## THE STATE OF ARIZONA CITIZENS CLEAN ELECTIONS COMMISSION

## REPORTER'S TRANSCRIPT OF PUBLIC MEETING

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Prepared by: LILIA MONARREZ, CSR, RPR Certificate No. 50699 Citizens Clean Elections Commission January 19, 2017 Page 2 09:35:32-09:36:43 Page 4 1 PUBLIC MEETING BEFORE THE CITIZENS CLEAN CHAIRMAN TITLA: Motion carries 2 ELECTIONS COMMISSION, convened at 9:34 a.m. on 2 unanimously. 3 January 19, 2017, at the State of Arizona, Clean We'll go to Item III, discussion and 4 Elections Commission, 1616 West Adams, Conference Room, possible action on the executive director's report. 5 Phoenix, Arizona, in the presence of the following Board MR. COLLINS: Yes. Mr. Chairman, thank 6 members: 6 you. Mr. Steve Titla, Chairperson Mr. Mitchell C. Laird Mr. Mark S. Kimble Mr. Damien Meyer 7 7 I just wanted to let you know our live 8 stream is down for live streaming. The meeting will be 9 Mr. Galen D. Paton 9 available as soon as we get -- as soon as we're done 10 OTHERS PRESENT: and we get it up. So we were expecting live stream Thomas M. Collins, Executive Director Paula Thomas, Executive Officer Sara Larsen, Financial Affairs Officer Gina Roberts, Voter Education Manager Mike Becker, Policy Director Alec Shaffer, Executive Support Specialist Mary O'Grady, Osborn Maledon Amy Jicha, Legal Admin and VE Intern Pivko Knov. LWV/AZ 11 today. It's not -- it's not functioning for some 12 reason, but it will be recorded and available on our 13 live stream website at livestream.com/cleanelections. 14 A couple of quick notes: Chairman Titla, 15 Rivko Knox, LWV/AZ Constantin Querard, Campaign Consultant 15 Gina Roberts and Alec Schaffer attended the Indian Andy Gaona, Coppersmith Brockelman Jim Barton, Torres Law Group Joel Edman, AZ Advisory Network Gary Gilger, Self 16 16 Nations and Tribes Legislative Day at the Arizona 17 17 Legislature last week which I think was a great opportunity for all three of them. 18 Mirja Riester, Riester Christina Caviglea, Riester Christina Borrego, Riester 19 19 And today -- or this month, we reached --20 Paula Thomas has reached 25 years of working for the 20 State, serving the State. She has -- she's been with 21 this agency. She was the section employee hired by the 22 Clean Elections Commission, and she was, I think, the 23 second employee hired by the Arizona Department of 24 25 Gaming as well. So she is an invaluable resource for 25 09:34:39-09:35:31 Page 3 09:36:46-09:38:08 Page 5 PROCEEDING 1 us, and we just wanted to make sure that we 1 2 2 congratulate her for that, that continued work. CHAIRMAN TITLA: This is the regularly The -- there are elections coming up in 4 scheduled Clean Elections Commission meeting. The date 4 March in Phoenix over in Goodyear specifically. The 5 is Thursday, January 9 [sic], 2017, 9:30 a.m. 5 last date to register to vote is February 13. The Commission may go into executive I want to call your attention to a couple 7 session, which will not be open to the public, for the of things. One, the legislative report that Mike prepared -- Mike Becker prepared is Attachment 2 to the 8 purpose of obtaining legal advice on any item listed on

- **9** the agenda.
- 10 So why don't we call this meeting to order.
- 11 And Item Number I, discussion and possible action on
- 12 the Commission minutes for the December 15, 2016
- 13 meeting.
- 14 Any question, Commissioners?
- 15 (No response.)
- 16 CHAIRMAN TITLA: Do we have a motion to
- 17 approve the minutes?
- COMMISSIONER LAIRD: I so move. 18
- 19 COMMISSIONER KIMBLE: Second.
- 20 CHAIRMAN TITLA: Motion by Commissioner
- 21 Laird, second by Commissioner Kimble.
- 22 All in favor say aye.
- 23 (Chorus of ayes.)
- 24 CHAIRMAN TITLA: Opposed?
- 25 (No response.)

- executive director's report. If you have any questions
- about that, those -- and most of those I don't think
- are moving. One has a hearing today, but it's not a
- major concern to us. It's just -- it does touch on
- some issues that we've worked on, but it's not a Clean
- 14 Elections bill per se.
- I also want to just call your attention to 15
- the Hank Stephenson's story in the "Capitol Times."
- There are trigger reports that the legislature passed
- when they increased the campaign finance limits. Those
- were eliminated under 1516, and it appears that there's
- not going to be any enforcement of those at all -- or
- 21 evaluation, for that matter.
- It's kind of an interesting issue because
- 23 there was sort of a deal in 2593 back years ago. I
- 24 think maybe very few of you were here then, but they
- 25 raised the campaign finance limits. And we were going

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- 1 to have this more timely reporting, and the more timely
- 2 reporting has gone away. So that's just kind of a --
- 3 there's no action there. It's simply a note of -- sort
- 4 of situational awareness.
- So we welcome Chairman Titla to his first
- 6 meeting and -- as Staff, and unless anyone has any
- 7 questions, that's my report.
- CHAIRMAN TITLA: Thank you, Tom.
- I just want to congratulate Paula Thomas
- 10 for 25 years of state service. From my time on the
- 11 Commission the past couple of years, she's always
- 12 worked well with me and responded quickly to any
- 13 requests that we had. So I'd like to commend her for
- 14 the good work that she has done. Good employees are an
- 15 invaluable resource to any organization, and she is an
- 16 addition -- a positive addition for the Clean Elections
- 17 Commission and I hope that she stays with us for many
- 18 more years.
- MS. THOMAS: Thank you, sir. 19
- 20 MR. COLLINS: Mr. Chairman, one other note,
- 21 if I may. Amy Jicha has been our intern and has become
- 22 an invaluable part of our work here. She's been
- 23 applying to law school despite my efforts to persuade
- 24 her otherwise, and she did get into William and Mary.
- 25 So we're very excited about that. That's pretty cool.

- 1 stood with voter registration for the general election,
- 2 the total registered voters for the state that were
- 3 eligible -- excuse me -- for the general election, we
- 4 had just under 3.6 million, and our overall turnout was
- 74.17 percent.
- Just to give you a good visualization of
- 7 turnout for the general and the primary, you can see
- obviously the trend is always that participation
- 9 increases. In the general election it's always lower.
- In the primary, in particular, we did have a
- presidential election, so that's why we saw a good
- 12 turnout this year.
- I wanted to point out the turnout by
- 14 county. We saw a couple of interesting points here,
- that Yavapai and Pima County were actually the two top
- 16 highest turnouts in our counties across the state. So
- 17 I wanted to share that information with you as well.
- And to give you an idea of where Arizona
- stood compared to the national level, you can see that
- the turnout for the presidential election nationwide
- was approximately 59.5 percent and then Arizona -- and
- 22 I'll explain why this number differs a little bit than
- what I first showed you in that first slide. We're at
- 24 56.2 percent. So this -- to give you a true
- 25 comparison, every state is different in the

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- **1** So I wanted to mention that.
- So, anyway, if you -- if you -- you know,
- 3 Mr. Titla and Mr. Meyer and Mr. Laird, if you can
- 4 persuade her to not go, now is the time, but -- but I
- 5 think it's a pretty impressive place to get into.
- 6 COMMISSIONER MEYER: Congratulations. 7 MS. JICHA: Thank you.
- CHAIRMAN TITLA: Congratulations. William
- **9** and Mary is a good school.
- MS. JICHA: Thank you. 10
- 11 CHAIRMAN TITLA: Any questions on the
- 12 executive director's report, Commissioners?
- 13 (No response.)
- CHAIRMAN TITLA: If not, why don't we go to 14
- 15 the next item on the agenda which is discussion and
- 16 possible action on voter education activities in the
- 17 2016 election and the 2017 voter education plan.
- 18 Gina?
- 19 MS. ROBERTS: Mr. Chairman, Commissioners,
- 20 good morning.
- Good morning. So today what we have for 21
- 22 you is a recap of our education activities for the
- 23 general election, and then we'll dive into what our
- **24** plans are for 2017.
- 25 So to give you an idea of where this state

- 1 registration requirements and in turnout. So this is
- 2 actually based on the voting-eligible population, so
- 3 that's why that 56.2 percent number is a little bit
- 4 lower than the 74 percent that I mentioned earlier. So
- 5 just to give you an idea of where we stand nationally.
- So what did we actually communicate to
- voters? We continued with our vote informed theme, and
- 8 that mostly had to do with logistics to voting. So how
- 9 do I actually register to vote for this election? If I
- 10 want to vote early, how do I get my ballot? Can I vote
- 11 early in person? And how do I return that ballot? And
- 12 then, of course, election day information. How do I
- 13 find my polling place when the poll is open? And we
- 14 also communicated to voters about the tools that Clean
- Elections provides such as our debates, our Voter
- Education Guide, the app, the candidate compass, all
- the information on our website.
- And to get this message out to voters, we 18
- 19 used a broad variety of media tactics. And so we had
- 20 our traditional media tactics and we also did out of
- 21 home, such as our billboards and social media and
- 22 print. So we had a really strong, strong tactic plan
- 23 here.
- You've seen most of this before, so I'm
- 25 going to go through it pretty quickly. Essentially,

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- 1 what we did was we repurposed a lot of the creative
- 2 that we used in the primary for the general, just
- 3 updated it for the dates. So I'll go through those
- 4 pretty quickly.
- 5 One thing I did want to note, for our radio
- 6 rates -- and I know you can't see this, but we were
- 7 very specific. So to give you an example, for early
- 8 voting -- I'll just read that one very quickly.
- **9** Early voting for the general election
- 10 starts October 12th. Vote by mail or in person at
- 11 designated early voting sites. To learn more, visit
- 12 azcleanelections.gov/general. So we tried to be very
- 13 clear to voters about what the message we were
- 14 communicating, and then just really within that -- that
- 15 radio rate giving the information that they need.
- So, again, I'll go through these pretty
- 17 quickly. Like I said, you've seen most of these
- 18 before. We had our banner ads. Our mobile ads were
- 19 the most successful, actually. Most people view the
- 20 internet on their phone lately, and we did search as
- 21 well. So if you're typing in, you know, "Arizona
- 22 ballot" in Google, then Clean Elections will pop up.
- 23 And this was actually the number one driver to our
- 24 website. So this was a very successful tactic for us,
- 25 and we'll continue to utilize this.

- 1 information. We were -- we were pretty specific.
- 2 There's an election on November 8th. Vote informed and
- 3 you can go to this site to get the information you
- 4 need.
- 5 And we did increase our Native American
- 6 outreach, and in terms of our paid media, we did have
- 7 radio spots. We had prints and, again, we had our
- 8 billboards, and so we'll continue to work for
- 9 increasing that.
- So everything that we communicated to
- 11 voters, it all drove them back to our website. And on
- 12 our website we essentially had everything someone would
- 13 need so they can understand, one, how can I participate
- 14 in this election? What is the election even about?
- 15 How do I get my ballot? Once I have my ballot, how do
- 16 I vote that ballot informed? How do I make an informed
- 17 decision? And how do I return it?
- So our website really was -- I know you
- 19 hear the term "a one-stop shop" a lot, but in this case
- 20 it truly was because it could take the voter all the
- 21 way from the beginning of the process to the end. And
- 22 so, again, all of our media tactics, everything we had
- 23 out there drove the voter directly back to our website.
- 24 This year we had to send out a Voter
- 25 Education Guide, and so for the general election we had

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- Our print and our social posts. We had an
- 2 increased presence on social media this past year, and
- 3 we saw that to be very successful for us in terms of
- 4 clicks and engagement. It was also very, I think,
- 5 beneficial to the voters because they could put
- 6 questions out there and within 24 hours our team was
- 7 responding to those and getting them the information
- 8 they need. Sometimes quicker. We had a very high
- **9** response rate with Facebook.
- 10 So overall between Facebook and Instagram,
- 11 we had 3.8 million impressions. So that was -- we're
- 12 pretty proud of that, that voters were presented with
- 13 the opportunity to get this information. And we also
- 14 had our infographics and, again, you've seen most of
- 15 these before. We repurposed a lot of the creative
- 16 again, but just basically it details the steps. You
- 17 know, it can be -- there's a lot of steps to
- **18** participate in an election, and so we wanted to break
- 19 those down for voters with our several infographics.
- 20 So we had how to participate but then also
- 21 what offices are up for election at the state level.
- 22 So we detailed what the responsibilities are for
- 23 someone who's running for Corporation Commission and
- **24** the state legislature.
- 25 And our billboards. So, again, very direct

- 1 1.9 million pieces that were sent out, and then in
- 2 addition to that, we had 15,000 that we had in bulk
- 3 shipments. So those were delivered to the counties, to
- 4 libraries, community organizations across the state.
- 5 And we provide our guide in several different formats,
- 6 so English, Spanish, Navajo, and we also worked with
- 7 SunSounds which is a reading service. And we had
- 8 the -- in addition to the print version that we sent
- 9 out, we also had it available digitally.
- 10 And the content -- the information that we
- 11 had in the guide -- the pictures of the candidates,
- 12 their contact information, their statements -- all of
- 13 that content was able to be accessed by voters not
- 14 through just the guide but also through the app,
- 15 through our find my candidates tool and the candidate
- 16 compass tool. So it was integrated into all of the
- 17 tools that we could provide.
- And if you'll recall, this year we actually
- 19 sent out district-specific pamphlets. So instead of
- 20 sending that big, thick guide to every voter, we made
- 21 it so, okay, LD1 voters are only going to get the LD1
- 22 candidates. LD9 voters will only get the LD9
- 23 candidates. And to give you an example of how that
- 24 proved to be efficient for us and for both the primary
- 25 and the general voter education guides, the cost to do

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- 1 this in the 2014 election was \$2 million and then in
- 2 2016 it ended up being just a little over a million.
- 3 So we had a 46 percent cost savings, and it was also,
- 4 and most importantly, a benefit to voters because they
- 5 didn't have to flip through all those additional pages.
- 6 In addition to the Voter Education Guide,
- 7 another core function of the Commission in our voter
- 8 education plan is debates. So we did have one
- 9 statewide office this year, the Corporation Commission,
- 10 and then our 30 legislative districts. 24 legislative
- 11 debates ended up being held, and we do contract with KT
- 12 to handle our statewide debates. So there's a picture
- 13 there of the candidates at the Horizon studio.
- 14 This chart here will show the viewership
- 15 for our legislative debates. Since Channel 8 actually
- 16 puts the statewide debates on for us, I don't have the
- 17 viewership for it just yet because they host it on
- 18 their website, but we'll see the increase in our
- **19** general election there.
- 20 And one of the things that we are doing
- 21 right now in preparation for 2018 is we are looking at
- 22 the feedback that we received from voters already on
- 23 our debates. So we -- at every single legislative
- 24 debate we put out a debate -- a feedback form, an
- 25 evaluation form. And Amy has been working on compiling

- 1 nice to receive the information you send us. I'd be
- 2 lost without it and probably wouldn't be able to vote.
- 3 That's in regards to our pamphlet. These pamphlets are
- 4 invaluable in helping people come to grips with their
- 5 ballot. And then with regards to the debates, it's an
- 6 excellent forum to help show where candidates stand on
- 7 the issues and the best debate for local politicians.
- 8 Don't change it.
- 9 So this is coming directly from the voters.
- 10 These are just some snippets of the feedback we've
- 11 received. So it was -- it was positive reinforcement
- 12 about the tools that we're providing.
- When we kicked off our education plan for
- 14 2016, the Commission did research because we wanted to
- 15 understand what is it that voters need, what is the
- 16 mindset of voters, what are the motivators and the
- 17 barriers to actually getting them to vote. And that
- 18 really was the driving force for all of our creative,
- 19 for our tactics. And so once this campaign wrapped up,
- 20 we did some post-election research, and I wanted to
- 21 share some of those findings with you.
- Some of the key findings that we had were
- 23 that voters definitely and across the board agree that
- 24 voting is important; however, we do see the need that
- 25 we need to do more in communicating and educating

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- 1 all that information together so we can hear from
- 2 voters directly on how we can improve this process.
- 3 And so we want to understand how did you know about
- 4 this debate? Where did you get the information from,
- 5 you know, so you could turn out?
- 6 And we'll see that the point there is the
- 7 highest point is for the candidates. Candidates are
- 8 the best source to get the information out there to
- 9 their constituents, to the voters, and so we'll be
- 10 working on ways that we can improve communicating to
- 11 voters when these debates will actually be held.
- And then this will give you an idea of what
- 13 type of questions are being asked by voters. So at our
- 14 debates, voters can turn in questions specifically to
- 15 the candidates, and so we're tracking that to make sure
- 16 that in our preprepared questions that we're staying
- 17 relevant to what the issues are to voters.
- And we had our app, and so that is still
- 19 available for iOS. And we are still working on Android
- 20 and our candidate compass tool. So, again, those
- 21 are -- so the four main tools that we provided for
- 22 voters for the general election.
- And so at the end of the day, I wanted to
- 24 share some of the feedback we received with you. So
- 25 the election officials do a great job and it's really

- 1 voters about the impact of their vote, in particular in
- 2 local elections, which is why that's so important for
- **3** 2017. We do have local elections this year.
- 4 One of the common feelings amongst voters
- 5 is that they just don't feel knowledgeable enough about
- 6 the issues, and that is specific to Millennials as
- 7 well. And debates are one of the highest-used tools
- 8 out there to help a voter shape their opinion about the
- 9 candidates. So they often look to debates for a great
- 10 resource to educate them about where candidates stand
- **11** on the issues.
- 12 And then -- and, again, going back to
- 13 Millennials, ultimately there's apathy there and -- you
- 14 know, especially about the candidates that are running
- 15 and voting, and they just don't feel that their vote
- 16 will matter, that it will make that difference. And so
- 17 that tells us we need to work on communicating to
- 18 people about just how impactful your vote can be, and
- 19 we've seen that in this election cycle as well. In the
- 20 primary we had the recount for the Congressional
- 21 District 5 race, and in the general there were several 22 races that were just so close that the press couldn't
- 23 call them right away.
- 24 So every -- every ballot really does make a
- 25 difference, and so that's -- that's one piece of

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- 1 information that the Commission can look forward to
- 2 communicating and educating voters on.
- 3 One of the things that I wanted to share
- 4 with you is in 20 -- or excuse me -- 2015 and 2016 with
- 5 our initial research, we wanted to understand
- 6 specifically from voters about how knowledgeable they
- 7 feel about the process. So, you know, do you know
- 8 where you need to go to vote? Do you know your
- 9 options: that you can vote in person, you can vote
- 10 early, you can vote by mail? What are the procedures:
- 11 you know, ID at the polls, things like that. Are you
- 12 actually eligible to register?
- So we tracked all of that, and one -- one
- 14 thing I wanted to know was in the 2015 readout on the
- 15 far right -- so, for example, ways to vote. You'll see
- 16 all the way to the right, it says 87 percent. That's
- 17 where we landed in 2015. After the 2016 election, what
- 18 we just wrapped up, that number is now at 95 percent.
- **19** So you can see the trend in every single one of those
- 20 categories, the number has gone up. So we can say we
- 21 contributed to that to help these people in their
- 22 confidence in all of these issues. So that was a
- 23 successful point we wanted to share with you.
- 24 Another key finding in the research that we
- 25 did was of all of the available resources and tools for

- 1 was that ultimately with the act we will encourage
- 2 citizen participation in the political process and that
- 3 campaigns will become more issue-oriented. So those
- 4 are two key points that help drive the tools and
- **5** resources that we provide.
- 6 So under the Clean Elections Act, the
- 7 Commission has the authority to make expenditures for
- 8 voter and public education, and what you saw in
- 9 December in Sara's budget presentation, we do have a
- 10 cap on paid media, and our cap for this year is just a
- 11 little over \$2 million.
- So to help us execute our education plan,
- 13 we contract with a vendor who is on the statewide
- 14 marketing contract. And the activities that we did in
- 15 2016 -- if you'll recall, we worked with R&R Partners.
- 16 Due to some changes to the contract, the agency had to
- 17 select a new vendor. And so we're very excited about
- 18 the new opportunity that we have to work with Riester.
- 19 They are a full-service advertising agency and their
- 20 reputation is amazing.
- 21 So I won't try to say any more about that
- 22 because I don't think I can do them justice with their
- 23 background, but they are in our audience today. And so
- 24 they'll be working very closely with the Commission in
- 25 executing our education plan and really helping us

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- 1 voters, not just Clean Elections, but outside, one of
- 2 the -- the top tool that voters looked at was the Voter
- 3 Education Guide. So that was really good news to hear
- 4 and to see and in terms of what resource, what tool out
- 5 there do you consider an unbiased source of
- 6 information? So we do provide unbiased, nonpartisan
- 7 information. And so, again, of all of those resources,
- 8 the Voter Education Guide topped that.
- 9 So that was a pretty exciting piece of
- 10 news; however, there's still work to be done because --
- 11 especially with the last election, we definitely see a
- 12 mindset in the tone of voters about distrust. And so
- 13 we need to make sure that we're communicating that the
- 14 information that the Commission is putting out there is
- 15 unbiased, that it is nonpartisan.
- Mr. Chairman, will there be any questions
- 17 about our 2016 activities before I jump into our plan
- **18** for 2017?
- 19 CHAIRMAN TITLA: Any questions by the
- 20 commissioners?
- 21 (No response.)
- MS. ROBERTS: Okay. Great. So just a
- 23 reminder, for the Clean Elections Act, this is our
- 24 preamble, and the pieces that I'd really like to point
- 25 out, especially in regard to our voter education plan,

- 1 understand the best media tactics for us to communicate
- 2 our message to voters.
- 3 COMMISSIONER MEYER: Excuse me. Is Riester
- 4 an Arizona company?
- 5 MS. ROBERTS: Yes. Yes, they are.
- 6 So what do we have for 2017? We have
- 7 consolidated election dates, and as of right now, we do
- 8 know there's a March election. Tom mentioned that in
- 9 the executive director's report. We have three cities.
- 10 And so we are already fast-approaching the voter
- **11** registration deadline and the start of early voting.
- 12 So we will be working to communicate information to13 voters about -- specifically in those three cities
- 14 about their local election and again trying to express
- 15 the importance that local elections can have on voters.
- The other key date for 2017 is August 1st.
- 17 That is the start of the qualifying period when
- 18 candidates can begin collecting their \$5 qualifying
- 19 contributions.
- 20 One of the things that we would like to see
- 21 going into 2017 is kicking off additional research. So
- 22 we did our post-campaign research. That was the
- 23 information I just shared with you about what we -- our
- 24 education plan for 2016, but seeing the impact of the

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- 1 just hearing from voters directly, we really feel that
- 2 we need to go forward and learn more about the state of
- 3 voters and what exactly is going through their minds
- 4 right now, what are those additional motivators and
- 5 those barriers.
- 6 There's -- you know, we're hearing of
- 7 distrust in the system. We've heard of hacking of the
- 8 election, and so -- and ultimately it's still voter
- 9 apathy, but also the importance of actually getting out
- 10 there to vote. Once you cast your ballot, what happens
- 11 next? How does that, in the end, impact my life? So
- 12 we really want to kick off research again because what
- 13 we can understand from this will help shape our
- 14 education plan and ultimately how we communicate with
- 15 voters.
- So what we'd like to do -- basically what
- 17 we did in 2015 is start off with some more quantitative
- 18 research, get surveys out there and then bring in some
- 19 focus groups and talk to voters directly.
- 20 For our paid media we'll typically be on
- 21 the same channels that we've used before, same tactics.
- 22 So, again, we'll likely increase our social media
- 23 presence because that is proving to be successful in
- 24 the reach that we can get but also the engagement,
- 25 helping us communicate directly with voters almost

- 1 to this group of voters understanding what are some of
- 2 the -- some of the key issues that impact them more so
- 3 than maybe other communities.
- 4 One of the things we saw in 2016 was we
- 5 learned that it's difficult sometimes for somebody who
- 6 lives on tribal land to get a mailing ballot, to get
- 7 access to their mailbox and also that there's an issue
- 8 with having proper ID for voting on election day. So a
- 9 solution exists, and that solution is to vote in person
- 10 early. And so we need to take a step back and look at
- 11 those things and understand more about what specific
- 12 barriers exist for voters who are on tribal land and
- 13 how we can educate them about the solutions that do
- 14 exist.
- And if you'll recall, in 2015 the agency
- 16 hosted the 15 county recorders and election directors
- 17 and also the Secretary of State's office for our first
- 18 ever roundtable, and the goal there was to get all of
- 19 the election officials in the state together and
- 20 discuss what went well in 2014 and what can be improved
- 21 and ultimately how can Clean Elections help. We
- 22 received very wonderful feedback from the group and the
- 23 urge to continue to do that. So we'd like to host
- 24 another one in 2017. This time we would like to expand
- 25 it a little bit further to include our city and town

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- 1 immediately. And we'll continue our vote informed
- 2 messaging specific, though, to local elections. Again,
- 3 we need to highlight that.
- 4 We'll communicate about voter registration,
- 5 what the requirements are, the process and then
- 6 ultimately education about the Clean Elections Act, and
- 7 at the end of the day, it's all about promoting
- 8 participation in the political -- political process.
- 9 One of the things that we'll be focusing on
- 10 in 2017 is taking our existing tools that we've built
- 11 and enhancing them. We did a lot of work in 2015 and
- **12** 2016 to create these tools, to launch them, and so now
- 13 is the time where we can look at, take a step back and
- 14 improve them. How do we enhance these for voters so we
- 15 can create a customized voting experience so they can
- 16 go to our website and get everything that they need but
- 17 in a more user-friendly manner? So we will be taking a
- 18 step back and looking at all of our tools and seeing
- 19 how we can improve those.
- 20 We will continue our outreach and education
- 21 plan with Native American communities. That includes
- 22 continuing to work with the Intertribal Council of
- 23 Arizona and the Get Out to Vote coordinators. Our
- 24 staff will continue to attend community events and
- 25 then, additionally, a little bit more research specific

- 1 clerks.
- 2 Our cities were great this year in sharing
- 3 and utilizing a lot of the assets, the materials that
- 4 the Commission produced for voters, and so we'd like to
- 5 include them in the process and then also include
- 6 community organizations that are out there.
- 7 So with that, I'd be happy to answer any
- 8 questions and I welcome your feedback.
- 9 CHAIRMAN TITLA: Any questions from the
- 10 commissioners?
- 11 COMMISSIONER PATON: I have a couple of
- 12 things I'd like to say. First of all, an amazing
- 13 presentation. You guys do a great job and I was
- 14 totally impressed by all that.
- 15 I do have a couple of things that I'd be
- 16 interested in in the next year or two to go as far
- 17 as -- and I've spoken with you before. I really think
- 18 that -- like when I saw your graph about the debates
- 19 and how a lot of your feedback was the people got their
- 20 information about the debate from the candidates,
- 21 having experience being at some of these debates, I
- 22 know generally the people that are debating bring their
- 23 own friends, family, whoever. And it's kind of like
- 24 everybody has already decided by the time they're there
- 25 because they're with somebody, and that bothers me.

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- I mean, if we want to educate people, then
- 2 we need to bring in people that have no idea who these
- 3 people are and be exposed to what they're saying. So
- 4 my idea -- and I've spoken to some people about having
- 5 debates at schools during school time. That would
- 6 bring kids that are apathetic, apparently, by your
- 7 research -- apathetic about the voting process and does
- 8 my vote count and all that kind of stuff.
- 9 If you had a debate, you could involve the
- 10 government teachers, social studies teachers. They
- 11 could get -- all the kids would be there, teachers,
- 12 administrators. Parents could come in, community
- 13 members. Many of these schools have big auditoriums
- 14 that a lot of times during the day are not used. I
- 15 taught school for 28 years, so I kind of understand a
- 16 little bit about that. And you're going to get people
- 17 actually asking them questions that they have -- they
- 18 don't know. They're actually asking questions, not to
- 19 gotcha somebody, but something they really want to be
- 20 involved and learn about.
- 21 Secondly, I think maybe since we have
- 22 people that are distrustful about the elections now and
- 23 so on about the voting hacking, I think this past time
- 24 I didn't even realize that you could track your ballot.
- 25 And so telling people that, okay, you don't just trust

- 1 before. So we will be working with our debate
- 2 coordinator and looking at how we can improve the
- 3 process in terms of location, even the hours that we
- 4 host the debates at. We did hear feedback from that,
- 5 but absolutely. We'll definitely be taking a look at
- 6 how we can improve the process.
- 7 And then additionally, with the tracking
- 8 your ballot, that -- a lot of people -- you are
- 9 correct. A lot of people are not aware that that tool
- 10 exists, and so we've seen personally when communicating
- 11 with voters, once we let them know this is available to
- L2 you and they see how it works, they do feel better
- 13 about the process. And we've heard thank you; I didn't
- 14 know that existed; you know, now, I know that the
- 15 county did in fact receive my ballot, that it was
- 16 counted. It will tell a voter if it did not count and
- 17 for whatever reason that may be.
- So the tool is very useful, and we did have
- 19 that information on our site, but absolutely. We can
- 20 look at making sure we communicate that message more to
- 21 voters.
- 22 COMMISSIONER PATON: Yeah, maybe promote it
- 23 a little bit.
- 24 MS. ROBERTS: Right.
- 25 COMMISSIONER PATON: Thank you.

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- 1 this thing, then track your ballot. You can do this.
- 2 This is how you can do this, and maybe that will help
- 3 them decide that they do have some trust in the
- 4 situation.
- 5 I don't know how extensive that thing goes,
- 6 if you can tell -- thing -- if you can see where your
- 7 people actually went up a notch or whatever, you know.
- 8 I don't know if that exists, but still those are two
- **9** things that I think may help in these things.
- 10 So, anyway, my main thing is debates at
- 11 schools, especially for the state legislators. You can
- 12 get a Central High School that -- say, like the Sierra
- 13 Vista area. You could go to Buena High School or you
- 14 can go to Wilcox or Safford or wherever and these
- 15 candidates are really going to have to speak to people,
- 16 and a lot of our budget in the State -- you know, the
- 17 State budget is involved with education, and so you've
- 18 got people saying we need to cut this, cut that.
- 19 They're going to have to face those kids right there
- 20 and say why are you cutting this and how -- why can't
- 21 we do this or whatever, you know, that kind of thing.
- 22 So, anyway, I've probably spoken too much.
- MS. ROBERTS: Mr. Chairman, Commissioner
- 24 Paton, yes, absolutely. That's great feedback, and we
- 25 definitely have your notes from when we have spoken

- 1 MS. ROBERTS: Absolutely. Thank you.
- 2 CHAIRMAN TITLA: More questions,
- **3** Commissioners?
- 4 COMMISSIONER KIMBLE: Mr. Chairman?
- 5 CHAIRMAN TITLA: Yes, Commissioner Kimble.
- 6 COMMISSIONER KIMBLE: Gina, what exactly is
- 7 the Commission's role on local elections? There's
- 8 Tucson's election this coming fall. We don't get
- 9 involved financially, but do you target some kind of
- 10 communications to voters on local elections?
- 11 MS. ROBERTS: Mr. Chairman, Commissioner
- 12 Kimble, this year, yes, we will be. So historically, I
- 13 do not believe the Commission has done much in
- **14** off-election years outside of elections from statewide.
- 15 However, if you'll recall our preamble and the ultimate
- 16 goal of promoting participation in the political
- 17 process, Staff -- we have the resources to do so and it
- 18 is an election. And what we've seen from our research,
- 19 it tells us that voters just don't quite, one, know the
- 20 information about those local elections and how they
- 21 impact their life.
- A local election like this could be more
- 23 impactful than voting for president. You feel it in
- 24 your everyday life. So voters -- we do need to educate
- 25 them about, you know, when you're voting for your city

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- 1 council member, these are the people who are making the
- 2 decisions on your trash and water services, you know,
- 3 the things that affect -- your library services, that
- 4 affect you every day.
- 5 And so in terms of what our role is, you
- 6 know, ultimately, I think that would be dependent upon
- 7 the Commission's direction here, but we do have the
- 8 resources. We do intend to provide education to voters
- 9 about the local elections this year in terms of, again,
- 10 the logistics. When are the important deadlines and,
- 11 you know, how do I get my ballot? We are working on
- 12 providing information on -- if it's a candidate
- 13 election, we do have our own tools right now, like the
- 14 app, where we can show candidate profiles on the
- 15 website.
- On our website we have a district locator
- 17 tool, and so we've recently expanded that and added
- 18 lines where if someone puts in their address, they can
- 19 then see, okay, I'm in this congressional district,
- 20 this state legislative district, this county board of
- 21 supervisor district. And we do offer the city of
- 22 Phoenix and city of Mesa district lines where we don't
- 23 have the capability to provide local lines just yet
- 24 further. We can continue to work on that, but we can
- 25 show the candidate profiles at least as a whole and

- 1 set those things up. The League of Women Voters has a
- 2 role in that at the local level that they've fulfilled
- 3 for many years. I think -- so I think it's -- just to
- 4 put -- sort of recapitulate, our efforts at the local
- 5 level -- and by that I mean cities, towns and
- 6 counties -- are driven by demand of local election
- 7 officials who are lacking in resources either provided
- 8 by the state or otherwise to get basic information to
- 9 voters
- 10 And so unless we see a demand for -- for
- 11 some other kind of action, we'd probably leave it there
- 12 because we do have to reserve the bulk of our resources
- 13 for our core state election year activities.
- MS. ROBERTS: And if I could add to that,
- 15 Mr. Chairman, Commissioner Kimble, we do work with and
- 16 attend city clerk meetings. They have their AMCA
- 17 groups, and so we often present in front of them and
- **18** communicate to them about the Commission's activities.
- 19 And as Tom mentioned, the feedback, the demand is
- 20 there. Just as a county exists, you know, their core
- 21 function is to actually put the election on, and so
- 22 they look to us for additional research -- resources to
- 23 educate the voters.
- 24 And so -- and by that I do mean specifics
- 25 in terms of we need to let people know when that

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- 1 say, okay, city of Tucson, here are all the candidates
- 2 that are running in your election. And we can provide
- 3 that information on our site and in our app.
- 4 COMMISSIONER KIMBLE: Do you envision going
- 5 so far as doing the candidate compass for local
- 6 candidates doing debates?
- 7 MS. ROBERTS: Mr. Chairman, Commissioner
- 8 Kimble, debates, we have not had that conversation. I
- 9 think we would have to take a step back and confirm
- 10 with Tom if that's a possibility.
- 11 MR. COLLINS: If I may, Mr. Chairman,
- 12 Commissioner Kimble, I think -- I think from our
- 13 perspective right now, we know there's demand for
- 14 resources, for information about basic election
- 15 deadlines, the fact that you can register to vote,
- 16 those kinds of things. And once you're registered to
- 17 vote, that all ladders up to state elections and
- 18 ultimately, in most cases, federal elections. So
- 19 there's a nexus between our main goal in terms of the
- ${f 20}$  debates and the -- and the candidate statement pamphlet
- 21 and trying to get everybody to understand that there is
- 22 an overall election process they're participating in.
- 23 I suspect that cities and towns would be
- 24 less likely to want us to be involved in their debate
- 25 process, that kind of thing, if they -- if they even

- 1 registration deadline is or that early voting is
- 2 starting, so more so the logistics of it. And that's
- 3 really where we help get involved and, again, that is
- 4 that direct feedback we did receive from the city and
- 5 town clerks.
- 6 COMMISSIONER KIMBLE: Thank you.
- 7 CHAIRMAN TITLA: Any questions,
- **8** Commissioners?
- 9 (No response.)
- 10 CHAIRMAN TITLA: Thank you, Gina, for your
- 11 good report. I know that voter in education you've
- 12 done a good job under the leadership of the director,
- ${f 13}$  and I think that this year what I noticed -- what was
- 14 really helpful to me was the sticker, like the magnetic
- 15 sticker you pick up and put on your refrigerator with
- 16 the deadlines. That was most helpful to me because17 they asked me at home when are the deadlines for
- 18 something. I said it's right there on the
- **19** refrigerator. So that was very helpful.
- Thank you and continue the good work.
- MS. ROBERTS: Thank you, Mr. Chairman.
- 22 We'll be sure that we update those for this year and 23 2018, and then if I could also as well just also thank
- 24 Alec and Amy for all their efforts on our voter
- 25 education plan. They have worked very hard during the

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- 1 primary and general, and so I appreciate their efforts.
- 2 Thank you.
- 3 COMMISSIONER LAIRD: Nice job.
- 4 CHAIRMAN TITLA: Thank you.
- 5 COMMISSIONER MEYER: Thank you.
- 6 CHAIRMAN TITLA: Why don't we go ahead with
- 7 the next item, discussion and possible action on final
- 8 audit approval for the following participating
- 9 candidates for the 2016 election cycle.
- 10 Sara?
- 11 MS. LARSEN: Good morning, Chairman,
- 12 Commissioners. I'd like to thank Amy. She helped me
- 13 compile the summary that you have before you. So
- 14 that's -- it's a lot of paperwork, so we try to get it
- 15 down into a succinct summary for you to review.
- 16 Real quick, an overview on how the audits
- 17 are conducted. In September we drew two statewide
- 18 candidates and 12 legislative candidates to have their
- 19 bank accounts and their campaign finance reports
- 20 reconciled by an independent auditing contractor who is
- 21 Fester & Chapman. That's who we utilized. And they
- 22 matched their bank account records to documentation of
- 23 the expenditures to the campaign finance reports to
- 24 make sure that all the spending is appropriate and
- 25 documented correctly and there are no unusual

- 1 discrepancies either on the campaign finance reports or
- 2 have additional documentation provided for the
- 3 expenditures that they had.
- 4 There are several audits here, and if you
- 5 have questions about any one in particular, I'm happy
- 6 to answer those. I do know that former Representative
- 7 Chris Ackerley is -- is back here and he was subject
- 3 to -- to the audit. And I think he had one finding
- 9 that he needed to provide additional documentation for
- 10 an expenditure. So his audit was very clean.
- 11 Everything was properly reported, but he is here to
- 12 answer questions if anybody has any or if he would like
- 13 to speak to his audit, but his audit was very clean.
- 14 There is one exception and it is
- 15 Mr. Rubalcava who is Representative Rubalcava. There
- 16 were several unusual transactions in the bank account
- 17 that were not recorded on the campaign finance reports.
- 18 He's on the last page of the summary. Because of the
- 19 number of unusual disbursements and transactions in the
- ${\bf 20}\;$  bank account and my conversations with the auditor, I'm
- 21 going to recommend that this individual is referred for
- 22 an enforcement matter and that we do a comprehensive
- 23 enforcement audit, and that would be a line-by-line,
- 24 transaction-by-transaction audit of the bank account to
- 25 the campaign finance reports.

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- 1 disbursements or contributions being received into the
- 2 campaign bank account.
- Three of the candidates who were selected
- 4 for random audit are also a part of an enforcement
- 5 matter that is on the agenda today. So their audits
- 6 were a little more in depth than the other candidates'
- 7 audits. We asked the auditing agency to review all8 expenditures on the campaign finance reports that were
- 9 subject to the complaint. So additional expenditures
- 10 were audited.
- 11 We typically choose five contributions
- 12 going into the account for the primary election period
- 13 and five expenditures. So we have -- we have a test
- 14 sample of ten recorded transactions from the campaign
- 15 finance reports that are matched to the -- to the bank
- 16 statements. So it's not a comprehensive audit. It's
- 17 more a sampling to see that things are appropriately
- 18 reported. A comprehensive audit would just take a
- 19 large amount of time and a large amount of resources.
- 20 I'll say that for the candidates who were
- 21 audited, I did not see anything that was unusual except
- 22 we do have one exception to that who I will address.
- 23 Most everything in here, everything was properly
- 24 reported, properly documented, and if it wasn't, they
- 25 were able to reconcile the differences and the

- We noted that there were transactions on
- 2 the campaign finance reports that did not match the
- 3 bank accounts and the bank accounts did not match the
- 4 campaign finance reports, and without an enforcement
- 5 audit, we won't be able to reconcile what happened in
- 6 the account. So in my opinion, I would -- I would
- 7 definitely recommend that -- that this goes to an
- 8 enforcement audit, but right now all I'm asking the9 Commission to do is to approve the findings that the
- 10 auditor found.
- 11 All the other findings have been
- 12 reconciled. Appropriate monies have been returned to
- 13 the Clean Elections Commission. Any findings or errors
- 14 have been corrected by the candidates.
- So if anybody has questions, I'm happy to
- 16 answer those.
- 17 CHAIRMAN TITLA: Commissioner?
- 18 COMMISSIONER MEYER: Mr. Chairman, I have a
- 19 question.
- 20 CHAIRMAN TITLA: Commissioner Meyer.
- 21 COMMISSIONER MEYER: On -- it's Item H on
- 22 the John Fillmore audit, and Item Number 4 references a
- 23 repayment of a loan. So that just -- the content of a
- 24 loan from Clean Elections funding kind of made me raise
- 25 my eye. I was curious what that was.

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- 1 MS. LARSEN: So, Chairman, Commissioner
- 2 Meyer, that is actually -- contributions are allowed to
- 3 be loans. So the candidate received a loan to his
- 4 committee, and that is outstanding until he receives
- 5 his Clean Elections funding and then he repays the
- 6 loan. So he wasn't given a loan from his funding.
- 7 COMMISSIONER MEYER: Okay.
- 8 MS. ROBERTS: He was receiving a loan in
- 9 the form of contribution.
- 10 COMMISSIONER MEYER: And then he paid that
- 11 loan off with his funding?
- MS. LARSEN: And then he paid it back late.
- 13 COMMISSIONER MEYER: I see.
- 14 MS. LARSEN: But it was paid.
- 15 COMMISSIONER MEYER: Okay. Thank you for
- **16** that explanation.
- 17 MS. LARSEN: Yeah, yeah.
- 18 COMMISSIONER MEYER: That makes sense.
- And then one other question I had.
- 20 CHAIRMAN TITLA: Commissioner.
- 21 COMMISSIONER MEYER: And this is on
- 22 Mr. Rubalcava's. It's Item 5 that looks like the funds
- 23 were deposited into the personal account of the
- 24 candidate and not into a campaign bank account. That
- 25 troubled me.

- 1 dealing with.
- MS. LARSEN: Right.
- 3 COMMISSIONER MEYER: So that shouldn't be
- 4 an issue.
- MS. LARSEN: Right. So your campaign
- 6 finance account should be sole and separate from --
- 7 from any personal activities because the Clean
- 8 Elections Act requires that only campaign activity can
- 9 come in and out of that account. So personal
- 10 disbursements cannot be made from the account. You
- 11 know, personal deposits cannot go into the account and
- 12 vice versa. So it is definitely troubling that it was
- 13 put into a personal account and then later transferred.
- 14 You know, it wasn't something that happened the same
- **15** day.
- 16 He did state that it was something that,
- 17 you know, his campaign account and his personal
- 18 accounts were at the same bank and it was a bank error,
- 19 but there was no documentation to back that up that was
- 20 provided to the auditor. So that's definitely one
- 21 reason why I think that it should go for an enforcement
- 22 audit and do a line-by-line audit.
- 23 COMMISSIONER LAIRD: Mr. Chairman?
- 24 CHAIRMAN TITLA: Commissioner Laird?
- 25 COMMISSIONER LAIRD: Following up on

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- 1 Is that -- is there a way that we can issue
- 2 the funds to ensure that doesn't happen?
- 3 MS. LARSEN: Chairman, Commissioner Meyer,
- 4 that's -- this is one of the things that we test for
- 5 because the campaign finance -- or the Clean Elections
- 6 Act and our rules specifically state that candidates
- 7 are required to use a single campaign account and --
- 8 and that all campaign finance activity has to be in and
- 9 out of a single campaign account, bank account. So
- 10 this was also a very troubling finding to me, and
- 11 noting that the funds were deposited into a personal
- 12 account and then transferred to a bank account but not
- 13 transferred in their entirety was extremely disturbing
- 14 and is one of the reasons why I want to refer the --
- 15 refer this to an enforcement audit.
- 16 COMMISSIONER MEYER: And just so I
- 17 understand this, they were -- the funds were put into a
- 18 personal account but they were reported as being put in
- **19** the campaign account?
- 20 MS. LARSEN: Chairman, Commissioner, the
- 21 campaign finance reports don't -- don't indicate the
- 22 bank account in which they were deposited into. The
- 23 campaign --
- 24 COMMISSIONER MEYER: And that makes sense
- 25 because there should only be one account you're ever

- 1 Commissioner Meyer's comment, would the check be made
- 2 out to Mr. Rubalcava personally as opposed to
- 3 specifically being made out to his campaign account, or
- 4 how was he able to deposit it into his personal
- 5 account?
- 6 MS. LARSEN: Chairman, Commissioner Laird,
- 7 that's a very good question. So we -- we do not issue
- 8 the checks here at -- at the Commission. The general
- **9** accounting office issues the checks for the candidates.
- 10 The candidates have to fill out a vendor application
- 11 with the State in order to be put into the system.
- 12 They either have to utilize their Social Security
- 13 number or a federal employer identification number.
- 14 Some candidates choose to use an FEIN and that FEIN is
- 15 used to open their bank account.
- So whatever application they used to submit
- 17 to the State, we don't have any requirements in our
- ${f 18}$  rules that state you have to use an FEIN, that you
- L9 can't use a personal Social Security number, but
- 20 whichever one they do choose to utilize, it has to
- 21 match the name exactly on record with the IRS. So --
- 22 and I don't know off the top of my head how
- 23 Mr. Rubalcava's was made out. Some campaigns choose to
- 24 use an FEIN that has their campaign name on it exactly
- 25 and then those checks are cut exactly as the

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- 1 application is submitted to the general accounting
- 2 office.
- 3 COMMISSIONER LAIRD: Mr. Chairman, it seems
- 4 to me that to the extent that we can developing some
- 5 rules or procedures that would ensure that the check is
- 6 made out to the appropriate bank account as opposed to
- 7 the person individually with an FEIN number. I'm not
- 8 sure what procedures or rules we need to put in place
- 9 to ensure that, but as Commissioner Meyer's question is
- 10 there anything we can do to ensure that doesn't happen,
- 11 it seems to me that might be a positive step.
- MS. LARSEN: Definitely. Chairman,
- 13 Commissioner, that's definitely something that we can
- **14** look into doing.
- 15 MR. COLLINS: If I may, Mr. Chairman
- 16 Commissioner Laird, you know, the State system is set
- 17 up to pay vendors, basically. And so it's always been
- 18 a square peg and a round hole in terms of issuing the
- 19 clean financing. So, you know, there are -- you know,
- 20 we have -- we can -- we can look at that, but that's
- 21 part of the reason why it's the way it is is because
- 22 it's -- there's one system for paying people through
- 23 the -- through the State system and we've sort of --
- 24 we're sort of shoehorned into that right now.
- 25 COMMISSIONER LAIRD: And we have -- I think

- 1 you know, I don't -- this isn't part of my deal, but
- 2 they have accountants that work with them that are like
- 3 their campaign finance people and so on.
- 4 MS. LARSEN: Yeah. Chairman, yes. They --
- 5 they can choose to be their own treasurer or they can
- 6 hire a treasurer. We here do not give them, you know,
- 7 specific advice. We told them what the rules are, what
- 8 they can and cannot do, but it's very clear that
- 9 campaign funds are not to be deposited into personal
- 10 accounts and personal uses are not to be made with the
- 11 campaign funds. This is strictly for direct campaign
- 12 expenditures, and so with the findings and the audit
- 13 that we received from the auditors, I do feel that a
- **14** line-by-line audit is merited here.
- 15 COMMISSIONER MEYER: Mr. Chairman?
- 16 CHAIRMAN TITLA: Commissioner Meyer.
- 17 COMMISSIONER MEYER: Just to be clear, you
- 18 know, I don't want to prejudge anything regarding
- 19 Mr. Rubalcava and what's happened here. This could all
- 20 be perfectly legitimate and substantiated, but I do
- 21 support Ms. Larsen's position that we should do a full
- 22 audit just to look into it. But I think we should also
- 23 be careful not to be prejudging that anything went on
- 24 here. Let's just do the audit check.
- 25 COMMISSIONER KIMBLE: Mr. Chairman?

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- 1 we have no ability to give any directions with respect
- 2 to how our checks might be issued.
- 3 MR. COLLINS: We can talk to them. It's
- 4 just a matter of -- well, it's a matter of -- we can
- 5 talk to them about it.
- 6 COMMISSIONER LAIRD: Okay. Thank you.
- 7 COMMISSIONER PATON: And --
- 8 CHAIRMAN TITLA: Commissioner?
- **9** COMMISSIONER PATON: And these people are
- 10 obviously trained before they can accept this money.
- 11 So they've been told the ins and the outs, the dos and
- 12 the don'ts extensively, I'm assuming.
- 13 MS. LARSEN: Yeah. Chairman, Commissioner
- 14 Paton, yes. Candidates are required to take a course.
- 15 We also have all of our materials online for them to
- 16 review, but yeah, these -- these are standard
- 17 practices. I mean, that's why I feel like the other18 audits, though they might have findings to them, they
- 19 were correctable. They were errors -- typical errors
- 20 that we would see in -- in the course of a campaign
- 21 with such large amounts of money. This is very
- 22 different than any of the audits that I've ever seen in
- 23 my time here at the Commission.
- 24 COMMISSIONER PATON: And like a proposed
- 25 excuse of I'm not -- I'm not an accountant, I don't --

- 1 CHAIRMAN TITLA: Commissioner.
- 2 COMMISSIONER KIMBLE: Sara, just to be
- 3 clear, so did he respond to any of this stuff? In all
- 4 of the other cases, the people responded or provided
- 5 documentation, but it sounds like he has not.
- 6 MS. LARSEN: Chairman, Commissioner Kimble,
- 7 he -- he responded enough to provide his bank
- 8 statements, documentation when he had it and just an
- 9 explanation that it was bank errors. That's about all10 that the auditors received. Staff is kept out of the
- 11 audits pretty much entirely so that they're solely done
- 12 by an independent auditing agency. And so he may very
- 13 well have documentation that can be provided for these,
- 14 but just the fact that the bank accounts and the
- 15 campaign finance reports are so different, we don't
- 16 know. We don't know. We just don't know at this time
- 17 without doing the full audit.
- **18** CHAIRMAN TITLA: Commissioners?
- 19 (No response.)
- 20 CHAIRMAN TITLA: Okay. I think that, Sara,
- 21 you did a good report here, a comprehensive report, and
- 22 I think that today what Sara is requesting from the
- 23 commissioners is an approval of the audit report and
- 24 for any enforcement audit that will come later.
- 25 MS. LARSEN: Yes.

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- 1 CHAIRMAN TITLA: Do we have a motion to
- 2 approve the audit report?
- 3 COMMISSIONER LAIRD: I move to approve.
- 4 CHAIRMAN TITLA: Motion by Commissioner
- 5 Laird to approve.
- 6 Second?
- 7 COMMISSIONER MEYER: Second.
- 8 CHAIRMAN TITLA: Second by Commissioner
- 9 Meyer.
- 10 All in favor say aye.
- 11 (Chorus of ayes.)
- 12 CHAIRMAN TITLA: Any opposed?
- 13 (No response.)
- 14 MS. LARSEN: Thank you.
- 15 CHAIRMAN TITLA: Motion passes unanimously.
- 16 COMMISSIONER LAIRD: Nice job, Sara.
- 17 CHAIRMAN TITLA: The next item here, Item
- 18 VI, discussion and possible action in the following
- **19** enforcement matters.
- 20 MR. COLLINS: Yes. Mr. Chairman, we
- 21 have -- we have four matters. The Arizona Legacy,
- 22 we're not -- we're not in a position to move forward
- 23 with today. So we've got 04, 05, 07 and 08 in front of
- 24 you. I know there are a number of people here to
- 25 speak. Mr. Querard is here who is the complainant in

- 1 pushed this preinvestigation matter as far as I think
- 2 the Staff has ever pushed it before. And so -- and I
- 3 think you may hear some complaints from that from some
- 4 of the respondents' attorneys, in fact.
- And so it is simply not the case that there
- 6 was any sort of -- whatever rhetoric is used, and you
- 7 will hear this outside of the Commission confines.
- 8 There has been nothing other than an effort to try to,
- 9 you know, get to the bottom of things as much as we can
- 10 under the standard that we have which is, is there
- 11 reason to believe a violation has occurred.
- 12 Two other points I want to make very, very
- 13 quickly. One, sense of proportionality. Some of the
- 14 rhetoric around this issue has talked about the
- 15 Democratic party being -- using Clean Elections as some
- 16 kind of enormous subsidy. The handout I provided you
- 17 at the beginning of this meeting shows that the
- 18 Democratic party raised almost \$2 million in the last
- 19 election cycle and that the total amount of MUR 05, for
- 20 example, is something on the order of \$66,000.
- 21 So the scale of the rhetoric and the scale
- 22 of -- even if that was all donations, which it
- 23 wasn't -- and we'll get to that in a second -- well, at
- 24 least we don't have reason to believe it was -- the
- 25 scale is out of proportion to the rhetoric just -- just

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- 1 04 and 05. Mr. Barton is here who is the respondent's
- 2 attorney in 05. Mr. Gaona is here. He's the
- 3 respondent attorney in 04. So if we take those two
- 4 together. And then on 05, Mr. Gaona is here. I
- 5 didn't, you know, sort of mandate that the attorneys
- ${\bf 6}\,$  for the House and Senate Victory PACs attend and
- 7 they're not here, but, you know, and -- but we can talk
- 8 about that when we get to that.
- 9 I don't want to belabor the executive
- 10 director's note that I wrote on MUR 04, 05. I just
- 11 want to simply say before we get into it, that, you
- 12 know, I've talked -- we've heard both publicly and then
- 13 I've heard privately from folks, some but not all
- 14 oppose the Clean Elections Act in the first place
- 15 who have -- you know, who's expressed their anger or,
- 16 you know, varying degrees of frustration with -- with
- 17 my recommendation in some terms more extreme than
- 18 others. I want to make two points clear.
- 19 First, you heard Sara talk about
- 20 enforcement audits and there's the enforcement audits
- 21 and our random audits. When we selected the specific
- 22 audits of the folks who have been selected for random
- 23 audits that target specific transactions in those
- 24 audits, that was akin to an enforcement audit and we
- 25 did that without Commission authority. So the Staff

- 1 based on the raw numbers.
- 2 And finally, I want to call your attention
- 3 to the other handout which is the rules that we're
- 4 operating under, and Rule 702(B) says that, in fact, a
- 5 participating candidate's payment from a campaign
- 6 account to a political committee or civic organization
- 7 is not a contribution if the payment is reasonable in
- 8 relation to the value received. That's the rules.
- 9 Now, there are two strings of conversation to be had10 here. One is should that be the rule? Ought we allow
- 11 that to continue to be the case?
- You have to understand, though, that
- 13 parties are political committees so understand how that
- 14 rule works. That's one question and that's a question
- 15 that's open to the Commission in all of my -- all of --
- 16 both the MUR memos and my note indicates that's a
- 17 question for the Commission to ask on the go-forward
- 18 basis, but -- but we are not at a place where we're
- 19 able to say that there's reason to believe a violation
- 20 occurred based on the findings and the memo.
- 21 So I can go through those in some -- in
- 22 more detail or less. I can, you know -- I don't really
- 23 have a lot to add if you reviewed them. I know that
- 24 Mr. Querard has, you know, a number of -- I mean -- I
- 25 mean, has, I think, an additional case to make and

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- 1 would like to do that. I'm happy to -- I'm happy to
- 2 turn the floor over to him if you -- if Mr. Chairman
- 3 allows and then -- and go -- and go from there unless
- 4 you have specific questions about the recommendations,
- 5 in which case I'm happy to answer those questions.
- 6 CHAIRMAN TITLA: Any questions by the
- 7 commissioners?
- 8 (No response.)
- 9 CHAIRMAN TITLA: With regard to MUR 16-004,
- 10 Corin Hammond, do we have any statement or action?
- 11 MR. COLLINS: I would simply say in that
- 12 respect we have two issues as we understand the
- 13 complaint, one having to do with failure to identify a
- **14** subvendor. The -- Ms. Hammond essentially paid a
- 15 person, gave money to another person to go out and buy
- 16 stuff. There is an obligation to report a subvendor.
- 17 You can see that we were communicating with her -- I
- 18 think if Exhibit F is the exhibit there -- more or less
- 19 simultaneously with the complaint being filed or
- 20 thereabouts -- pardon?
- 21 MS. LARSEN: Prior to.
- MR. COLLINS: Prior to. Prior to the
- 23 complaint that hadn't been corrected yet by the time
- 24 the complaint came in. So that had been corrected.
- 25 I think with respect to the -- so that's

- 1 say you've got to use it for direct campaign purposes.
- **2** We say you can use it for payments to a -- to a
- 3 committee or civic organization and then we say what
- 4 you can't do. And so, you know, if you think about it
- 5 from that framework, you know -- you know, it's hard
- 6 for us looking at where we are to -- based on the
- 7 information we have, we just can't find reason to
- 8 believe that there's not reasonable value paid for the
- 9 services received.
- 10 And that's our conclusion as far as reason
- 11 to believe. So if that answers your question.
- 12 CHAIRMAN TITLA: Do we need to take any
- **13** action on that?
- MR. COLLINS: We would recommend -- we
- 15 would ask -- obviously, I think you'd want to allow
- 16 public comment, but we would ask that you -- that
- 17 you-all -- you could take no action, but I would ask
- 18 that we would -- we're looking for you to vote to find
- 19 no reason to believe so that we can close this matter.
- 20 CHAIRMAN TITLA: Any public comment on the
- 21 MUR 16-004, Corin Hammond?
- 22 Yes, sir.
- MS. THOMAS: Please state your name for the
- 24 record, please.
- 25 MR. QUERARD: Sure. It's Constantin

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- 1 why we find a reasonable to believe on the failure to
- 2 itemize. With respect to the joint expenditures
- 3 issue -- and this cuts across both issues and, again,
- 4 this is my recommendation. Not everyone is going to
- 5 agree with it. There is a Facebook ad that says come
- 6 work for us and you get to work on our campaign and7 these federal candidate campaigns. And jumping off
- 8 from that point was, I think, the assumption that, you
- 9 know, I don't think at the time it was necessarily
- 10 incorrect to say, hey, what's the -- what's the deal
- 11 with this? This looks like a joint expenditure.
- 12 The response we got essentially said that
- 13 didn't get off the ground; it never became a joint
- **14** expenditure. If I'm mischaracterizing it, Andy will
- 15 correct me, I'm sure, but essentially the response was
- 16 that that's not in fact what happened; that that
- 17 Facebook ad is not ultimately evidence of a joint
- **18** expenditure because the joint expenditure didn't
- 19 happen. And Ms. Hammond participated in an exchange
- 20 with the Democratic party which, you know, we don't
- 21 have reason to believe is -- was not of reasonable
- 22 value. And so we don't have reason to believe that
- 23 there's a -- that there is a violation.
- 24 If you look at the handout, that 702 and
- 25 703 -- 702 together -- 702(A), (B) and (C) together, we

- 1 Querard.
- 2 MR. COLLINS: With no E.
- 3 MR. QUERARD: That's fine. We'll accept
- 4 any spelling that gets close.
- 5 The matter in this case is probably more a
- 6 question of the specificity of reporting. When we as
- 7 the public, whether we are involved in campaigns or
- 8 not, look at these reports and we see a \$6,000 payment
- 9 made for a coordinated campaign and the response
- 10 indicated that this was not consulting or training but
- 11 rather specifically voter contact, as someone running
- 12 campaigns I'm wondering what they got for their money,
- 13 what they do with their money.
- 14 A payment six days before the primary for
- 15 \$6,000 for voter contact, you know, I want to make sure
- 16 they're not prepaying general expenses, which has
- 17 happened in years past. I want to make sure -- and
- 18 then the exact same \$6,000 payment for the general
- 19 election period was odd because you had an uncontested
- 20 primary and you spent the same on that as you did for a
- 21 contested general. But what is a coordinated campaign?
- 22 I mean, do the public have a right -- whether they're 23 interested in the race or not, do they have a right to
- **24** know what that is?
- 25 If Mr. Collins has looked at it and has

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- 1 seen what they got for their money and says it's fine,
- 2 it's legit, we're comfortable, then I'm comfortable,
- 3 although I still have no idea and I don't think anybody
- 4 else in this room has any idea what the Clean Elections
- 5 money was spent on.
- And so if there can be some level of detail
- 7 provided in the reporting so the public knows what it
- 8 was spent on and has an element of comfort, I think
- 9 that might be the one improvement that could be made
- 10 because a complaint like mine is actually reasonable
- 11 given the information we have.
- 12 The response basically said, oh, it wasn't
- 13 consulting. It was just voter contact. And I do both
- 14 consulting and voter contact, and \$6,000 even for voter
- 15 contact with no information beyond that is an odd
- 16 number. If I do -- and there should be detail
- 17 available. If I do an autodialer and it's 850 bucks, I
- 18 can tell you how many calls, on what date. I can give
- 19 you a copy of the message. I can give you a copy of
- 20 the list of phone numbers we called. It can be very,
- 21 very specific.
- There's a danger if -- and I guess what I'm 22
- 23 looking for in this, and particularly the follow-up
- 24 complaint, is just to what kind of know what the rules
- 25 of the game are. What do you guys want? Is it okay if

- 1 issue works out in terms of going forward, you know,
- 2 how we divide -- if the Commission reaches a point
- 3 where it wants to get into those details, how those
- 4 details play out.
- We don't know the answer to that question,
- 6 but it's -- but I do want to make clear that -- that
- the purpose of the memo was to acknowledge the issue
- that you raised and then -- and try to distinguish that
- 9 from some of the -- the political stuff that other
- folks may have -- may have raised. And if I conflated
- those two things, that's my responsibility, but -- but
- 12 I do understand what you're saying.
- MR. QUERARD: Okay. I appreciate it. 13
- 14 CHAIRMAN TITLA: Any questions by the
- 15 commissioners?
- COMMISSIONER PATON: Well, I don't know if 16
- 17 I have a question or a statement or -- I think -- I'm
- sure I'm going to say this wrong. I don't have my
- glasses. Constantin -- I'm sorry about your last
- name -- I think he raises a good issue, just a blanket
- campaign or something like that. I think we should be
- 22 transparent and say what it is and delineate it. I
- don't -- maybe that's a lot of effort on everybody's
- 24 part, but this is the public's money. And with all
- 25 these other audit things going on, you see some of

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- 1 my clients just write me a check for campaign, 6,000
- 2 bucks? Obviously campaigns is what we do. 6,000
- 3 bucks, campaign. If that's all you need in the memo
- 4 line, then that's what I want to know so I can tell
- 5 them that's all that they need.
- If you'd like more detail, then I'd like
- 7 you to ask for it in this case so that those who are
- 8 going to be looking at it can have some idea what was
- 9 purchased for the money; otherwise, we're -- we're
- 10 flying blind. So that -- that would be the one thing.
- 11 If Mr. Collins says it's legit, I have no reason to
- 12 doubt it. I just have no idea what it was.
- 13 MR. COLLINS: If I may, Mr. Chairman,
- 14 just -- you know, just to address that point. I
- 15 think -- and as I said at the beginning, I think that
- 16 based on the Facebook ad, the complaint -- you know, I
- 17 mean, I understood the complaint and the purpose of the
- 18 complaint when it came in. I mean, that was a --
- 19 that's probably the reason we sent it out and looked at
- 20 it. And I do take -- and I think that -- just to
- 21 separate the two strains here.
- 22 I do think that you raised -- and just to
- 23 make clear in my cover memo, to the extent that it left
- 24 anything for interpretation, it was, you know, simply
- 25 to say you've raised an issue. We don't know how that

- 1 these things that are, at the very least, troubling,
- 2 then I think delineating something -- if that's true
- 3 that's just \$6,000 to campaign, I would feel more
- 4 comfortable if it was delineated out what that actually
- 5 meant, what it was spent for, calls or for this company
- 6 here or whatever.
- Secondly, since I am fairly new, I am kind
- of uncomfortable with having these Clean Election
- 9 things -- people being so involved with the party,
- paying the party to do whatever. I understand it's
- probably easy for them, but my idea is the party can
- kind of strongarm them and say, you know, you've got
- all this Clean Elections money; we can really use that,
- 14 and if you don't go with us on this stuff and use us,
- 15 then we're not going to really back you or something to
- 16 that effect.
- 17 So, anyway, that's just a statement I have.
- COMMISSIONER LAIRD: Mr. Chairman? 18
- 19 CHAIRMAN TITLA: Commissioner Laird.
- 20 COMMISSIONER LAIRD: My view on this,
- 21 Director Collins, legally in terms of whether or not
- 22 it's -- if there's been a joint expenditure is a little different than yours. I understand that it requires an
- 24 agreement, but in my view, there is an agreement. And
- 25 let me tell you how I get there and I think it's fairly

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- 1 clear. And, you know, I think it's fairly clear that
- 2 the Democratic party -- and the same as for the
- 3 Republican party -- I mean, they act on behalf of
- 4 numerous candidates. They are, in effect, acting as an
- 5 agent in the political process for those candidates.
- 6 So in my view, an agreement with the
- 7 Democratic party is the same as the agreement with
- 8 other candidates and, therefore, I think there is an
- 9 agreement and, therefore, I think it is a joint
- 10 expenditure. And I don't believe anything has gone
- 11 wrong here, but I share the concern of my fellow
- 12 commissioner and of the complainant, that not knowing
- 13 what the 6,000 was for, whether it should have been
- 14 split proportionately. I mean, it's hard to know that
- 15 because I don't even know what it was for. I don't
- 16 know the fair market value of what that might be. We
- 17 certainly don't want funds going to the party in
- 18 general.
- And so in my mind, my questions aren't
- 20 answered at this point. I don't think there's reason
- 21 to find cause --
- 22 MR. COLLINS: Right.
- 23 COMMISSIONER LAIRD: -- reasonable cause
- 24 that there has been a violation, but I'm not sure I'm
- 25 comfortable voting that there -- that I know enough

- 1 may not be the case that they're an agent for this
- 2 purpose.
- 3 MR. COLLINS: Sure.
- 4 COMMISSIONER LAIRD: But it could be, and I
- 5 think our job --
- 6 MR. COLLINS: Sure.
- 7 COMMISSIONER LAIRD: -- as commissioners,
- 8 we should be tough in our analysis of ourselves to how
- **9** the money is spent. And we ought to be as scrupulous
- 10 as we possibly can and, therefore, I would feel more
- 11 comfortable if I knew what the 6,000 was for.
- 12 MR. COLLINS: Sure.
- 13 COMMISSIONER LAIRD: If there was no
- 14 relationship whatsoever that would -- that benefitted
- 15 any other candidate in any way, then, okay, maybe there
- 16 was no agency relationship as to that expenditure. But
- 17 if, in fact, other candidates benefitted, which may be
- 18 the case here -- I don't know what the 6,000 -- if it
- 19 was the get out to vote campaign or something, and I
- 20 think it would benefit multiple candidates. And,
- 21 therefore, in that case, I think there may be an agency
- 22 relationship and a joint expenditure.
- MR. COLLINS: Well, that -- Mr. Chairman,
- 24 Commissioner Laird, I see that point. I do think that
- 25 the response that we have at exhibit Bates Number 14

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- 1 facts now to vote that there is no cause.
- 2 MR. COLLINS: And, Mr. Chairman,
- 3 Commissioner Laird, I think that's a fair point, and
- 4 I'll respond to that on two levels. On the joint
- 5 expenditure point, there are many candidates who share
- 6 consultants who would serve the same purpose as the
- 7 party here. The logic that you extend would mean that8 every consultant who works with more than one candidate
- 9 is in a joint agreement with all of those candidates
- 10 and those are all joint expenditures. We haven't
- 11 followed that practice in the past.
- 12 I think Mr. Querard would stipulate that we
- 13 have not had a practice of if you represent more than
- 14 one Clean Elections candidate, you are joint -- all of
- 15 your expenditures on behalf of those candidates are
- 16 joint expenditures.
- 17 Correct?
- 18 MR. QUERARD: Correct.
- MR. COLLINS: Yeah. So that would change
- 20 the dynamic of how we do things. Although, I see your
- 21 point in terms of once you have one agent.
- 22 COMMISSIONER LAIRD: Well, that's why I
- 23 think we need to know.
- 24 MR. COLLINS: Yeah.
- 25 COMMISSIONER LAIRD: I mean, I agree. It

- 1 through 16 does provide the detail in response to the
- 2 complaint. In other words, the complaint was was this
- 3 shared between these two federal candidates? That's
- 4 denied.
- 5 We -- there's a -- if there's a
- 6 supplemental complaint to be brought around the
- 7 question of whether or not there's specificity, I mean,
- 8 I think -- I may be missing it, but I think that
- 9 Mr. Gaona can probably address, to some extent, that
- 10 there was an individual agreement with Ms. Hammond, if
- 11 he's comfortable doing that. He doesn't have to, but I
- 12 took the response to the complaint to be -- to be
- 13 focused on the complaint as opposed to necessarily some
- 14 of the policy issues that might be underlying your
- 15 concerns, which are fair and maybe more appropriately
- 16 raised in the MUR 05 which gets into a broader spectrum
- c c:
- 17 of -- of issues.
- 18 And you might address that with Mr. -- but
- 19 I'd leave it to Andy if he wants to -- if he has any
- 20 further things that he'd like to add on this point. I
- 21 just want to -- I don't want to state Ms. Hammond's
- 22 position for her if I'm missing it, if I'm doing it
- 23 incorrectly.
- 24 MR. GAONA: Mr. Chairman --
- MS. THOMAS: You want to state your name?

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- MR. GAONA: I'm sorry. Andy Gaona with
- 2 Coppersmith Brockelman here on behalf of Corin Hammond,
- 3 the respondent in MUR 004.
- First, Mr. Chairman, members of the
- 5 Commission, let me apologize for my voice. I
- 6 appreciate many of the things my one-year-old brings
- 7 home from daycare, the sickness du jour not being one
- 8 of them.
- I want to make a couple of points, and let
- 10 me first directly address what -- the concern that's
- 11 been addressed by Commissioner Laird and Commissioner
- 12 Paton and that Mr. Collins hinted at what my response
- 13 would be. And I would say that I more or less agree
- 14 with what Mr. Collins said. The issue here is --
- 15 stemmed from a campaign finance reporting of \$6,000 for
- 16 services provided by the Democratic party's coordinated
- 17 campaign. Those were reported as consulting services
- 18 like any other consulting service would be reported.
- 19 That's how the campaign finance system allows you to
- 20 report those.
- 21 For example, if a candidate hired
- 22 Mr. Querard's consulting firm, Grassroots, they might
- 23 report a -- some amount. Pick the amount. \$2,000.
- 24 \$3,000 or \$6,000 for consulting services. What the
- 25 campaign finance system does not currently require is a

- 1 denial. It provides an explanation of what services
- 2 were provided during the primary period and makes clear
- 3 that a separate payment was made for services to be
- 4 provided to Ms. Hammond's campaign by the coordinated
- campaign during the general election period.
- There's no question about that. And we've
- been fully transparent in terms of responding to the
- request that had been made of Ms. Hammond by Staff in
- 9 terms of processing this complaint, but I want to just
- make one more point. And I'll defer on everything else
- to our papers and to the executive director's report
- with respect to this complaint which I think was very
- 13 thoroughly researched and very thoroughly done, and I'd
- 14 like to thank Mr. Collins and his staff for that.
  - How this complaint was processed raises a
- 16 structural issue that I want to just bring to the
- Commission's attention, and it's a structural issue
- that affects candidates. In the presentation that was
- given by Staff earlier about all of the Commission's
- outreach efforts, there was a focus on the preamble and
- the real goal of this Commission to increase citizen --
- or to increase public participation in the political
- process. And I think that has two aspects. One is
- 24 voter -- is voter turnout, increasing voter turnout,
- 25 increasing voter engagement. The second part is

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- 1 line item specification as to what services were
- 2 provided there. So the same issue that's been
- 3 identified in terms of specificity and how public funds
- 4 were or were not spent exists with respect to both the
- 5 Democratic party acting as a vendor and to Grassroots
- 6 acting as a vendor or any other consultant acting as a
- 7 vendor.
- And that may be a problem -- a policy
- 9 problem that needs to be addressed either through rule
- 10 making or at the statutory level if the Commission is
- 11 concerned with increasing transparency in terms of how
- 12 public funds are spent, but given the regulations and
- 13 the laws as they existed at the time this report was
- 14 made, how it was reported was perfectly lawful. And
- 15 Ms. Hammond has gone above and beyond what was normally
- 16 required, as Mr. Collins' executive director's note
- points out, in terms of providing information to
- 18 satisfy Commission Staff that this expenditure was
- 19 proper and was lawful.
- 20 In terms of what services were or were not
- 21 provided and Mr. Querard's speculation about what those
- 22 were, what the -- what Staff and what the Commission
- 23 has to consider is what the actual evidence is and what
- 24 has been provided to the Commission, and as Mr. Collins 25 pointed out, our response provides that evidence, the

- 1 encouraging people who want to run for office, to in
  - 2 fact, run for office.

  - And the structure created by the Clean
  - 4 Elections Act allows people to do that. What they
  - shouldn't have to do, though, is respond endlessly to complaints and supplemental complaints, and again,
  - supplemental complaints that are -- that come in on the
  - day before a Clean Elections meeting that come in from
  - a serial complainant who is -- has partisan motivations

  - for bringing those. It requires candidates to divert
  - their attention from what they're supposed to be doing
  - which is getting their message out to voters and trying
  - 13 to win office.
  - And there's a -- there's certainly an
  - element of transparency here, and as I stated earlier,
  - Ms. Hammond was fully transparent with respect to this
  - process and with respect to responding to the
  - complaint. It's another thing entirely to require her
  - to engage attorneys to review everything that comes in
  - for Mr. Querard here who -- I think there are four or
  - 21 five separate documents that were filed with the
  - 22 Commission that as a careful lawyer I don't want to 23 leave unanswered. I don't want there to be questions
  - 24 in your mind, but that requires an expense that I think
  - 25 is unnecessary, that I think is inconsistent with the

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- 1 purposes of the Clean Elections Act.
- So this is more of another policy -- an
- 3 overarching policy issue that I think the Commission
- 4 needs to consider going forward which is, is there a
- 5 more efficient way to process complaints so that a
- 6 candidate who is operating under limited resources and
- 7 can use those resources for very limited purposes
- 8 doesn't have to spend both time and resources in
- 9 responding to these seriatim-style requests for
- 10 information that are really nothing more, as one of the
- 11 letters from Mr. Querard noted it, than this piqued my
- 12 interest or this sparked my curiosity?
- 13 The Commission should be concerned with
- 14 actual violations and not piquing the interest or -- or
- 15 forcing someone to satisfy the interest of a
- 16 complainant. And I think that's largely what this has
- 17 devolved into, and I think it's unfortunate.
- There are certainly legitimate policy
- 19 concerns at issue here, and if -- again, if the
- 20 Commission wants to address those going forward with
- 21 new rule making, I think that would be the proper way
- 22 to do it, but with respect to the regulations as they
- 23 existed when this complaint came in and Ms. Hammond's
- 24 conduct and her payment of the Arizona Democratic party
- 25 as a vendor, each of those steps was allowed under the

- 1 not other candidates benefitted equally and therefore
- 2 should have share proportionately in the expenses. And
- so that's what I'm struggling with as a commissioner.
- I understand what you're saying. It may
- just be the subject of rules going forward, but as to
- this specific complaint, I wish I knew more about what
- the \$6,000 was for, more about what the fair market
- value of that might be and whether or not other
- candidates, because of the nature of the services,
- benefitted from that. And I don't feel like I'm in a
- position to make that decision today.
- MR. GAONA: Mr. Chairman, Commissioner
- 13 Laird, let me try to address your question. And I
- 14 think in part you have to view this matter under review
- in tandem with the next one on the agenda because they
- all relate to the Democratic coordinated campaign, and
- as it turns out, given the needs of a particular
- district or however it was -- it was done, different
- candidates paid in different amounts.
- 20 You had, for example, a statewide race
- where the buy-in to the coordinated campaign was
- 22 larger, as I believe Mr. Barton will address. That's a
- 23 statewide race. It's going to require more resources,
- 24 more time and more consulting as would be required for
- 25 a race of that scale. Our response -- and I don't have

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- 1 laws that existed at the time, and I think that it
- 2 would be perfectly appropriate to enter a finding of --
- 3 or to accept, rather, the recommendation of Staff that
- 4 there's no reason to believe that a violation of the
- 5 act has occurred here.
- With that, I'd be happy to answer any
- 7 questions.
- CHAIRMAN TITLA: Commissioners, any
- **9** questions?
- 10 COMMISSIONER LAIRD: Yes.
- 11 CHAIRMAN TITLA: Commissioner Laird?
- COMMISSIONER LAIRD: Counselor, you'd agree 12
- 13 with me that my job as a commissioner and the job of
- 14 the Commission is not just to make sure reports are
- 15 filed but that the money that we administer is spent
- 16 properly, consistent with the statute and the
- 17 intentions of the statute.
- 18 MR. GAONA: I'd agree with that,
- 19 Commissioner.
- 20 COMMISSIONER LAIRD: And what evidence do I
- 21 have, given this general description -- and I'll give
- 22 you the minimum threshold has been met with respect to
- 23 filing. I'll give you that, but I honestly can't
- 24 determine whether or not the \$6,000 -- you know, \$6,000
- 25 worth of fair market value was received and whether or

- 1 the Bates numbering that Mr. Collins was referring to,
- 2 but it's at -- it's Exhibit B, at the bottom of the
- 3 first page of the response really through the end
- details the types of services that were provided here.
- In addition, there was a sworn statement
- that we obtained from the former executive director of
- the Arizona Democratic party who attested to the fact
- that services were provided by the coordinated campaign
- to Ms. Hammond in proportion to what she paid into
- this. That -- I'm not quite sure what else we need to
- do at that point to justify the fact that the \$6,000
- that was paid for the primary and the \$6,000 that was paid for the general was in exchange for services
- 14 provided by a vendor who acted as a vendor like any
- 15 other in this case.
- I have never seen the Commission delve into
- what the fair market value of the services provided by
- a vendor are. And I think those are judgments that
- could be made if there were rules that specified really
- how that related to the Democratic party acting as a
- vendor versus Mr. Querard acting as a vendor because
- what I believe to be the fair market value of
- consulting services provided by Mr. Querard might
- 24 differ from his view or just here -- as here where he
- 25 seems to have questions about the Democratic party's

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- 1 provision of vendor services, there may be entirely
- 2 different views about what it is.
- And if that's a road that the Commission
- 4 wants to go down, again, I think that is best addressed
- 5 through the rule-making process and through requiring
- 6 line item specification as to what services were
- 7 provided if you report, for example, a payment of a
- 8 certain amount of money for consulting services because
- 9 that can mean a whole host of things.
- And, again, I want to reiterate that that 10
- 11 level of specificity was not required of Ms. Hammond at
- 12 the time she made this reporting and is not currently
- 13 required under the rules as they exist today. And
- 14 that's a policy change that may have value and may be
- 15 perfectly consistent with the purpose of the Clean
- 16 Elections Act. It may be perfectly consistent with
- 17 ensuring that public dollars get spent in a way that's
- 18 consistent with the act.
- 19 I continue to believe that, based on the
- 20 response and the sworn statement that was provided by
- 21 Sheila Healy, that as the executive director's note
- 22 provides, that there is no reason to believe that a
- 23 violation has occurred here with respect to
- 24 Ms. Hammond, and that's all I'm asking that the
- 25 Commission do today.

- 1 organization is not a contribution if the payment is
- 2 reasonable in relation to the value received. I think
- 3 the point Commissioner Laird is making is we don't know
- 4 that we have enough information here to know if it was
- reasonable in relation to the value received.
- I don't know that we're asking for
- additional information that was not required. I think
- we're asking for information that will allow us to make
- the determination that is in the rules. I don't think
- we're asking for -- for something new.
- MR. COLLINS: If I may, Mr. Chairman, 11
- Commissioner Kimble, the one -- the one distinction I
- would draw there is where we are in the process. And
- the standard -- our evidentiary standard is reason to
- believe a violation has occurred. And so once --
- based -- and this is based on the framework we have in
- place. Once the candidate comes forward with proof
- that there was a direct campaign expenditure -- which
- there's no debate that this was a direct campaign
- expenditure. The only debate is about the detail --
- the question of whether or not it's reasonable or not,
- the burden then shifts to the Commission to say there's
- reason to believe it was unreasonable.
- And so I think that -- for lack of a better 24
- 25 way of putting it, that's the -- that's the procedural

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- CHAIRMAN TITLA: Commissioners?
- COMMISSIONER PATON: If I may. 2
- 3 CHAIRMAN TITLA: Commissioner Paton.
- COMMISSIONER PATON: I would just say I
- 5 agree with you. I agree with Mr. Collins' assessment
- 6 of the whole deal. It just does trouble me that it's
- 7 not more specific, but I think under the rules of the
- 8 game as they were written -- and as in any game, things
- 9 evolve, and so this is something maybe we need to
- 10 address how much specificity do we need and so that --
- 11 I mean, that's kind of where I'm at.
- 12 I understand that he needs some direction
- 13 as to what he can do in future elections, and so I
- 14 think that's part of it. I can kind of -- I understand
- 15 that maybe you think he's doing a fishing expedition
- 16 and maybe constantly complaining. I'm not -- I don't
- 17 know that, but maybe that will help us with our rules
- 18 in the future.
- 19 COMMISSIONER KIMBLE: Mr. Chairman?
- 20 CHAIRMAN TITLA: Commissioner.
- COMMISSIONER KIMBLE: I think -- I'm 21
- 22 sympathetic to what Commissioner Laird says,
- 23 particularly in regard to our rules, R2-20-702(B), that
- 24 says a participating candidate's payment from a
- 25 campaign account to a political committee or civic

- 1 framework we're operating in. So part of the reason
- 2 the questions that you have are harder to answer in
- 3 this context as opposed to in a policy meeting context
- is because the framework we have says once you show
- that it's a direct campaign expenditure -- which
- there's no dispute, I don't think, among the
- commissioners or anyone that this is a direct campaign
- 8 expenditure.
- 9 COMMISSIONER LAIRD: I'm not --
- 10 MR. COLLINS: Wait. Maybe there is.
- COMMISSIONER LAIRD: I'm not sure that I 11
- 12 agree with that.
- MR. COLLINS: Well, maybe you don't, but
- 14 the more important point to -- to Commissioner Kimble's
- point is the burden -- the burden we have, if you will,
- is, is there reason to believe? And so that means we
- would have to have reason to believe that the value was
- unreasonable, to put it another way. And so whether we
- have enough information to conclude that there's reason
- to believe it was reasonable is not the question. The 21 question is do we have reason to believe that it's
- 22 unreasonable? It's the inverse of the question I think
- 23 we're sort of focused on, if you follow.
- MR. GAONA: And, Mr. Chairman, Commissioner
- 25 Kimble and Commissioner Laird, to somewhat address that

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- 1 point, I think there's an issue here of the burden, and
- 2 I think this is really what Mr. Collins is referring to
- 3 which is a complaint was filed that says -- essentially
- 4 says I think that that sum is unreasonable and it seems
- 5 to me that it might -- it seems to me that it might
- 6 have applied across the two different election periods,
- 7 the general and the primary election period.
- 8 We were asked by Staff to respond to that
- 9 complaint, and in so doing, we fully complied with --
- 10 with the Commission rules in providing a response that
- with the Commission rules in providing a response tha
- 11 explains what that money was used for and stating that 12 there was no joint expenditure, it never happened, and
- **13** I think fully responding to the complaint. As --
- 14 procedurally, as this complaint was handled, we were
- 15 asked to provide additional information.
- And, Mr. Collins, I didn't see it in the
- 17 packet that I received, but I assume that the
- 18 commissioners have the affidavit of Sheila Healy that
- 19 we provided as a supplement at the request of Staff.
- 20 MR. COLLINS: They have -- there is -- if
- 21 it's the same as the one -- is it the same? Is there a
- 22 different one versus --
- MR. GAONA: It's -- I didn't see it in the
- 24 packet that you provided, but I know that there were --
- 25 there were separate affidavits or declarations that

- 1 MR. GAONA: So there are declarations that
- 2 were provided by Sheila Healy who is the former
- 3 executive director at the Arizona Democratic party with
- 4 respect to 5. I can tell you that a similar document
- 5 was provided to Staff with respect to Matter 4 where
- 6 the former -- the former executive director of the
- 7 party who served as the vendor here states under oath
- 8 that services were provided to the -- to the
- 9 candidates, in this case Ms. Hammond, in proportion to
- 10 their pay-in and that -- and that the Democratic party,
- 11 in fact, acted as the vendor in those cases.
- Given the posture that Mr. Collins alluded
- 13 to, I believe that a candidate in that circumstance has
- 14 carried its burden. And here the complainant has not
- 15 provided you with any additional information or
- 16 evidence to controvert that other than his sheer
- 17 speculation or questions that he may have about that
- 18 evidence. So what you have before you are
- 19 Mr. Querard's beliefs about the reasonableness of this
- 20 particular expenditure and the evidence provided to you
- 21 under oath both by the candidate and by the vendor in
- 22 this case that firmly, I believe, contradicts
- 23 everything that Mr. Querard is saying.
- 24 I understand that there may be a desire to
- 25 have additional evidence in future proceedings, and if

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- 1 were provided with respect to Matter 5.
- 2 MR. COLLINS: Yeah.
- 3 MR. GAONA: And there was one for 4 that
- 4 was sent to you. I didn't get it in the packet that I
- 5 received, but I didn't know if the Commission had a
- 6 fuller set of materials.
- 7 MR. COLLINS: We may not. We may not have.
- 8 I mean, we will track it down if we don't.
- 9 MR. GAONA: That being the case, I
- 10 apologize for referring to a declaration that you've
- 11 never received a copy of.
- MR. COLLINS: Well, that's my fault.
- MR. GAONA: But -- is it in the --
- 14 MR. COLLINS: Oh, we had concluded it was
- 15 the same one that was in 5. If it's different in some
- 16 substantial --
- MR. GAONA: I think it was just specific to
- 18 Ms. Hammond versus the other -- the --
- MR. COLLINS: Oh, okay. Then we may not
- 20 have -- there may not be one specific to Hammond, but
- 21 the substance of it we think is in --
- MR. GAONA: Yes.
- 23 MR. COLLINS: -- in 5.
- 24 MR. GAONA: Yes.
- 25 MR. COLLINS: Okay.

- 1 that's going to be the case, again, that should be made
- 2 clear through rules -- what actually is the burden in
- 3 these cases and what does "reason to believe" actually
- 4 mean? -- so that somebody in the position of
- 5 Ms. Hammond is not left in the position that we may
- 6 find our ourselves in here now which is fully
- 7 responding to the complaint, providing additional
- 8 information from a vendor under oath about the services
- 9 that were provided but there still being serious
- 10 questions about that fact based, again, on the
- 11 speculation of the complainant.
- So to try to answer the question that was
- 13 asked, again, to summarize that response, I believe
- 14 that Ms. Hammond has carried her burden with respect to
- 15 the procedural posture we're in now which is, is there
- 16 reason to believe that a violation of the act has
- 17 occurred? Based on Ms. Hammond's statements, based on
- 18 the statements of the vendor, there is no reason to
- 19 believe. And, again, I would ask that the Commission
- 20 make that finding today.
- 21 CHAIRMAN TITLA: Any questions,
- **22** Commissioners?
- 23 (No response.)
- 24 CHAIRMAN TITLA: I think the -- Director
- 25 Collins, in this case the rule that we're looking at is

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- 1 R2-20-701, right?
- 2 MR. COLLINS: 701 and 702. Correct,
- 3 Mr. Chairman.
- 4 CHAIRMAN TITLA: Right. And 702, yeah, (A)
- 5 and what it says there is that a participating
- 6 candidate shall use funds in the candidate's current
- 7 campaign account to pay for goods and services for
- 8 direct campaign purposes only. Funds shall be
- 9 disbursed and reported in accordance with A.R.S.
- **10** Section 16-948(C) and (B).
- 11 I think that what Commissioner Laird is
- 12 addressing is that a participating candidate's payment
- 13 from a campaign account to a political committee or
- 14 civic organization is not a contribution if the
- 15 campaign is reasonable in relation to the value
- 16 received. I guess the question is whether the payment
- 17 is reasonable in relation to the question received.
- 18 Is that correct, Commissioner?
- 19 COMMISSIONER LAIRD: Correct.
- 20 CHAIRMAN TITLA: What is the wishes of the
- 21 Commission here? The director has requested a decision
- 22 by the Commission that there's no reason to believe
- 23 that a violation has occurred. If the Commission is
- 24 not prepared to do that, do you want to continue this
- 25 issue until the next meeting, or what are the options

- 1 COMMISSIONER MEYER: Mr. Chairman, a couple
- 2 of points. I think there needs to be -- Tom talked
- 3 earlier about proportionality. I think there needs to
- 4 be a concept of proportionality applied here too.
- 5 We're talking about a \$6,000 expense and obviously --
- 6 or in my opinion, there's going to -- you're going to
- 7 need to be less descriptive or offer less information
- 8 to demonstrate a \$6,000 expense is reasonable in
- 9 relation to the value received than a \$50,000 expense,
- 10 and I think that -- that just makes sense to me.
- 11 And I think that Staff has applied those
- 12 standards and they're going to, you know, apply that
- 13 standard of how far do we dig into this or how much are
- 14 we going to require for a \$6,000 expense versus a
- 15 \$50,000 expense. So I'm going to trust -- you know, I
- 16 believe Staff has done their job here. I'm going to
- 17 vote to support the recommendation that no finding --
- 18 there's no reason to believe a violation occurred.
- 19 In addressing some of the comments from the
- 20 public here as far as, well, what do we have to do for
- 21 an expense of this nature, what do we have to do for an
- 22 expense of that nature, my response to that is just be
- 23 descriptive with what the services are providing. Let
- 24 us know so we can see, you know, what those expenses
- 25 are, meet that burden that it's reasonable in relation

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- 1 here?
- 2 COMMISSIONER LAIRD: Mr. Chairman, if I
- 3 could, I tend to agree with our director and lorded
- 4 counsel that just spoke to us. I'm not happy about it,
- 5 but I think I'm going to find based on the evidence we
- 6 have before us, there is no evidence that a violation
- 7 has occurred.
- 8 And so I'm going to vote in favor of the
- 9 recommendation, but I do want to express my concern on
- 10 the record that there is some real potential for abuse
- 11 here. And let's assume that the fair market value of
- 12 that \$6,000 payment was only \$1,000 and 5,000 is going
- 13 to the Democratic party in general. I feel the same
- 14 way about the Republican party. I think that violates
- 15 the purpose for which the funds are supposed to be
- 16 used, and I just don't think we have enough information
- 17 in front of us, based on our current rules, to make
- 18 that determination.
- So I'm concerned about that, and I suppose
- 20 from a policy standpoint that could be a rule-making
- 21 issue going forward, but I think for this specific case
- 22 today, based on the evidence before us, I don't see any
- 23 evidence that a violation has occurred.
- 24 COMMISSIONER PATON: And I would concur
- 25 with that. I mean, he put that kind of how I feel.

- 1 to the value received and all this can be avoided. So,
- 2 you know, I think we can avoid all this by just taking
- 3 care of this on the front end and being descriptive in
- 4 what these -- what these contributions are for.
- 5 CHAIRMAN TITLA: Commissioner Meyer, there
- 6 are good comments.
- 7 Sir?
- 8 MR. QUERARD: If I could.
- 9 MR. COLLINS: We've got a whole -- we've
- 10 got a whole other one for you too.
- 11 MR. OUERARD: I was actually only -- I
- 12 don't know if serial, but I have only been here once
- 13 before and that was as a defendant. So just a couple
- 14 of quick points.
- 15 I have no trouble with reason to believe or
- 16 not to believe. I have no reason to believe at this
- 17 point in time. I'm simply ignorant to the facts
- **18** because I don't have them, like any member of the
- 19 public. I simply have no details. I have no trouble
- 20 with the Democrat party acting as a consultant or as a
- 21 vendor. Again, they -- I think they probably have the 22 right to do that, but the defendant is incorrect in his
- 23 description of the reporting requirements. The
- 24 reporting requirement for consulting is its own
- 25 specific category.

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- 1 Vendor product, voter contact has a whole
- 2 bunch of subcategories because the Clean Elections
- 3 Commission over the years has refined the rules and
- 4 asked for a greater and greater detail. Hammond's
- 5 response was unique among all of them because everyone
- 6 else was specific to say it was not voter contact; it
- 7 was only consulting or training. Hammond's response
- 8 was unique because it was saying it was not consulting
- 9 or training; it was only voter contact. And so what
- 10 I've been looking for is basically do you guys want
- 11 detail or do we not want detail?
- 12 COMMISSIONER MEYER: Detailing as far as
- **13** what?
- MR. QUERARD: As far as what -- because if
- 15 the memo coordinated campaign is sufficient, tell me
- 16 and that's what we'll use, but I don't think it is.
- 17 Again, it should be fixed on the front end because the
- 18 system requires an autodialer to be listed under
- 19 telecommunications subcategory, you know, voter
- 20 contact, telecommunications. There's all these
- 21 drop-down menus and subcategories which weren't used.
- 22 If they provided the details to the
- 23 Commission, does the public ever get to see them, okay?
- 24 In all of the exhibits you have, there's a couple of
- 25 receipts from the Democratic party saying we got paid.

- 1 COMMISSIONER KIMBLE: Mr. Chairman, I agree
- 2 with everything Mr. Laird just said, and I think you've
- 3 raised some very interesting points. And I would be
- 4 interested going forward on your thoughts about any
- 5 changes we should make to the rules if you feel that's
- 6 necessary and some -- maybe some suggested wording from
- 7 you to try to get ahead of this problem next time so
- 8 that we don't go through this.
- 9 I do think it's a -- it could be a possible
- 10 problem in the future, and I don't want to make
- 11 people -- I don't want to micromanage everyone's
- 12 campaign, but if you can think of some language where
- 13 political parties -- how they should report it versus
- 14 how your consulting firm reports stuff, if there should
- 15 be more detail from you, I'd be interested in your
- 16 thoughts about this, not now but as we think about
- 17 whether there ought to be a change in the rules.
- 18 MR. QUERARD: I'd be happy to. And I think
- 19 the rule is actually probably sufficient in terms of
- 20 the level of detail required. It's just in this case
- 21 they simply weren't followed. Nobody here -- except
- 22 maybe documents provided by Mr. Collins. We have no
- 23 idea what the money was spent on even -- even -- I
- 24 don't even know if the five of you have any idea what
- 25 the money was actually spent on, and that is unique to

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- 1 There are no invoices with the exception of one invoice
- 2 in, I believe, Mr. Chapman's filing. We don't have any
- 3 invoices from any -- from any of the vendors or from
- 4 the vendor. We literally have no idea what the money
- 5 was spent on.
- 6 I apologize for the amount of time that
- 7 Ms. Hammond and the others have spent in response to
- 8 this, but if Ms. Hammond had simply provided the
- 9 required detail at the beginning, I wouldn't have a
- 10 question. I asked a question about one candidate with
- 11 a suspicious expenditure. Her answer prompted me to
- 12 check several, and I found a pattern of behavior which
- **13** made up the following. It's not \$6,000. It's \$12,000.
- 14 The payment was repeated in the general election. It
- 15 was more than 30 percent of the money she received for
- 16 this vague category. So it may actually meet some sort
- 17 of a threshold above that.
- 18 And, again, I'm not arguing for guilt. I'm
- 19 advocating for disclosure. If we're okay here and
- 20 she's done enough and that's the standard, okay, but
- 21 then let that be the standard. If that's not the
- 22 standard, then -- then you're not guilty. We have no
- 23 reason to believe, but please fix your campaign finance
- 24 reports so the public knows what you spent your money
- 25 on, perhaps. So that's all. That's all. I'll stop.

- 1 this particular issue. You could look at any of your
- 2 other candidates, pull up their finance reports and see
- 3 how they spent their money. So I think the rules
- 4 actually are probably sufficient. It's just in this
- 5 case they weren't applied or followed.
- 6 Thanks.
- 7 CHAIRMAN TITLA: Thank you.
- 8 COMMISSIONER PATON: Could -- Mr. Chairman,
- 9 could we have Sara say something about this?
- Since you're the one that deals with this.
- 11 CHAIRMAN TITLA: Sara?
- MS. LARSEN: Chairman, Commissioners, yes.
- 13 This is -- this is something that we do look for on
- 14 campaign finance reports, looking for some indication
- 15 that expenditures are appropriate and -- and that they
- 16 are reported properly. The problem with the campaign
- 17 finance report is we don't -- you know, candidates
- 18 don't email us their invoices or their documentations

for every expenditure that they make. So what we have

- 20 provided to us is the campaign finance report and the
- 21 information there.
- This is one that, you know, we don't know
- 23 most of the time whether it's -- you know, when
- 24 somebody makes an expenditure, is it for an invoice
- 25 that they've received for previous services that were

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- 1 provided to them or is it for future services that are
- 2 provided to them? So with respect to comments
- 3 regarding the timing of the expenditure, it could have
- 4 been for services that were previously provided, not
- 5 for services that were going to be provided.
- The campaign finance reports are really all
- 7 that we have from the candidates to indicate whether
- 8 something is a direct campaign expenditure or not. The
- 9 reporting in this was not atypical of something that we
- 10 would see. The candidates pay numerous amounts for
- 11 consulting services. They're ranged all across the
- 12 board from all different types of consultants. So this
- 13 was not an alarming amount to see be paid for a
- **14** consulting service.
- 15 And if you have a specific question, I'm
- 16 happy to answer it, but I didn't see something that
- 17 was, like, alarming to me.
- 18 COMMISSIONER PATON: So how could we make
- 19 sure that -- you know, with Commissioner Laird's
- 20 comments about, you know, what this was used for and so
- 21 on and so we can give Mr. Constantin's -- answer his
- 22 questions so that he knows how to proceed and so he
- 23 won't -- he will have more faith in this whole
- 24 situation? I don't know. I just think that maybe we
- 25 all need some direction.

- 1 scrutinized. We did not make that for legislative
- 2 candidates, but that could also be an option where all
- 3 candidates will be audited if you participate in the
- 4 public financing program. That could be one remedy,
- 5 knowing that -- that they will have to maintain
- 6 appropriate documentation and that each candidate will
- 7 be more heavily scrutinized in their expenditures.
- 8 MR. COLLINS: I think -- if I may,
- 9 Mr. Chairman, Commissioner Paton, just to amplify what
- 10 Sara said, I mean, Sara reads more campaign finance
- 11 reports than anybody in the state. And the question is
- 12 unreasonable. And if nothing jumps out at her that
- 13 says that's unreasonable, you know, that's not a
- **14** weightless thing. We do require subvendor reporting.
- 15 When then there are subvendors, you have to kick out
- 16 who the subvendors are, and we do require specific
- 17 reports on that.
- In this particular case, the sworn -- sworn
- 19 evidence is in both 4 and 5 -- and I know we're kind of
- 20 muddling 4 and 5. So I want to make it clear we should
- 21 close out 4 to move to 5 but, you know, that the
- 22 Democratic party was the vendor and there was not a
- 23 subvendor to report further -- further that they
- 24 otherwise would have. You know, and the bottom line is
- 25 that, you know, campaign finance reports are not --

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- MS. LARSEN: Chairman, Commissioner Paton.
- 2 there is a memo line on the -- on the campaign finance
- 3 reports where even if the system won't allow you to
- 4 indicate something more general than a professional
- 5 service, it's typically a category and then you get to
- 6 select, you know, was it photography, was it
- 7 administrative, was it consulting? So consulting is a
- 8 general service. Candidates can itemize on the memo
- 9 line the service that they received. So if we can
- 10 direct candidates to more appropriately document in the
- 11 memo line for all the services that they've received.
- 12 We can also, you know, direct candidates to
- 13 more efficiently maintain invoices, which they are
- 14 required to do, but we really say documentation. So we
- 15 do agree that an affidavit is a documentation. In some
- 16 of our audits, candidates went back and received
- 17 affidavits to justify expenditures when they did not
- 18 have a sufficient documentation. So it is something
- 19 that we allow candidates to do, just any kind of
- 20 reasonable proof that there is -- a service was
- 21 rendered to them for the amount that they paid.
- 22 Additionally, we are going to be auditing
- 23 all statewide candidates in 20 -- going forward into
- 24 2018. So all of those candidates will have to provide
- 25 documentation and their expenditures are going to be

- 1 they're not a science exactly.
- 2 I mean, they do give you a general idea,
- 3 but let's be -- if you want to be real honest about it,
- 4 whether it's a traditional candidate or a clean
- 5 candidate, you can garbage-in and garbage-out a data
- 6 entry system no matter what it is. And -- and we don't
- 7 think that's what happened here, but the reporting
- 8 system relies on the -- whether you're traditional or
- 9 clean relies on you inputting what you spent on certain
- 10 aspects of your campaign and the contributions you
- 11 received and that being true.
- We have had egregious cases in the past in
- 13 which we've actually thrown folks out of office for
- 14 having an off-the-books campaign that we discovered
- 15 because they weren't being honest about where they were
- 16 spending their money. And so we have caught people in
- 17 more dramatic cases than that, to your point about, you
- 18 know, are we looking? And so it is a question, to
- **19** Commissioner Meyer's point, of degree in
- 20 proportionality, but it's also a question of -- of, you
- 21 know, I think there's fine-tuning we can certainly do.
- 22 And we'll look at it with Mr. Querard and
- 23 with the parties and with others, and Sara and I can
- 24 work on that and look forward to it but, you know, at
- 25 the end of the day, as long as you have a system that

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- 1 starts with data entry at the candidate level, the
- 2 possibility for garbage in/garbage out is always going
- 3 to be there unless -- you know, it's just -- that's the
- 4 nature of the beast. If you don't have a -- you know,
- 5 unless we -- and that's why we've expanded the audits
- 6 to the statewide candidates, for example.
- MS. LARSEN: And, Chairman, Commissioners,
- 8 we do ask for amendments to campaign finance reports.
- 9 Amy was the -- was the lucky one who was tasked with
- 10 that, giving her some -- some real experience reviewing
- 11 campaign finance reports, and trying to adhere them to
- 12 the Commission's rules can be complicated and it can be
- 13 hard. And every candidate reports differently
- 14 unless -- unless I'm lucky and they get a treasurer and
- 15 the treasurer does a bunch of candidates, then it's all
- 16 uniform, but every candidate reports differently.
- 17 And it really is learning to read how they
- 18 report and learning to understand how a vendor reports.
- 19 So just because one person reports something in one
- 20 manner does not necessarily mean that all candidates
- 21 report something in a similar manner, though a lot of
- 22 times I wish they would, but we are fairly small for
- 23 the amount of campaign finance reports that we review
- 24 and -- and it's a lot. But we do ask for amendments to
- 25 those reports and we do ask candidates to correct them

- COMMISSIONER MEYER: Second.
- 2 CHAIRMAN TITLA: Second by Commissioner
- 3 Meyer.
- 4 All in favor say aye.
- 5 (Chorus of ayes.)
- CHAIRMAN TITLA: Opposed? 6
- 7 (No response.)
- 8 CHAIRMAN TITLA: Motion passes unanimously.
- 9 We go to VI B now, MUR 16-005, Querard
- 10 complaint against Democratic candidates.
- 11 MR. COLLINS: So, Mr. Chairman, this is
- **12** a --
- 13 COMMISSIONER MEYER: I'd like to interrupt,
- 14 Mr. Collins. I think our court reporter could use a
- 15 break here.
- MR. COLLINS: Oh, yes. Let's do than then. 16
- COMMISSIONER MEYER: Let's take five 17
- CHAIRMAN TITLA: Why don't we take five 19
- 20 minutes.
- 21 (Whereupon, a recess was taken in the
- **22** proceedings.)
- CHAIRMAN TITLA: We are on item VI B, MUR
- **24** 16-005.
- Director Collins? 25

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- 1 when we do see something that either needs further
- 2 scrutinization and needs to have more detail provided
- 3 to it.
- We do try to provide that -- or ask for
- 5 that, and I have asked for documentation for
- 6 expenditures as well and asked candidates to provide
- 7 documentation for those expenditures just to make sure
- 8 that they are direct campaign expenditures, but our 9 audit process is probably one of the best ways to know
- 10 whether -- whether expenditures are direct campaign
- 11 expenditures and the money is truly going to its best
- 12 uses as the rules.
- CHAIRMAN TITLA: Thank you, ma'am, for your 13
- 14 report. I think that we've spent enough time on this
- 15 issue.
- So is there any action to be taken by the 16
- 17 commissioners?
- COMMISSIONER KIMBLE: Mr. Chairman, I would 18
- 19 move in the case of 16-004, Corin Hammond, that we
- 20 affirm the finding of the executive director that
- 21 there's no reason to believe a violation of
- 22 R2-20-110(A)(4) has occurred.
- 23 CHAIRMAN TITLA: Motion by Commissioner
- 24 Kimble.
- Is there a second? 25

- MR. COLLINS: Oh, yes. Great. As our
- 2 wrap-up -- quick wrap-up meeting for the 2016 election
- 3 continues, so MUR 16-05 is, as we've taken to calling
- 4 it, the Querard complaint. And it basically --
- 5 Mr. Querard identified some transactions with about
- 6 eight Democratic candidates related to the party. Some
- of these themes are going to be themes you've already
- 8 heard about. They have a different attorney -- these
- 9 clients do -- Jim Barton who is here with us today, as
- 10 is Mr. Ouerard.
- The issue there from my perspective is we
- 12 have outlined in a spreadsheet that Sara put together
- what the spending was for. We have affidavits that we
- 14 think back those up, and then -- and this is where the
- audits come in. On specific transactions we went out
- and audited those transactions, which, again, I don't
- mean to try to pretend like you're -- in no way am I
- saying that the Commission's questions aren't valid.
- 19 I'm just simply saying that Staff did try to drill down
- on this as much as we can, you know, to get to find a
- 21 reason, if there was a reason to be found, to 22 invalidate these things.
- 23 We think that the same standard applies to
- 24 MUR 005 as applied in MUR 004 and, therefore, we
- 25 recommend a finding of no reason to believe and closing

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- 1 this case out. I don't know that I need to add
- 2 anything else at this point. I don't know if
- 3 Constantin or Jim -- or how you guys want to go or,
- 4 Mr. Chairman, frankly, up to you how you want to -- if
- 5 you want the complainant to go first or respondent to
- 6 go first and however you want to proceed or if you have
- 7 questions for me.
- 8 CHAIRMAN TITLA: Commissioners, any
- **9** questions for the director?
- 10 (No response.)
- 11 CHAIRMAN TITLA: Okay. We have the
- 12 complainant.
- MR. QUERARD: I swear it's the last time
- 14 this year.
- 15 COMMISSIONER MEYER: We will hold you to
- **16** that.
- MR. COLLINS: The year is very young.
- 18 MR. QUERARD: Did I say cycle? Well, still
- 19 this -- there should be nothing else this year. I'm
- 20 addressing eight or nine complaints, so I'll talk fast.
- 21 And I do thank the Staff for drilling down and working
- 22 hard, and I hope that the details that they have found
- 23 will be available to the public.
- 24 If whatever has happened was legal and
- 25 permissible, you guys will decide today. I'm fine

- 1 see with very little imagination required how it could
- 2 be abused if it wasn't. And then you guys need to
- 3 figure out how to -- how to prevent that from
- 4 happening.
- What we just heard, which I hadn't known
- 6 before, is that you can take an affidavit in place of
- 7 an invoice, which I suppose maybe one day it will help
- 8 one of my clients in one of these matters, but it
- 9 sounds insane to me that -- you potentially open
- 10 yourself to literally taking the word of the thief that
- 11 he didn't steal from you, and that just strikes me as
- 12 something that is rife to potential abuse.
- Just a few things that jumped out in the
- 14 respondent's affidavit and the exhibits that were
- 15 provided. Again, the original Hammond response was
- 16 clear because Hammond said it was voter contact; it
- 17 wasn't consulting or training. These folks have
- 18 different attorneys and their responses were uniform
- 19 and unambiguous that it was not product, okay? It was
- 20 consulting and training. They all paid for consulting
- 21 and training which made it kind of a different matter,
- 22 not voter contact.
- 23 So why they were all calling it the same
- 24 coordinated campaign but one was getting an entirely
- 25 different suite of benefits from it than the others

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- 1 with -- with either of them. This is a case where
- 2 precedent is kind of my main issue because I run so
- 3 many candidates, a lot of whom are unclean, that we
- 4 want to know what the rules are. And so I wrote my
- 5 complaint and my comment as somebody who runs a lot of
- 6 campaigns, works with Clean Elections candidates. And
- 7 I've done it for enough years that I understand what
- 8 consultants do, what vendors do, kind of what they get
- 9 for it and what candidates get out of it, et cetera.
- 10 I agree with Mr. Collins that Clean
- 11 Elections doesn't want to be in the business of price
- 12 controls, setting prices for things. We don't -- we
- 13 don't want that. That would be unhealthy and probably
- 14 drive most candidates out of the system, but the Clean
- 15 Elections Act was written with the assumption that
- 16 anybody who goes through the trouble of collecting
- 17 those 5s and participating in the process does so for
- 18 good reason and with good intentions, that, you know,
- 19 it's an honorable pursuit, that they're going to get
- 20 that money. They're going to go out there and
- 21 campaign, spread their message, try to win an election.
- 22 I don't think it anticipated that it could
- 23 be or that it would be used for less legitimate
- 24 purposes. I'm not saying it was, but we're going to
- 25 look at a pattern of behavior where you will be able to

- 1 were has never really been explained. I couldn't find
- 2 the answer in those documents, but there are some
- 3 potential pitfalls.
- 4 Consulting is where I charge you for
- 5 advice. You're going to pay me, but the money you pay
- 6 me that you could have spent on your campaign is money
- 7 well spent because I'll tell you how to spend your
- 8 money better, wiser, get you better prices, get you
- 9 better product, communicate your message better. It's
- 10 like hiring a retirement adviser. You're going to give
- 11 your retirement adviser money you wanted to put aside
- 12 for your retirement, okay, but you do that on the base
- 13 that he's going to teach you how to get more out of
- 14 your remaining money, and so ultimately it will put
- 15 money in your pocket.
- So these respondents are paying money to
- 17 their consultants for advice for training, volunteer
- 18 training, field organization, media consulting. They
- **19** listed several types of training.
- 20 Focusing first on the legislative
- 21 candidates because they all have basically the same
- 22 rates, the same scale of rates, the districts. The
- 23 number of residents were the same. In my -- in my
- 24 company we charge all of our legislative candidates 275
- 25 bucks a month. It doesn't matter what district they're

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- 1 in. It's a legislative race. It's the same. We
- 2 charge them the 275 a month, but the training costs
- 3 that these people paid were wildly different, all
- 4 described word for word identically in sworn
- 5 affidavits, okay?
- But what Pawlik and Weichert paid \$2,500
- 7 for, Casillas paid \$6,000 for with no explanation as to
- 8 why one would cost one and the other would cost the
- 9 other. Deanna for District 21 paid \$2,000 for it on
- 10 August 19, but then came back and got another \$2,300
- 11 worth of training on August 29th. That's a lot of
- 12 money spent on training in the primary, particularly
- 13 one day before the primary.
- 14 I don't -- I don't know what you're
- 15 training for, but you know, that's an awful lot of --
- 16 it's also an unusual amount because she's now paying
- 17 \$4,900 -- or a \$4,300 total which would obviously be an
- 18 entirely different amount of training versus the \$2,500
- 19 package or the \$6,000 package even though all of them
- 20 were described word for word identically.
- 21 The Salman campaign was funded in April.
- 22 It didn't need any training or anything like that
- 23 through the whole primary period and then, on
- 24 September 12, reported training and again on
- 25 September 24th. Now, did she get the \$2,500 package or

- 1 there actually paying for?
- It now -- so her amendment now says
- 3 organizer, responsible for managing fellows, which is
- 4 the fellows program that the Hammond Facebook post was
- referring to, and the fellows program which actually
- the Hammond response says didn't actually take place.
- They couldn't get the volunteers. They didn't do their
- fellows program. Salman was paying for managing
- fellows, fieldwork, direct voter contact, voter
- registration and volunteer -- something. He ran out of
- space on the line.
- 12 Similarly, the 2,826 amount was updated for
- 13 some sort of fellow something, but again, that's an odd
- 14 number. It suggests expenses or it suggests product or
- it suggests an hourly wage or it suggests I don't know
- what, but consulting and training seems a deliberately
- 17 vague and broad catch-all for somebody as specific as **18** that.
- I'll do one more. The Brown campaign is in 19
- 20 there. Brown didn't qualify for funding in time for
- the primary. So all Brown got was \$24,000 for the
- general election. Tough general election running
- against the now senate president in a pretty tough
- district. So her dollars were, you know, that much
- 25 more precious because instead of having about 40 total

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- 1 the \$600 package? No, \$3,615.50 for the first one,
- 2 \$2,826 for the second one, which caught my eye. That
- 3 seemed unusual given the round numbers we were dealing
- 4 with.
- Now, to the Salman campaign credit, they 5
- 6 have -- as a result, I suspect, of this process when I
- 7 was looking through, I think, yesterday, they've
- 8 updated their campaign finance reports. So the memo
- 9 line now talks about voter contact and all these --
- 10 these actual things that they're doing on the memo
- 11 lines so you can see what the money was spent for
- 12 because it clearly wasn't simply consulting and
- 13 training.
- 14 Those are sort of the amendments that I
- 15 would hope that the Hammond campaign and everybody else
- 16 would do. So we have an idea of what the Salman
- 17 campaign was paying for, but again, the sworn
- 18 affidavits are still consulting and training even
- 19 though it's going -- they have a consultant. She
- 20 actually paid \$3,500 to Keith -- I forget his last
- 21 name -- Everest or something like that to be her
- 22 consultant. Okay?
- 23 So a lot of questions in terms of what are
- 24 we actually paying for? What are we getting for our
- 25 money? What are the -- what are the taxpayers out

- 1 she only had 24. Yet Brown paid \$12,000 for consulting
- 2 and training.
- No one in their right mind would go to
- 4 their investment adviser and hand over half your money
- on the basis that don't worry, the advice that I get on
- 6 how to manage the other half of my money will be so
- great I'll come out ahead at the end of the day. Okay?
- 8 \$12,000 for consulting on how to spend the other
- 9 \$12,000? Look, I'm a consultant. I mean, it sounds pretty good, but not if you're trying to win a race.
- 11 And if you're not trying to win a race, then what are
- 12 you doing? And that's what raises the questions. If
- 13 it's legal, if it's permissible, fine, but again,
- 14 precedent becomes my issue.
- Now, the Corporation Commission candidates 15
- 16 kind of make Brown look like a fiscal conservative when
- 17 it comes to spending. Tom Chabin spent several turns
- 18 in the state house. He's an experienced campaigner and
- candidate. He's run for office before. Bill Mundell,
- in addition to all of his other accomplishments, was
- 21 twice elected to the Arizona Corporation Commission.
- **22** Okav?
- 23 So he's a great partner for Chabin because
- 24 they're running as a team and his expertise and
- 25 guidance will probably be helpful, and so they're

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- 1 sharing message. They're sharing strategy. They're
- 2 sharing signs and mailers and all those sorts of
- 3 things. They also have a consultant. They were using
- 4 Strategies 360.
- Frankly, if you were going to train
- 6 somebody on how to run for the Corporation Commission,
- 7 Bill Mundell could probably teach the class. You have
- 8 26 days to go in the primary. Mundell and Chabin each
- 9 write a check for \$25,000 to the State Democratic party
- 10 for training and consulting. I find that odd.
- Again, Mundell sought consulting and 11
- 12 training on how to win the race that he had already run
- 13 and won twice from a party which, you know, not to be
- 14 mean partisan-wise, but doesn't have a great record of
- 15 winning Corporation Commission races. I mean, they
- 16 should be asking Mundell for advice on how to do it.
- 17 In his note the executive director took
- 18 note of my concern that the category of consulting is
- 19 general enough that amount can be paid. The problem is
- 20 that it's so vague it doesn't get much oversight. I
- 21 didn't mean to politicize anything by raising the
- 22 issue. I suspect if you had a \$24,000 candidate -- or
- 23 campaign and they spent 3 grand on consulting, that
- 24 would be fine. It wouldn't -- if you had a \$24,000
- 25 campaign and you spent \$21,000 on consulting, that

- 1 and I think you're entitled to that documentation if
- 2 you knock on my door and say I've got a question; we're

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- 3 here on behalf of the taxpayers; you spent some money;
- 4 we need to make sure you spent it how you're supposed
- 5 to spend it. Not, oh, trust me, we spent it.
- So I'm still concerned that what went on
- was not proper. I don't have the investigative
- authority to go prove my point. I can only raise the
- 9 issue and you guys decide if it's worth investigating
- or not. Is the level of spending that was provided
- sufficient? Okay. If it is, that's the precedent.
- 12 But I do worry that it's going to set a bad example
- because, particularly in a world where an affidavit
- counts as an invoice, forget the parties.
- 15 An unscrupulous consultant, of which I
- 16 assure you there are several even in Arizona, can
- simply go get candidates to run, help them collect
- their 5s, just pocket -- I mean, the system is so rife
- for abuse if the people engaged can do so for basically
- nefarious purposes and the Commission is satisfied as
- 21 long as it's, I'll say, consulting. That's my concern.
- Whatever happened here you guys need to
- figure out, and that's fine. And if it's good enough
- or whatever, that's fine, but I'm really concerned
- 25 about the potential for abuse because the level of

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- 1 would raise alarms.
- So the question is if you had 24,000 and
- 3 you spent 12,000 on consulting, does anybody care about
- 4 that? Is that -- is that okay or not? And why is that
- 5 the same training for \$2,500, or \$4,300, or \$6,000, or
- 6 \$12,000 or \$50,000 when it's described word for word
- 7 exactly the same? Are you simply taking from the
- 8 candidates what they can afford given their chances --
- 9 because Brown had almost no chance of winning that
- 10 race. So I guess she didn't need the money? I don't 11 know how the pricing was turned up -- was provided
- 12 because there, of course, no one in the world has any
- 13 idea what they got for their money.
- 14 The note also made a comparison to Al
- 15 Melvin's campaign for Corporation Commission which I
- 16 ran, citing a payment to me a \$46,750 for an radio and
- 17 online advertising buy. In fairness, a specific
- 18 payment to a media buyer for a specific amount of
- 19 product on specific dates through specific channels in
- 20 no way compares to just a blank, you know, here,
- 21 consulting.
- 22 On the contrary, if you want to know what
- 23 that money is for, I can show you the ad. I can give
- 24 you the stations it ran. I can give you the times the
- 25 ads ran. I can document what the money was spent on,

- 1 reporting that it was given in these cases, to my
- 2 mind -- and theoretically, I would benefit from lax
- 3 standards and loose scrutiny or loose regulation, but
- 4 to my mind it is woefully inadequate and opens up, you
- 5 know, potentially a great deal of abuse.
- That's my concern of a precedent. That's
- kind of why I'm just kind of bulldogging this thing.
- 8 These races are over. Okay? I don't believe any of
- the candidates that are involved in this thing won.
- It's not a political thing. It's not a partisan thing.
- I've been a consultant who's run Clean Elections campaigns since the beginning -- well, near the
- beginning, and I'm one of the few consultants who
- 14 actually believes in the Clean Elections process, and
- now I'm just -- I'm concerned.
- So that's my -- that's my screed. Thank
- 17 you for putting up with it.
- CHAIRMAN TITLA: Any questions, 18
- **19** Commissioners?
- 20 (No response.)
- CHAIRMAN TITLA: Director, any 21
- **22** recommendation?
- 23 MR. COLLINS: Well, no, I think -- I guess
- 24 if Mr. Barton has some response to Mr. Querard, that
- 25 would probably be helpful.

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- CHAIRMAN TITLA: Respondent.
- MS. THOMAS: Your name for the record, 2
- 3 please.
- MR. BARTON: Jim Barton with Torres
- 5 Consulting and Law Group. I'm here on behalf of the
- 6 Arizona Democratic party and the respondents to the
- 7 matter.
- 8 So first off, I want to talk about just
- 9 this matter. An affidavit is a document that is sworn
- 10 under penalty of perjury and always anywhere and
- 11 forever is more evidence than an invoice. You have on
- 12 the record before you a sworn affidavit that attests to
- 13 what this stuff was used for and it's not just
- 14 training. It was training and consulting on campaign
- 15 finance and on public relations and on how to deal with
- 16 a tax and that sort of thing.
- 17 So on this record, the preponderance of the
- 18 evidence is that there's no reason to believe because
- 19 we provided you with sworn affidavits under penalty of
- 20 perjury. And I think that the Commission Staff did a
- 21 good job and I think they did it right, and I want
- 22 to -- I want to point out that what we were responding
- 23 to was literally a list of eight names that said I
- 24 think these guys are doing something screwy. He didn't
- 25 say "screwy," but I mean, it literally was a list of

- 1 that you're not, and they have a pretty specific list.
- 2 And I would tell you in our affidavit we complied with
- 3 the types of specifications that the Federal Election
- 4 Comission requires.
- I think that's helpful, and I think that,
- 6 you know, if the Commission doesn't want to get into
- price control, then I think they have to do the system
- which we have which is that it has to be reasonable.
- We have very experienced people reviewing these. Those
- experienced Staff members looked at it. Nothing jumped
- out at them. They asked for a little bit more
- information. They said, okay, that makes sense and
- that's kind of where you are.
- And I think, you know, geez, we're in
- 15 Arizona, right? I mean, this is the free market
- capital of the world as far as I understood. And we
- kind of negotiate a price and that's -- and that's the
- fair market price. Now, that's not the only way to set
- fair market, right? For example, the Department of
- Labor has a whole structure that it uses to determine
- how much money should you pay somebody if you're going
- to do work on federal projects, and they break it down
- by plumber and electrician and sheet metal and
- 24 insulator.
- 25 And I've got to tell you, I'm a labor guy

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- 1 names. Go after those guys.
- So you can see that we responded and we
- 3 showed what it was used for and we identified it as
- 4 consulting. So I think on this case, I think it's a
- 5 pretty easy question. You have unrebutted evidence
- 6 that we provided under penalty of perjury about what it
- 7 was used for and, yes, they did all -- the category of
- 8 what it was was just consulting on how do you deal with
- **9** campaign finance? How do you respond to complaints?
- 10 How do you deal with the media?
- There's a variety of services that the
- 12 Democratic party provided to these candidates, and
- 13 different candidates are more or less experienced and
- 14 different candidates have bigger and smaller races, and
- 15 that's why there's different prices and that's the way
- 16 the rules are now. So I think -- on this issue I think
- 17 there's -- I think the Commission Staff is absolutely
- 18 correct. There's no reason to believe here. The
- 19 preponderance of the evidence demonstrates that.
- 20 I do want to talk a little bit about the
- 21 policy stuff that's kind of been thrown around, and one
- 22 thing I'd like to say is on the issue of specificity:
- 23 The Federal Elections Commission actually puts out a
- 24 list of these are the types of identifiers you are
- 25 allowed to use for consulting and these are the types

- 1 and I love it. If that's what we're going to start
- 2 doing, then we're going to start doing these very
- 3 expensive surveys and very complicated surveys and I'll
- 4 make even more money, but I don't -- I don't know that
- that's a smart way to deal with Clean Elections. And I
- 6 think that -- I think that the advice to stay out of
- price control and to -- leave reasonable to be what
- 8 reasonable is.
- You have professionals who are reviewing
- 10 these, and those professionals can say this doesn't
- 11 seem reasonable and let you know this seems out of
- 12 whack; we should draw more evidence. And then they can
- 13 gather evidence on both sides of it. As it happens
- 14 right now, they asked us. We provided evidence under
- 15 penalty of perjury.
- I've got to say one more thing on the flip
- side of this which hasn't come up. If somebody is
- underpaying -- if you underpay a political party,
- that's not a problem because of the political party
- exemption which is an interesting difference. So I'm
- just going to use my own firm rather than pick on
- Constantin. If Torres Consulting and Law Group -- we
- 23 have a consulting firm, right? If we have two
- 24 candidates and we undercharge this candidate, that's
- 25 illegal because that's an in-kind contribution.

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- That same situation does not occur if it's
- 2 the Democratic party because the Democratic party has a
- 3 political party exemption: Staff time to help this guy
- 4 get elected. It's exempt from the definition of
- 5 expenditure so -- or contribution. So that's -- it is
- 6 a little bit different, actually, when we're talking
- 7 about political parties. I want to make one more
- 8 policy comment before I make -- before I take your
- 9 questions.
- 10 In 2006, Executive Director Tod Lang
- 11 determined that primary money cannot be used on general
- 12 campaigns, and it was determined in an enforcement,
- 13 okay. And I represented one of the candidates and
- 14 there was a Republican who had a representative against
- 15 him, and they both had to pay fines and it was an
- 16 after-the-fact determination. And I know as much
- 17 because I happened to come across the memo from the
- 18 executive director when he was at the AG's office in
- 19 2004 where he said there was no basis for making that
- 20 claim.
- 21 That's just a weird triviality, but my
- 22 point is in 2006 we established, through enforcement, a
- 23 change in the rules, and that was bad news for people
- 24 who wanted to participate in Clean Elections. Then in
- 25 2010, the United States Supreme Court got rid of

- 1 And I would say if we're going to put more
- 2 burdens on people who are participating in Clean
- 3 Elections, I suggest you tread careful in that because
- 4 I really do think being so underfunded it quickly
- 5 becomes just a poor choice. That's not really for
- 6 today, I suppose. That's for a policy in the future,
- 7 and I'm happy to provide, you know, stuff about what
- 8 the FEC says about this. And they have some good
- 9 charts that might be helpful, but doing too much more
- 10 into like -- too much more reporting burden, it starts
- 11 to really -- really starts to make Clean Elections not
- **12** a good option.
- 13 I'm happy to answer questions.
- 14 CHAIRMAN TITLA: Any questions by the
- 15 commissioners?
- 16 COMMISSIONER LAIRD: Mr. Chairman.
- 17 CHAIRMAN TITLA: Commission Laird.
- 18 COMMISSIONER LAIRD: Counselor, I mean,
- 19 really price control has not been suggested by anybody
- 20 on this Commission or anybody on the Staff. That's
- 21 kind of silly. We certainly aren't in that business.
- ${f 22}$  In terms of how much detail there is, I mean, the
- 23 detail provided on some of these descriptions
- 24 tantamount to me on my bill to my clients which I go
- 25 into great deal. You understand how much detail

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- 1 matching funds, and essentially that meant the Clean
- 2 Elections has been underfunded by two-thirds ever since
- 3 then.
- 4 If we can have these sort of endless --
- 5 well, that's not quite enough information; that's an
- 6 affidavit, but it's whatever; oh, that's not -- if
- $7 \hspace{1em} \text{we} -- \hspace{1em} \text{if we really start making it harder and harder}$
- 8 and harder for these candidates to participate, at some
- 9 point it really does -- you really do say, geez, you
- 10 know what, it's a third of the funding you need even by
- 11 definition. You never know. I mean, I can tell you
- 12 what these rules are, but you never know. You might
- 13 get some after-the-fact enforcement and then they might
- 14 bang you up again. You know what? I don't -- you
- 15 know, it just becomes very difficult to participate.
- And so I think it's important to know that
- 17 what you have now is you have sworn affidavits that are
- **18** supporting reporting that complies with the Federal
- 19 Election Comission standard. That's the feds. I don't
- 20 know. It's Arizona, but still nonetheless, we can look
- 21 at the feds a little bit, right, and what the Federal
- 22 Election Comission would require. So I think easily
- 23 there's no reason to believe here. I think that's -- I
- 24 think that's -- I think the Commission Staff is very
- 25 right.

- 1 we're -- for this half hour, I draft a letter to
- 2 Mr. No-show regarding the subject of blah, blah, blah,
- 3 reviewed the letter, signed the letter. You know
- 4 how -- you can tell -- my client can tell what I did
- 5 with respect to the billing and why they owe me the
- 6 money that they owe me.
- 7 What you're suggesting in consulting work
- 8 is like me sending a bill that says "for services
- 9 rendered" or "worked on your case." I mean, here we
- 10 have a higher duty than in many places because we're
- 11 administering public funds. It's the taxpayers' money.
- 12 It's not just our money, and so I'm just uncomfortable
- 13 when I -- when I look at something and I can't tell you
- 14 what was done. I mean, I just -- I just can't tell.
- And so in my view, the policy issue,
- 16 consistent with our responsibility to make sure these
- 17 funds are spent consistent with the act, would dictate
- **18** to me I at least have to have enough detail to know
- 19 what was done. And I just don't have that here, and so
- 20 that's -- that's my concern, Counselor.
- 21 MR. BARTON: Mr. Chair, Commissioner Laird,
- 22 price control, I was tipping off of something that the
- 23 complainant mentioned in his -- in his remarks.
- 24 COMMISSIONER LAIRD: Okay.
- MR. BARTON: That's where that came from.

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- 1 COMMISSIONER LAIRD: Okay. Okay.
- 2 MR. BARTON: But I hear you, but with all
- 3 due respect, if we were required to report with the
- 4 kind of detail that we have for legal billing, I would
- 5 never recommend that a client take Clean Elections
- 6 funding. And now we know because -- you and I both
- 7 know that you -- we know the burden that is associated
- 8 with that and we're pretty well-compensated folks.
- **9** That's why we can tolerate that burden.
- 10 I think -- I think that's a great example.
- 11 I think it's an excellent example because you can --
- 12 you can go to attorneys' fees cases and you can say,
- 13 you know, what kind of -- you know, what sort of
- 14 justification. Certainly -- we didn't just say
- 15 "consultant," but certainly even using the FEC rule,
- 16 which is that you have to say what kind of consultant,
- 17 so in this case it would say public relations, media,
- 18 campaign financing and government relations consulting
- 19 or, whatever, it definitely would not satisfy the
- 20 standard of legal billing for sure.
- 21 And I guess -- so I don't think -- and I
- 22 don't think that's been the rule today, but I guess I
- 23 would say I would be very -- I would be very concerned
- 24 about moving to that standard.
- 25 COMMISSIONER LAIRD: I agree. That would

- 1 enforcement, and we made a decision to forego doing
- 2 anything on some groups that may have had some issues
- 3 with us because we decided we couldn't do -- we
- 4 couldn't do rule making by enforcement.
- 5 And that's sort of what I -- I will tell
- 6 you that that's basically the fundamental basis of my
- 7 recommendation here is you -- we ought not be in the
- 8 practice of making rules by enforcement. We identify a
- 9 rule if Mr. Querard identifies a rule problem, if Mr.
- 10 Barton identifies a rule problem which they have. I
- 11 mean, obviously the discussion is clearly rich on that
- 12 issue, but we have changed the culture of the
- 13 Commission on that specific point.
- 14 And I just wanted to give you all some
- 15 credit. And you may not realize this, but you have,
- 16 over the course of -- the course of the last five
- 17 years, changed the way the Commission does business in
- 18 terms of the rules are set before the game is played.
- 19 MR. BARTON: Thank you.
- 20 CHAIRMAN TITLA: Any questions from the
- 21 commissioners?
- 22 COMMISSIONER MEYER: Mr. Chairman, one
- 23 comment I have and that's on the issue of precedence
- 24 setting here, and the way I view this is every
- 25 complaint is unique and every unique complaint is going

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- 1 probably be too tough a standard. I mean, our ethical
- 2 rules are difficult than they ought to -- on that issue
- 3 than they ought to be, but there ought to be some happy
- 4 middle ground where I can look at what was done and it
- 5 doesn't just say consulting services or some generic
- 6 description like that where I just -- I just don't know
- 7 what -- what was done. And so I'm obligated to know
- 8 that did other candidates benefit so it was a joint
- **9** expenditure? Did we get fair market value?
- 10 I can't really tell that based on the very
- 11 summary, general descriptions that we have before us
- 12 today, but I agree there's no -- I'm going to vote in
- 13 favor of the recommendation that we don't have evidence
- 14 that there has been a violation.
- 15 CHAIRMAN TITLA: Any more questions,
- **16** Commissioners?
- 17 (No response.)
- 18 CHAIRMAN TITLA: Director Collins?
- 19 MR. COLLINS: Mr. Chairman, if I could make
- 20 one point about one point that Mr. Barton raised about
- 21 2006. One of the things that this Commission has
- 22 done -- and I -- and this is by way of change of --
- 23 change of practice. In 2014 you may recall we had an
- 24 issue, not all of you were here, about what primary
- 25 purpose meant in terms of political committees and

- 1 to be investigated by Staff and facts are going to be
- 2 run down and an analysis is going to be made. I don't
- 3 see a decision made by the Commission as to an
- 4 individual complaint as a precedent-setting exercise.
- 5 Am I -- am I off on that, Tom, or --
- 6 MR. COLLINS: Mr. Chairman, Commissioner
- 7 Meyer, I don't think that we have a binding precedent
- 8 by any stretch of the imagination. We try to be
- 9 consistent case to case and be able to draw a like -- a
- 10 through line through the case. So to Mr. Querard's
- 11 point about whether or not, you know, he would -- you
- 12 know, naturally if a case came up that was similar and
- 13 we said this, he would say, look, you said this last
- 14 year; why are you changing your mind. And that would
- **15** be an appropriate thing for him to say. Whether or
- 16 not -- I don't believe that would be a legally binding
- 17 precedent.
- What the better course of action would be,
- 19 if we want to create a legally binding thing, would be
- 20 to institute a change of policy and that becomes
- 21 legally binding. So certainly we've never discouraged
- 22 people from using prior cases as persuasive authority.
- 23 In fact, sometimes Sara and I, when we put together
- 24 recommendations, we'll look back and even cite to, you

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- 1 do that, but it's not legally binding. It's more of a
- 2 matter of institutional integrity, to give you a long
- 3 answer to a short question.
- 4 CHAIRMAN TITLA: Do you have a question?
- 5 COMMISSIONER PATON: If I may, when can we
- 6 address any rule changes or talk about, like, my idea
- 7 of -- I'm just uncomfortable with all this combining
- 8 with the parties and so on.
- 9 MR. COLLINS: Sure.
- 10 COMMISSIONER PATON: In my mind -- and, you
- 11 know, like I said before, I'm fairly new. I thought
- 12 this was -- you know, the Clean Elections was to make
- 13 these candidates more independent. I understand where
- 14 you want to have interactions with your party and so
- 15 on, but here's like eight people giving money directly
- 16 from public monies to the Democratic party. Whether it
- 17 was Republican or Independent or Green or anything. To
- 18 me, I just kind of -- it makes me uncomfortable in
- **19** that.
- 20 MR. COLLINS: If I may, Mr. Chairman --
- 21 COMMISSIONER PATON: I guess my point is
- 22 why couldn't they just go to Mr. Barton separately like
- 23 they did to Mr. Constantin. I don't know his -- I keep
- 24 on calling you by your first name. I'm sorry.
- 25 MR. QUERARD: That's why they use CQ.

- 1 know, I think many do use private consultants. I think
- 2 these candidates chose to use the party as their -- as
- 3 their consultant, and I think part of it is just, you
- 4 know, that they have -- that's why they made their
- 5 choices. I do -- I do want to point out that
- 6 candidates having control of their money is the source
- 7 of their independence, and the fact that they would
- 8 hire the party to do their -- their consulting work I
- 9 don't think interferes with their independence.
- 10 So I just think -- again, maybe this is
- 11 more for us to talk about in going forward if we're
- 12 going to consider future rules, but just as a
- 13 mechanical thing, I just -- I don't think that their
- 14 independence was hurt at all by the candidates'
- 15 decision to use the parties here.
- 16 COMMISSIONER PATON: But you can see my
- 17 point of -- of, you know, you're -- maybe you're --
- 18 you've never run before or anything and so these -- the
- 19 party bigwigs come to you and say, all right, we're
- 20 going to back you. You need to do Clean Elections.
- 21 This is how you do it and whatever and you're going to
- 22 pay us this amount of money and if you -- maybe not
- 23 saying it right out but maybe intimidating -- I mean,
- 24 intimating this is how you're going to have to do it or
- 25 you're not -- we're not going to support you. I mean,

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- 1 COMMISSIONER PATON: Yeah. So to me,
- 2 that -- I don't understand that and it does make me
- 3 uncomfortable. And maybe I shouldn't say anything
- 4 about this --
- 5 MR. COLLINS: No, no.
- 6 COMMISSIONER PATON: -- in this context,
- 7 but it just -- it does worry me somewhat. And to what
- 8 he's saying, it could -- this could lead to a lot of
- 9 bad things with, you know, the parties saying you have
- 10 to deal with us or we're not back and we expect this
- 11 amount of money from you. And this is -- this is
- **12** supposed to be State money and that bothers me.
- As far as this whole thing about this, I
- 14 think the rules are the rules. I feel like they
- 15 followed the rules, but there's a lot of gray area, and
- 16 that worries me as well because I think he's -- the
- 17 reason -- I mean, I'm a realtor. I taught, and the
- 18 realtor original contract was one page long. Now it's
- 19 ten pages long, and it's ten pages long because people
- 20 do nefarious things. And I can see where some of this
- 21 could get out of hand.
- MR. COLLINS: Sure.
- 23 CHAIRMAN TITLA: Mr. Barton?
- 24 MR. BARTON: Do you need me to address --
- 25 just briefly, Mr. Chairman, Commissioner Paton. You

- 1 maybe I'm making a molehill. I don't know.
- 2 MR. BARTON: Mr. Chairman, Commissioner
- 3 Paton, I see -- intellectually, I understand -- I
- 4 understand the story you are painting. I think that's
- 5 just not the way -- that's just not the facts on the
- 6 ground, at least in Arizona, at least in my practice is
- 7 that I don't -- people aren't being bullied into doing
- 8 this. I think that they're doing this out of their
- 9 choice and the fact that they have control over the10 money is what gives them the power.
- And so I think the intention of the act
- 12 which is to remove the candidates from having to go get
- 13 money and, therefore, be beholden to the people who
- 14 they get money from, I think that that's still very
- 15 much in place here, but I do understand theoretically
- 16 how it could happen.
- 17 CHAIRMAN TITLA: Any recommendations from
- 18 the director in this case? I think we spent enough
- **19** time on this issue.
- 20 Director?
- 21 MR. COLLINS: Sara -- it looks like Sara
- 22 had something she wanted to add.
- MS. LARSEN: Chairman, sorry. I just want
- 24 to make a couple of points. One about the candidates
- 25 making payments to the party, the candidates also

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- 1 purchase access to the voter -- the parties' voter
- 2 registration rules. And so really the rule in 702(B)
- 3 really started by saying, look, the candidates can pay
- 4 the party as long as they are receiving a good in
- 5 return. So all candidates have to purchase -- whether
- 6 they are Clean Elections candidates or not, have to
- 7 purchase from the party access to their voter
- 8 registration rules if they want -- if they want that
- 9 service.
- 10 So that rule also allows the candidates to
- 11 purchase that good and that service. So I would just
- 12 caution against a blanket rule that says that
- 13 candidates can't make payments to the parties because
- 14 the candidates really do utilize -- when they are
- 15 collecting their \$5 qualifying contributions,
- 16 collecting their signature -- petition signatures, they
- 17 do utilize that party's service and all candidates
- 18 utilize that.
- 19 So there are services that the parties do
- 20 require all candidates to pay for, and so it's the
- 21 consulting in general that has been a problem, whether
- 22 it's an independent third-party person, whether it's
- 23 the party. It's hard at the Commission to look at the
- 24 campaign finance reports and to say, you know, did I
- 25 agree in 2014 that two Corporation Commission

- 1 that's -- and that's sort of part of the context for
- **2** 701, 702 and 703.
- So, Mr. Chairman, you were me asking for my
- 4 recommendation and -- do you need --
- MR. QUERARD: Just a couple of -- one final
- 6 question for clarification. And perhaps Sara or
- 7 somebody could advise me. Again, I don't think this is
- 8 a rule problem. This is a disclosure problem, okay?
- **9** Salman amended her reports and has followed the rules.
- 10 I see no objection to her disclosing this is what I
- 11 paid for. You guys have the rules. It's just -- is it
- 12 a complaint that actually should go to the Secretary of
- 13 State's office for not adequate disclosure or is
- 14 this -- I don't know. Maybe this is not even the
- 15 appropriate venue for it.
- You guys have the rules. Most candidates
- 17 followed it. We've heard no explanation whatsoever why
- 18 so many people bought, word for word, the identical
- 19 things but the prices were so wildly different. So the
- 20 public that looks to see what's going on can't answer
- 21 any of these questions. We don't -- we have no reason
- 22 to believe that something bad went on. We just can't
- 23 tell anybody what went on, and I guess that's -- we as
- 24 the public -- I don't know what went on. I know they
- 25 paid these amounts, but I don't know what they got for

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- 1 candidates each paid \$145,000 to a consulting service?
- 2 Do I think that that's what they should have done? I
- 3 don't know, but that's the candidate's option and
- 4 that's the candidate's choice to utilize a vendor of
- 5 their choice.
- 6 I can see Commissioner Paton's point about,
- 7 you know, the Commission and payments being made to the
- 8 party, but if there's a service rendered to them, we've
- **9** generally accepted that in the past. And that's been
- 10 the precedent.
- MR. COLLINS: Mr. Chairman, if I could just
- 12 add to that, I mean, our rules and our policies focus
- 13 on don't take because it's a limit on contributions and
- 14 a limit on expenditures outside of the limits that
- 15 you've accepted. So with the exception of the
- 16 political party exception, our rules all say don't
- 17 take; buy. And so that's really what -- that's really
- 18 the conflict here is that we're having -- the issue is 19 that we have a "don't take; buy" standard and we're
- 20 talking about, well, do we need to, you know, augment
- 21 what you buy and how you do it.
- But the reason the rules are set up the way
- 23 they are is because we're always encouraging people
- 24 don't get in trouble for taking a thing that is a
- 25 contribution that you've already agreed to forego, and

- 1 it. So that is -- that's the concern.
- 2 And as far as the VAN and paying for the
- 3 databases, the amounts we talked about here today were
- 4 separate. Those candidates paid for VAN separately,
- 5 thousands of dollars, in most cases, for access. It
- 6 was just one kind of generic category under which
- 7 wildly different amounts were paid for the identical
- 8 product, and we just don't know what they got for them.
- **9** So I guess if I have a concern is that we don't move on
- 10 because we need to fix the rule, but I believe you guys
- 11 already have the rule requiring disclosure.
- Salman amended to meet the requirement. I
- 13 don't know if anybody else has or will have to, but
- 14 then you guys maybe could point me in the right
- 15 direction if I'm in the wrong venue. That's all.
- 16 CHAIRMAN TITLA: Okay, Commissioners.
- 17 Thank you for your comments.
- 18 I think that the director is recommending
- 19 to the Commission that they find no reason to believe a
- 20 violation occurred in MUR 16-005.
- 21 Is there any action taken by the
- 22 Commission?
- 23 COMMISSIONER KIMBLE: Mr. Chairman?
- **24** CHAIRMAN TITLA: Commissioner Kimble?
- 25 COMMISSIONER KIMBLE: I move that in the

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- 1 case of MUR 16-005 that we affirm the director's
- 2 recommendation that there's no reason to believe a
- 3 violation of R2-20-110(A)(4) occurred.
- 4 CHAIRMAN TITLA: Motion by Commissioner
- 5 Kimble.
- 6 Is there a second?
- COMMISSIONER LAIRD: Second.
- 8 CHAIRMAN TITLA: Second by Commissioner
- **9** Laird.
- 10 All in favor say aye.
- 11 (Chorus of ayes.)
- 12 CHAIRMAN TITLA: Okay. All opposed?
- 13 (No response.)
- CHAIRMAN TITLA: Abstain? 14
- 15 (No response.)
- 16 CHAIRMAN TITLA: Motion passes.
- 17 Okay. Why don't we go to the next one, MUR
- 16-007, Senate Victory PAC. 18
- MR. COLLINS: Yes. Mr. Chairman, 19
- 20 Commissioners, we got a complaint -- 07 and 08 are sort
- 21 of related, I guess. They have different complainants.
- 22 I think that those complainants are represented by the
- 23 same folks, in some sense. They complained, I think,
- 24 about one report not being filed -- one or two reports
- 25 not being filed, and then we actually got -- I think we

- 1 folks paid 5 percent of the total amount of fine that
- 2 they were eligible for. Given the mitigation of no
- 3 knowledge on the part of the respondent or its agents
- 4 that was avowed here, we basically cut that percentage
- 5 in half to give us the 2,500. And that's -- and that's
- 6 the -- and that's the settlement that I agreed with the
- committees to recommend to you, and I do recommend it.
- I think that we got the reports ultimately
- 9 not as timely as we would like. We have a fine which I
- think although they, you know, obviously maintain that
- 11 they -- that we don't have authority, nevertheless,
- 12 they have paid a fine and a fine is an admission of
- something. It's a fine. It's not a -- it's not a --
- 14 it's not a -- a fine is a fine is a fine. So I
- recommend that you accept the proposed conciliation
- agreements in your materials. Payment would be due --
- we need to get a signature back from the respondents by
- the end of the week, and then payment would be due the
- **19** 31st.
- 20 They're not here. I didn't ask them to be
- 21 here because -- but Mr. Gaona is here. He may or may
- 22 not have comments to add. He doesn't. So I would just
- ask -- you can either take them together or separate --
- 24 but that you approve me entering into the proposed
- 25 conciliation agreements in your materials unless you

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- 1 got -- I believe we got additional filings from them,
- 2 as I recall. We may not -- may not have put the
- 3 complaint in the file.
- In any event, the complaint was a lack of
- 5 filing the trigger reports. We've been talking about
- 6 the issue we had with the solar group, the issue we've
- 7 had with the -- with the Secretary of State not
- 8 providing the appropriate log-in information for folks 9 to file. In this particular case, the Senate Victory
- 10 PAC -- in both cases, the Senate Victory PAC and the
- 11 House Victory PAC conceded that they did not file their
- 12 reports at all. They filed the reports later.
- They skipped the reasonable cause finding 13
- 14 because there was nothing to reasonable cause. There
- 15 was no dispute that there was no finding. We asked
- 16 them to stipulate that they had no knowledge of the
- 17 report because the Secretary of State's office did not
- 18 provide it in their CFRN system, nor did they receive
- 19 any word from us. They avowed that in the -- in the --
- 20 in the agreement. They maintain that they -- that they
- 21 would argue that they -- that we don't have
- 22 jurisdiction but we're willing to leave that go for
- 23 another day and pay a fine of 2,500 each one, 2,500 for
- 24 the house and 2,500 for the senate.
- 25 We arrived at that number -- the solar

- 1 have other questions.
- COMMISSIONER MEYER: Mr. Chairman?
- 3 CHAIRMAN TITLA: Commissioner Meyer.
- COMMISSIONER MEYER: I move to approve the
- 5 two reconciliation agreements which are matters MUR
- 16-007 as to the Senate Victory PAC and MUR 16-008 as
- to the House Victory PAC.
- CHAIRMAN TITLA: Motion by Meyer to approve
- **9** the recommendation of the director.
- 10 Is there a second?
- 11 COMMISSIONER LAIRD: Second.
- CHAIRMAN TITLA: Second by Commissioner 12
- 13 Laird on MR -- MUR 16-007 and MUR 16-008.
- 14 All in favor say aye.
- 15 (Chorus of ayes.)
- CHAIRMAN TITLA: Opposed? 16
- 17 (No response.)
- 18 CHAIRMAN TITLA: Abstain?
- 19 (No response.)
- 20 CHAIRMAN TITLA: Motion carries
- 21 unanimously.
- Let's go to the next one. The next one is
- 23 MUR 16-009.
- MR. COLLINS: Yeah, and that -- and,
- 25 Mr. Chairman, we were unable to complete that process.

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- 1 We just -- we've gotten off route and we just haven't
- 2 been able to get it done for this one, so we'll have it
- 3 next month.
- CHAIRMAN TITLA: So then we'll table that?
- MR. COLLINS: Yes, please. I mean, I don't
- 6 think you need to take any action at all. Just -- just
- 7 move on.
- 8 CHAIRMAN TITLA: Okay. This item is tabled
- 9 until we get an agreement.
- Okay. Item VII, discussion and possible 10
- 11 action on the 5-Year Review Report submitted to the
- 12 Governor's Regulatory Review Council and related
- **13** matters in 2015.
- 14 MR. COLLINS: So -- yeah. Gosh. So this
- 15 is our latest go-round. I'm supposed to say this all
- 16 with a smile. This is the -- that's Mike advise. This
- 17 is what we -- he's trying to train me, but at least
- 18 he's trying. At least we've got something.
- Anyways, the last word we heard from the --19
- 20 from GRRC was to make some adjustments to the 5-Year
- 21 Report. They particularly objected to the fact that we
- 22 incorporated some of our objections to their assertions
- 23 into the report. We have provided those in the draft
- 24 cover letter you see there. We have updated the report
- 25 to include the revisions to the rules that we made over

1 that invitation to him, and we will keep you posted if

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- 2 he arrives, but other than that, we'd ask you to -- if
- 3 you don't have any questions on the 5-Year Report, I
- 4 guess we'd ask you to approve it for submittal upon our
- 5 completion of any of the, you know, pulling together
- 6 the appendices and proofreading and those kinds of
- things, but in substantially this form.
- CHAIRMAN TITLA: Any questions by the
- Commission?
- COMMISSIONER MEYER: Mr. Chairman? Has 10
- 11 this gone through counsel?
- 12 MR. COLLINS: Yes, yes.
- COMMISSIONER MEYER: I move to approve. 13
- CHAIRMAN TITLA: Motion by Commissioner 14
- 15 Meyer to approve the 5-Year Review Report.
- Second? 16
- COMMISSIONER KIMBLE: Second. 17
- CHAIRMAN TITLA: Second by Commissioner 18
- 19 Kimble.
- 20 All in favor say aye.
- 21 (Chorus of ayes.)
- 22 CHAIRMAN TITLA: Opposed?
- 23 (No response.)
- CHAIRMAN TITLA: Abstain? 24
- 25 (No response.)

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- 1 the course of August and December and the explanations
- 2 thereof. We've changed a little bit of the wording, we
- 3 think, in conjunction with what we anticipate from --
- 4 based on Mr. Clench's comments to Joe Roth and Sara.
- And we believe we're abiding by that and we
- 6 are doing that with -- with -- with as much
- 7 efficiency and as much adherence to his request as we
- 8 can. So we -- we don't -- we would ask you to approve
- 9 it if you've reviewed it. You know, this is what we
- 10 plan to submit, you know, give or take some
- 11 proofreading stuff if there is any.
- 12 The last thing I'll add on this point is
- 13 that John Sunt, who is one of the members of GRRC, had
- 14 asked to appear in front of us today. He did not. He
- 15 chose not to today. He would like to come next month
- 16 and be -- we would notice him and have an opportunity
- 17 for you to discuss whatever he wants to discuss.
- Mr. Sunt -- you know, Commissioner Kimble 19 can -- has been at the GRRC meeting. Mr. Sunt has in
- 20 many ways asserted himself as the -- how do I put
- 21 it? -- the lead questioner of our positions and
- 22 believes that by coming and discussing with you his
- 23 views, that that would advance the relationship between
- 24 the council and the Commission.
- 25 And so that invitation is -- we've extended

- CHAIRMAN TITLA: Motion cares unanimously.
- Item VIII, recognition and appreciation to
- 3 Mitchel C. Laird for his service to the Commission.
- Commissioner Laird, we present you a plaque
- 5 from the Citizens Clean Elections Commission in
- 6 appreciation of your outstanding service and dedication
- to the Citizens Clean Elections Commission in the state
- of Arizona from April -- February 2012 to January 2017
- presented to Mitchell C. Laird on behalf of the
- Citizens Clean Elections Commission, Steve Titla,
- 11 Damien Meyer, Mark Kimball and Galen Paton. Commissioner. 12
- COMMISSIONER LAIRD: Thank you, 13
- 14 Mr. Chairman. Thank you.
- 15 (Applause.)
- CHAIRMAN TITLA: Any comments by the 16
- 17 Commission?
- COMMISSIONER MEYER: You will be missed. 18
- 19 Thank you.
- 20 COMMISSIONER LAIRD: Thank you.
- COMMISSIONER PATON: Thank you for your 21
- 22 leadership.
- 23 COMMISSIONER LAIRD: Thank you.
- CHAIRMAN TITLA: Thank you. Drive by.
- **25** Don't act like a stranger.

18

12:26:37-12:27:38

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12:24:03-12:25:06

COMMISSIONER LAIRD: Well, it's been an 1 evaluations of the summit which was about half the 2 honor to serve with each one of you guys. It really 2 people submitted evaluations which, having been 3 is, a very integrous, fine group of men, and I've 3 involved with other activities in my both professional 4 enjoyed it. Thank you. 4 and retirement life, I think is a very high return rate MR. COLLINS: Mr. Chairman, if I may, on 5 on evaluations. 6 behalf of the entire staff, I'd just like to say that She was one of the speakers that was listed 7 we all found Mr. -- Mr. Laird's service as a 7 by more people as, you know, fabulous, Number 1, loved 8 what she said; her knowledge and enthusiasm and 8 commissioner and as chairman to be -- to be remarkable. **9** It has improved our practices both in terms of our 9 information was outstanding. And I just wanted you all 10 internal control, financials. He's brought his to be aware of that. So thank you. And obviously the 11 knowledge and business background and improved our league continues to look forward to working with the 12 practices. He's brought a keen legal eye to our 12 Clean Elections Commission and Staff, and we're very 13 issues, and we all think as Staff members that we've 13 grateful for all the contributions. 14 learned a great deal from having him on board and we're 14 Thank you. 15 very, very happy about that. 15 CHAIRMAN TITLA: Thank you, ma'am, for your COMMISSIONER LAIRD: Well, I should mention 16 comments. We appreciate those. 16 17 we have stellar staff as well. I didn't want to 17 Any other public comments? 18 overlook that. I've said that many times, but in 18 (No response.) 19 parting, I should say it one more time so I will. CHAIRMAN TITLA: If not, Item X, 19 20 And I'll miss you too, Mary. 20 adjournment. 21 CHAIRMAN TITLA: Thank you. 21 Is there a motion to adjourn? Okay. The next item on the agenda is IX, COMMISSIONER MEYER: Mitch, you want to 22 22 23 public comment. 23 make that? Do we have any public comment? Yes, ma'am. COMMISSIONER LAIRD: I'll move we adjourn 24 24 25 MS. KNOX: I guess it's by now good 25 one last time. 12:25:09-12:26:32 Page 135 12:27:38-12:27:48 Page 137 1 afternoon, Mr. Chairman and members of the Commission, CHAIRMAN TITLA: Motion by Commissioner 2 Laird to adjourn. COMMISSIONER MEYER: Second. I just wanted to one more time say how 3 4 grateful the League of Women Voters of Arizona is for CHAIRMAN TITLA: Second by 4 5 the assistance and participation of the Clean Elections 5 Commissioner Meyer. 6 Commission Staff in planning and then presenting the 6 All in favor say aye. 7 7 voters' rights summit on January 7th. The Staff were (Chorus of ayes.) 8 part of our advisory committee, gave us phenomenal CHAIRMAN TITLA: We are adjourned. Thank 9 feedback on revising our agenda to improve. It gave --9 you, Commissioners. 10 provided tremendous suggestions for speakers, almost (Whereupon, the proceedings concluded at 10 11 all of whom -- I think, or maybe all of whom agreed to 11 12:27 p.m.) 12 speak and in many cases were approached first by Clean 12 13 Elections Staff to kind of smooth the way. So when we 13 14 asked them, they said yeah. 14 15 And, finally, I wanted to say that Gina 15 16 Roberts spoke on two different panels. By the way, we 16 17 had almost 300 people at the voters' rights summit out 17 18 at ASU West, and ASU West, by the way, was so impressed 18 19 with the summit that they have now asked the league 19 20 for -- to consider holding a follow-up event in a year 20 21 or two maybe during the semester to involve more 21 22 students and faculty. So it was very, very successful. 22 23 I want to get back to Gina Roberts. Gina 23 24 Roberts spoke on two different panels, and I just 24

25 finished two days ago going through about 150-some

25

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1	STATE OF ARIZONA )
2	COUNTY OF MARICOPA )
3	BE IT KNOWN the foregoing proceedings were
4	taken by me; that I was then and there a Certified
5	Reporter of the State of Arizona, and by virtue thereof
6	authorized to administer an oath; that the proceedings
7	were taken down by me in shorthand and thereafter
8	transcribed into typewriting under my direction; that
9	the foregoing pages are a full, true, and accurate
10	transcript of all proceedings and testimony had and
11	adduced upon the taking of said proceedings, all done to
12	the best of my skill and ability.
13	I FURTHER CERTIFY that I am in no way
14	related to nor employed by any of the parties thereto
15	nor am I in any way interested in the outcome hereof.
16	DATED at Phoenix, Arizona, this 21st day of
17	January, 2017.
18	Muny
19	,
20	LILIA MONARREZ, RPR, CR #50699
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2.5	

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