

13. A list of any incorporated by reference material as specified in A.R.S. § 41-1028 and its location in the rules:

None

14. The full text of the rules follows:

TITLE 2. ADMINISTRATION

CHAPTER 20. CITIZENS CLEAN ELECTIONS COMMISSION

ARTICLE 7. USE OF FUNDS AND REPAYMENT

Section

R2-20-702. Use of Campaign Funds

ARTICLE 7. USE OF FUNDS AND REPAYMENT

R2-20-702. Use of Campaign Funds

- A. A participating candidate shall use funds in the candidate's current campaign account to pay for goods and services for direct campaign purposes only. Funds shall be disbursed and reported in accordance with A.R.S. § 16-948(C).
B. Participating candidates may purchase fixed assets with a value not to exceed \$800. Fixed assets, including accessories, purchased with campaign funds that can be used for non-campaign purposes with a value of \$200 or more shall be turned into the Commission no later than 14 days after the primary election or the general election if the candidate was successful in the primary.
C. During the primary election period, a participating candidate shall not make any expenditure greater than the difference between:
1. The sum of early contributions received plus public funds disbursed through the primary election period; less
2. All other expenditures made during and for the exploratory, qualifying and primary election periods.
D. During the general election period, a participating candidate shall not make any expenditure greater than the difference between:
1. The amount of public funds disbursed during and for the general election period; less
2. All other expenditures made during and for the general election period.
E. Transportation expenses.
1. Except as otherwise provided in this subsection (D), the costs of transportation relating to the election of a participating statewide or legislative office candidate shall not be considered a direct campaign expense and shall not be reported by the candidate as expenditures or as in-kind contributions.
2. If a participating candidate travels for campaign purposes in a privately owned automobile, the candidate may:
a. Use campaign funds to reimburse the owner of the automobile at a rate not to exceed the state mileage reimbursement rate in which event the reimbursement shall be considered a direct campaign expense and shall be reported as an expenditure and reported in the reporting period in which the expenditure was incurred. If a candidate chooses to use campaign funds to reimburse, the candidate shall keep an itinerary of the trip, including name and type of events(s)-event or events attended, miles traveled and the rate at which the reimbursement was made. This subsection applies to candidate owned automobiles in addition to any other automobile.

NOTICES OF PROPOSED RULEMAKING

- b. Use campaign funds to pay for direct fuel purchases for the candidate's automobile only and shall be reported. If a candidate chooses to use campaign funds for direct fuel purchases, the candidate shall keep an itinerary of the trip, including name and type of ~~events(s)~~ event or events attended, miles traveled and the rate at which the reimbursement could have been made.
 - 3. Use of airplanes.
 - a. If a participating candidate travels for campaign purposes in a privately owned airplane, within 7 days from the date of travel, the candidate shall use campaign funds to reimburse the owner of the airplane at a rate of \$150 per hour of flying time, in which event the reimbursement shall be considered a direct campaign expense and shall be reported as an expenditure. If the owner of the airplane is unwilling or unable to accept reimbursement, the participating candidate shall remit to the fund an amount equal to \$150 per hour of flying time.
 - b. If a participating candidate travels for campaign purposes in a state-owned airplane, within 7 days from the date of travel, the candidate shall use campaign funds to reimburse the state for the portion allocable to the campaign in accordance with subsection ~~3a, above (3)(a)~~. The portion of the trip attributable to state business shall not be reimbursed. If payment to the State is not possible, the payment shall be remitted to the Clean Elections Fund.
 - 4. If a participating candidate rents a vehicle or purchases a ticket or fare on a commercial carrier for campaign purposes, the actual costs of such rental (including fuel costs), ticket or fare shall be considered a direct campaign expense and shall be reported as an expenditure.
- F.** A participating candidate shall not use funds in the candidate's campaign account for:
- 1. Costs of legal defense in any campaign law enforcement proceeding or for any affirmative claim or litigation in court or before the Commission regarding a campaign. This prohibition does not bar use of campaign funds for payments to attorneys or certified accountants for proactive compliance advice and assistance.
 - 2. Food and beverages for staff and volunteers exceeding \$11 for breakfast, \$16 for lunch, and \$27 for dinner, per person.
 - 3. Personal use, which includes, but is not limited to, any item listed below:
 - a. Household food items or supplies.
 - b. Clothing, other than items of de minimis value used in the campaign, such as campaign t-shirts or caps with campaign slogans.
 - c. Tuition payments, other than those associated with training campaign staff.
 - d. Mortgage, loan, rent, lease, or utility payments:
 - i. For any part of a personal residence of the candidate or Family Member; or
 - ii. For real or personal property owned or leased by the candidate or a Family Member and used for campaign purposes, to the extent payments exceed the fair market value of the property usage.
 - e. Admission to a sporting event, concert, theater, or other form of entertainment, unless it is part of a specific campaign activity.
 - f. Dues, fees, or gratuities at a country club, health club, recreational facility, or other non-political organization, unless they are part of the costs of a specific fundraising event that takes place on the organization's premises.
 - g. Gifts or donations.
 - h. Extended warranties or other similar purchase options that extend beyond the campaign.
 - 4. Payment to a Family Member or an enterprise owned in whole or part by a Family Member, for the provision of goods or services to the extent payments exceed the fair market value of the goods or services. All such payments shall be clearly itemized and indicated as such in all campaign finance reports.

Thomas M. Collins
Executive Director



**State of Arizona
Citizens Clean Elections Commission**

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Brief of the Executive Director
PROBABLE CAUSE RECOMMENDATION
AND NOTICE OF POSSIBLE PENALTIES

To: Commissioners
From: Thomas M. Collins, Executive Director
Date: February 11, 2026
Subject: MUR 25-03 (Monica Timberlake)

I. Factual and Procedural Background

Monica Timberlake (“Respondent”) applied for certification as a participating candidate on February 28, 2024. Exhibit 1(Executive Director’s Reason to Believe Recommendation). She qualified for Clean Elections funding on August 5, 2024. *Id.* The Clean Elections Fund provided Respondent \$31,760 for the 2024 election cycle. *Id.* Respondent did not receive Clean Elections funding for the primary election, only for the general.

Respondent filed a pre-primary campaign finance report on July 27, 2024. *Id.* She ceased filing periodic campaign finance reports until June 13, 2025.

Respondent communicated with Commission auditors, acknowledged that her reports were late, and provided limited information regarding her bookkeeping policies. *Id.* However, she did not provide sufficient documentation to permit review. The auditors reported they were “unable to review any of the expenses, contributions, or perform any other procedure as required for our testing of the [Respondent’s] Clean Elections funding.” *Id.*

The Executive Director issued a Complaint and provided Respondent with the audit report. Respondent did not respond or acknowledge the Complaint. On April 18, 2025, Commission staff contacted Respondent by email requesting repayment of unaccounted-for funds. *Id.*

In May, the Commission determined there was reason to believe that violations of the act and rules had occurred and issued a repayment order to Respondent. Citizens Clean Elections Comm’n, Transcript of Public Meeting (May 22, 2025), https://storageccec.blob.core.usgovcloudapi.net/public/docs/1295-05222025-Minutes_Condensed.pdf. Commission staff was unable to serve the order via the La Paz County Sheriff, but did establish that the materials were delivered by Federal Express to the Respondent’s apparent residence. Exhibit 2. In May, Respondent wrote to Commission staff stating that personal problems had prevented her from being more responsive. Exhibit 3. The time to file a request for a hearing with the Office of Administrative Hearings lapsed on June 23, 2025.

Later in 2025, an additional complaint was filed with the Commission regarding Respondent's failure to abide by the repayment order. Exhibit 4. That complaint was sent to Respondent in December 2025. No response was received. Commission staff continued efforts to contact Respondent before issuing a compliance order on January 21, 2026, with a response date of February 4, 2026. Exhibit 5. On February 4, Timberlake sent an email indicating that she had experienced additional personal matters. Exhibit 6. She also stated that she retained \$5,000 in her Clean Elections Account. Id.

II. Questions Presented and Brief Answers

A. Question: Is there probable cause to believe Respondent violated the reporting requirements of the Act by failing to timely file campaign finance reports?

Answer: Yes. Respondent failed to file required campaign finance reports for months, failed to respond to Commission communications, in violation of A.A.C. R2-20-110(A) and A.R.S. § 16-942(B).

B. Is there probable cause to believe Respondent failed to maintain required books and records and failed to return unspent or unaccounted Clean Elections funds?

Answer: Yes. Respondent failed to produce required documentation during audit, failed to demonstrate that funds were used for direct campaign purposes, in violation of A.A.C. R2-20-115 and A.R.S. § 16-953.

C. Question: Is there probable cause to believe Respondent failed to return unused funds?

Answer: Yes. Even assuming, for the sake of argument, that Respondent can still dispute the repayment order, she admitted that she has \$5,000 in clean elections money remaining in her account.

D. Question: Is there probable cause to believe Respondent failed to provide books and records pm request as required by the Act and Rules?

Answer: Yes. Respondent failed to produce records to staff and auditors until after the repayment hearing, in violation of A.A.C. R2-20-115, R2-20-104, and R2-20-403.

Analysis

A. Late filing.

Participating candidates are required to file campaign finance reports “that include all receipts and disbursements for their current campaign account.” A.A.C. R2-20-110(A). Reports must be filed on the dates established in A.R.S. § 16-927 and Commission rules. Failure to file is subject to penalties under A.R.S. § 16-942(B).

The reason to believe recommendation focused on reports beginning with the Primary Recap report that was due August 12, 2024 and only filed on June 13, 2025. *See* Table 1. In total, there are five reports regarding which I recommend the Commission find probable cause to believe a

violation occurred. *Id.* The reports due August 12, 2024, October 15, 2024, October 26, 2024, November 12, 2024, and January 1, 2025 are the most important reports regarding Respondent's acceptance and use of the Clean Elections Funding.

Because Respondent failed to file required reports for extended periods and only took limited corrective action after the Commission initiated enforcement, there is probable cause to believe she violated A.R.S. § 16-942(B) and A.A.C. R2-20-110(A).

Possible Penalty

Penalties under § 16-942(B) for reporting violations are \$210 per day (legislative candidates), up to twice the amount unreported. Table 1. Those fines are doubled if the amount not reported is in excess of an amount set by statute (greater than 10 percent of the general spending limit). That threshold is met here. Fines are also limited to two times the amount not reported. Here the amount not reported is \$31,760. Consequently, the total fine for each instance is capped at \$63,520.

Calculations:

August 12, 2024: 305 days x \$420 = \$128,100 Reduced to \$63,520

October 15, 2024: 241 days x \$420 = \$101,220 Reduced to \$63,520

October 26, 2024: 236 days x \$420 = \$99,120 reduced to \$63,520

November 12, 2024: 360 days x \$420 = \$151,200 reduced to \$63,520

January 15, 2025: 296 days x \$420 = \$124,320 reduced to \$63,520.

\$317,600.

Table 1

Reports Previously Filed				
<input type="text"/> (Indicates Amended Reports Exist)		Show <input type="text" value="10"/> entries		
Column visibility				
Page <input type="text" value="1"/> of 2				
Report Due Date	Date Filed	Report Name	Report Filings	Status
01/15/2026		2025 - Cumulative Report		27 Day(s) Late Fines Due \$450.00
01/15/2025	11/07/2025	2024 - Post-General Election (Q4)	PDF	296 Day(s) Late Fines Due \$7175.00
11/12/2024	11/07/2025	2024 - General Recap Report	PDF	360 Day(s) Late
10/26/2024	06/19/2025	2024 - Pre-General Election	PDF	236 Day(s) Late Fines Due \$5675.00
10/15/2024	06/13/2025	2024 - Post-Primary Election	PDF	241 Day(s) Late Fines Due \$5800.00
08/12/2024	06/13/2025	2024 - Primary Recap Report	PDF	305 Day(s) Late
08/05/2024	08/06/2024	2024 - Qualifying Period Recap Report	PDF	1 Day(s) Late
07/20/2024	07/27/2024	2024 - Pre-Primary Election	PDF	7 Day(s) Late Fines Due \$70.00
07/15/2024	07/16/2024	2024 - Quarter 2	PDF	1 Day(s) Late Fines Due \$10.00
04/15/2024	04/15/2024	2024 - Quarter 1	PDF	On Time

Showing 1 to 10 of 13 entries Page of 2

B. Books and record maintenance.

Participating candidates must maintain and preserve books and records of campaign transactions and are subject to audit. A.A.C. R2-20-115(A)–(B).

Respondent has acknowledged that she was not able to file reports because of issues with the records that she kept. There is probable cause to believe she violated A.A.C. R2-20-115.

Possible Penalty

If the Commission has reason to believe by a preponderance of the evidence that a participating candidate is not in compliance with the Act or Commission rules, then in addition to other penalties under law, the Commission may decertify a candidate, deny or suspend funding, order repayment of funds, or impose a penalty not to exceed \$1,000 for a participating candidate for the legislature. A.A.C. R2-20-222(A).

C. Repayment of unused monies.

Participating candidates are required to return unused monies to the Commission. A.R.S. § 16-953. Here, apart from the repayment order, Respondent states she has \$5,000 in remaining money in her account. There is probable cause to believe Respondent violated A.R.S. § 16-953.

Possible Penalty

If the Commission has reason to believe by a preponderance of the evidence that a participating candidate is not in compliance with the Act or Commission rules, then in addition to other penalties under law, the Commission may decertify a candidate, deny or suspend funding, order repayment of funds, or impose a penalty not to exceed \$1,000 for a participating candidate for the legislature. A.A.C. R2-20-222(A).

D. Providing records.

Analysis

Participating candidates must maintain and preserve books and records of campaign transactions. A.A.C. R2-20-115(A)–(B). Candidates must produce such records to the Commission and auditors upon request. A.A.C. R2-20-104(C); R2-20-403.

Respondent agreed to these requirements when submitting her 2024 Candidate Statement of Organization and Clean Elections Agreement. Despite requests from staff and auditors, Respondent did not provide required documentation.

Respondent's failure to provide records impaired the Commission's ability to confirm proper use of Clean Elections funds, including whether monies were used for direct campaign purposes or returned as required by A.R.S. § 16-953.

Based on Respondent's failure to cooperate with the audit and failure to produce required books and records, there is probable cause to believe he violated A.A.C. R2-20-104(C), R2-20-115, and R2-20-403.

Possible Penalty

If the Commission has reason to believe by a preponderance of the evidence that a participating candidate is not in compliance with the Act or Commission rules, then in addition to other penalties under law, the Commission may decertify a candidate, deny or suspend funding, order repayment of funds, or impose a penalty not to exceed \$1,000 for a participating candidate for the legislature. A.A.C. R2-20-222(A).

III. Conclusion

For the foregoing reasons, I recommend that the Commission find probable cause that Respondent violated the Act on Items II(A)–(D).

IV. Procedure

If the Commission determines by an affirmative vote of at least three members that there is probable cause to believe Respondent violated the Act and Rules, the Commission shall authorize the Executive Director to notify Respondent by order stating the nature of the violation. A.A.C. R2-20-215(A).

The Executive Director then may recommend to the Commission that the Commission authorize the issuance of an order and assessment of civil penalties pursuant to A.R.S. § 16-957(B). A.A.C. R2-20-217(A).

The Commission may, by an affirmative vote of at least three of its members, authorize the Executive Director to issue an order and assess civil penalties pursuant to A.R.S. § 16-957(B). A.A.C. R2-20-217(B).

Dated this 11th day of February, 2026

By: _____
Thomas M. Collins
Executive Director

**STATE OF ARIZONA
CITIZENS CLEAN ELECTIONS COMMISSION**

MUR 25-03

Monica Timberlake

**STATEMENT OF REASONS OF THE EXECUTIVE DIRECTOR AND
RECOMMENDATION FOR APPROVAL OF REPAYMENT ORDER**

The Executive Director submits the following Statement of Reasons why there is reason to believe that a violation of the Citizens Clean Elections Act and Commission rules (collectively, the “Act”) may have occurred. The Executive Director also recommends the Commission approve a Repayment Order against Respondent.

Summary of Recommendation

Monica Timberlake (“Respondent”) became a participating candidate for the 2024 election cycle and the Clean Elections Fund provided \$31,760 for her campaign. She failed to file timely campaign finance reports as and she has not responded to multiple efforts by Commission staff and auditors to obtain documentation of her use of funds or to return funds that are either unspent or expended without justification. As a result, there is reason to believe she may be in violation of multiple provisions of the Clean Elections Act and Rules. Additionally, because she has not accounted for any expenditures of clean elections funding or that funds were used for direct campaign expenses, a Repayment Order is appropriate here.

I. Factual Background

Respondent applied for certification as a participating candidate on February 28, 2024. Exhibit 1. She qualified for funding on August 5, 2024. Exhibit 2. Respondent received \$31,760 in clean elections funding. Exhibit 3. Respondent did not receive clean elections funding for the primary election. Respondent ceased filing periodic campaign finance reports after her pre-primary report on July 27, 2024. Exhibit 4. As a result, there is no filing regarding any expenditure of the funds.

Respondent communicated with Commission auditors, acknowledged the late reports and provided limited information regarding her book-keeping policies. Exhibit 5. No additional information was received and the auditors were “unable to review any of the expenses, contributions, or perform any other procedure as required for our testing of the [Respondent’s] Clean Elections funding.” *Id.*

The Executive Director issued a Complaint and shared the audit report with respondent. Exhibit 6. Respondent did not respond or acknowledge the Complaint. On April 18, a Clean Elections staff member contacted Respondent by email to request that she repay the unaccounted-for funds. No response has been received.

II. Alleged Violations

A. Failure to File Campaign Finance Reports.

Candidates must file campaign finance reports detailing “all receipts and disbursements for their current campaign account.” Ariz. Admin. Code R2-20-110(A). “In addition to any other penalties imposed by law, the civil penalty for a

violation by . . . any candidate of any reporting requirement imposed by [Chapter 6 of Title 16] shall be [\$210] per day for candidates for the legislature” up to a statutory maximum. A.R.S. § 16-942(B). As Table 1 shows, Respondent has not filed a report since August 6, 2024.

Table 1 (May 8, 2025)

Report Due Date	Date Filed	Report Name	Report Filings	Status
01/16/2024	01/16/2024	2023 - Cumulative Report	PDF	On Time
02/28/2024	02/28/2024	2024 - Interim Report	PDF	On Time
02/28/2024	02/28/2024	2024 - Interim Report	PDF	On Time
04/15/2024	04/15/2024	2024 - Quarter 1	PDF	On Time
07/15/2024	07/16/2024	2024 - Quarter 2	PDF	1 Day(s) Late Fines Due \$10.00
07/20/2024	07/27/2024	2024 - Pre-Primary Election	PDF	7 Day(s) Late Fines Due \$70.00
08/05/2024	08/06/2024	2024 - Qualifying Period Recap Report	PDF	1 Day(s) Late
08/12/2024		2024 - Primary Recap Report		269 Day(s) Late
10/15/2024		2024 - Post-Primary Election (Q3)		205 Day(s) Late Fines Due \$4900.00
10/26/2024		2024 - Pre-General Election		194 Day(s) Late Fines Due \$4625.00
11/12/2024		2024 - General Recap Report		177 Day(s) Late
01/15/2025		2024 - Post-General Election (Q4)		113 Day(s) Late Fines Due \$2600.00

B. Failure to Maintain Records and Return Monies.

Candidates must maintain books and records and are subject to audit. Ariz. Admin. Code R2-20-115(A)-(B). Records also ensure compliance with requirements for returning unspent funds. A.R.S. § 16-953.

Respondent acknowledged her reports were incomplete and failed to respond to follow-up inquiries. This supports a finding that she violated Ariz. Admin. Code § R2-20-115 and A.R.S. § 16-953.

III. Repayment Order

The facts above support approval of a Repayment Order. Respondent failed to:

- File required reports;
- Respond to the staff complaint;
- Cooperate with the audit;
- Repay unaccounted funds.

Because she did not meet the burden she accepted as a participating candidate, the Commission should order repayment of the full \$31,760 on two independent grounds:

a. Non-campaign use of funds:

Respondent did not prove expenditures were for direct campaign purposes. As such, the Commission finds the funds were not properly used and orders full repayment. Ariz. Admin. Code § R2-20-704(B)(2).

b. Inadequate documentation:

Respondent did not document expenditures in accordance with campaign finance reporting requirements. Ariz. Admin. Code § R2-20-704(B)(3).

Recommendation

If the Commission determines there is a reason to believe that a violation of a statute or rule over which the Commission has jurisdiction may have occurred, an investigation shall be conducted. Ariz. Admin. Code R2-20-209(A). If the Commission determines there is reason to believe, the Executive Director shall, in the Executive Director's discretion, subpoena Respondent's records documenting disbursements, debts, or obligations to the present, and may authorize an audit.

Upon expiration of fourteen (14) days, if the Commission finds that the alleged violator remains out of compliance, the Commission shall make a public finding to that effect and issue an order assessing a civil penalty in accordance with A.R.S. § 16-942, unless the Commission publishes findings of fact and conclusions of law expressing good cause for reducing or excusing the penalty. A.R.S. § 16-957(B).

After fourteen (14) days and upon completion of the investigation, the Executive Director will recommend whether the Commission should find probable cause to believe that a violation of a statute or rule over which the Commission has jurisdiction has occurred. Ariz. Admin. Code R2-20-214(A). Upon a finding of probable cause that the alleged violator remains out of compliance, by an affirmative vote of at least three (3) of its members, the Commission may issue an order and assess civil penalties pursuant to A.R.S. § 16-957(B). Ariz. Admin. Code R2-20-217.

The Executive Director also recommends the Commission approve the
Repayment Order.

Dated this 14th day of May 2025

S/Thomas M. Collins
Thomas M. Collins, Executive Director

0000563038



**STATE OF ARIZONA
PARTICIPATING CANDIDATE'S
APPLICATION TO RECEIVE FUNDS
AND QUALIFYING CONTRIBUTION REPORT**

Pursuant to Arizona Revised Statutes §16-950

COMMITTEE ID NUMBER
101489

NAME OF CANDIDATE MONICA TIMBERLAKE			DATE 07/12/2024	
OFFICE SOUGHT STATE REPRESENTATIVE - DISTRICT 30	PARTY AFFILIATION		ELECTION CYCLE 2024	
CANDIDATE'S ADDRESS 910 W MOUNTAIN VIEW LN BOX 1131		CITY QUARTZSITE	STATE AZ	ZIP 85346
CANDIDATE'S TELEPHONE # (928) [REDACTED]	CANDIDATE'S FAX #		CANDIDATE'S EMAIL ADDRESS TIMBERLAKE4LD30@GMAIL.COM	
NAME OF POLITICAL COMMITTEE TIMBERLAKE4LD30				
COMMITTEE ADDRESS 910 W MOUNTAIN VIEW LN BOX 1131		CITY QUARTZSITE	STATE AZ	ZIP 85346
COMMITTEE MAILING ADDRESS (if different from above) PO BOX 1131		CITY QUARTZSITE	STATE AZ	ZIP 85346
COMMITTEE TELEPHONE # (928) 916-4110	COMMITTEE FAX #		COMMITTEE EMAIL ADDRESS MTIMBERLAKE73@GMAIL.COM	

REALLOCATION OPTION: A participating candidate for legislature in a one-party dominant legislative district who is qualified for the party primary election of the dominant party may elect to reallocate a portion of funds from the general election period to the primary election period (A.R.S. §16-952(D)). If you believe that you are eligible and you wish to choose this option, please check the box to the right.

Yes, I wish to reallocate:

Select the box that applies:

A. The Candidate is proceeding as an independent.

B. The Candidate is applying to qualify for funding for a party primary of a political organization entitled to continued representation on the official ballot as prescribed in A.R.S. §16-804.

C. The Candidate is applying to qualify for funding for a general election as a party's nominee of a political organization entitled to continued representation on the official ballot as prescribed in A.R.S. §16-804.

PLEASE PROVIDE THE FOLLOWING INFORMATION:	Entry
Number of non-duplicative qualifying contributions received (attached list sorted by county)(A.R.S. §16-950(B)):	215
Number of original qualifying contribution reporting slips attached A.R.S. §§16-950(B) and 16-946(C)):	
Sum of qualifying contributions collected (Candidate' or Committee's check or money order for an amount equal to the sum of qualifying contributions is attached) (A.R.S. §16-950(B)):	\$1,075.00

I hereby certify that this Application to Receive Funds and Qualifying Report, and accompanying materials to this statement, are true and complete to the best of my knowledge and belief.



7-15-24 *[Signature]*
Date

Contributions of \$5 - From Individuals *

101489

January 01, 2023 to December 31, 2024

Contributor Name	County Name	Transaction Date	Amount

Contributions of \$5 - From Individuals *

101489

January 01, 2023 to December 31, 2024

Contributor Name	County Name	Transaction Date	Amount
Individual \$5 Qualifying Contributions			
ALLARD, LINDA SUZANNE	La Paz	03/20/2024	\$5.00
Amon, Karey	La Paz	01/24/2024	\$5.00
Barber, Crystal	La Paz	01/19/2024	\$5.00
BARBER, JACK ALLEN	La Paz	07/12/2024	\$5.00
Bearcat, Starr	La Paz	01/17/2024	\$5.00
BENSON, CHRISTINA MAUREEN	La Paz	03/28/2024	\$5.00
BIGLEY, PAUL T	La Paz	07/12/2024	\$5.00
BURKS, BILLY RAY	La Paz	07/11/2024	\$5.00
BURKS, BRENDA SUE	La Paz	07/11/2024	\$5.00
CARNEVALE, PAUL ANTHONY	La Paz	07/10/2024	\$5.00
CARNEVALE, TAMMY WYNETTE	La Paz	07/09/2024	\$5.00
CASANOVA, CHELSEA	La Paz	02/17/2024	\$5.00
COOPER, RENE LADENE	La Paz	02/17/2024	\$5.00
DAMES, IDA ELAINE	La Paz	07/12/2024	\$5.00
DUPRE, LOIS MAUREEN	La Paz	07/12/2024	\$5.00
Fowler, Billie	La Paz	03/12/2024	\$5.00
FREEDMAN, MORIAH ROSE	La Paz	07/12/2024	\$5.00
Garlow, Sherrie	La Paz	03/22/2024	\$5.00
Goldberg, Lynda	La Paz	02/02/2024	\$5.00
GOLDEN-BEAR, SHANANA	La Paz	03/11/2024	\$5.00
HAROLD, MARCELA BONILLA	La Paz	07/10/2024	\$5.00
Henry, Ellen	La Paz	02/25/2024	\$5.00
HOGG, JOHN REILLY	La Paz	07/08/2024	\$5.00
HUNTLEY, MARY IDRIS	La Paz	07/12/2024	\$5.00
KELLAR, DAPHNE ARIELLA	La Paz	01/17/2024	\$5.00
KIMBERLIN, MELANIE S	La Paz	07/12/2024	\$5.00
KING, KIANIE	La Paz	07/12/2024	\$5.00
LUCAS FREEDMAN, CAROLYN JEAN	La Paz	07/12/2024	\$5.00
Lumberl, Archie	La Paz	03/16/2024	\$5.00
Lurvey, Michelle	La Paz	02/19/2024	\$5.00
MARYN, MICHAEL J JR	La Paz	07/07/2024	\$5.00
McFate, Marilyn	La Paz	01/24/2024	\$5.00

Contributions of \$5 - From Individuals *

101489

January 01, 2023 to December 31, 2024

Contributor Name	County Name	Transaction Date	Amount
MONTGOMERY, JILL RENEE	La Paz	07/12/2024	\$5.00
Moore, Edward	La Paz	02/19/2024	\$5.00
Morrisette, Debra	La Paz	03/16/2024	\$5.00
Muckleroy, Mark W	La Paz	02/25/2024	\$5.00
NEWLON, TERRI SUE	La Paz	03/22/2024	\$5.00
NICHOLS, LARRY	La Paz	07/12/2024	\$5.00
Nichols, Nancy	La Paz	03/12/2024	\$5.00
NUNES, ANDREW JOHN KAHEKILI	La Paz	07/12/2024	\$5.00
OSWALD, CYNTHIA LYNN	La Paz	01/23/2024	\$5.00
Pecina, Tomacita	La Paz	03/16/2024	\$5.00
Penn, Nancy	La Paz	02/17/2024	\$5.00
Ponce, William	La Paz	03/16/2024	\$5.00
Ray, Norma J	La Paz	02/17/2024	\$5.00
Sameriego, Roxana	La Paz	02/17/2024	\$5.00
Sanders, Stephanie	La Paz	03/22/2024	\$5.00
SCHUE, STEVE WESLEY	La Paz	07/09/2024	\$5.00
SCOTT, MARY ANN	La Paz	07/12/2024	\$5.00
SIMPSON, KELLY LORAIN	La Paz	03/10/2024	\$5.00
SIMPSON-BARRON, MICKAYLA GRACE	La Paz	07/12/2024	\$5.00
STIMSON, CAROL LYNN	La Paz	02/27/2024	\$5.00
Stoltz, Jo	La Paz	02/19/2024	\$5.00
Swanner, Jimmy	La Paz	02/19/2024	\$5.00
Swanner, Lucilee	La Paz	02/19/2024	\$5.00
TAFT, ALEXANDRA ANN	La Paz	07/07/2024	\$5.00
THOMASSY, ROBERT EDWIN	La Paz	02/27/2024	\$5.00
TIMBERLAKE, CLARENCE NATHAN	La Paz	01/04/2024	\$5.00
TIMBERLAKE, CONSTANCE RENE	La Paz	07/11/2024	\$5.00
TIMBERLAKE, MONICA JO	La Paz	11/08/2023	\$5.00
TIMBERLAKE, RHIYANNA NICOLE	La Paz	11/12/2023	\$5.00
TIMBERLAKE, SYLVIA JEAN	La Paz	01/04/2024	\$5.00
TIMBERLAKE, TONYA LYNN	La Paz	11/10/2023	\$5.00
TRUSTY, RICHARD MILES	La Paz	07/12/2024	\$5.00

Contributions of \$5 - From Individuals *

101489

January 01, 2023 to December 31, 2024

Contributor Name	County Name	Transaction Date	Amount
TUCCERI, SANDRA FANSLAU	La Paz	07/12/2024	\$5.00
VILLAFANA, MARIBEL	La Paz	02/07/2024	\$5.00
Vondracek, Sharon	La Paz	02/19/2024	\$5.00
Wallace, Katherine	La Paz	03/16/2024	\$5.00
WARNER, LORETTA	La Paz	07/12/2024	\$5.00
Wilson, Donald	La Paz	03/22/2024	\$5.00
Wilson, Terry P	La Paz	03/22/2024	\$5.00
Bircher, William J	Maricopa	01/14/2024	\$5.00
Craig, Jeanne	Maricopa	01/14/2024	\$5.00
DRAKE, DONNA DIANE	Maricopa	01/23/2024	\$5.00
Drexel, Donna J	Maricopa	01/14/2024	\$5.00
Filbert, Mary	Maricopa	01/14/2024	\$5.00
FILBERT, STEVEN R	Maricopa	01/14/2024	\$5.00
Husemann, Leona	Maricopa	01/14/2024	\$5.00
Johnson, Bobby E	Maricopa	01/14/2024	\$5.00
Lerman, Kathleen S	Maricopa	01/14/2024	\$5.00
Lerman, Stuart	Maricopa	01/24/2024	\$5.00
Raver, Mary	Maricopa	01/14/2024	\$5.00
Uhles, Barbara	Maricopa	03/10/2024	\$5.00
ARMOUR, MAUREEN CECILE	Mohave	02/02/2024	\$5.00
ARMSTRONG, KEITH	Mohave	07/09/2024	\$5.00
ARMSTRONG, SUSAN MARIE	Mohave	07/09/2024	\$5.00
Arroz, David	Mohave	02/02/2024	\$5.00
AUSTIN, CHRISTIE	Mohave	06/12/2024	\$5.00
Baker, Daniel J	Mohave	02/05/2024	\$5.00
Baker, Terri	Mohave	03/12/2024	\$5.00
BARTH, KENNETH PAUL	Mohave	02/17/2024	\$5.00
Bevis, Todd Brandon	Mohave	07/12/2024	\$5.00
Blackmore, Carolyn	Mohave	02/23/2024	\$5.00
BOUDMAN, MARIE ELAINE	Mohave	02/21/2024	\$5.00
BUETOW, PATRICIA SUE	Mohave	03/11/2024	\$5.00
BYRD, SUZANNE MARIE	Mohave	02/25/2024	\$5.00
CAMPBELL, CAROL E	Mohave	02/04/2024	\$5.00

Contributions of \$5 - From Individuals *

101489

January 01, 2023 to December 31, 2024

Contributor Name	County Name	Transaction Date	Amount
Carpio, Manuel	Mohave	03/24/2024	\$5.00
Chalfant, Laurie	Mohave	03/03/2024	\$5.00
Clark, Michele	Mohave	03/23/2024	\$5.00
COFFMAN, MURRAY SUE	Mohave	02/26/2024	\$5.00
COFFMAN, SCOTT CLARK	Mohave	02/26/2024	\$5.00
COLE, KUBA ANN	Mohave	02/24/2024	\$5.00
COLE, RONALD LEE	Mohave	02/24/2024	\$5.00
COLLINS, SUSAN LYNNE	Mohave	02/18/2024	\$5.00
COSAND, JANICE ANN MARY	Mohave	04/03/2024	\$5.00
Cosand, Mike	Mohave	05/11/2024	\$5.00
COX, RUSSELL Y	Mohave	02/17/2024	\$5.00
Craynon, Donald D	Mohave	02/27/2024	\$5.00
DEDEO, MERI BJORKLUND	Mohave	02/25/2024	\$5.00
DEVAULT, GIGI	Mohave	07/12/2024	\$5.00
DIAZ, ROBERT MICHAEL	Mohave	02/22/2024	\$5.00
DIETRICH, SHARON LEE	Mohave	03/06/2024	\$5.00
Dove, Patricia Holly	Mohave	01/28/2024	\$5.00
DOWNING, ELAINE LOUISE	Mohave	02/28/2024	\$5.00
Duncan, Sharon	Mohave	03/23/2024	\$5.00
DURBIN, PAMELA LYNN	Mohave	02/14/2024	\$5.00
Duvall, Carol	Mohave	02/28/2024	\$5.00
Ecole, Dominique	Mohave	02/21/2024	\$5.00
Ellis George William	Mohave	02/28/2024	\$5.00
Esponoza, Dena	Mohave	02/02/2024	\$5.00
EXLEY, DOROTHY MAE	Mohave	02/25/2024	\$5.00
Ferry, Elizabeth	Mohave	02/25/2024	\$5.00
Ferry, Kevin	Mohave	02/25/2024	\$5.00
FRANCIS, CARMEN	Mohave	03/06/2024	\$5.00
Frandsen, Kevin	Mohave	02/25/2024	\$5.00
FREYMOND, DAVID JAN	Mohave	02/28/2024	\$5.00
FREYMOND, PEGGY JEAN	Mohave	02/28/2024	\$5.00
GALOVICH, PAMELA JO	Mohave	02/24/2024	\$5.00

Contributions of \$5 - From Individuals *

101489

January 01, 2023 to December 31, 2024

Contributor Name	County Name	Transaction Date	Amount
Garcia, Bea	Mohave	02/02/2024	\$5.00
GARRITY, MARY DARLENE	Mohave	03/04/2024	\$5.00
GREIMEL, ANACSTASIA MARRI	Mohave	07/11/2024	\$5.00
Hadelio, Frank	Mohave	03/23/2024	\$5.00
Hammond, Kaihryn	Mohave	02/03/2024	\$5.00
Hansen, Tom	Mohave	05/11/2024	\$5.00
Hernandez, Frank	Mohave	02/25/2024	\$5.00
Hongisto, Carol	Mohave	05/11/2024	\$5.00
Hronek, Colette	Mohave	02/27/2024	\$5.00
Ingraham, Elizabeth	Mohave	02/23/2024	\$5.00
JOHNSON, MICHAEL JAMES	Mohave	07/12/2024	\$5.00
Johnson, Sarah	Mohave	02/25/2024	\$5.00
KENDALL, SHEILA ANN	Mohave	02/25/2024	\$5.00
KIFFER-BOULIER, MICHELLE R	Mohave	02/03/2024	\$5.00
LEWISON, BRIDGET KATHLEEN	Mohave	02/03/2024	\$5.00
Lopez, Anthony Thomas	Mohave	07/12/2024	\$5.00
LOPEZ, TINA MARIE	Mohave	02/29/2024	\$5.00
LOWE, LINDA DIANE	Mohave	02/26/2024	\$5.00
Maddox, Fred	Mohave	02/23/2024	\$5.00
MALOUF, PAMELA BONNIE	Mohave	03/18/2024	\$5.00
MCCORD ROBINSON, MARY KATHERINE	Mohave	02/04/2024	\$5.00
MCDERMOTT, JOAN BEVERLY	Mohave	01/13/2024	\$5.00
MCMAHAN, BRIAN SCOTT	Mohave	12/17/2023	\$5.00
MCMAHAN, DIANE ALENE	Mohave	12/18/2023	\$5.00
Meyers, Lacy	Mohave	05/11/2024	\$5.00
Meyers, Richard	Mohave	05/11/2024	\$5.00
MOORE, DONALD WAYNE	Mohave	06/11/2024	\$5.00
MORGAIN, JAIME LOUP	Mohave	10/31/2023	\$5.00
MORPETH, LESLIE ANNE	Mohave	03/20/2024	\$5.00
MOSCATO, KAREN ANN	Mohave	07/12/2024	\$5.00
NEWMAN, KIM MARIE	Mohave	02/18/2024	\$5.00
Nickell, Andrea A	Mohave	02/28/2024	\$5.00
Nickell, Jon	Mohave	02/28/2024	\$5.00

Contributions of \$5 - From Individuals *

101489

January 01, 2023 to December 31, 2024

Contributor Name	County Name	Transaction Date	Amount
Noble, Donell	Mohave	02/25/2024	\$5.00
Orosco, Gary	Mohave	02/24/2024	\$5.00
Orosco, Susan	Mohave	02/24/2024	\$5.00
ORR, PHILIP ANTHONY	Mohave	02/10/2024	\$5.00
PALOMINO, DEBORAH JEAN	Mohave	02/27/2024	\$5.00
PATENAUDE, HEATHER STACY	Mohave	02/03/2024	\$5.00
PICKARD, LISA MICHEL	Mohave	02/04/2024	\$5.00
PRESTON, CLIFFORD LYNN	Mohave	03/17/2024	\$5.00
PRESTON, SHARON IRENE	Mohave	03/17/2024	\$5.00
PRICE, BARBARA SUSAN	Mohave	06/11/2024	\$5.00
Proudfoot, Lewis	Mohave	02/25/2024	\$5.00
REMINGTON, RHONDA KAYE	Mohave	02/06/2024	\$5.00
Rodriguez, Jennifer	Mohave	03/27/2024	\$5.00
Roman, Lisa	Mohave	05/11/2024	\$5.00
Roper, Erin	Mohave	05/11/2024	\$5.00
ROSENBERG, ROSANNE DELPHA	Mohave	02/18/2024	\$5.00
SALMON, GAIL OGLESBY	Mohave	04/01/2024	\$5.00
SINGER, DIANE MARIA	Mohave	03/04/2024	\$5.00
SMITH, BEATRICE MARIE	Mohave	11/01/2023	\$5.00
Smith, Nathan	Mohave	03/24/2024	\$5.00
SMITH, PAUL LARUE	Mohave	11/01/2023	\$5.00
Soth, Joseph	Mohave	02/24/2024	\$5.00
STACEY, CRAIG JOSEPH	Mohave	07/12/2024	\$5.00
Summey, Betty	Mohave	02/28/2024	\$5.00
Taylor, Jacklyn L	Mohave	05/11/2024	\$5.00
Taylor, Sharron	Mohave	02/23/2024	\$5.00
TAYLOR, SHARRON LEE	Mohave	12/17/2023	\$5.00
THOMAS, KAREN L	Mohave	02/21/2024	\$5.00
TRUMBULL, MICHELE RUYACK	Mohave	02/21/2024	\$5.00
TUNNELL, DAVID LEON	Mohave	02/15/2024	\$5.00
Tunnell, Rosemary	Mohave	02/23/2024	\$5.00
VELASCO, RICHARD DANIEL	Mohave	04/10/2024	\$5.00

Contributions of \$5 - From Individuals *

101489

January 01, 2023 to December 31, 2024

Contributor Name	County Name	Transaction Date	Amount
WADE, PAULA R	Mohave	02/27/2024	\$5.00
Ward, Marie E	Mohave	05/11/2024	\$5.00
WEBER, ARLETTE MAE	Mohave	02/03/2024	\$5.00
WEBER, PETER ANTHONY	Mohave	03/05/2024	\$5.00
Weber Sharon M	Mohave	04/14/2024	\$5.00
WERER, SHARON MARILYN	Mohave	06/12/2024	\$5.00
WFINER, DARCY ANN	Mohave	03/04/2024	\$5.00
Weissman, Dawn	Mohave	02/24/2024	\$5.00
Weissman, Glen	Mohave	02/24/2024	\$5.00
White, Alan	Mohave	05/11/2024	\$5.00
Wilkins, Jan	Mohave	02/24/2024	\$5.00
Wilkins, Steven J	Mohave	02/24/2024	\$5.00
WILLCOX, VERONICA ANN	Mohave	03/05/2024	\$5.00
Wilson, Glenn	Mohave	02/02/2024	\$5.00
WRIGHT, KIRBY ROSS II	Mohave	02/22/2024	\$5.00
WRIGHT, MORNA	Mohave	02/22/2024	\$5.00
Cichy, Kim	Yavapai	01/14/2024	\$5.00
Cichy, Valarie	Yavapai	01/14/2024	\$5.00
Davidson, Courtney	Yavapai	01/14/2024	\$5.00
Mueller, Nancy	Yavapai	03/10/2024	\$5.00
Nelson, Sidney	Yavapai	03/10/2024	\$5.00
Total Number of \$5 Qualifying Contributions: 215			Total Amount: \$1,075.00



MIKE BECKER <mike.becker@azcleaselections.gov>

Qualified for Funding - Monica Timberlake - State Rep. District 30

1 message

Campaign Finance <campaignfinance@azsos.gov>

Mon, Aug 5, 2024 at 3:44 PM

To: Monica Timberlake <timmerlake4ld30@gmail.com>

Cc: "ccec@azcleaselections.gov" <ccec@azcleaselections.gov>, candidate <candidate@azsos.gov>

Dear Ms. Timberlake,

The Secretary of State's Office received notification from the County Recorders' Office regarding the sample results for the Qualifying Contributions you submitted to qualify for funding under the Citizens Clean Elections Act.

The results met the threshold under A.R.S. § 16-950(D), which means you have met the statutory requirements to receive Clean Elections funding.

This message will serve as your official notification. Should you have further questions related to your participating status, please contact the Citizens Clean Elections Commission by email at ccec@azcleaselections.gov, or by phone at [REDACTED]

Thanks,



Campaign Finance

Email: campaignfinance@azsos.gov

Arizona Secretary of State | <https://azsos.gov>

1700 W. Washington St., 7th Fl. | Phoenix, AZ 85007

This message and any messages in response to the sender of this message may be subject to a public records request.

TP

We are not able to provide legal or financial advice specific to any situation. We will do our best to provide appropriate assistance, but if you have specific questions about how you should proceed, you may need to seek legal counsel.

Katie Hobbs
Governor

Thomas M. Collins
Executive Director



Mark S. Kimble
Chair

Steve M. Titla
Galen D. Paton
Amy B. Chan
Christina Werther
Commissioners

State of Arizona
Citizens Clean Elections Commission

1110 W. Washington - Suite 250 - Phoenix, Arizona 85007 - Tel [REDACTED] - Fax [REDACTED] - www.azcleanelections.gov

MEMORANDUM

To: Paula Thomas, Executive Officer
Thru: Thomas M. Collins, Executive Director
From: Mike Becker, Policy Director
Date: August 5, 2024
Subject: Disbursement of 2024 General Election Funds

In accordance with A.A.C. R2-20-106, the Commission has determined that the candidate referenced below is not contested in the primary election and is advancing to the general election. Therefore, the candidate is qualified to receive general election funding in the amount of **\$31,760**.

Candidate Name: Monica Timberlake
Office Sought: State House of Representatives, District 30
Vendor Number: VC#81250

X _____
Funding Received By *Date*

 Demographic Information**Filer Name:**

Timberlake4LD30

Status:

Active

Filer ID:

101489

Filer Type:

Candidate (participating in Clean Elections)

Registration Date:

10/27/2023

Last Amended Date:

10/27/2023

County:**Last Reported:****Mailing Address:**

PO Box 1131

Quartzsite AZ 85346

Email: mtimberlake73@gmail.com

Phone: (928) [REDACTED]

Filer Address:

910 W Mountain View Ln Box 1131

Quartzsite AZ 85346

Chairman:

Timberlake, Monica J

Treasurer:

Timberlake, Monica

Candidate:

Timberlake, Monica

Email: Timberlake4LD30@gmail.com

Phone: (928) [REDACTED]

Designee:**Office Sought:**

State Representative - District 30

Party Affiliation:

📅 Reports Previously Filed





(Indicates Amended Reports Exist)

CSV

Print

Column visibility

📅 Report Due Date

📅 Date Filed

📄 Report Name

01/16/2024	01/16/2024	2023 - Cumulative Report	PDF (https://seethemoney.az.gov/PublicReports/2024/DB9942D9-9090-4C8B-9CB9-FD3E11716C04.pdf) (https://Seethemoney.az.gov/Reporting/AmendedReports/?CommitteeReportId=292024)	On Time
02/28/2024	02/28/2024	2024 - Interim Report	PDF (https://seethemoney.az.gov/PublicReports/2024/1F7516F5-EAC2-4B73-9C7E-A513E3A98045.pdf) (https://Seethemoney.az.gov/Reporting/AmendedReports/?CommitteeReportId=292035)	On Time
02/28/2024	02/28/2024	2024 - Interim Report	PDF (https://seethemoney.az.gov/PublicReports/2024/BA69D03B-2CB2-4275-A95C-FD7A25934EEB.pdf) (https://Seethemoney.az.gov/Reporting/AmendedReports/?CommitteeReportId=292034)	On Time
04/15/2024	04/15/2024	2024 - Quarter 1	PDF (https://seethemoney.az.gov/PublicReports/2024/3F9D9CA3-B07A-4E1E-86E0-E984A323F625.pdf) (https://Seethemoney.az.gov/Reporting/AmendedReports/?CommitteeReportId=292031)	On Time
07/15/2024	07/16/2024	2024 - Quarter 2	PDF (https://seethemoney.az.gov/PublicReports/2024/92078177-A4B1-4665-ABDA-8E1F23A327F8.pdf) (https://Seethemoney.az.gov/Reporting/AmendedReports/?CommitteeReportId=292032)	1 Day(s) Late Fines Due \$10.00
07/20/2024	07/27/2024	2024 - Pre-Primary Election	PDF (https://seethemoney.az.gov/PublicReports/2024/D690AD29-D49F-4AA7-8035-C6ADF42766E7.pdf) (https://Seethemoney.az.gov/Reporting/AmendedReports/?CommitteeReportId=292033)	7 Day(s) Late Fines Due \$70.00

08/05/2024	08/06/2024	2024 - Qualifying Period Recap Report	PDF (https://seethemoney.az.gov/PublicReports/2024/845F3FDA-0D70-4548-8441-F809BC245137.pdf)	1 Day(s) Late
08/12/2024		2024 - Primary Recap Report		268 Day(s) Late
10/15/2024		2024 - Post-Primary Election (Q3)		204 Day(s) Late Fines Due \$4875.00
10/26/2024		2024 - Pre-General Election		193 Day(s) Late Fines Due \$4600.00
11/12/2024		2024 - General Recap Report		176 Day(s) Late
01/15/2025		2024 - Post-General Election (Q4)		112 Day(s) Late Fines Due \$2575.00

the Clean Elections Fund



ADRIAN FONTES
SECRETARY OF STATE
STATE OF ARIZONA



;

CITIZENS CLEAN ELECTIONS COMMISSION

Report on Agreed-Upon Procedures

**Monica Timberlake
Participating Candidate for
State Representative - District 30
General Election 2024**



Independent Accountants' Report on
Applying Agreed-Upon Procedures

To the Chairman and Members of the
Citizens Clean Elections Commission
Phoenix, Arizona

We have performed the procedures enumerated below, which were specified and agreed to by the State of Arizona Citizens Clean Elections Commission (the Commission), solely to assist the Commission in evaluating whether Monica Timberlake's (the Candidate)'s 2024 Post-Primary Election (Q3), 2024 Pre-General Election, and 2024 General Recap Report (the Reports) which covers the period from July 14, 2024 through November 5, 2024 (the reporting period) was prepared in compliance with Title 16, Articles 1 and 2 of the Arizona Revised Statutes, Campaign Contributions and Expenses, and the Citizens Clean Elections Act, and whether the reports complied with the rules of the Citizens Clean Elections Commission. The Candidate's management is responsible for the Campaign finance reports during the reporting period. The sufficiency of these procedures is solely the responsibility of those parties specified in this report. Consequently, we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

The procedures and associated findings are presented on the subsequent pages.

We were engaged by the Commission to perform this agreed-upon procedures engagement and conducted our engagement in accordance with attestation standards established by the American Institute of Certified Public Accountants. We were not engaged to, and did not conduct an examination or review, the objective of which would be the expression of an opinion or conclusion, respectively, on the Campaign finance reports during the reporting period of Monica Timberlake. Accordingly, we do not express such an opinion or conclusion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

We are required to be independent of the Commission and the Candidate and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements related to our agreed-upon procedures engagement.

This report is intended solely for the information and use of the parties listed in the first paragraph, and is not intended to be and should not be used by anyone other than those specified parties.

Fester & Chapman, PLLC

February 28, 2025

Summary of Procedures and Findings

1. Preliminary Procedures

- a) Contractor will obtain a copy of the candidate's campaign finance reports for the reporting period.

Finding

We reached out to Monica Timberlake (the Candidate) via email on November 25, 2024, and again on December 4, 2024; and received an email response on December 27th with her bookkeeping policies and an acknowledgement that her Beacon reports were not finished. FC emailed again on January 31, 2025, but never received any further communication. It should also be noted that as of February 24, 2025, the Candidate has not filed their 2024 Primary Recap Report, 2024 Pre-General Election, or 2024 General Recap Report with the Arizona Secretary of State, and as such, does not show up on the See The Money website (<https://seethemoney.az.gov/>). Therefore, we are unable to review any of the expenses, contributions, or perform any other procedure as required for our testing of the Candidate's Clean Elections funding.

- b). Perform a desk review of the disbursements reported in the candidate's campaign finance reports to identify any unusual items requiring follow-up during fieldwork.

Finding

We were unable to establish communication with the Candidate; and as such, did not receive any items from the Candidate. As a result, we were unable to perform the test described above.

- d). Contact the candidate or the campaign treasurer, as appropriate, to schedule a date to perform fieldwork. Discuss the nature of the documentation, which will be needed to perform the engagement and ascertain the location of the necessary documentation.

Finding

We attempted to contact the Candidate to discuss the agreed-upon procedures, the timing of our procedures, and the documentation needed as described in step 1.a)., but we were unable to communicate with the Candidate.

2. Fieldwork Procedures

- a) Contractor will contact the candidate to request the records for an agreed-upon procedures attest engagement. Candidates receiving audits after the Primary Election shall provide records from the election cycle through the 2024 Qualifying Period Recap Report. Candidates receiving audits after the General Election shall provide records from the election cycle through the 2024 General Recap Report.

Finding

Commission staff sent an initial notice to the Candidate and informed the Candidate that we would be contacting them. We then communicated to the Candidate in a written request, the purpose of the request, agreed-upon procedures to be performed, documentation needed, and potential future requirements of the Candidate.

- b) The contractor shall contact the candidate and/or his or her representative(s) to discuss the purpose of the engagement, the general procedures to be performed and potential future requirements of the candidate, such as possible repayments to the Fund.

Finding

See comment in a) above.

- c) The Contractor shall contact or conduct an interview with the candidate and/or his or her representative(s) to discuss the bookkeeping policies and procedures utilized by the campaign committee.

Finding

The Candidate provided a description of bookkeeping policies and procedures utilized by the Campaign Committee.

- (i) Review bank statements from July 2024 through November 2024 (the reporting period) and perform the following:

- Select five (5) samples of deposits and withdrawals from the bank statements and determine that the transaction is properly reflected in the candidate's records and campaign finance reports.

Finding

We were unable to establish communication with the Candidate; and as such, did not receive any items from the Candidate. As a result, we were unable to perform the test described above.

- Perform a proof of receipts and disbursements for the reporting period, which is defined as reporting the ending balances of the November 2024 bank statement and the 2024 General Recap Report.

Finding

We were unable to establish communication with the Candidate; and as such, did not receive any items from the Candidate. As a result, we were unable to perform the test described above.

- d) Using the dates and limits defined in the Arizona Citizens Clean Elections Guide, review the receipts reported in the candidate's campaign finance reports to determine the following:

- (i) The candidate accepted contributions only from individuals.

Finding

We were unable to establish communication with the Candidate; and as such, did not receive any items from the Candidate. As a result, we were unable to perform the test described above.

- (ii) None of the contributions received from individuals exceed the early contribution limit.

Finding

We were unable to establish communication with the Candidate; and as such, did not receive any items from the Candidate. As a result, we were unable to perform the test described above.

- (iii) Check compliance with the maximum early contribution limits.

Finding

We were unable to establish communication with the Candidate; and as such, did not receive any items from the Candidate. As a result, we were unable to perform the test described above.

- (iv) Check compliance with the maximum personal contribution limits.

Finding

We were unable to establish communication with the Candidate; and as such, did not receive any items from the Candidate. As a result, we were unable to perform the test described above.

- e) For both the primary election and the general election, contractor will judgmentally select a 10% sample size with a minimum of five (5) contributions reported in the candidate's campaign finance report (not including the \$5 qualifying contributions) and agree to supporting documentation, which reflects the name of the contributor (for all contributions) and for individuals who contributed greater than \$100, which reflects the contributor's address, occupation and employer.

Finding

No contributions were reported in the Candidate's Campaign finance reports during the reporting period.

- (i) For other types of cash receipts reported on the candidate's campaign finance reports, review supporting documentation and review for compliance with regulatory rules and laws and agree the receipt to inclusion in the campaign account bank statement.

Finding

We were unable to establish communication with the Candidate; and as such, did not receive any items from the Candidate. As a result, we were unable to perform the test described above.

- (ii) For in-kind contributions, review the supporting documentation and determine the methodology utilized to value the contribution and assess the reasonableness.

Finding

We were unable to establish communication with the Candidate; and as such, did not receive any items from the Candidate. As a result, we were unable to perform the test described above.

- f) For both the primary election and the general election, contractor will judgmentally select a 10% sample size with a minimum of five (5) of cash expenditures reported in the candidate's campaign finance reports and perform the following:

- (i) Review supporting invoice or other documentation and agree amount to the amount reported in the candidate's finance reports.

Finding

We were unable to establish communication with the Candidate; and as such, did not receive any items from the Candidate. As a result, we were unable to perform the test described above.

- (ii) Determine that the name, address and nature of goods or services provided agree to the information reported in the candidate's campaign finance reports.

Finding

We were unable to establish communication with the Candidate; and as such, did not receive any items from the Candidate. As a result, we were unable to perform the test described above.

- Agree the amount of the expenditure to the campaign account bank statement.

Finding

We were unable to establish communication with the Candidate; and as such, did not receive any items from the Candidate. As a result, we were unable to perform the test described above.

- (iii) Determine whether the expenditure was made for a direct campaign purpose. Direct campaign purpose includes, but is not limited to, materials, communications, transportation, supplies and expenses used toward the election of the candidate.

Finding

We were unable to establish communication with the Candidate; and as such, did not receive any items from the Candidate. As a result, we were unable to perform the test described above.

- If the expenditure is a joint expenditure made in conjunction with other candidates, determine that the amount paid represents the candidate's proportionate share of the total cost.

Finding

We were unable to establish communication with the Candidate; and as such, did not receive any items from the Candidate. As a result, we were unable to perform the test described above.

- g) Determine whether any petty cash funds have been established and, if so, determine how expenditures from these funds have been reflected in the accounting records. Determine whether aggregate petty cash funds exceed the limit of \$1,800.

Finding

We were unable to establish communication with the Candidate; and as such, did not receive any items from the Candidate. As a result, we were unable to perform the test described above.

- (i) If applicable, for both the primary election and the general election, contractor will judgmentally select a 10% sample size with a minimum of five (5) candidate's petty cash fund expenditures and obtain supporting documentation for the expenditure. Determine whether the expenditure was for a direct campaign expense and whether the expenditure was in excess of the \$210 limit on petty cash expenditures.

Finding

We were unable to establish communication with the Candidate; and as such, did not receive any items from the Candidate. As a result, we were unable to perform the test described above.

- h) Determine if the candidate/campaign incurred any debt. If so, report all debt.

Finding

We were unable to establish communication with the Candidate; and as such, did not receive any items from the Candidate. As a result, we were unable to perform the test described above.

- i) Contact the candidate and/or his or her representative(s) to discuss the preliminary engagement findings and recommendations that the Contractor anticipates presenting to the CCEC. During this conference, the Contractor will advise the candidate and/or his or her representative(s) of their right to respond to the preliminary findings and the projected timetable for the issuance of the final issuance of the report.

Finding

We reported our findings to the Candidate and the Candidate did not provide responses to our findings.

EXHIBIT 6

Thomas M. Collins
Executive Director



State of Arizona Citizens Clean Elections Commission

1110 W. Washington St. - Suite 250 - Phoenix, Arizona 85007 - Tel [REDACTED] - Fax [REDACTED] - www.azcleelections.gov

NOTICE OF COMPLAINT AND PRELIMINARY AUDIT REPORT AND RESPONSE OPPORTUNITY

Via Overnight Delivery and E-mail

March 10, 2025

Monica Timberlake
PO Box 1131
Quartzsite AZ 85346
Email: mtimberlake73@gmail.com
Phone: (928) [REDACTED]

RE: CEC MUR 25-03

Dear Ms. Timberlake,

This letter represents notice of a complaint against you by the Executive Director of the Arizona Citizens Clean Elections Commission and well as to provide you a copy of a preliminary audit report. You have an opportunity to respond to both as discussed below.

According the Arizona Campaign Finance Reporting System, you stopped filing periodic reports after the late filing of your Qualifying Period Recap Reports on August 6, 2024. *See* Table 1. Additionally, you have refused to participate in required auditing under the Citizens Clean Elections Act and Rules, as reflected in the attached report. *See* Exhibit 1.

The Clean Elections Act and Rules require participating candidates to file periodic reports of their campaign financial activities, conduct all activities through a single campaign account, ensure that funds are expended in accordance with the Act and Rules, and permit an audit to confirm compliance with those requirements.

Your failure to file campaign finance reports and failure to respond to a required audit logically support the conclusion you have acted knowingly in failing to meet these obligations. Indeed, the available records indicate your campaign ceased to provide any required financial information despite legal obligations and the application for certification that you signed and filed. *See* Exhibit 2.

Campaign finance reports and audits are the primary mechanism by which Clean Elections ensures that you are abiding by the terms of the Act to which you have agreed.

The absence of proper reporting and ignoring the audit raises concerns that other important restrictions you agreed to as a participating candidate may not have been abided by.

Table 1

Report Due Date	Date Filed	Report Name	Report Filings	Status
08/05/2024	08/06/2024	2024 - Qualifying Period Recap Report	PDF	1 Day(s) Late
07/20/2024	07/27/2024	2024 - Pre-Primary Election	PDF	7 Day(s) Late Fines Due \$70.00
07/15/2024	07/16/2024	2024 - Quarter 2	PDF	1 Day(s) Late Fines Due \$10.00
04/15/2024	04/15/2024	2024 - Quarter 1	PDF	On Time
02/28/2024	02/28/2024	2024 - Interim Report	PDF	On Time
02/28/2024	02/28/2024	2024 - Interim Report	PDF	On Time
01/16/2024	01/16/2024	2023 - Cumulative Report	PDF	On Time
08/12/2024		2024 - Primary Recap Report		207 Day(s) Late
10/15/2024		2024 - Post-Primary Election (Q3)		143 Day(s) Late Fines Due \$3350.00
10/26/2024		2024 - Pre-General Election		132 Day(s) Late Fines Due \$3075.00
11/12/2024		2024 - General Recap Report		115 Day(s) Late
01/15/2025		2024 - Post-General Election (Q4)		51 Day(s) Late Fines Due \$1050.00

Consequently, you and your campaign may be in violation of A.R.S. §§ 16-941(A)(1) (limiting contributions), -941(A)(2) (limiting personal expenditures), -941(A)(3)(primary spending limit), -941(A)(4) (general spending limit), -941(A)(5)(campaign accounts and return of monies) and -948 (campaign accounts).

Failure to file reports can lead to penalties under A.R.S. § 16-942 (including daily penalties of \$210 per day for violations for failure to follow reporting requirements).

Additionally, reports help verify that you have properly returned monies as required by A.R.S. § 16-953 (relating to return of monies). The absence of the reports supports an inquiry into what monies ought to have been returned.

Absent reports, we also consider that you may have violated Ariz. Admin. Code R2-20-110 (participating candidates reporting requirements) and Ariz. Admin. Code R2-20-115(books and recordkeeping requirements) and have failed to establish that you have fulfilled your obligation to show compliance with Ariz. Admin. Code R2-20-702 (use of funds), Ariz. Admin. Code R2-20-702.01(use of assets), Ariz. Admin. Code R2-20-703(documentation of expenditures), Ariz. Admin. Code R2-20-703.01(consultants). Again, in each of these instances, absent reports and compliance with the audit requirements, we must consider these possible violations.

This is a serious matter. Violations of the above requirements can trigger penalties under A.R.S. §§ 16-942, -943, and -957, as well as Ariz. Admin. Code R2-20-222. Candidates can also be subjected to repayment under Ariz. Admin. Code R2-20-704. Additionally, “if the candidate fails to provide adequate office space, personnel or records, the Commission may seek judicial intervention to enforce the request or assess other penalties.” Ariz. Admin. Code R2-20-403(C).

The Commission’s rules provide that you “be afforded an opportunity to demonstrate that no action should be taken on the basis of a complaint by submitting, *within five days from receipt of a written copy of the complaint*, a letter or memorandum setting forth reasons why the Commission should take no action.” Ariz. Admin. Code R2-20-205(A). Please respond to this notice and complaint by the close of business on March 18, 2025.

Additionally, if you have any response to the enclosed audit report you have 10 days to provide that response. Ariz. Admin. Code R2-20-404(B).

Your response must be notarized, or it will not be considered. Ariz. Admin. Code R2-20-205(C). Failure to respond to this complaint within five days may be viewed as an admission to the allegations. *Id.*

The rule states that we are to provide you with an advisement of Commission compliance procedures. Those procedures are set forth in Article 2 of the Commission’s Rules (Arizona Administrative Code Sections R2-20-201 to R2-20-228). *See* Exhibit 3.

This matter is in the initial stages of review. A finding will be made only after the Commission has fully reviewed this matter. Please contact me if you have any questions at [REDACTED] or by e-mail at thomas.collins@azcleelections.gov .

Sincerely,

S/Thomas M. Collins

Executive Director
Citizens Clean Elections Commission

Enclosures

Exhibit 2 Timberlake PC

State of Arizona
La Paz County Sheriff's Office
Civil Division
PARKER, AZ 85344

Process Number: 31143

Court Number: R025-03

I, William Ponce, Sheriff of La Paz County Sheriff's Office do hereby certify that I received the within and foregoing on 23rd day of May, 2025, and that I served the same on:

MONICA TIMBERLAKE
910 W. MOUNTAIN VIEW LANE
QUARTZSITE, AZ 85346

(Respondent)

I have made due search and inquiry and exercised due diligence, but I am returning the UNSERVED after making the following service attempts:

Service attempted on 16th day of June, 2025 at 11:51:00
NO ANSWER AT FRONT DOOR.

Service attempted on 10th day of June, 2025 at 11:57:00
NO ANSWER AT FRONT DOOR

Service attempted on 27th day of May, 2025 at 11:19:00
NO ANSWER AT FRONT DOOR.

Dated the 16th day of June, 2025

Fees:

Service: 0.00
Mileage: 0.00
Other : 0.00
Total : 0.00

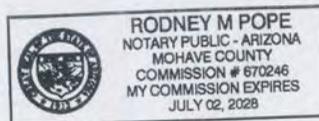
William Ponce, Sheriff
La Paz County Sheriff's Office, Arizona

BY: [Signature] 652.
Authorized Representative
Civil Division

My commission expires:

07-02-2028

[Signature: Rodney M. Pope]
Notary Public



FedEx, M. Timberlake residential address, was delivered on 5/23/25, trkg 881466482332

1 message

Paula Thomas <paula.thomas@azcleaselections.gov>

Fri, May 23, 2025 at 4:40 PM

To: Thomas Collins <thomas.collins@azcleaselections.gov>, Michael Becker <mike.becker@azcleaselections.gov>

FYI, FedEx for Timberlake residential address also delivered today. Paula

✓ Delivered
Friday, 5/23/25 at 3:11 PM
Signed for by: Signature not required



From
Phoenix,AZ US
To
Quartzsite,AZ US
[View delivery address](#)

How was your delivery?



- [→ View more details](#)
- [↓ Obtain proof of delivery](#)
- [🚚 Report missing package](#)

----- Forwarded message -----

From: **FedEx Tracking** <TrackingUpdates@fedex.com>
Date: Fri, May 23, 2025 at 3:14 PM
Subject: Your shipment was delivered 881466482332
To: <paula.thomas@azcleaselections.gov>



Your shipment was delivered.

Delivery Date

Fri, 05/23/2025

3:11pm

Delivered to

910 W MOUNTAIN VIEW LN, Quartzsite, AZ 85346

[Report missing package](#)

How was your delivery?



Tracking details

Tracking ID	881466482332
From	Clean Elections Commission 1110 W Washington St., ste 250 Phoenix, AZ, US 85007
To	Monica Timberlake 910 W. Mountain View Ln Quartzsite, AZ, US 85346
Ship date	Thu 5/22/2025 03:57 PM
Number of pieces	1
Total shipment weight	0.50 LB
Service	FedEx Priority Overnight®

[TRACK SHIPMENT](#)



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Enroll for free and get more visibility and control for your deliveries from start to finish. And if you need to make a return, our network of **10,000+** [locations](#) makes drop off easy.

[ENROLL NOW](#)

✉ Please do not respond to this message. This email was sent from an unattended mailbox. This report was generated at approximately 5:14 PM CDT 05/23/2025.

All weights are estimated.

To track the latest status of your shipment, click on the tracking number above.

Standard transit is the date and time the package is scheduled to be delivered by, based on the selected service, destination and ship date. Limitations and exceptions may apply. Please see the FedEx Service Guide for terms and conditions of service, including the FedEx Money-Back Guarantee, or contact your FedEx Customer Support representative.

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Thank you for your business.

ID 1026

--
Paula Thomas

Executive Officer

Clean Elections Commission

1110 W. Washington St., Suite 250

Phoenix, Arizona 85007

p. 602.364.3484



To ensure compliance with the Open Meeting Law, recipients of this message should not forward it or "reply all" to other board members of the public body. Members of the public body may reply to this message, but they should not send a copy of the reply to other members.



Fwd: Clean Elections Commission Meeting

1 message

MIKE BECKER <mike.becker@azcleelections.gov>
To: Thomas Collins <thomas.collins@azcleelections.gov>

Thu, May 22, 2025 at 8:52 AM

A response from Monica Timberlake

----- Forwarded message -----

From: **Monica Timberlake** <mtimberlake73@gmail.com>
Date: Thu, May 22, 2025 at 8:00 AM
Subject: Re: Clean Elections Commission Meeting
To: MIKE BECKER <mike.becker@azcleelections.gov>

Hi Mike,

I'm sorry for the lack of communication. I've been struggling with some behavioral health issues, that I think we're exasperated by the stress of running a campaign. I had two major car accidents in October. The first was unavoidable. The second was 3 days later, in a different vehicle, which probably had a lot to do with trying to just "push through the campaign" from the first accident. So after the election, I just stepped away, and every time I felt like I was in a place to pick things up and sort through them, something would happen. I just came back from 10 days in Montana where I watched my best friend pass after a very short 8 week battle from cancer. I finally had a complete breakdown yesterday. I'm spending the next few days trying to find some mental health services, while I wait for J'aime to get back to La Paz County. She will be here on the 1st and will spend the next week (or how ever long it takes) getting everything filled and turned in. Unfortunately, with where I am right now, mentally and emotionally, I can't even fathom wading into, or being able to concentrate enough, to finish sorting through all the campaign finance stuff without her help.

On Wed, May 21, 2025, 3:17 PM MIKE BECKER <mike.becker@azcleelections.gov> wrote:
Monica,

Please find the May 22 meeting agenda attached. The Zoom link for virtual attendees is below.

The meeting is scheduled to start at 10:00 a.m. If you will be attending **virtually, please join the zoom meeting by 09:50 a.m.** for the pre live meeting audio test with our meeting planner, Cathy Herring.

If you are attending **in person, please try to arrive at least 20 minutes early to allow time for parking and getting into the building.** Once you get past security, go to the elevators and we are located on the 2nd floor, suite 250.

Join Zoom Meeting

<https://us02web.zoom.us/j/83493495831>

Meeting ID: 834 9349 5831

One tap mobile

+1-669-900-6833,,83493495831# US

--

Mike Becker

Policy Director

Arizona Citizens Clean Elections Commission

1110 W Washington, Suite 250

Phoenix, AZ 85007

Direct line: 602-364-3480

To ensure compliance with the Open Meeting Law, recipients of this message should not forward it to other board members of the public body. Members of the public body may reply to this message, but they should not send a copy of the reply to other members.

--

Mike Becker

Policy Director

Arizona Citizens Clean Elections Commission

1110 W Washington, Suite 250

Phoenix, AZ 85007

Direct line: 602-364-3480

To ensure compliance with the Open Meeting Law, recipients of this message should not forward it to other board members of the public body. Members of the public body may reply to this message, but they should not send a copy of the reply to other members.

Exhibit 4 Timberlake PC

Thomas M. Collins
Executive Director



State of Arizona Citizens Clean Elections Commission

1110 W. Washington St. - Suite 250 - Phoenix, Arizona 85007 - Tel (602) 364-3477 - Fax (602) 364-3487 - www.azcleelections.gov

NOTICE OF COMPLAINT AND RESPONSE OPPORTUNITY

Via U.S. Postal Service Delivery and E-mail

December 1, 2025

Monica Timberlake
PO Box 1131
Quartzsite AZ 85346
Email: mtimberlake73@gmail.com
Phone: (928) 916-4120

RE: CEC MUR 25-06

Dear Ms. Timberlake,

This letter represents notice of a complaint against you regarding your failure to repay monies under the Commission's Repayment Order. Exhibit 1. That order was delivered to you on May 23, 2025 well as to provide you a copy of a preliminary audit report. You have an opportunity to respond as discussed below. I am also including the Order itself with this letter.

The Commission's rules provide that you "be afforded an opportunity to demonstrate that no action should be taken on the basis of a complaint by submitting, *within five days from receipt of a written copy of the complaint*, a letter or memorandum setting forth reasons why the Commission should take no action." Ariz. Admin. Code R2-20-205(A). Please respond to this notice and complaint by the close of business on December 10, 2025.

Your response must be notarized, or it will not be considered. Ariz. Admin. Code R2-20-205(C). Failure to respond to this complaint within five days may be viewed as an admission to the allegations. *Id.*

The rule states that we are to provide you with an advisement of Commission compliance procedures. Those procedures are set forth in Article 2 of the Commission's Rules (Arizona Administrative Code Sections R2-20-201 to R2-20-228). *See* Exhibit 2.

This matter is in the initial stages of review. A finding will be made only after the Commission has fully reviewed this matter. Please contact me if you have any questions at (602) 364-3477 or by e-mail at thomas.collins@azcleelections.gov.

Sincerely,
S/Thomas M. Collins
Executive Director

1 of 1

Enclosure

November 14, 2025

Arizona Citizens Clean Elections Commission
1110 W. Washington St., Suite 250
Phoenix, AZ 85007

RE: Complaint of Campaign Finance Violation by the Timberlake4LD30 Campaign

Please accept this sworn statement as my formal complaint against Monica Timberlake, the chairperson and treasurer of the Timberlake4LD30 campaign finance committee #101489 and participating clean elections candidate for the 2024 general election. In addition to the campaign finance reports that remain unfiled (with accrued fines approaching \$19,000.00), this is an additional campaign finance violation of which I have personal knowledge:

With respect to ARS §16-953 (B), Monica Timberlake failed to return monies to the Citizens Clean Elections Fund at the end of the general election period. I am aware of this fact because I had been helping Ms. Timberlake with her campaign finance reporting as unofficial assistance. The last time we worked together on her reporting, she stated that there was "somewhere between four to five thousand dollars" still in her campaign checking account. I advised her multiple times over many months across 2025 that she needed to close out her campaign checking account, get a cashier's check for whatever was still in the account, then send the cashier's check to Clean Elections. Her campaign checking account is with National Bank of Arizona.

Monica Timberlake is fully aware that those funds do not belong to her and that they need to be returned, yet she refuses to do so, even when threatened with a formal complaint and reporting her illegal behavior to the State Party Chair.

On Friday, November 14, 2025, I confirmed with Mike Becker that Monica Timberlake had still not returned the unused clean election funds. It has now been an entire year since these funds were legally required to be returned to Clean Elections.

I respectfully request the Citizens Clean Elections Commission to review and investigate this complaint. I also request that Monica Timberlake be held accountable for her willful malfeasance as chairperson and treasurer of her campaign finance committee's violations of campaign finance law.

DATE:

My legal name is J'aime MorgAine, and I acknowledge I am:

- Age: [REDACTED]
- Address: [REDACTED]
- Residency (state): [REDACTED]

Being duly sworn, hereby swear under oath that:

Under penalty of perjury, I hereby declare and affirm that the above-mentioned Statements in the Citizens Clean Election Commission Complaint dated November 14, 2025 re: Monica Timberlake is, to the best of my knowledge, true and correct.

Affiant's Signature: [REDACTED]

Date: 11/14/2025

NOTARY ACKNOWLEDGMENT

A notary public or other officer completing this certificate verifies only the identity of the individual who signed the document to which this certificate is attached, and not the truthfulness, accuracy, or validity of that document.

State of ARIZONA

County of LA PAZ

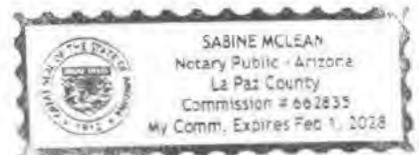
On 11/14/25 before me, Sabine McLean, personally appeared J'AIME MORGAINE who proved to me on the basis of satisfactory evidence to be the person whose name is subscribed to the within instrument and acknowledged to me that they executed the same in their authorized capacity, and that by their signature on the instrument the person(s), or the entity upon behalf of which the person(s) acted, executed the instrument.

I certify under PENALTY OF PERJURY under the laws of the State of ARIZONA that the foregoing paragraph is true and correct.

WITNESS my hand and official seal.

Signature [REDACTED]

(Seal)





**State of Arizona
Citizens Clean Elections Commission**

1110 W. Washington – Suite 250 - Phoenix, Arizona 85007 - Tel (602) 364-3477 - Fax (602) 364-3487 - www.azcleelections.gov

January 21, 2025

Via E-Mail

Monica Timberlake
PO Box 1131
Quartzsite AZ 85346
Email: mtimberlake73@gmail.com
Phone: (928) 916-4120

RE: CEC MUR 25-03

Re: Order of Compliance and Deadline to Comply

Dear Ms. Timberlake:

This letter serves to inform you that the Arizona Citizens Clean Elections Commission has determined that there is reason to believe you have committed violations of the Clean Elections Act and Rules.

Pursuant to the Commission's May 22, 2025 determination, which is attached to the email delivering this Order and incorporated by reference, you are ordered to comply within 14 days. Ariz. Admin Code R2-20-208. During this period, you "may provide any explanation to the Commission, comply with the order, or enter into a public administrative settlement with the Commission." *Id.* **The deadline to comply with this order is February 4, 2026.**

Attached to the email delivering this letter are a copy of the Reason to Believe Recommendation and the May Commission minutes.

Neither the Commission nor its staff may provide legal assistance to you, although you should give serious consideration to engaging an attorney.

Sincerely,

S/Thomas M. Collins
Executive Director



Thomas Collins <thomas.collins@azcleaselections.gov>

Re: Clean Elections: Contact me please

1 message

Monica Timberlake <mtimberlake73@gmail.com>
To: Thomas Collins <thomas.collins@azcleaselections.gov>

Wed, Feb 4, 2026 at 11:56 PM

I have someone that agreed to help my sort through my account. The last few months of the election cycle were , I had a major surgery to remove an eye in August, and then in October, I was in 2 car accidents where I totaled my car within a 3 day period. After the election eas over, I just put everything to the side intending to get to it in the first quarter of 2025. Then I lost someone close to me, which highlight some other traumas and pushed me into a place where I was not functioning very well. Unfortunately, part of that was that there were certain things I just didn't address, and part of that was anything to do with campaign finance. I still have a little over \$5000 in an account, that's been there since the election. I knew I needed to finish figuring out all the expenses and any remaining reimbursements, but it was beyond something I was in a place to address.

Which is why I asked someone to come help me figure out exactly where everything is sitting over the next few weeks.

Monica Timberlake

On Tue, Jan 20, 2026, 5:39 PM Thomas Collins <thomas.collins@azcleaselections.gov> wrote:

Ms. Timberlake,

We need to hear from you as soon as possible regarding the status of the Complaint against you and the repayment order.

Please contact me as soon as possible to begin to resolve this matter.

Thank you
Tom Collins

--

Thomas M. Collins
Executive Director
Arizona Citizens Clean Elections Commission
www.azcleaselections.gov
Office: 602-364-3477
Mobile: 602-397-6362

Thomas M. Collins
Executive Director



**State of Arizona
Citizens Clean Elections Commission**

1110 W. Washington - Suite 250 - Phoenix, Arizona 85007 - Tel (602) 364-3477 - Fax (602) 364-3487 - www.azcleelections.gov

Via E-Mail and U.S. Mail

March 17, 2026

Monica Timberlake
PO Box 1131
Quartzsite AZ 85346
Email: mtimberlake73@gmail.com

NOTICE: Probable Cause Agenda Item in MUR 25-03

Dear Ms. Timberlake

This letter is to inform you that I intend to present the issue of Probable Cause to Believe at the next regular Citizens Clean Elections Commission meeting March 26, 2026.

Included with this letter is the Executive Director's Probable Cause Brief and related exhibits. A redacted version of these documents has been posted on the Commission's website. The brief outlines why I believe there is probable cause to believe that a violation of the Clean Elections Act and Rules has occurred. A.A.C. R2-20-214(A) (stating that the executive director must issue a brief stating the case facts, legal position, and a recommendation on whether probable cause exists for a Commission-jurisdiction violation). I intend to maintain my recommendation. A.A.C. R2-20-214(D).

Currently the Commission is scheduled to meet on March 26, 2026 at 10 a.m. The Commission meets at the following address: **1110 W. Washington, Suite 250 Phoenix, Arizona 85007**. A video link will be provided for remote attendance as we get closer to the day of the meeting. Information about video attendance will be posted on the Commission's website no later than 10 a.m. Wednesday March 25, 2026. <https://www.azcleelections.gov/commission-meetings>.

Sincerely,

S/ Thomas M. Collins
Executive Director
Citizens Clean Elections Commission

cc: Paula Thomas, Clean Elections (email)
Craig Morgan, Independent Advisor of the Commission (email)