The Citizens Clean Elections Commission meeting comes to order Thursday, April 20, 2017, at 9:30 a.m.
The item we have on the agenda is -- the first item is discussion and possible action on Executive Director’s Report.

We go to the next item, discussion and possible action on Executive Director’s Report.

Mr. Collins: Thank you, Chairman Titla, Commissioners.

A couple of things. First, I want to congratulate Amy, our -- who's been with us as our intern now for almost a year. I think. She will be graduating from the Barrett Honors College in May, and with -- summa cum laude, and she's decided she's going to attend Emory Law School in the fall and has received a scholarship there. So we're really pleased to be able to say that, and it's been great having her work with us. And it looks like she's well on her way to a successful legal career, despite my best efforts to persuade her otherwise. But -- so that's very --

We're really very pleased and proud of Amy.

We did -- Sara and Gina were at the Election Officials spring workshop last week and presented several -- a couple of different presentations and attended a number of training sessions. So all the county recorders and election directors were there, as well as the Secretary's office.

There's a -- voter registration deadline was April 17th for the next consolidated election date, which is May 16th.

The last thing I want to really hit upon -- two things. One: There is, sort of behind the report, the budget -- first quarter budget update. The revenues, they are on track with what we saw in 2016 and we haven't exceeded any caps that are -- that are set.

And then the last thing I'd like to say a couple words about is the -- is the Supreme Court decision to grant the petition for review in the Legacy Foundation Action Fund matter. So just for -- Just to sort of recapitulate, partially for you all and partially for the public, this is a matter that is left from the 2014 election, it involves the Legacy Foundation Action Fund doing advertisements in the republican gubernatorial primary advocating the defeat of then Mayor Scott Smith of Mesa. They -- we went through a -- our administrative process and a final order issued.

And the Clean Elections Act provides for a specific statute of limitations on those -- on appeals. In fact, there's a reported Arizona Supreme Court case that says that, if the statute wasn't clear enough, from 2006 where this issue was challenged. Sorry.

Commissioner Kimble: I apologize.

Mr. Collins: No, no. No, that's fine.

Mr. Kimble: I apologize.

Mirja Riester: From 2006 where this issue was challenged. Sorry.

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MR. COLLINS: Thank you, Chairman Titla, Commissioners.

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Mr. Collins: No, no. No, that's fine.
Legacy Foundation did not meet the statute of limitations. They -- The case was dismissed by the Superior Court. They appealed to the Court of Appeals. Unanimous Court of Appeals panel, in an unpublished decision, affirmed -- affirmed the lower court decision.

The issue in the case really is the statute of limitations. And the argument that Legacy Foundation Action Fund is making has to do not with the merits of the Clean Elections Act or our actions, but with their, we think, clearly erroneous interpretation of the -- the administrative law sections at issue here.

In effect, what they've argued is: There is no statute of limitations, as long as you can somehow construct an argument that challenges, quote, unquote, jurisdiction. And that's -- What that really means, in practical terms, is that there would be no finality to administrative legal decisions ever, because you would always be able to default and then come back in and essentially say, you know, whatever you want.

And so the reason I want to point that out is because, you know, obviously there's -- in addition to the Clean Elections issues on the merits, which this is -- to make clear, this is not a Clean Elections finality issue, it's also distinct from some of the -- you know, there's a growing skepticism of administrative law that is part of -- you know, part of the part of the legal culture. You saw that highlighted in Justice Gorsuch's confirmation hearing; certainly Arizona's courts are not immune from that either. But this also doesn't deal with that issue, it doesn't deal with the, you know, administrative rules and delegation and those kind of issues that are highlighted in that context; this is not about that either.

This is about if you have administrative rules and if you have administrative hearings and if you have administrative decisions, do you get finality or not. And so this is a very, very narrow issue in terms of the broader Clean Elections merits questions and the broader administrative law questions that are out there in the -- in the legal world. But it is a very important issue in terms of any administrative agency, city, county, town that is concerned about finality of their administrative decisions.

So it's a -- It is of significance for reasons that have less to do with the issues you'll see either debated around the Commission's authority or the issues you see debated around administrative law and total revenues are far below what was projected because always the hardest in law school, so hang in there and I'm sure that you will do well in law school. The first year is always the hardest in law school, so hang in there and I'm sure that you will do well. Thank you.

Commissioner Kimble.

CHAIRPERSON TITLA: Any questions by the Commissioners?

CHAIRPERSON TITLA: I'd just like to also congratulate Amy for her graduation from ASU. That's a lot of degrees I see there in one graduation, bachelor of science in psychology, bachelor of arts in political science, with religious studies and social justice and human rights minors. So a lot of hard work there; I commend you for that. And you are to be commended for the summa cum laude with highest honors also, so congratulations on all that hard work. I'm sure that you will do well in law school. The first year is always the hardest in law school, so hang in there and I'm sure that you will do well. Thank you.

Any questions by the Commissioners on the report?

CHAIRPERSON TITLA: I also would like to continue to commend the staff here for their voter education efforts. I've been notified by the Director that Sara and Gina attended Election Officials of Arizona spring workshop on April 2nd and they presented some information at the social media 101 training session. They're also continuing to work on campaign finance and Native American voter outreach efforts. So I commend the Director and the staff for working on voter outreach; it's one of the important functions of our Commission, as mandated by the voters in the Clean Elections Act. So we have some dates coming up here, Commissioners, in the report, so I think that we should keep that in mind.

Are there any more questions or any comments?

COMMISSIONER KIMBLE: Mr. Chairman.

CHAIRPERSON TITLA: Commissioner Kimble.

COMMISSIONER KIMBLE: I have one question about the budget, statement of operations, where our total revenues are far below what was projected because...
1. of a big drop in court assessments. Where do we stand on that whole issue?
2. MR. COLLINS: So Chairman Titla, Commissioner Kimble, there are sort of three interrelated issues there. First, with respect to the revenues we're seeing coming in right now, they are consistent with our -- with what we anticipated, which is, as you observed, lower and lower -- and has been lower and off over the course of the past several years.
3. With respect to our work in addressing some of the intricacies of the issues with the Administrative Office of the Courts, without getting too deeply into it, you know, the legal aspects of it, myself and Joe Kanefield have met with the AOC director and his staff in the last week or so to try to work towards a resolution. So we're -- we are still --
4. We're still at a stage where we are corresponding with them about the interpretations of some of the court-related statutes and the case law related to it, you know, versus ours. But so we're making, I would call it, a steady but -- you know, steady process -- progress.
5. One of the issues that I think is -- sort of outstanding related to that was the bill, Senate Bill 1158, which you'll recall that we were able to work out with the Court as part of a -- they did a bunch of amendments in the Senate, and one of them dealt with at least part of our issue. And that bill is currently not moving.
6. There is -- it's gotten -- Just to sort of give you press reports, there's been press reports about it, it basically was held in house judiciary. Either the Republic or the -- I think the Capitol Times reported that, you know, Chairman Farnsworth had not talked to the press about, you know, his reasons for holding that bill and a couple of other court-related bills. You know, Chairman Farnsworth has very definitive views on legal issues; he is an attorney. And so, you know, it's just -- but no one knows the answer to why.
7. That having been said, you know, once the amendment was put on it, our view was essentially that it was not really -- I mean, there's not very much else for us to do with that. But if the bill doesn't pass, then we -- you know, we do have some additional work to do with AOC on the issues that the bill would have helped solve, if that's helpful.
8. COMMISSIONER KIMBLE: Yes, it is. Thank you.
9. CHAIRPERSON TITLA: Any more comments, questions, Commissioners?
trying to sort of get to a place where we're talking about terms. But we'd like to -- We just want to make that clear that we're talking about additional reports that are required of participating candidates by the Act and the rules, we're not -- you know, we don't need a blanket statement about the rules, per se, but we just want to make that clear, those kinds of things.

I think that -- I had a brief e-mail conversation with Mr. Miller this morning. Lee Miller is the Deputy Secretary of State and has appeared before the Commission many times as a -- when he was in private practice about the pricing in the -- in the program proposal that we got at the last meeting. Basically he's here, if we have specific questions, but we think that he -- I think there's still some room for us to work out what the cost -- how the costs get allocated and how the deliverables and objectives get described in that project plan, I think, if I'm correct.

So I think we have a sense of what -- The critical things in this agreement draft, if we're able to get this finalized over the course of the next few days, is, one, it does ensure our reports are in the system. We have a couple language tweaks we want to do that go to that, but they're really pretty insignificant.

Two, we think that it does identify, you know, the goal of the See the Money program to allow folks to be able to use -- get better access to campaign finance data, which is, I think we've all -- I think we all agree is a valid and important voter education interest. I think that, you know, there's some safeguards for the Secretary's office with respect to appropriations made to them; those are very reasonable, standard terms for an interagency service agreement.

You know, we have -- so there's a lot of -- there's a lot of really good progress that's been made, and I'm really pleased with that. So without kind of a mean, without kind of getting -- it's a little hard to figure out how to address this, per se, except to say that, you know, our basic -- our basic view is that, you know, we -- in my view as staff, and I think staff's view in general, is that, you know, we have the makings of an agreement we can finalize pretty quickly with the -- and we just have a few tweaks we would like to talk about with the Secretary of State's office and -- but most of their suggestions are helpful and they have been -- you know, there's been a lot of compromise on their part that I appreciate greatly.
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| 18   | 09:53:53-09:55:13 | 1 pour a slab, I put in a draw request and say, see, 2 there's a slab; so now, pursuant to the agreement, you 3 owe me this. And when the walls go up, see, there are 4 the walls; and now, pursuant to the agreement, when the 5 walls are up, there's another request for funding. 6 That is the type of relationship we seek 7 here. I don't want you just to take it on faith that 8 we're going to deliver a fabulous project. I know 9 we're going to deliver a fabulous project. I want you 10 to invest in it because it's -- I'm going to be able to 11 do more things faster, but I'm not going to ask you for 12 any money until I have actual things to show you. 13 And with that, I'm available for any 14 questions. 15 **CHAIRPERSON TITLA:** Any questions, 16 Commissioners? 17 **COMMISSIONER KIMBLE:** Mr. Chairman. 18 **CHAIRPERSON TITLA:** Commissioner Kimble. 19 **COMMISSIONER KIMBLE:** So we will make 20 payments on a specific schedule when specific steps are 21 accomplished? 22 **MR. MILLER:** Mr. Chairman, Mr. Kimble, yes. 23 **COMMISSIONER KIMBLE:** And then what if we get 24 to the end and it is not what both of us hope it will 25 be? That money is spent by then, right? 26

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| 19   | 09:55:19-09:56:58 | 1 **MR. MILLER:** Mr. Chairman, Mr. Kimble, yes. 2 In point of fact, the -- your dollars and my dollars 3 really are simply paying computer developer, computer 4 coder salaries. And so it's -- unlike building a 5 house, you know, I can't -- I don't have -- I'm not 6 going to end up with anything other than computer code 7 at the end of this project. 8 And so the -- my risk is that -- is that we 9 get to essentially January 1st, 2018, and it doesn't 10 have the -- the system doesn't have the functionality, 11 it doesn't have the capabilities we envision. I, at my 12 expense, I've got to keep going. I've got to make it 13 work. I have a statutory obligation, the Secretary has 14 a statutory obligation to provide Arizona with an 15 electronic way for political committees to report their 16 finances. So with my dollars and at my risk, I've got 17 to make it work. What we're simply asking you all here 18 for is a $200,000 investment in that project. 19 **COMMISSIONER KIMBLE:** Okay. And I just want 20 to be clear about one other point. There was a 21 discussion about a continuing annual maintenance fee or 22 access fee, I'm not exactly sure what it was called; we 23 are setting that aside for a moment, that's not going 24 to be part of this agreement. But whatever comes out 25 of the agreement on the annual fee will not affect this 26
1. And I think that, you know, although, again, we have a couple of tweaks to the language there we want to make, Mr. Miller made some tweaks, we have some other tweaks, but I think that the principle that that will be the substance of this and that that will, going forward, regardless of the See the Money public portion of this, that infrastructure will be in place in time for the election is, I think -- at the very least, I think, all of our understanding of this. And obviously, Mr. Miller, correct me if I'm wrong, but that's certainly my --

2. MR. MILLER: Mr. Chairman, I share the Executive Director's view about how -- you know, we will -- we will absolutely explore this afternoon how long and what the resources might be to get Commissioner Chan the information she would like now, and we'll go from there.

3. COMMISSIONER CHAN: Thank you.

4. COMMISSIONER MEYER: Mr. Chairman.

5. CHAIRPERSON TITLA: Commissioner Meyer.

6. COMMISSIONER MEYER: Mr. Miller, thanks for being here; really appreciate it. And I'm really encouraged at the progress you made with Tom the last week on this; I think it's great.

7. And I think that, you know, although, again, we have a couple of tweaks to the language there we want to make, Mr. Miller made some tweaks, we have some other tweaks, but I think that the principle that that will be the substance of this and that that will, going forward, regardless of the See the Money public portion of this, that infrastructure will be in place in time for the election is, I think -- at the very least, I think, all of our understanding of this. And obviously, Mr. Miller, correct me if I'm wrong, but that's certainly my --

8. MR. MILLER: Mr. Chairman, Ms. Chan, I don't have -- Commissioner Chan, I don't have an answer for you precisely, as I stand here at the podium, only because we are at work today trying to make forward progress on See the Money, and I don't -- at this moment at the podium, I don't have -- I don't know how much time it's going to take one of those IT folks to do what needs to be done to address your immediate request.

9. COMMISSIONER CHAN: Okay.

10. MR. MILLER: I don't foresee that it's any problem. But having said that, if I go back to the office and they say, yeah, we can do that, but that's, you know, seven days of coder time to -- because we are -- we are not spending time on the campaign finance system that we used to have.

11. COMMISSIONER CHAN: Gotcha. Okay.

12. MR. MILLER: So I just don't have an answer for you right now.

13. COMMISSIONER CHAN: Okay.

14. MR. MILLER: But we will absolutely get an answer for you this afternoon, and I'll communicate that with Mr. Collins and he can share it with everyone.

15. COMMISSIONER CHAN: Thank you.

16. MR. COLLINS: If I may, Mr. Chairman.

17. CHAIRPERSON TITLA: Tom.

18. MR. COLLINS: Just to amplify that point, I think that the thing that I have had as one of my objectives in trying to, you know, make this work and get the investment set forth in a way that, I think, you know, deals with the Commissioners' concerns is really focused on -- on ensuring that both, you know, reports that we require that are in the Clean Elections Act or are required of participating candidates are there and remain available.

19. MR. MILLER: Mr. Chairman, Commissioner Meyer, I think the -- I think the most appropriate way to answer your question is to say the See the Money project is being developed entirely with personnel that work for the Secretary. I know, frankly, what those folks get paid. Our chief information officer has set sort of productivity milestones for those individuals.
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1 He's also determined that to get to a fully functioning project that meets the needs of the Commission, of the Secretary, of the people of Arizona, it's going to take us until the end of the year. So my costs are simply how many hours are -- is the staff going to work times what they get paid.
2 And the only way I can really modify my cost is to have fewer people working on the project, and that's -- that would be a significant challenge, because it is also a driver for us to have a fully functioning system live and available by January 1.
3 Because once you get into an even numbered year, once you get into an election year with a -- where there are going to be statewide elections, candidates and the people who are interested in those elections have made it emphatically clear to us, don't be doing anything new in the middle of -- in the middle of an election.
4 So we feel we need to hit -- we absolutely have to hit that January 1 date. There will be a learning curve for candidates, candidate committees, treasurers, all those hardworking folks, that we're going to have to work through in the first quarter of '18. And so I -- I've got to staff the project to hit that milestone.
5 COMMISSIONER MEYER: So on the cost issue, your figures are just coming from straight math and how many hours it's going to take you guys to complete this and that's how you're getting your number?
6 MR. MILLER: Mr. Chairman, Commissioner Meyer, yes.
7 COMMISSIONER MEYER: And then a follow-up question, based on your answer there, in timing. I think you said earlier, you know, you can get this done faster with the Commission's help. Do you believe that the Secretary of State's office can have this See the Money project done by January 1 of 2018 without the Commission funds?
8 MR. MILLER: Mr. Chairman, Commissioner Meyer, yes.
9 COMMISSIONER MEYER: And it sounds like that's -- this house is nice, but I'd really like it to be, -- this house is nice, but I'd really like it to be, kind of stuff and kumbaya, we should all work together, and I think this is part of our -- our mission is to educate people, have information access to everybody.
10 I guess my -- So I'm supportive of this thing.
11 I don't know about the maintenance ongoing, because that 50,000 a year, our income is down, and that kind of concerns me. That could be two elected --
12 I mean, two people that are -- we're sponsoring for Clean Elections, you know, running for state office.
13 I guess my -- Maybe I don't understand, but why is this not in your budget, this thing that you're asking for us to help you with?
14 MR. MILLER: Mr. Chairman, Commissioner Paton, it is in the budget. We are -- As I've indicated, we are at work today developing our new version of our campaign finance reporting system and the See the Money analytical tool. We are soliciting your investment, as I said, to be able to deliver more functionality faster.
15 The reason we are not here today to talk about a future investment in the maintenance of the site is that's a -- frankly, a completely different question and would require us to forecast, well, what -- this house is nice, but I'd really like it to be, you know, yellow instead of blue. And so we've laid...
that question off to the future, because until you
actually see -- until you see the house, until you see
-- until you see the software solution, you see what
functionality you're getting for the initial
investment, we'd simply be guessing --
COMMISSIONER PATON: Right.
MR. MILLER: -- how many people, and by
extension, at what cost it's going to take to continue
to make the thing better.
COMMISSIONER PATON: So I guess my statement,
question, I don't -- I don't know which it is -- Like
I said, I'm not opposed to helping you with this. I
think it would be good for both of our offices to work
together and so on. I just am kind of nervous about
the ongoing part of it affecting our budget, and so I
was just curious as to why your budget doesn't allow
for you to do this in the future once we get on the
ground running.
MR. MILLER: Mr. Chairman, Commissioner
Paton, I guess -- I guess the best example, the most
appropriate level of comfort I can share with you, is
the reality that, similar to this, the Secretary of
State's office operates, on behalf of the 15 Arizona
counties, a voter registration software solution.
There is a maintenance contract with the vendor that
developed that solution. That contract is running us
about $850,000 a year. And essentially what that
contract says is: For $850,000 a year, we'll do all
the security updates, we'll fix any obvious bugs in the
system, and you get, I'm rounding off here, and you get
250 hours of our programmers' time. So you just tell
us what cool new things you'd like to see in the
system; and if we can get it done within 250 hours,
then we're all good for 800,000 bucks.
If I said to them, you know what? Take the
250 hours of coders' time out of that deal, you know,
my price goes down. But my friends across the street
here have demonstrated that every single year they make
changes to the laws affecting voter registration --
COMMISSIONER PATON: Sure.
MR. MILLER: -- and I've used up all 250
hours of those coders' time, without fail, year after
year after year. So --
And, here is the fun part, my budget is just
year by year by year. It's entirely possible for the
legislature to make substantive change in the law of
voter registration, and then don't give me any money --
COMMISSIONER PATON: Right.
MR. MILLER: -- to implement it, and then we
just all sort of go look at each other. What do you
want me to do now?
COMMISSIONER PATON: Right. I see now.
MR. MILLER: And that's -- And my agreement
with that voter registration software company actually
runs five years. But that's why there's actually
language in the back of this which says, by the way, if
you don't have the money or I don't have the money,
then essentially the deal is off. We all are subject
to, in my case legislative appropriation, I think in
the Commission's case that your revenue streams
maintain. And if they don't, then the deal is off;
there's nothing any of us can do about that.
COMMISSIONER PATON: Okay. Thank you for
flushing things out. I mean, that makes things more
clear to me. Thank you.
CHAIRPERSON MEYER: Mr. Chairman.
CHAIRPERSON TITLA: Chairman -- Commissioner
Meyer.
COMMISSIONER MEYER: So just so I understand
this, this term of maintenance -- And I think I was
mistaken. I was thinking about just general upkeep of,
oh, this part of the site is not working; we've got to
clear to me. Thank you.
understand what you're saying, the maintenance part is
also going to be a component of, well, if the laws
change, then we're going to have to rework the website
so it functions in a way that's consistent with the way
the law has been changed by the legislature. Is that
what you're saying is going to be part of this
maintenance thing that you're asking --
MR. MILLER: Mr. Chairman, Commissioner
Meyer, absolutely.
COMMISSIONER MEYER: Okay. Thank you.
COMMISSIONER CHAN: Mr. Chairman.
CHAIRPERSON TITLA: More questions,
Commissioner Chan?
COMMISSIONER CHAN: Mr. Chairman and
Mr. Miller, I think, you know, that's always the way it
is, right? I mean, I don't think there's ever a
session that goes by that the legislature doesn't
tinker with the election law. They can't help
themselves. They're running using the election law,
the voters, the constituents, do all that.
I think, you know, the difference between
what you're talking about with the counties is that the
counties actually have a statutory role in, you know,
being the keepers of the voter registration database in
conjunction with the Secretary of State's office. And
I think from my perspective as a Commissioner -- And
I'm not saying I'm opposed to doing maintenance. I
Mr. Maaske and Ms. Atkinson. What I would like to do
they're important to talk about with Mr. Miller and

Mr. Collins: Yes. Mr. Chairman, working on this agreement with him?

Commissioner, what I would like to do is -- You know, the

'18 election cycle. But I believe that, you know,
ongoing I would say philosophically I feel that it is
the Secretary's responsibility.

I know in the past there has been a burden on
your office as far as the five dollar filing -- you
know, five dollar -- and our office has paid for, you
know, maybe a half a -- I think it was like a half an
employee or something like that. And that is the type
of thing that makes more sense to me than continuing to pay, unless there's a significant burden on the system.
And I know that there is a piece of the system, but --
Anyway, so those would be my thoughts on that subject.

I don't know that that's really, you know --

MR. MILLER: Mr. Chairman, Commissioner Chan,
Mr. Collins has made it sort of perfectly clear to us
that he has no intention of taking a proposal to the
Commission and does not foresee the Commission ever
supporting any type of ambiguous financial commitment.

Just like what we are trying to set forth here is a articulate schedule of deliverables, and the labor associated with achieving that objective equals those amount of dollars, we would foresee the discussion about further support and maintenance going exactly that direction. If it was the pleasure of the Commission to say, wow, that looks great, don't change anything, then I don't disagree that there would be little incentive for the Commission to further invest.

On the other hand, if it was the pleasure of the Commission, as I said, to, you know, want to see it in 4K, okay, and here is what that costs.

COMMISSIONER CHAN: Okay. Thank you.

CHAIRPERSON TITLA: Any more comments, Commissioners?

(No response.)

CHAIRPERSON TITLA: Okay. Tom, so you'll be working on this agreement with him?

MR. COLLINS: Yes. Mr. Chairman, Commissioners, what I would like to do is -- You know, we have some tweaks, as I've described them. I don't think they're really that significant, but I think they're important to talk about with Mr. Miller and Mr. Maaske and Ms. Atkinson. What I would like to do

is move forward with that, and then, given that time is of the essence here, you know, when we get to a finalized agreement that Mr. Miller can live with and Secretary Reagan can live with and we're comfortable with as staff, we'd probably call, on 24 hours' notice, a conference call. We'll try to get you the -- we'll try to do it in a way that we can get you the contract and a summary of the contract ahead of the 24 hours, so you have a chance to review that.

And the materials you have, I would, you know, take the time to review before that so that you are, you know, as familiar as you can be with the terms of the discussion. And then we can get a meeting together within -- really within not very much time.

And I'd like to shoot for the next week or so, if possible. If that doesn't work out, you know, whatever. But I really -- I think the main point that I've heard from the Secretary's office is that because time is of the essence, we need to get this in place before the next Commission meeting, which is, I think, May 18th, 19th, or 20th.

MR. MILLER: Mr. Chairman, Members, just to try and crystallize Tom's comment, we are, as we speak, soliciting resumes for more -- for coders, for developers, for more people for this project. If --

And over the next week or two, we will move those folks through the hiring process and identify the specific individuals we would like to add to the team.

If I have your commitment to the investment, we will go forward and we will add those individuals to the team. If I don't have your financial commitment at that time, candidly, I'm not going to add more staff.

So the -- Frankly, so the sense of urgency here is I'm moving forward through the hiring process to identify the particular individuals to add to the team. And if I can afford it, I will do so. And if I can't afford it, then we will thank them for their interest and encourage them to seek employment elsewhere.

CHAIRPERSON TITLA: Okay. Tom, well, continue working on the agreement and let us know --

MR. COLLINS: Yeah, I will.

CHAIRPERSON TITLA: -- ahead of time about the material and we can take a look at it. I think that this is an important project to work on with Mr. Miller and the Secretary of State's office. It's very important, so continue working on it and let us know. Thank you.

MR. COLLINS: Okay.

CHAIRPERSON TITLA: Why don't we go to the next item --
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**April 20, 2017**

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1. MR. MILLER: Thank you very much.
2. COMMISSIONER MEYER: Thank you, Mr. Miller.
3. CHAIRPERSON TITLA: -- next item, V,
4. discussion of rule amendments approved for
5. public comment on February 23rd: A. A.A.C
6. R2-20-702(B). And that's to consider: 1. Option A -
7. Ban on expenditures to political parties with Clean
8. Elections funding. 2. Option B - Limit on
9. expenditures to political parties of Clean Elections
10. funding to voter information and political event fees.
11. 3. Option C - Restriction of expenditures to political
12. parties for campaign expenditures and additional
13. documentation requirements.
14. Tom.
15. MR. COLLINS: Yes, Mr. Chairman. So the main
16. reason this is here for discussion purposes, not action
17. purposes. The 60-day comment period is still running, and
18. it doesn't end until May 12th, so these amendments
19. that we've proposed won't be eligible to be voted on
20. until the next Commission meeting.
21. We did, however, because of the way the
22. meetings fell, have a little bit of extra -- there's
23. just like a -- I don't know, there's this two-week kind
24. of -- kind of gap that allows us to sort of update you
25. on our thinking along this -- about this, and really

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1. around one specific issue. And this is sort of bearing
2. in mind some of the comments from Commissioners around
3. the issue on consultants and wanting to, you know, try
4. to make sure that we're -- that candidates are getting
5. the documentation we think they ought to get in order
6. to be essentially in the best position to comply and,
7. you know, deal with any auditing and all those kinds of
8. things, without disrupting the ability of candidates to
9. both seek consulting services and those relationships.
10. So in view of that, you know, we've gotten --
11. although we have not gotten a lot of public comment on
12. this issue, we have at least -- I've gone out and
13. gotten some feedback from folks on both the democratic
14. side and the republican side who do consulting to talk
15. about that issue. And we think that, you know, that we
16. will not, come May 18th, recommend the adoption of the
17. second sentence that is on Item V, Page 1 about marking
18. up and the additional requirement that the
19. participating candidate provide us and be provided with
20. a list of other political clients of the consultant.
21. There's a number of reasons why we think that
22. that's -- you know, that that's not necessary at this
23. step. We do think that those rule proposals comport
24. with the anti-corruption principles that undergird the
25. Clean Elections Act, but, you know, we will -- we're

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1. going to -- we're not going to recommend the adoption
2. of those. And we thought, since we have this sort of
3. interstitial meeting, there was no harm in telling you
4. that now, instead of waiting until -- until then. And
5. that's really the purpose of having this on the agenda.
6. And unless you have any questions about it,
7. that's really all I have to say about it.
8. CHAIRPERSON TITLA: Any questions by the
9. Commissioners on this item?
10. COMMISSIONER MEYER: Mr. Chairman, I just
11. have a comment.
12. CHAIRPERSON TITLA: Commissioner Meyer.
13. COMMISSIONER MEYER: I -- I know that we did
14. receive a comment from Brandon Dwyer, who's a former
15. Clean Elections candidate, and I was glad to see that.
16. I think that's -- it's great to get comments from those
17. who participated in the system, and I'd encourage
18. others who have to provide comments as well.
19. MR. COLLINS: And Mr. Chairman, if I may.
20. CHAIRPERSON TITLA: Commissioner Paton.
21. MR. COLLINS: Mr. Chairman, Commissioner
22. Meyer, we have talked about doing some additional
23. outreach, both informally to, you know, attorneys and
24. consultants, who I hear from semi-regularly, and then
25. through our social media outlets, to solicit that

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1. comment.
2. CHAIRPERSON TITLA: Yes, Tom, I think it's
3. important to get all the information, the input that we
4. can from the public. I too read the comment by Brandon
5. Dwyer, and he is not in favor of passing Option A on
6. R2-20-702(B). He said that he wouldn't run in 2018 if
7. this option was passed, which is Option A.
8. He also made the same comment on Option B.
9. He said that I use my normal campaign funds to purchase
10. access to the voter file. I would have trouble running
11. as a Clean Elections candidate again. More likely I
12. wouldn't run in 2018 if this option passed, which is
13. Option B that he's talking about.
14. And then he said that on Option C he has --
15. he calls it great starting ground rules. If these
16. rules were -- or where -- or were in place before the
17. 2016 campaign, it would have made life easier, is what
18. he says.
19. But the point I'm making is that if we hear
20. more of these comments by the public, then it's good to
21. hear these comments so we get more public input. I
22. think that it would be good.
23. Any comments by Commissioners?
24. COMMISSIONER PATON: Yes.
25. CHAIRPERSON TITLA: Commissioner Paton.
COMMISSIONER PATON: Just reading through his commentary, he said he wouldn't run, but he's giving no reasons why he wouldn't run for Option B. I mean, the access to the voter files from the party is -- is not very expensive anyway. And in Option B, they're allowing you to use -- to use the party to get access to those files. So I don't understand his statement there. To me he's saying the exact opposite of what I think B states, so I'm a tad confused. Maybe Tom could talk to him and find that out --

MR. COLLINS: Well, sure.

COMMISSIONER PATON: -- or you can explain to me that I'm reading this wrong.

MR. COLLINS: Mr. Chairman, Commissioner Paton, we'll follow up with -- we follow -- we can follow up with anybody who comments, and we'll follow up about it, but -- We'll just follow up.

COMMISSIONER PATON: Okay. Because I really don't understand --

MR. COLLINS: Sure, sure.

COMMISSIONER PATON: -- his objection to it.

MR. COLLINS: Sure. I'm happy to follow up, and I'm sure -- And frankly, when we do follow up, the public likes that too. I mean, people like to know their comments are actually getting read.

COMMISSIONER PATON: Maybe he's misunderstanding it.

MR. COLLINS: Sure. Absolutely. We'll follow up with him, and I'll let you know where that is.

COMMISSIONER PATON: Okay.

CHAIRPERSON TITLA: Okay. If there's no more questions, comments?

COMMISSIONER PATON: I have a question.

CHAIRPERSON TITLA: Any questions, comments?

MR. COLLINS: The date of purported repeal.

CHAIRPERSON TITLA: The date of purported repeal, which is currently set at June 7. And I don't know if I told Sara this yet, but we're going to try to turn this report around so this will also be on the June 7 agenda of GRRC. Our meeting of the 18th, I have to work with Chris to make sure you guys get a chance to look at the report before we get it to them. But in any event, that's sort of the plan. And I really think we've made significant headway on Governor's Regulatory Review Council and related matters.

MR. COLLINS: Yes, Mr. Chairman, Commissioners, and I will try to make this brief as well. Joe Roth is here in case we have, for some reason, legal questions; I don't think there are any. What happened at the last GRRC meeting, I think you're aware, they accepted in part -- or, approved in part and returned in part the 5 Year Report, which is a -- which is significant progress, because that means the vast majority of our -- the vast majority of the rules in the report have now been -- have now been -- gone through that process. What they returned was three rules, R2-20-109, R2-20-110, and 111.
obviously -- We'd ask you approve the audits and authorize Sara and I to work with the candidates that we believe need additional attention to resolve their reporting issues.

CHAIRPERSON TITLA: Commissioners, does anybody want to make that motion?

COMMISSIONER KIMBLE: Mr. Chairman.

CHAIRPERSON TITLA: Commissioner Kimble.

COMMISSIONER KIMBLE: I move that we approve the audits of the -- one, two, three, four, five, six -- the eight candidates mentioned in Item VII of the agenda.

CHAIRPERSON TITLA: Motion by Commissioner Kimble to approve the audit findings. Second?

COMMISSIONER CHAN: Second.

CHAIRPERSON TITLA: Commissioner Chan, second.

 Commissioners, does anybody want to make that motion?

All in favor, say aye.

(Chorus of ayes.)

CHAIRPERSON TITLA: Motion passes unanimously.

CHAIRPERSON TITLA: Okay. Let's go to the next item, VII, discussion and possible action on 2017 legislative agenda and items including update on bills affecting Clean Elections, elections general, and administrative law.

CHAIRPERSON TITLA: Sara, thank you for all the hard work you've been doing in this area. You've been working on a timely basis and I really appreciate that to you in the next Commission meeting or two.

COMMISSIONER MEYER: Understood.

CHAIRPERSON TITLA: Commissioners, does anybody want to make that motion?

COMMISSIONER CHAN: Second.

CHAIRPERSON TITLA: Motion by Commissioner Chan to approve the audit findings. Second?

COMMISSIONER KIMBLE: Mr. Chairman.

CHAIRPERSON TITLA: Motion passes unanimously.

CHAIRPERSON TITLA: Any more questions, Commissioners?

(No response.)

CHAIRPERSON TITLA: Do we need any action on this, Tom?

MR. COLLINS: Mr. Chairman, yes. We'd ask that you approve the audits. And approving audits obviously doesn't complete them in the sense I'm
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1. don't really have very much to update. There are a
2. couple of bills that we've been watching that don't
3. have necessarily a dramatic impact on anything we're
4. doing. There are always going to be questions on how
5. laws related to election and administrative law come
6. out after the fact in terms of how they're going to be
7. dealt with. But right now things appear to be quiet
8. from our perspective. We're certainly conscious of the
9. fact that there are lots of bills out there that folks
10. who are generally supportive of the Clean Elections are
11. concerned with, but those are not really Clean
12. Elections issues; those are issues related to other --
13. other things. So, you know, not to -- So we generally
14. don't and haven't gotten involved in those kinds of
15. things, and we'll continue to not.
16. So that's really it. I mean, I think -- I
17. think there's -- You know, I do think that there's
18. going to be some changes to administrative law that
19. will pass that will potentially affect all
20. administrative agencies in terms of the standard of
21. review that courts use; however, if you look at what
22. the lower Court of Appeals judges currently do, it's
23. really not that clear to me that they are actually
24. particularly, on legal questions, bound in any
25. significant way by Title 12 as it now stands. So I

10:41:42-10:43:12 Page 52

1. case. You know, we will see -- The intensity level
2. around our issues is lower this year, that seems to be
3. clear. Next year will be -- but I think it's been --
4. I think it's been good.
5. I will say this thing -- this, which I think
6. is really actually an irony of the situation we've been
7. in. You know, I think that -- I feel like myself and
8. everybody else on staff really is invested and always
9. has been invested in the success of the Commission and
10. the success of the Act. And I think that when things
11. happen that are challenges, I think that everybody on
12. staff, and this is what makes our staff, I think, the
13. best staff in state government, everybody has a
14. personal stake in the success of this. And we have
15. expectations for ourselves and for the Commission and
16. for the Act that are not reasonable, given the
17. political circumstances that the Act functions in. And
18. so when a challenge arises, we're -- you know,
19. especially, you know, I think, Mike, Gina, Sara, Paula,
20. Alec, and Amy are the best people to have to work with.
21. So it's been a successful session, and I
22. think it's been -- so far, and again -- but, yeah, I
23. think that -- I think things worked out pretty well.
24. And I think a lot of things you said at the beginning
25. about how staff would be -- our staff would be well

10:43:14-10:44:29 Page 53

1. think that's -- I think that's gotten some attention
2. in the press and Reason.com and other places, but I
3. don't -- I think the attention it's gotten is overblown
4. if you look at what lower Court of Appeals judges are
5. actually doing in Arizona now.
6. And that's really all I have to say about
7. legislative stuff.
8. CHAIRPERSON TITLA: Any questions by
9. Commissioners, comments?
10. COMMISSIONER PATON: Yes, if I may.
11. CHAIRPERSON TITLA: Commissioner Paton.
12. COMMISSIONER PATON: So Tom, could you
13. explain to us how this all -- this past legislative
14. thing worked without having a true lobbyist, that you
15. and Joe and the staff have seemed to have done
16. admirably without this? I would like to probably pat
17. you on the back and -- Explain to us how this has
18. worked out, in your estimation.
19. MR. COLLINS: Well, so far, Mr. Chairman,
20. Commissioner Paton, Mike and I and Gina and -- have all
21. spent time at the legislature this year in one thing or
22. another -- on one issue or another. And the session is
23. not over, I just want to be clear, so, you know -- but,
24. you know, I think we've -- I think -- I think things
25. have been -- I think we made it through this test
CHAIRPERSON TITLA: If not, let's go to next item, Item IX, public comment. Is there anybody that wants to make a public comment in the audience?

(No response.)

CHAIRPERSON TITLA: If not, we go to Item X, adjournment. Is there a motion to adjourn?

COMMISSIONER KIMBLE: I move we adjourn.

CHAIRPERSON TITLA: Commissioner Kimble, motion. Second?

COMMISSIONER MEYER: Second.

CHAIRPERSON TITLA: Commissioner Meyer, second.

All in favor, say aye.

(Chorus of ayes.)

CHAIRPERSON TITLA: Opposed.

(No response.)

CHAIRPERSON TITLA: Abstain.

(No response.)

CHAIRPERSON TITLA: We are adjourned. Thank you, Commissioners.

(The proceedings concluded at 10:45 a.m.)
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