THE STATE OF ARIZONA CITIZENS CLEAN ELECTIONS COMMISSION

REPORTER'S TRANSCRIPT OF PUBLIC MEETING

Phoenix, Arizona
April 27, 2017
9:39 a.m.

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09:40:38-09:41:55 Page 2 Page 4 PUBLIC MEETING BEFORE THE CITIZENS CLEAN
ELECTIONS COMMISSION convened at 9:39 a.m. on April 27,
2017, at the State of Arizona, Clean Elections
Commission, 1616 West Adams, Conference Room, Phoenix,
Arizona, in the presence of the following Board members:
Mr. Steve M. Titla, Chairperson (Telephonic)
Mr. Mark S. Kimble (Telephonic)
Mr. Damien Meyer (Telephonic)
Ms. Amy B. Chan (Telephonic)
Mr. Galen D. Paton (Telephonic) 1 1 one-item agenda, right? 2 MS. THOMAS: Yes, sir. 3 3 CHAIRPERSON TITLA: Okay. Board -- or, 4 4 Commissioners, do we have a motion to approve the 5 Mr. Galen D. Paton (Telephonic) 6 6 MR. COLLINS: Mr. Chairman, I'm sorry. If OTHERS PRESENT: 7 Thomas M. Collins, Executive Director Paula Thomas, Executive Officer Sara Larsen, Financial Affairs Officer Gina Roberts, Voter Education Manager Mike Becker, Policy Director Alec Shaffer, Web Content Manager Amy Jicha, Legal Admin and VE Intern Lee Miller, Secretary of State Joseph Roth, Osborn Maledon (Telephonic) I could interrupt you one quick second. Yeah, I just 8 want to make clear what we're -- the motion would be to 9 approve what is -- the document that is the modified 10 document that was in your materials that you were 11 emailed. That is the email -- that is the document 12 that is dated 4-21-2017 at 9:57 a.m. I'm sorry --13 thank you. 13 14 And then, Commissioners, when you speak, we 15 15 just need to make sure that you announce yourself for 16 the court reporter when you do speak. 17 17 I'm sorry, Mr. Chairman. I just needed to make sure that everybody has that on the record. 18 18 19 19 CHAIRPERSON TITLA: Okay. Good. Yeah, 20 this is Steve Titla, Chairman of the Commission. 20 21 So do we need to pass the agenda, then, 21 22 with this one item that you mentioned, Tom? 22 MR. COLLINS: Mr. Chairman, Commissioners, 23 yes. We're looking for a motion to --24 25 THE OPERATOR: Joining the meeting. 25

09:11:24-09:40:36 Page 3 09:41:56-09:43:07 Page 5

1 PROCEEDING

2

- 3 CHAIRPERSON TITLA: Okay. This is a call
- 4 of the meeting to order, special meeting of the Clean
- 5 Elections Commission, on May -- or April 27, 9:39 a.m.
- 6 And can we have a roll call?
- 7 MR. COLLINS: So, Commissioners, if you
- 8 could --
- 9 COMMISSIONER CHAN: This is Commissioner
- 10 Chan. I'm here.
- 11 CHAIRPERSON TITLA: Okay. Can somebody
- **12** call the roll?
- MR. COLLINS: Yes, I can do that,
- 14 Mr. Chairman.
- 15 CHAIRPERSON TITLA: Okay.
- MR. COLLINS: Commissioner Kimble?
- 17 COMMISSIONER KIMBLE: I'm here.
- 18 MR. COLLINS: Commissioner Paton?
- 19 COMMISSIONER PATON: Here.
- 20 MR. COLLINS: Commissioner Chan?
- 21 COMMISSIONER CHAN: I'm here.
- 22 MR. COLLINS: And Commissioner Meyer is on
- 23 his way and will -- will dial in.
- 24 Hello?
- 25 CHAIRPERSON TITLA: Okay. We have a

- 1 COMMISSIONER MEYER: Damien Meyer.
- 2 CHAIRPERSON TITLA: Okay. Commissioners,
- 3 this is Steve Titla.
- 4 Is there a motion by any of the
- 5 commissioners to approve this one-item agenda?
- 6 COMMISSIONER CHAN: Mr. Chairman, this is
- 7 Amy Chan, and I would -- I would so move what Tom said,
- 8 but may I just make a brief comment before we get a
- 9 second?
- 10 CHAIRPERSON TITLA: Okay.
- 11 COMMISSIONER CHAN: I am in support of the,
- 12 you know, modified ISA that our Staff has worked so
- 13 hard on with the Secretary's office. I just really
- 14 want to get on the record that, you know, I feel like
- 15 this is kind of -- this is something that has come out
- 16 of the Secretary's need, in my mind, to kind of bail
- 17 out of a situation that she's in, you know, having
- 18 spent half a million dollars on what should have been,
- 19 I think, the system. And we're, you know, singly
- 20 situated where we can help her so that the voters of
- 21 Arizona are able to be the beneficiaries of this new
- 22 system.
- 23 So I just wanted to put that out there
- 24 before we make our vote. I know we have a voice vote.
- 25 I feel like that would be more appropriate than

09:43:09-09:44:04 Page 6 | 09:45:39-09:47:03 Page 8

- 1 explaining my vote. I have a background at the
- 2 legislature where that's what we would do, but I just
- 3 felt like I wanted to make sure that we had that on the
- 4 record at this final juncture where we're voting on
- 5 this
- 6 So having said that, I, again, would just,
- 7 you know, restate my motion to approve the Interagency
- 8 Service Agreement with the Secretary of State's office,
- **9** as Tom mentioned.
- 10 CHAIRPERSON TITLA: Okay. This is Steve
- 11 Titla. Again, thank you for your comments,
- 12 Commissioner Chan.
- 13 And there's a motion by Commissioner Chan
- 14 to approve this one-item agenda.
- 15 Is there a second?
- 16 COMMISSIONER KIMBLE: This is Mark Kimble,
- 17 and I second it.
- 18 CHAIRPERSON TITLA: Commissioner Kimble
- 19 seconds.
- This is Steve Titla, again, the chairman.
- And do we have a -- can we have a vote -- a
- 22 roll call vote, Tom?
- MR. COLLINS: There's no reason why you
- 24 can't have a roll call vote. And given that we're all
- 25 on the phone, I mean, that certainly would make some

- 1 I'm also somewhat concerned about the
- 2 amount of the payments, the first payment being
- 3 basically three-quarters, 75 percent of the total
- 4 amount that will be due at the end of one of the early
- 5 phases in October. So then we only have 25 percent of
- 6 the payment left for when the entire thing is completed
- 7 which I think give us limited leverage to make sure
- 8 that it does get completed.
- 9 I would have preferred to see something
- 10 that has more of the payment at the end than at the
- 11 beginning. On the other hand, I do understand that we
- 12 have -- we're sharing in the salary costs of getting
- 13 this done. So I'm not -- I understand why it's being
- 14 done. I just wish that there was a way to get more of
- 15 the payment delivered later than earlier, but other
- 16 than that I'm -- I'm supportive of the motion by
- **17** Commissioner Chan.
- 18 CHAIRPERSON TITLA: Okay. This is second
- **19** by Commissioner Kimble.
- 20 Thank you for your comments and --
- 21 COMMISSIONER MEYER: Mr. Chairman?
- 22 CHAIRPERSON TITLA: Can we have a vote and
- 23 a motion?
- 24 COMMISSIONER MEYER: Mr. Chairman?
- 25 CHAIRPERSON TITLA: Can we have a motion to

09:44:07-09:45:36 Page 7 09:47:06-09:48:05 Page 9

- 1 sense. Although we don't usually do that, there's
- 2 nothing that prohibits that.
- 3 CHAIRPERSON TITLA: Okay. Can we get a
- 4 roll call?
- 5 COMMISSIONER KIMBLE: Mr. Chairman, this
- 6 is -- this is Mark Kimble.
- 7 Could I say one thing?
- 8 CHAIRPERSON TITLA: Okay.
- 9 COMMISSIONER KIMBLE: I do have -- I am
- 10 supportive of this agreement. I think the changes that
- 11 have been made since we initially saw it are very
- 12 positive. I do have a couple minor concerns. One of
- 13 them is on page 4 in the document we have under number
- 14 B where it says "The Commission and the Secretary agree
- 15 that the Secretary may request payment for delivering
- 16 some objectives of a particular phase of the project
- 17 without having delivered every objective of a
- 18 particular phase."
- 19 That -- I understand that there are some
- 20 issues with writing computer programs and that
- 21 unexpected things come up. I am concerned, though,
- 22 that we are already outlining a process by which we
- 23 would make a payment for something that is not
- 24 completed to that phase. That somewhat concerns me,
- 25 although I understand the reasoning for it.

- 1 approve this agenda? Commissioners, this is only a
- 2 motion to approve the agenda. After the agenda is
- 3 approved, we can go to the one-item agenda and then
- 4 discuss the merits of the -- of the document, but now
- 5 it's only a motion to approve the agenda.
- 6 Can we have a roll call vote?
- 7 COMMISSIONER CHAN: Oh, I'm sorry.
- 8 MR. COLLINS: Okay.
- 9 COMMISSIONER CHAN: Mr. Chairman, this is
- 10 Commissioner Chan. I meant to -- my intent was to move
- 11 that item. I apologize if I was out of order.
- 12 COMMISSIONER KIMBLE: Yeah, I didn't --
- 13 this is Commissioner Kimble. I didn't understand that
- 14 either, that we were voting to approve the agenda.
- 15 COMMISSIONER TITLA: Yes. That's what I
- 16 thought we were doing was to approve the agenda.
- 17 MR. COLLINS: Okay. Okay. Mr. Chairman,
- **18** may I interrupt a moment? This is Tom Collins.
- 19 CHAIRPERSON TITLA: Okay.
- MR. COLLINS: So if you want to approve the
- 21 agenda and then approve the merits, what we would need
- 22 to do is for Commissioner Kimble to withdraw his second

and Commissioner Chan to withdraw her motion and then a

- 24 new motion to approve the agenda and a second and then
- 25 we can -- I will call the roll on that at that point

09:48:08-09:49:20 Page 10 09:50:07-09:51:52 Page 12

- 1 and then -- then we will need a motion to approve the
- 2 execution of the modified agreement dated 4-21-2017 at
- 3 9:57 a.m. subsequently. So that would be the
- 4 procedural -- what we need to do currently to achieve
- 5 all that.
- 6 So that's what I would recommend at this
- 7 point. If Commissioner Kimble would withdraw his
- 8 second and Commissioner Chan will withdraw her motion
- 9 and a new motion was made to approve the agenda item
- 10 with a second, I will call the roll and then we will
- 11 move on to the -- the item -- the ISA itself.
- Does that -- is that clear with you,
- 13 Mr. Chairman? Does that work for you?
- 14 CHAIRPERSON TITLA: Yes.
- 15 Is that clear with all the commissioners?
- 16 COMMISSIONER KIMBLE: This is Commissioner
- 17 Kimble. I withdraw my second.
- 18 COMMISSIONER CHAN: This is Commissioner
- 19 Chan. I'll withdraw my motion.
- 20 CHAIRPERSON TITLA: Okay. The motions are
- 21 withdrawn and we go to the -- what point, Tom?
- MR. COLLINS: So now we would need a
- 23 motion. Mr. -- Chairman Titla, on your recommendation,
- 24 we would need a motion to approve the agenda and a
- 25 second.

- 1 votes to approve the agenda.
- 2 CHAIRPERSON TITLA: Okay. We have a
- 3 unanimous vote to approve the agenda. So we go to the
- 4 one-item agenda now which is the IAS -- or ISA
- 5 agreement.
- 6 And, Tom, can you give us a summary?
- 7 MR. COLLINS: Yes, Mr. Chairman,
- 8 Commissioners. We have worked with the Secretary of
- 9 State's office to develop a document that in the view
- 10 of -- my view and as a staff member achieves a number
- 11 of objectives.
- First, it will help ensure that the State
- 13 does have the infrastructure in place to have a broader
- 14 availability of public access to campaign finance
- 15 information and it -- which I think is a benefit to all
- 16 voters from a voter education perspective.
- 17 I also believe that this document is
- 18 drafted in a way that protects the Commission's
- 19 downside risk which, as the Secretary of State's office
- 20 is aware, was a principal priority of mine and also
- 21 ensures that our -- that the Commission's own reports
- 22 respecting participating candidates and certain
- 23 independent expenditure reports will be part of that,
- 24 the candidate finance system, which, again, will ensure
- 25 that all of the filings that folks would want access to

09:49:20-09:50:04 Page 11 09:51:57-09:53:25 Page 13

- 1 CHAIRPERSON TITLA: Okay. Is there a
- 2 motion to approve the agenda?
- 3 COMMISSIONER MEYER: This is Commissioner
- 4 Meyer. I will move to approve the agenda.
- 5 CHAIRPERSON TITLA: Commissioner Meyer
- 6 moves to approve the agenda.
- 7 Second?
- 8 COMMISSIONER CHAN: I'll second that
- **9** motion.
- 10 CHAIRPERSON TITLA: Second by Commissioner
- 11 Chan.
- **12** Can we have a roll call vote?
- MR. COLLINS: Yes, Mr. Chairman.
- 14 Commissioner Meyer?
- 15 COMMISSIONER MEYER: Yes.
- 16 MR. COLLINS: Commissioner Kimble?
- 17 COMMISSIONER KIMBLE: Yes.
- 18 MR. COLLINS: Commissioner Paton?
- 19 COMMISSIONER PATON: Yes.
- 20 MR. COLLINS: Commissioner Chan?
- 21 COMMISSIONER CHAN: I vote aye.
- MR. COLLINS: Chairman Titla?
- 23 CHAIRPERSON TITLA: Aye.
- MR. COLLINS: So, Mr. Chairman, you have
- 25 the -- if you want to announce the vote, there are five

- 1 are in one place and folks can get access to them.
- 2 So we think it's a -- it's an appropriate
- 3 expenditure. We think it's -- we've worked well with
- 4 the Secretary of State to do it. We're appreciate of
- 5 Mr. Miller being here and his help on this. And so I
- 6 recognize the comments with respect to Commissioner
- 7 Kimble's comments. I think those are well taken.
- 8 My observation would be twofold. I think
- **9** he's correct that there does -- and I personally
- 10 discussed the issue of flexibility with the Secretary's
- 11 office and agree with the language that is in there
- 12 that allows flexibility. It also requires them to
- 13 continue to make best efforts which we think will -- is
- 14 a meaningful term.
- And, in addition, frankly, the payment
- 16 structure is -- one way to look at it is it is a large
- 17 payment in October, but another way to look at that is
- 18 that we're not making a payment in this fiscal -- in
- 19 this Secretary of State's fiscal year or July of this20 fiscal year. So they will have gone, in effect, two
- 21 quarters into this project before we make any payment.
- 22 And so there's a -- there's actually a --
- 23 from -- harking back to Deputy Secretary Miller's
- 24 comments at the last meeting, the Secretary does bear
- 25 some risk there that if there -- they will have paid

09:53:28-09:54:56 Page 14 09:56:21-09:57:28 Page 16

- 1 those salaries in reliance on this without having
- 2 gotten that -- those initial payments as progress was
- 3 broken down.
- So in that sense, although, yes, it is a
- 5 larger payment, it is a larger payment in the second
- 6 fiscal quarter of the Secretary's office. We're in the
- 7 fourth quarter of this fiscal year then. So there's
- 8 two quarters that we're not paying, and so there's a --
- 9 there's a balance of the -- of the risk versus the size
- 10 of the payment in October that I think warrants, you
- 11 know -- you know, that's all I would just make -- make
- 12 sure everybody understands that essentially the
- 13 Secretary of State is structuring this in a way that
- 14 they have to go essentially six months without payment
- 15 and then they get a larger payment.
- So it's kind of a -- it does have a balance 16
- 17 to it that I -- that I think is -- puts the Secretary's
- 18 office in a position where they have skin in the game
- 19 leading up to that six-month payment, and I think
- 20 that's -- that's -- that's an important thing to
- 21 acknowledge.
- And other than that, I would just ask that
- 23 you approve the execution of the agreement that is
- 24 dated 4-21-2017 at 9:57 a.m. and approve my execution
- 25 of that -- of that agreement or to -- well --

- COMMISSIONER MEYER: Too many versions.
- 2 MR. COLLINS: Right. So just so we're
- clear that that is the version.
- 4 And, Joe, if that's wrong, please say the
- 5 word.
- MR. ROTH: Yeah. I'm -- the most 6
- 7 up-to-date version is the one that has 4-25 at 2:15.
- MR. COLLINS: Okay. Good.
- So I apologize, Commissioners, but yes. So
- 10 now we have the right version and I apologize.
- And, please, Mr. Chairman, I return back to 11
- 12 you the floor to just -- you know, to recognize whoever
- you want to recognize.
- CHAIRPERSON TITLA: Okay. Who was that
- 15 speaking? Commissioner Meyer?
- COMMISSIONER MEYER: Yes, Mr. Chairman. 16
- CHAIRPERSON TITLA: Okay. Go ahead. 17
- COMMISSIONER MEYER: Thank you. 18
- And, Tom, thank you for your comments. I 19
- 20 had a question on this -- it's page 4. It's paragraph
- B. I think it's the same paragraph that Commissioner
- Kimble was asking about. And I guess when I read this
- paragraph, you know, it's essentially -- let's start
- from the premise that we're agreeing to pay these funds
- once we have the deliverables. And this paragraph

09:55:00-09:56:16 Page 15 09:57:36-09:58:54 Page 17

- CHAIRPERSON TITLA: Okay. Tom, thank you
- 2 for your comments. This is Chairman Titla.
- 3 Any comments or action by the
- 4 commissioners?
- COMMISSIONER MEYER: Mr. Chairman, this is
- 6 Commissioner Meyer.
- CHAIRPERSON TITLA: Commissioner Meyer?
- COMMISSIONER MEYER: I had a question. 8
- 9 It's in Volume --
- MR. COLLINS: Oh, I'm sorry. 4-25 at 2:16. 10
- 11 I'm sorry. I had the wrong date on my motion. I'm
- 12 sorry -- my suggestion. I'm sorry. But never mind. I
- 13 apologize. So -- I'm sorry.
- COMMISSIONER MEYER: That's okay. You're 14
- 15 referring to the redline, correct, Tom?
- MR. COLLINS: Yeah, I think I -- I think I 16
- 17 referred to the wrong document. I'm trying to now find
- 18 the right document. We're actually -- I'm sorry.
- 19 We're talking about 4-25 at 2:16 p.m. I apologize.
- 20 That is not 4-21 at 2:17. It's 4-25 at 2:17 which is
- 21 the -- that is the document that -- it is a -- it is
- 22 a -- it is a redline, but, you know, we'll obviously
- 23 accept the changes and formalize -- memorialize that
- 24 and then execute it, but I just -- I apologize for -- I 25 have -- I have too many pieces of paper in front of me.

- 1 essentially says, you know, even if the Secretary of
- 2 State's office runs into an issue and can't deliver
- 3 every -- every objective of a particular phase of the
- 4 project, that they won't be in breach.
- And I guess I want us to understand that.
- 6 Does this mean that the Commission is still going to
- 7 make -- be obligated to make their payments pursuant to
- 8 the schedule that's on Exhibit 1? And then I had a
- 9 follow-up to that.
- MR. COLLINS: Okay. Well, Mr. Chairman, 10
- 11 Commissioner Meyer, if I can answer the first question
- 12 first.
- COMMISSIONER MEYER: Sure. 13
- MR. COLLINS: I would say two things about
- 15 that. One, the provision requires the Secretary to be
- continuing to make their best -- their best efforts.
- And, in addition, the agreement provides that the
- Secretary shall -- under Section 4F, the Secretary shall make an accounting of expenditures prior to
- invoicing the Commission. So those provisions read
- together mean that, you know, were we provided an
- invoice that was -- that was for work that was not completed, we would have an accounting of why that was
- 24 and also be able to talk to them about -- about what
- 25 reasonable efforts they are making.

09:58:55-10:00:14 Page 18 | 10:01:30-10:03:04 Page 20

- 1 I believe that that's appropriate
- 2 protection, and especially because the alternative of a
- 3 fixed date leads us to a situation where if that gets
- 4 missed and we end up having to renegotiate, it's not
- 5 very efficient. So I think the requirement under 4F
- 6 that there's an accounting prior to invoicing and the
- 7 reasonable efforts together ensure that the Secretary
- 8 will be obligated to inform the Commission of its
- 9 status and its progress prior to invoicing and be
- 10 able -- and by that -- and by that mechanism show that
- 11 it is making reasonable efforts or not making
- 12 reasonable efforts. So I think it provides protection
- 13 for the Commission on that issue.
- 14 COMMISSIONER MEYER: And can I follow up
- 15 with that, Mr. Chairman?
- 16 CHAIRPERSON TITLA: Continue, Commissioner
- 17 Meyer.
- 18 COMMISSIONER MEYER: So I guess my question
- 19 is, Tom, I think you're talking about discretion that
- 20 the Commission would have.
- 21 So I guess my question is if you reach the
- 22 decision that, you know, you review the accounting and
- 23 we determine not all -- not all the deliverables have
- 24 been met, you know, you review the accounting and have
- 25 some real issues as to reasonable efforts and why

- 1 commissioners' thoughts on that as well as
- 2 Mr. Miller's.
- 3 CHAIRPERSON TITLA: Okay. Any comments by
- 4 the commissioners?
- 5 COMMISSIONER KIMBLE: This is Mark Kimble.
- 6 I think Commissioner Meyer reflects my concern.
- 7 And, Tom, I understand what you're saying
- 8 about Item F about making an accounting of the
- 9 expenditure, but my concern is the same as Commissioner
- 10 Meyer that they may well have -- have paid people the
- 11 money to do what they said they were going to do, but
- 12 our concern is we want to make sure that we're getting
- 13 what -- we're getting a product they said they would
- 14 produce, not just that they're paying the people to do
- 15 it because that was kind of the problem with the --
- **16** with the last undertaking even though we weren't
- 17 involved in it. They had paid a lot of money for it
- 18 but didn't have the product.
- **So I am supportive of Commissioner Meyer's**
- 20 concern that we need some kind of way to make sure that
- 21 as the process goes along, that there are -- there's a
- 22 way for us to say the deliverables are not here.
- 23 Therefore, what are we going to do about the payment?
- 24 CHAIRPERSON TITLA: Any more comments,
- **25** Commissioners?

10:00:17-10:01:28 Page 19 10:03:07-10:04:49 Page 21

- 1 something isn't done at that time, what discretion, if
- 2 any, does the Commission have to say, you know what,
- 3 we're not sending you \$150,000 right now. We're going
- 4 to send you 100, but not 150. And once you complete
- 5 this other deliverable, then we'll send you the other
- 6 50.
- 7 Is there any type of discretion like that
- 8 and does anyone think there should be if there's not?
- 9 MR. COLLINS: Well, to answer your question
- 10 before the commissioners discuss it, Chairman Titla,
- 11 Commissioner Meyer, let me put it this way: I would
- 12 anticipate that in the event that reasonable steps are
- 13 being taken, that that would not come up. I don't
- 14 think that the -- the terms are structured in such a
- 15 way that that -- that if there are reasonable efforts
- 16 there is not breach.
- 17 If we determine that efforts -- reasonable
- 18 efforts are not being made, then there is an argument
- 19 for breach and we would raise that issue through the
- 20 breach provisions of the provision which they're --
- 21 and Lee Miller can speak to that. He's actually come
- 22 to the podium and he may be able to speak to that, if
- 23 that's helpful to you, Commissioner Meyer.
- 24 COMMISSIONER MEYER: Sure. And I thank
- 25 you, Tom. And I'd also like to get the other

- 1 COMMISSIONER PATON: This is Galen Paton.
- 2 I would like to hear from Mr. Miller on this topic.
- 3 MR. COLLINS: Mr. -- Chairman Titla, if you
- 4 could recognize Mr. Miller from the Secretary's office.
- 5 CHAIRPERSON TITLA: Okay. Mr. Miller?
- 6 MR. MILLER: Thank you, Mr. Chairman,
- 7 members of the Commission.
- 8 In addition to the various paragraphs that
- 9 we've been focusing on here in Section 4 of the
- 10 agreement, let me also draw your attention to paragraph
- 11 3A on -- on page 2 which from the Secretary's point of
- 12 view, I think is the language which addresses the
- 13 concerns being raised here today. We have -- as
- 14 described in 3A, we have an ongoing obligation starting
- 15 with the execution of this agreement to keep you-all
- 16 informed how development is going.
- There is -- there is this project plan
- 18 that's attached here today and we have every intention
- 19 of achieving all those deliverables on all those dates,
- 20 but it won't be on October 1st or September 30th where
- 21 we come to you-all and say, hey, you know, you're going
- 22 to get 90 percent of what we promised at execution on23 October 1st and here's the 10 percent we're still
- 24 working on.
- 25 We read the language in paragraph 3A and

10:04:54-10:06:43 Page 22 | 10:07:59-10:09:17 Page 24

- 1 our obligation to keep you informed on a regular basis
- 2 as to how we're doing and any revisions to the project
- 3 plan we think are necessary and appropriate as the --
- 4 as the mechanism by which you're going to have comfort
- 5 that we're doing what we're supposed to do and that
- 6 you're -- whatever payments are made are reasonably
- 7 reflective of what is being delivered.
- 8 And let me absolutely assure the Commission
- 9 that if -- if we -- if we got to October 1st and I had
- 10 90 percent of the functionality ready for beta testing,
- 11 I would not expect \$150,000 from the Commission. I
- 12 would expect 90 percent of \$150,000 from the
- 13 Commission.
- 14 To the extent we're going to -- we're going
- 15 to have issues to work through is, you know, perhaps
- 16 what's each piece and part, how much -- how much is
- 17 each piece and part of the overall functionality worth,
- 18 but while it is absolutely my intention to deliver 100
- **19** percent of the functionality for beta testing on
- 20 October 1st, rest assured that if some -- if something
- 21 needs to be modified, first of all, you'll know about
- 22 it as soon as I know about it and that we will be
- 23 continuing to talk about how the project plan might
- 24 evolve and what the payment schedule might evolve --
- 25 and how the payment schedule will evolve as well.

- 1 had -- you know, obviously there's no reason for us to
- 2 doubt your efforts and the Secretary's efforts, you
- 3 know. I still am just a little concerned about the
- 4 great amount of discretion that the Secretary's office
- 5 seems to have and the more limited amount of discretion
- 6 that we have in the payments.
- 7 I mean, we have a black-and-white payment
- 8 plan here and then there's discretion and leeway for
- 9 the Secretary of State's side. And I appreciate the
- 10 statement that, you know, hey, if we're 90 percent
- 11 there we're going to only ask for 90 percent of the
- .2 money, but if you go to page 7 and look at paragraph 10
- 13 of this agreement, I mean, that's essentially an
- 14 integration clause that this is the whole agreement and
- 15 none of that -- and these representations aren't going
- 16 to be enforceable.
- So I guess that's -- that's just a concern
- 18 I have that I'm raising, and if there's a way to add a
- 19 phrase in here -- I don't think it has to be a
- 20 significant reworking of the agreement, but is there a
- 21 way to add a phrase in here that's something in the
- 22 lines that the Commission has the discretion to
- 23 evaluate -- you know, if deliverables aren't made, that
- 24 the Commission has discretion to make a payment on a
- 25 pro-rata basis such as what Mr. Miller has described

10:06:47-10:07:54 Page 23 10:09:21-10:11:07 Page 25

- 1 MR. COLLINS: And, Commissioners -- this is
- 2 Tom. Mr. Chairman, if I may.
- 3 CHAIRPERSON TITLA: Continue, Tom.
- 4 MR. COLLINS: I would -- I think -- I think
- 5 that's right, and I do think that both 3A and 4F
- 6 basically taken together mean that. Essentially,
- 7 because the Secretary's office is obligated to provide
- 8 an accounting, you know, that accounting preceding the
- 9 invoicing would mean that the invoicing would relate to
- 10 the accounting. And so there's a -- there's a tie
- 11 there that I think is direct and should, in combination
- 12 with -- I really believe the Secretary's desire to get
- 13 this done in a working order is stronger than -- well,
- 14 is as strong as it could be.
- So I think that -- I think that we have
- 16 this designed in a way that allows flexibility but does
- 17 protect the downside risk of the Commission, and I
- 18 do -- I do really believe that that's true.
- 19 CHAIRPERSON TITLA: Any questions by the
- 20 commissioners?
- 21 COMMISSIONER MEYER: This is Commissioner
- 22 Meyer.
- 23 CHAIRPERSON TITLA: Commissioner Meyer?
- 24 COMMISSIONER MEYER: One other comment. I
- 25 mean, I thank Mr. Miller for his comments. And I

- 1 here?
- 2 MR. COLLINS: Do you want to go first?
- 3 Mr. Chairman, Mr. Miller has a response to
- 4 that if you would care to recognize him.
- 5 CHAIRPERSON TITLA: Mr. Miller?
- 6 MR. MILLER: Mr. Chairman, Commissioner
- 7 Meyer, from my perspective, I think we've already
- 8 addressed the concern you're looking for in the last
- 9 sentence of paragraph 3A on page 2 in that it is -- it 10 is entirely up to the Commission working through its
- 11 executive director how that -- how that project plan is
- 12 changed.
- 13 I don't have -- I don't the discretion.
- 14 The Secretary's office doesn't have the discretion to
- 15 unilaterally announce modifications, changes to the
- 16 project plan. That discretion is entirely yours, and
- 17 so we will have to convince you-all, especially Tom,
- 18 that as a matter of fact, we are working as diligently
- as possible and that to the extent we request that
- 20 agreement that a piece or part of the overall plan be
- 21 delivered -- just to make up a date -- on October 31st 22 instead of October 1st, that the ability to approve or
- 23 disapprove that proposal is entirely yours.
- 24 CHAIRPERSON TITLA: Mr. Miller, thank you
- 25 for your statements. And we're looking at 3A, right,

10:11:10-10:12:25 Page 26 | 10:14:01-10:15:16 Page 28

- 1 the agreement?
- 2 MR. MILLER: Yes, sir.
- 3 CHAIRPERSON TITLA: You're saying the last
- 4 sentence should address this concern, and the last
- 5 sentence, as I read it, says that "All the execution of
- 6 all duties and responsibilities of either the Secretary
- 7 or the Commission respecting See the Money shall follow
- 8 the See the Money Project Plan, as it may be revised
- 9 and modified from time to time, with the written
- 10 consent of the Commission or its executive director."
- 11 So, Mr. Miller, so you are saying that that
- 12 sentence to you means that if only 90 percent is
- 13 finished by you at a certain time, then only 90 percent
- 14 can be paid by the Commission for this project plan?
- **15** Is that what you're saying?
- 16 MR. MILLER: Mr. Chairman, yes.
- 17 CHAIRPERSON TITLA: Okay. Any -- any
- 18 questions by the Commission on this issue?
- 19 MR. COLLINS: Mr. Chairman, this is Tom, if
- 20 I could just get -- be recognized real briefly.
- 21 CHAIRPERSON TITLA: Okay, Tom.
- MR. COLLINS: The version -- the version
- 23 that we're actually looking to execute, that language
- 24 is a little different. It's substantially the same,
- 25 but it actually reads "No modification to the See the

- 1 that, but the concern, I think, is that it doesn't
- 2 really say that outright clearly. And in agreements
- 3 that are made or in contracts that are made, it is
- 4 within the four corners of the document, I think is
- 5 what they told me in contract 101 at law school, if I
- 6 remember correctly.
- 7 MR. COLLINS: You do.
- 8 CHAIRPERSON TITLA: So we're saying here
- 9 that that means that, but it really doesn't say that is
- 10 what I'm saying.
- 11 MR. COLLINS: Mr. Chairman --
- 12 CHAIRPERSON TITLA: So is there a way to
- 13 say what we're saying it means?
- 14 MR. COLLINS: Mr. Chairman and with
- 15 Mr. Miller in the room and everybody on the phone, I
- 16 think I have a suggestion for that and -- which is in
- 17 item -- turning back to Item 4F on page 5 of the
- **18** 4-25-27, 2016 [sic] document, if we were to add a line
- 19 to Section F that says the Commission shall consider
- 20 this accounting in determining its payment obligation
- **21** pursuant to Exhibit 1 on a pro-rata basis.
- 22 CHAIRPERSON TITLA: Okay. Commissioners,
- 23 what do you think?
- MR. COLLINS: And, Lee, what do you think?
- 25 COMMISSIONER MEYER: This is Commissioner

10:12:28-10:13:58 Page 27 10:15:17-10:16:11 Page 29

- 1 Money Project Plan is effective until approved in
- 2 writing by the executive director of the Commission or
- 3 its designee." So we -- we sharpened that sentence a
- 4 little bit in the draft that you actually were looking
- 5 to approve. That's -- the Secretary wrote that
- 6 sentence.
- 7 So -- and, you know, the -- so I just
- 8 wanted to make sure that we're all working from the
- 9 same version given that I created a confusion at the
- 10 very beginning. The --
- 11 COMMISSIONER PATON: So this is the
- 12 comparison draft? This is Galen Paton.
- MR. COLLINS: Right. That's right. The
- **14** comparison draft is -- is the correct version.
- And I guess I'll leave it there. I just
- 16 want to make sure everyone is on the right draft.
- 17 CHAIRPERSON TITLA: Okay, Tom. Thank you
- 18 for the corrections.
- 19 Now, from what Commissioner Meyer and
- 20 Commissioner Kimble expressed, I can understand what
- 21 they're saying there because what we're saying, I
- 22 think, here is that if -- just for example,
- 23 hypothetically, if only 90 percent is done at a certain
- 24 time, then only 90 percent will be paid on the project.
- 25 And we're saying that this sentence that you read means

- 1 Meyer.
- 2 CHAIRPERSON TITLA: Commissioner Meyer?
- 3 COMMISSIONER MEYER: I think that is a good
- 4 idea. And can I make another suggestion?
- 5 CHAIRPERSON TITLA: Okay. Go ahead.
- 6 COMMISSIONER MEYER: That would be on
- 7 page 4 in paragraph B where we kind of all started
- 8 here.
- 9 CHAIRPERSON TITLA: Okay.
- 10 COMMISSIONER MEYER: And I think it's the
- 11 second-to-the-last sentence where it says the
- 12 Secretary's inability to deliver every objective of a
- 13 particular phase of the project, that entire sentence.
- 14 CHAIRPERSON TITLA: Okay.
- 15 COMMISSIONER MEYER: That's the sentence
- 16 that worries me. And that line that says discretion,
- 17 that's the -- that's the concern I have because I read
- 18 that to mean, well, the Secretary can provide, you
- 19 know, three out of the four deliverables but it's not
- 20 going to be a breach. And there's no sort of equal
- 21 discretion for the Commission to say, well, in that
- 22 instance, we'll evaluate what you've done and pay you
- 23 pro-rata.
- 24 So I think a sentence after that and before
- 25 the one that says "notwithstanding," maybe you could

10:16:13-10:17:19 Page 30 | 10:18:51-10:20:15 Page 32

- 1 add a sentence in there about the, you know, in the
- 2 event this takes take place, in the event the Secretary
- 3 fails to deliver every objective, the Commission shall
- 4 have -- you know, use reasonable discretion and detain
- 5 making a pro-rata payment for what's been delivered,
- **6** something along those lines.
- 7 MR. COLLINS: Is that the same thing?
- 8 Okay.
- 9 COMMISSIONER MEYER: Based on what Tom was
- 10 just suggesting, I just think it's maybe a more --
- 11 MR. COLLINS: Okay.
- 12 COMMISSIONER MEYER: -- a more appropriate
- 13 location.
- MR. COLLINS: Okay. So that's helpful.
- 15 Mr. Chairman, if I could have the floor for
- 16 one minute just to read back what I think this is and
- 17 then we will put Mr. Miller on the spot here a little
- 18 bit and ask him if this is going to work, but --
- 19 CHAIRPERSON TITLA: Tom, go ahead.
- 20 MR. COLLINS: So that would say, then, the
- 21 Secretary is using reasonable efforts and diligence to
- 22 deliver the required objective in each phase of the
- 23 project, period. In the event the Secretary is unable
- 24 to complete an objective, the Commission shall have
- 25 discretion to make payment on a pro-rata basis.

- 1 is that you end that proposed sentence with some
- 2 language which essentially says reflective of what is
- 3 actually delivered.
- 4 MR. COLLINS: Okay. So pro-rata basis
- 5 reflective of what is actually delivered.
- 6 Is that -- okay. So, Mr. Chairman,
- 7 Mr. Meyer, does that -- does that sentence -- so I'll
- 8 read it back to you one more time just for the record
- 9 here
- So after the word "Project," new sentence:
- 11 In the event the Secretary is unable to complete an
- 12 objective, the Commission shall have discretion to make
- 13 payment on a pro-rata basis actually reflective of
- 14 the -- of the work completed.
- 15 MR. MILLER: Sure.
- MR. COLLINS: Any thoughts?
- 17 CHAIRPERSON TITLA: Any comments by the
- **18** Commission?
- 19 COMMISSIONER MEYER: This is Commissioner
- 20 Meyer. I mean, I think that works. That addresses my
- 21 concern. I'm always hesitant to draft contractual
- 22 language on the fly.
- 23 CHAIRPERSON TITLA: Yeah. Tom, can we --
- 24 COMMISSIONER MEYER: But I would --
- 25 CHAIRPERSON TITLA: Can you draft this

10:17:33-10:18:51 Page 31 10:20:15-10:21:28 Page 33

- 1 And then to -- and then to try to kind of
- 2 keep this consistent with where we're -- where we are,
- 3 but I would suggest, to make this easier for
- 4 Mr. Miller, that we also add a line that says but --
- 5 but shall determine that some payment shall be made,
- 6 you know, or that -- you know, that we need to -- we
- 7 also need to not -- frankly, to make this deal work, I
 8 don't want to put -- and this is up to Lee, to some
- 9 extent, whether or not he needs this or not. So if the
- 10 sentence is -- let me back up a second.
- 11 So the sentence as I understand,
- 12 Commissioner Meyer, would be new sentence after the
- 13 work "Project": In the event the Secretary is unable
- 14 to complete an objective, the -- the Commission shall
- 15 have discretion to make pro -- make payments on a
- 16 pro-rata basis -- to make payment on a pro-rata basis.
- 17 You know, so the question then becomes -- and,
- 18 Mr. Chairman, if I could -- if you could indulge me in
- 19 somewhat of a conversation with Lee about this here
- 20 just -- does that work or --
- 21 CHAIRPERSON TITLA: Yeah, go ahead, Tom.
- MR. COLLINS: Is there -- is there
- 23 additional language that would be helpful to sort of
- 24 balance that out if that's acceptable?
- MR. MILLER: The only request we would make

- 1 again and then send it out to the commissioners and
- 2 let's have another special meeting to review final, a
- 3 document that we have actually read and seen and
- 4 reviewed?
- 5 MR. COLLINS: That is the Commission's --
- 6 if that's the Commission's pleasure, that is something
- 7 we can -- we can certainly do.
- 8 CHAIRPERSON TITLA: Commissioners, is that
- **9** okay with you?
- 10 COMMISSIONER MEYER: Mr. Chairman, this is
- 11 Commissioner Meyer --
- 12 COMMISSIONER KIMBLE: I quite honestly
- 13 don't feel that's necessary. I'm -- I'm very
- 14 comfortable with the language as Tom read it back. I
- 15 yield to the numerous lawyers involved in this process,
- 16 but I think that that protects the concerns that I have
- and I think it also protects the Secretary's office.
- **18** And I don't know there's a need for additional
- 19 redrafting, but that's more of a lawyerly question
- 20 than -- than I think anything I can deal with.
- 21 COMMISSIONER CHAN: Mr. Chairman, this is 22 Commissioner Chan. I would -- I would agree with
- 23 Commissioner Kimble. That's just my opinion and, of
- 24 course, if any of the other commissioners --
- 25 specifically, Commissioner Meyer, if you prefer to take

10:21:32-10:22:45 Page 34 10:24:00-10:25:29 Page 36

- 1 some time, I understand that, but I'm comfortable, I
- 2 think, based on what I've heard today from Staff and
- 3 the new language.
- 4 COMMISSIONER PATON: Mr. Chairman?
- 5 CHAIRPERSON TITLA: Commissioner?
- 6 COMMISSIONER PATON: This is Galen Paton.
- 7 I would agree with Commissioner Chan. I know time is
- 8 of the essence to the Secretary's office, and I
- 9 think -- from what I heard from that statement, I think
- 10 that it addresses the concerns of Mr. Kimble and
- 11 Mr. Meyer.
- 12 CHAIRPERSON TITLA: Okay. What are the
- 13 wishes of the Commission on this document?
- 14 COMMISSIONER MEYER: This is Commissioner
- 15 Meyer. One last point.
- 16 Based upon the comments of my fellow
- 17 commissioners, if they're comfortable with this
- 18 language and Mr. Collins is comfortable, then I don't
- 19 see a need to, you know, terminate the meeting --
- 20 adjourn the meeting and then reconvene at a later date.
- 21 And we can just approve it today if that's -- if that's
- 22 what the Commission chooses to do.
- And I also just want to put on the record,
- 24 I'm not meaning to be a stickler on this, Mr. Miller.
- 25 I'm just -- essentially what I'm trying to do is just

- 1 I think that when it comes to a motion, I
- 2 would make two suggestions. One, that the motion
- 3 approve the draft with the authority to both, you know,
- 4 make nonsubstantive cleanups because obviously we're
- 5 looking at this in a -- in a redline version and to
- 6 approve the specific language: In the event that the
- 7 Secretary is unable to complete an objective, the
- 8 Commission shall have discretion to make payment on a
- 9 pro-rata basis actually reflective of the work
- 10 completed added to Section B -- actually, under "The
- 11 Commission shall" in Subpart 3 of the contract.
- 12 That's a little complicated as a motion,
- 13 but that -- that is what we're looking for. We need
- 14 authority to, you know -- you know, basically, get the
- 15 document cleaned up in the final form, execute it and
- 16 then put that sentence in. And those are the three
- 17 things that we're looking for in a motion.
- L8 COMMISSIONER CHAN: Mr. Chairman?
- 19 CHAIRPERSON TITLA: Chairman Chan?
- 20 COMMISSIONER CHAN: I would so move.
- 21 Tom, is that acceptable?
- MR. COLLINS: Joe, does that work for you
- 23 as a motion?
- **24** CHAIRPERSON TITLA: I have a motion by
- 25 Commissioner Chan -- excuse me. I said "Chairman

10:22:47-10:23:59 Page 35 | 10:25:31-10:26:19 Page 37

- 1 draft into the contract, you know, what we're hearing
- 2 today. And I appreciate your willingness to do that
- 3 and I appreciate Tom and Staff's willingness to kind of
- 4 work with us on this as well. So I hope that all makes
- 5 sense why I'm requesting this provision.
- 6 CHAIRPERSON TITLA: Okay. That is
- 7 understandable with me, Commissioner Meyer. I think
- 8 that's a good point to make here because having dealt
- **9** with numerous contracts over the years of my 33 years
- 10 as an attorney, what they say is that the devil is in
- 11 the detail. And I find that to be true, and I'll be
- 12 most comfortable if we had -- what Commissioner Meyer
- 13 said, if we had another document that we reviewed.
- 14 That would be my most comfort zone, but seeing that the
- 15 majority of the Commission are saying that let's
- **16** approve the document, then is there a motion to approve
- 17 this document, Commissioners?
- 18 COMMISSIONER MEYER: Mr. Chairman, one last
- 19 question.
- 20 CHAIRPERSON TITLA: Okay.
- 21 COMMISSIONER MEYER: Tom, are you
- 22 comfortable? Are you comfortable with this language?
- 23 MR. COLLINS: Yeah. Mr. Chairman -- or
- 24 Mr. Chairman, Commissioner Meyer, I'm comfortable with
- 25 this language.

- 1 Chan," but Commissioner Chan.
- 2 We have a motion to approve this document
- 3 as stated by Executive Director Collins.
- 4 Is there a second?
- 5 COMMISSIONER KIMBLE: This is Commissioner
- 6 Kimble. I second.
- 7 CHAIRPERSON TITLA: Commissioner Kimble
- 8 seconds.
- 9 Any comments? Discussions?
- 10 (No response.)
- 11 CHAIRPERSON TITLA: If not, shall we have a
- 12 roll call vote, Tom?
- MR. COLLINS: I can call the roll if you --
- 14 if there's no further discussion, Mr. Chairman, if you
- 15 just say the word.
- 16 CHAIRPERSON TITLA: Okay. Okay. Call the
- **17** roll.
- 18 MR. COLLINS: Okay. Commissioner Meyer?
- 19 COMMISSIONER MEYER: I vote aye.
- 20 MR. COLLINS: Commissioner Kimble?

MR. COLLINS: Commissioner Paton?

- 21 COMMISSIONER KIMBLE: Aye.
- 23 COMMISSIONER PATON: Aye.
- 24 MR. COLLINS: Commissioner Chan?
- 25 COMMISSIONER CHAN: I vote aye.

22

10:26:21-10:27:06 Page 38 10:27:55-10:28:21 Page 40 MR. COLLINS: And Chairman Titla? MR. COLLINS: No, there is not. CHAIRPERSON TITLA: Yeah, aye. 2 CHAIRPERSON TITLA: If not, what's next on 2 MR. COLLINS: Okay. Mr. Chairman, there 3 3 the agenda? 4 are five aye votes. 4 MR. COLLINS: Adjourn -- motion to adjourn. CHAIRPERSON TITLA: Okay. The motion 5 CHAIRPERSON TITLA: Is there a motion to 6 passes. The document is passed with the changes as 6 adjourn? 7 7 noted by Executive Director Collins. So it is COMMISSIONER CHAN: I move to adjourn, 8 approved. 8 Mr. Chairman. 9 Tom, can you send us the final document? 9 COMMISSIONER MEYER: Second. MR. COLLINS: Of course. CHAIRPERSON TITLA: Commissioner Chan 10 10 CHAIRPERSON TITLA: Okay. Is there any 11 motioned. Second by Commissioner Meyer. 11 12 more discussion on anything else? 12 All in favor say aye. MR. COLLINS: Mr. Chairman? 13 13 (Chorus of ayes.) CHAIRPERSON TITLA: Opposed? COMMISSIONER MEYER: Mr. Chairman, 14 14 15 Commissioner Meyer. 15 (No response.) CHAIRPERSON TITLA: Okay. Commissioner CHAIRPERSON TITLA: Abstain? 16 16 (No response.) 17 Meyer? 17 COMMISSIONER MEYER: I want to again thank CHAIRPERSON TITLA: We are adjourned. 18 19 Mr. Miller and Mr. Collins for their work on this and Thank you, Commissioners. We'll see you 19 20 for their ability to work with us and their willingness 20 next time. 21 to work with us today. 21 (Whereupon, the proceedings concluded at Thank you. 10:28 a.m.) 22 22 23 CHAIRPERSON TITLA: Any more comments? 23 COMMISSIONER CHAN: Mr. Chairman, this is 24 24 25 Commissioner Chan. I would echo Commissioner Meyer's, 25 10:27:11-10:27:54 Page 39 Page 41 STATE OF ARIZONA 1 you know, thanking of Mr. Miller for being so willing COUNTY OF MARICOPA 2 to be here. And, frankly, it's been very nice to have 3 BE IT KNOWN the foregoing proceedings were 3 you work with us on this. 4 taken by me; that I was then and there a Certified And, Tom, thank you for your hard work and 5 Reporter of the State of Arizona, and by virtue thereof 5 all the staff for getting this done. 6 authorized to administer an oath; that the proceedings CHAIRPERSON TITLA: Okay. Any more 7 were taken down by me in shorthand and thereafter 7 comments by the commissioners? 8 transcribed into typewriting under my direction; that (No response.) 8 9 the foregoing pages are a full, true, and accurate 9 CHAIRPERSON TITLA: If not, those comments 10 transcript of all proceedings and testimony had and 10 are good. 11 adduced upon the taking of said proceedings, all done to 11 Good work, Tom, and Mr. Miller. Good work. 12 Is there a motion to adjourn? the best of my skill and ability. 12 MR. COLLINS: Just as a formal matter, 13 I FURTHER CERTIFY that I am in no way 13 14 Mr. Chairman, there is a public comment item, but there 14 related to nor employed by any of the parties thereto 15 is no one --15 nor am I in any way interested in the outcome hereof. CHAIRPERSON TITLA: Okay. 16 16 DATED at Phoenix, Arizona, this 28th day of MR. COLLINS: There are -- no one seems 17 17 April, 2016. 18 willing to comment, unless we make Mike do it. 18 19 CHAIRPERSON TITLA: Wait. Let me call for 19 20 it. 20 LILIA MONARREZ, RPR, CR #50699 MR. COLLINS: Yes, please. 21 21 22 CHAIRPERSON TITLA: Okay. Let's go to 22 23 public comment. 23 Is there any public comment by anyone? 24 24 25 (No response.) 25

Citizens Clean Elections (Commission
	ahead (4) 16:17;29:5;
\$	30:19;31:21
·	allows (2) 13:12;23:16
\$150,000 (3) 19:3;	along (2) 20:21;30:6
22:11,12	alternative (1) 18:2
_	Although (3) 7:1,25;
[14:4
	always (1) 32:21 amount (4) 8:2,4;24:4,5
[sic] (1) 28:18	Amy (1) 5:7
\mathbf{A}	announce (3) 4:15;
A	11:25;25:15
ability (2) 25:22;38:20	anticipate (1) 19:12
able (4) 5:21;17:24;	apologize (6) 9:11;
18:10;19:22	15:13,19,24;16:9,10
absolutely (2) 22:8,18	appreciate (4) 13:4;
Abstain (1) 40:16	24:9;35:2,3
accept (1) 15:23	appropriate (5) 5:25;
acceptable (2) 31:24;	13:2;18:1;22:3;30:12
36:21	approve (31) 4:4,9;5:5;
access (3) 12:14,25;	6:7,14;9:1,2,5,14,16, 20,21,24;10:1,9,24;
13:1	11:2,4,6;12:1,3;14:23,
accounting (10) 17:19,	24;25:22;27:5;34:21;
23;18:6,22,24;20:8;	35:16,16;36:3,6;37:2
23:8,8,10;28:20 achieve (1) 10:4	approved (3) 9:3;27:1;
achieves (1) 12:10	38:8
achieving (1) 21:19	April (1) 3:5
acknowledge (1) 14:21	argument (1) 19:18
action (1) 15:3	Arizona (1) 5:21
actually (12) 13:22;	assure (1) 22:8
15:18;19:21;26:23,25;	assured (1) 22:20
27:4;32:3,5,13;33:3;	attached (1) 21:18 attention (1) 21:10
36:9,10	attorney (1) 35:10
add (5) 24:18,21; 28:18;30:1;31:4	authority (2) 36:3,14
added (1) 36:10	availability (1) 12:14
addition (3) 13:15;	aware (1) 12:20
17:17;21:8	aye (9) 11:21,23;37:19,
additional (2) 31:23;	21,23,25;38:2,4;40:12
33:18	ayes (1) 40:13
address (1) 26:4	В
addressed (1) 25:8	D
addresses (3) 21:12; 32:20;34:10	back (7) 13:23;16:11;
adjourn (6) 34:20;	28:17;30:16;31:10;
39:12;40:4,4,6,7	32:8;33:14
adjourned (1) 40:18	background (1) 6:1
again (6) 6:6,11,20;	bail (1) 5:16
12:24;33:1;38:18	balance (3) 14:9,16;
agenda (23) 4:1,5,21;	31:24 Based (3) 30:9;34:2,16
5:5;6:14;9:1,2,2,3,5,14,	basically (3) 8:3;23:6;
16,21,24;10:9,24;11:2, 4,6;12:1,3,4;40:3	36:14
agree (4) 7:14;13:11;	basis (9) 22:1;24:25;
33:22;34:7	28:21;30:25;31:16,16;
agreeing (1) 16:24	32:4,13;36:9
Agreement (14) 6:8;	bear (1) 13:24
7:10;10:2;12:5;14:23,	becomes (1) 31:17
25;17:17;21:10,15;	beginning (2) 8:11; 27:10
24:13,14,20;25:20;	beneficiaries (1) 5:21
26:1	benefit (1) 12:15
agreements (1) 28:2	., -

```
24:7
Board (1) 4:3
both (2) 23:5;36:3
breach (5) 17:4;19:16,
  19,20;29:20
brief (1) 5:8
briefly (1) 26:20
broader (1) 12:13
broken (1) 14:3
           \mathbf{C}
call (14) 3:3,6,12;6:22,
  24;7:4;9:6,25;10:10;
  11:12;37:12,13,16;
  39:19
campaign (1) 12:14
can (29) 3:6,11,13;
  5:20;6:21;7:3;8:22,25;
  9:3,6,25;11:12;12:6;
  13:1;17:11;18:14;
  19:21;26:14;27:20;
  29:4,18;32:23,25;33:7,
  7,20;34:21;37:13;38:9
candidate (1) 12:24
candidates (1) 12:22
care (1) 25:4
certain (3) 12:22;26:13;
  27:23
certainly (2) 6:25;33:7
Chairman (54) 3:14;
  4:6,17,20,23;5:6;6:20;
  7:5;8:21,24;9:9,17;
  10:13,23;11:13,22,24;
  12:7;15:2,5;16:11,16;
  17:10;18:15;19:10;
  21:3,6;23:2;25:3,6;
  26:16,19;28:11,14;
  30:15;31:18;32:6;
  33:10,21;34:4;35:18,
  23,24;36:18,19,25;
  37:14;38:1,3,13,14,24;
  39:14;40:8
CHAIRPERSON (78)
  3:3,11,15,25;4:3,19;
  5:2,10;6:10,18;7:3,8;
  8:18,22,25;9:19;10:14,
  20;11:1,5,10,23;12:2;
  15:1,7;16:14,17;18:16;
  20:3,24;21:5;23:3,19,
  23;25:5,24;26:3,17,21;
  27:17;28:8,12,22;29:2,
  5,9,14;30:19;31:21;
  32:17,23,25;33:8;34:5,
  12;35:6,20;36:19,24;
  37:7,11,16;38:2,5,11,
  16,23;39:6,9,16,19,22;
  40:2,5,10,14,16,18
CHAN (36) 3:9,10,20,
```

best (3) 13:13;17:16,16

beta (2) 22:10,19

bit (2) 27:4;30:18

black-and-white (1)

21;5:6,7,11;6:12,13; 8:17;9:7,9,10,23;10:8, 18,19;11:8,11,20,21; 33:21,22;34:7;36:18, 19,20,25;37:1,1,24,25; 38:24,25;40:7,10 changed (1) 25:12 **changes (4)** 7:10; 15:23;25:15;38:6 chooses (1) 34:22 **Chorus (1)** 40:13 clause (1) 24:14 Clean (1) 3:4 cleaned (1) 36:15 **cleanups (1)** 36:4 **clear (4)** 4:8;10:12,15; 16:3 clearly (1) 28:2 **COLLINS (67)** 3:7,13, 16,18,20,22;4:6,23; 6:23;9:8,17,18,20; 10:22;11:13,16,18,20, 22,24;12:7;15:10,16; 16:2,8;17:10,14;19:9; 21:3;23:1,4;25:2; 26:19,22;27:13;28:7, 14 11,14,24;30:7,11,14, 20;31:22;32:4,16;33:5; 34:18;35:23;36:22; 37:3,13,18,20,22,24; 38:1,3,7,10,13,19; 39:13,17,21;40:1,4 combination (1) 23:11 comfort (2) 22:4;35:14 comfortable (8) 33:14; 34:1,17,18;35:12,22, 22,24 comment (6) 5:8;23:24; 39:14,18,23,24 comments (17) 6:11; 8:20;13:6,7,24;15:2,3; 16:19;20:3,24;23:25; 32:17;34:16;37:9; 38:23;39:7,9 **Commission (34)** 3:5; 4:20;7:14;17:6,20; 18:8,13,20;19:2;21:7; 22:8,11,13;23:17; 24:22,24;25:10;26:7, 10,14,18;27:2;28:19; 29:21;30:3,24;31:14; 32:12,18;34:13,22; 35:15;36:8,11 Commissioner (138) 3:9,9,16,17,18,19,20, 21,22;5:1,6,11;6:12,13, 16,18;7:5,9;8:17,19,21, 24;9:7,9,10,12,13,15, 22,23;10:7,8,16,16,18, 18;11:3,3,5,8,10,14,15, 16,17,18,19,20,21; course (2) 33:24;38:10 13:6;15:5,6,7,8,14;

17:11,13:18:14,16,18; 19:11,23,24;20:5,6,9, 19;21:1;23:21,21,23, 24;25:6;27:11,19,20; 28:25,25;29:2,3,6,10, 15;30:9,12;31:12; 32:19,19,24;33:10,11, 12,21,22,23,25;34:4,5, 6,7,14,14;35:7,12,18, 21,24;36:18,20,25; 37:1,5,5,7,18,19,20,21, 22,23,24,25;38:14,15, 16,18,24,25,25;40:7,9, 10,11 Commissioners (24)

3:7;4:4,14,23;5:2,5; 9:1;10:15;12:8;15:4; 16:9;19:10;20:4,25; 23:1,20;28:22;33:1,8, 24;34:17;35:17;39:7; 40:19

commissioners' (1) 20:1 Commission's (4) 12:18,21;33:5,6

comparison (2) 27:12,

complete (5) 19:4; 30:24;31:14;32:11;

completed (6) 7:24;8:6, 8;17:23;32:14;36:10 **complicated (1)** 36:12 computer (1) 7:20 concern (10) 20:6,9,12, 20;24:17;25:8;26:4; 28:1;29:17;32:21

concerned (3) 7:21;8:1; 24:3

concerns (5) 7:12,24; 21:13;33:16;34:10

concluded (1) 40:21 **confusion (1)** 27:9 consent (1) 26:10

consider (1) 28:19 **consistent (1)** 31:2

continue (3) 13:13; 18:16;23:3

continuing (2) 17:16; 22:23

contract (3) 28:5;35:1; 36:11 contracts (2) 28:3;35:9

contractual (1) 32:21 conversation (1) 31:19 **convince (1)** 25:17 corners (1) 28:4 **corrections (1)** 27:18 **correctly (1)** 28:6

costs (1) 8:12 couple (1) 7:12

court (1) 4:16 created (1) 27:9

16:1,15,16,18,21;

	T	T.		
currently (1) 10:4	doubt (1) 24:2	Exhibit (2) 17:8;28:21	18:18,21;24:17;27:15	Joe (2) 16:4;36:22
	down (1) 14:3	expect (2) 22:11,12		Joining (1) 4:25
D	downside (2) 12:19; 23:17	expenditure (3) 12:23; 13:3;20:9	Н	July (1) 13:19 juncture (1) 6:4
Damien (1) 5:1	draft (8) 27:4,12,14,16;	expenditures (1) 17:19	half (1) 5:18	, ,
date (4) 15:11;18:3;	32:21,25;35:1;36:3	explaining (1) 6:1	hand (1) 8:11	K
25:21;34:20	drafted (1) 12:18	expressed (1) 27:20	hard (2) 5:13;39:4	
dated (3) 4:12;10:2;	draw (1) 21:10	extent (3) 22:14;25:19;	harking (1) 13:23	keep (3) 21:15;22:1;
14:24	due (1) 8:4	31:9	hear (1) 21:2	31:2
dates (1) 21:19	duties (1) 26:6		heard (2) 34:2,9	Kimble (29) 3:16,17;
deal (2) 31:7;33:20	, , , , ,	\mathbf{F}	hearing (1) 35:1	6:16,16,18;7:5,6,9;
dealt (1) 35:8	\mathbf{E}	_	Hello (1) 3:24	8:19;9:12,13,22;10:7,
decision (1) 18:22		fact (1) 25:18	help (3) 5:20;12:12;	16,17;11:16,17;16:22;
deliver (5) 17:2;22:18;	earlier (1) 8:15	fails (1) 30:3	13:5	20:5,5;27:20;33:12,23;
29:12;30:3,22	early (1) 8:4	favor (1) 40:12	helpful (3) 19:23;30:14;	34:10;37:5,6,7,20,21
deliverable (1) 19:5	easier (1) 31:3	feel (3) 5:14,25;33:13	31:23	Kimble's (1) 13:7
deliverables (6) 16:25;	echo (1) 38:25	fellow (1) 34:16	here's (1) 21:23	kind (8) 5:15,16;14:16;
18:23;20:22;21:19;	education (1) 12:16	felt (1) 6:3	hesitant (1) 32:21	20:15,20;29:7;31:1;
24:23;29:19	effect (1) 13:20	filings (1) 12:25	hey (2) 21:21;24:10	35:3
delivered (7) 7:17;8:15;	effective (1) 27:1	final (4) 6:4;33:2;	honestly (1) 33:12	30.0
22:7;25:21;30:5;32:3,5	efficient (1) 18:5	36:15;38:9	hope (1) 35:4	L
delivering (1) 7:15	efforts (13) 13:13;	finance (2) 12:14,24	hypothetically (1) 27:23	_
Deputy (1) 13:23	17:16,25;18:7,11,12,	find (2) 15:17;35:11		language (13) 13:11;
described (2) 21:14;	25;19:15,17,18;24:2,2;	finished (1) 26:13	I	21:12,25;26:23;31:23;
24:25	30:21	first (6) 8:2;12:12;	_	32:2,22;33:14;34:3,18;
designed (1) 23:16	either (2) 9:14;26:6	17:11,12;22:21;25:2	IAS (1) 12:4	35:22,25;36:6
designee (1) 27:3	Elections (1) 3:5	fiscal (5) 13:18,19,20;	idea (1) 29:4	large (1) 13:16
desire (1) 23:12	else (1) 38:12	14:6,7	important (1) 14:20	larger (3) 14:5,5,15
detail (1) 35:11	email (1) 4:11	five (2) 11:25;38:4	inability (1) 29:12	last (7) 13:24;20:16;
detain (1) 30:4	emailed (1) 4:11	fixed (1) 18:3	independent (1) 12:23	25:8;26:3,4;34:15;
determine (3) 18:23;	end (4) 8:4,10;18:4;	flexibility (3) 13:10,12;	indulge (1) 31:18	35:18
19:17;31:5	32:1	23:16	inform (1) 18:8	later (2) 8:15;34:20
determining (1) 28:20	enforceable (1) 24:16	floor (2) 16:12;30:15	information (1) 12:15	law (1) 28:5
develop (1) 12:9	ensure (3) 12:12,24;	fly (1) 32:22	informed (2) 21:16;22:1	lawyerly (1) 33:19
development (1) 21:16	18:7	focusing (1) 21:9	infrastructure (1) 12:13	lawyers (1) 33:15
devil (1) 35:10	ensures (1) 12:21	folks (2) 12:25;13:1	initial (1) 14:2	leading (1) 14:19
dial (1) 3:23	entire (2) 8:6;29:13	follow (2) 18:14;26:7	initially (1) 7:11	leads (1) 18:3
different (1) 26:24	entirely (3) 25:10,16,23	follow-up (1) 17:9	instance (1) 29:22	leave (1) 27:15
diligence (1) 30:21	equal (1) 29:20	form (1) 36:15	instead (1) 25:22	Lee (4) 19:21;28:24;
diligently (1) 25:18	especially (2) 18:2;	formal (1) 39:13	integration (1) 24:14	31:8,19
direct (1) 23:11	25:17	formalize (1) 15:23	intent (1) 9:10	leeway (1) 24:8
director (5) 25:11;	essence (1) 34:8	four (2) 28:4;29:19	intention (2) 21:18;	left (1) 8:6
26:10;27:2;37:3;38:7	essentially (8) 14:12,	fourth (1) 14:7	22:18	legislature (1) 6:2
disapprove (1) 25:23	14;16:23;17:1;23:6;	frankly (3) 13:15;31:7;	Interagency (1) 6:7	leverage (1) 8:7
discretion (18) 18:19;	24:13;32:2;34:25	39:2	interrupt (2) 4:7;9:18	limited (2) 8:7;24:5
19:1,7;24:4,5,8,22,24;	evaluate (2) 24:23;	front (1) 15:25	into (3) 13:21;17:2;	line (3) 28:18;29:16;
25:13,14,16;29:16,21;	29:22	functionality (3) 22:10,	35:1	31:4
30:4,25;31:15;32:12;	even (2) 17:1;20:16	17,19	invoice (1) 17:22	lines (2) 24:22;30:6
36:8	event (7) 19:12;30:2,2,	funds (1) 16:24	invoicing (5) 17:20;	little (5) 24:3;26:24;
discuss (2) 9:4;19:10	23;31:13;32:11;36:6	further (1) 37:14	18:6,9;23:9,9	27:4;30:17;36:12
discussed (1) 13:10	everybody (3) 4:18;		involved (2) 20:17;	location (1) 30:13
discussion (2) 37:14;	14:12;28:15	G	33:15	look (3) 13:16,17;24:12
38:12	everyone (1) 27:16		ISA (3) 5:12;10:11;12:4	looking (8) 4:24;25:8,
Discussions (1) 37:9	evolve (3) 22:24,24,25	Galen (3) 21:1;27:12;	issue (5) 13:10;17:2;	25;26:23;27:4;36:5,13
document (21) 4:9,10,	example (1) 27:22	34:6	18:13;19:19;26:18	17
11;7:13;9:4;12:9,17;	excuse (1) 36:25	game (1) 14:18	issues (3) 7:20;18:25;	lot (1) 20:17
15:17,18,21;28:4,18;	execute (3) 15:24;	gets (1) 18:3	22:15	(-)
		given (2) 6:24;27:9	item (8) 4:22;9:11;10:9,	M
	26:23:36:15			
33:3;34:13;35:13,16,	26:23;36:15 execution (6) 10:2:		11:20:8:28:17 17:	
33:3;34:13;35:13,16, 17;36:15;37:2;38:6,9	execution (6) 10:2;	goes (1) 20:21	11;20:8;28:17,17; 39:14	majority (1) 35·15
33:3;34:13;35:13,16, 17;36:15;37:2;38:6,9 dollars (1) 5:18	execution (6) 10:2; 14:23,24;21:15,22;	goes (1) 20:21 Good (7) 4:19;16:8;	11;20:8;28:17,17; 39:14	majority (1) 35:15
33:3;34:13;35:13,16, 17;36:15;37:2;38:6,9 dollars (1) 5:18 done (7) 8:13,14;19:1;	execution (6) 10:2; 14:23,24;21:15,22; 26:5	goes (1) 20:21 Good (7) 4:19;16:8; 29:3;35:8;39:10,11,11	39:14	makes (1) 35:4
33:3;34:13;35:13,16,	execution (6) 10:2; 14:23,24;21:15,22;	goes (1) 20:21 Good (7) 4:19;16:8;		

many (2) 15:25;16:1 Mark (3) 6:16;7:6;20:5 materials (1) 4:10 matter (2) 25:18;39:13 May (8) 3:5;5:8;7:15; 9:18;19:22;20:10;23:2; 26:8 maybe (2) 29:25;30:10 mean (10) 6:25;17:6, 21;23:6,9,25;24:7,13; 29:18;32:20 meaning (1) 34:24 meaningful (1) 13:14 means (4) 26:12;27:25; 28:9,13 meant (1) 9:10 mechanism (2) 18:10; meeting (7) 3:4,4;4:25; 13:24;33:2;34:19,20 member (1) 12:10 members (1) 21:7 memorialize (1) 15:23 mentioned (2) 4:22;6:9 merits (2) 9:4,21 met (1) 18:24 Meyer (68) 3:22;5:1,1; 8:21,24;11:3,4,5,14,15; 15:5,6,7,8,14;16:1,15, 16,18;17:11,13;18:14, 17,18;19:11,23,24; 20:6,10;23:21,22,23, 24;25:7;27:19;28:25; 29:1,2,3,6,10,15;30:9, 12;31:12;32:7,19,20, 24;33:10,11,25;34:11, 14,15;35:7,12,18,21, 24;37:18,19;38:14,15, 17,18;40:9,11 Meyer's (2) 20:19; 38:25 might (2) 22:23,24 Mike (1) 39:18 Miller (24) 13:5;19:21; 21:2,4,5,6;23:25; 24:25;25:3,5,6,24;26:2, 11,16;28:15;30:17; 31:4,25;32:15;34:24; 38:19;39:1,11 Miller's (2) 13:23;20:2 million (1) 5:18 mind (2) 5:16;15:12 mine (1) 12:20 minor (1) 7:12 minute (1) 30:16 missed (1) 18:4 modification (1) 26:25 modifications (1) 25:15 **modified (5)** 4:9;5:12; 10:2;22:21;26:9 moment (1) 9:18 money (6) 20:11,17;

24:12;26:7,8;27:1 months (1) 14:14 more (12) 5:25;8:10, 14;20:24;24:5;30:10, 12;32:8;33:19;38:12, 23;39:6 most (3) 16:6;35:12,14 motion (34) 4:4,8,24; 5:4;6:7,13;8:16,23,25; 9:2,5,23,24;10:1,8,9, 19,23,24;11:2,9;15:11; 35:16;36:1,2,12,17,23, 24;37:2;38:5;39:12; 40:4,5 motioned (1) 40:11 motions (1) 10:20 move (6) 5:7;9:10; 10:11;11:4;36:20;40:7 moves (1) 11:6 much (2) 22:16,16 N

necessary (2) 22:3; 33:13 need (14) 4:15,21; 5:16;9:21;10:1,4,22, 24;20:20;31:6,7;33:18; 34:19;36:13 **needed (1)** 4:17 needs (2) 22:21;31:9 **new (6)** 5:21;9:24; 10:9;31:12;32:10;34:3 **next (2)** 40:2,20 nice (1) 39:2 none (1) 24:15 nonsubstantive (1) 36:4 **noted (1)** 38:7 notwithstanding (1) **number (2)** 7:13;12:10 **numerous (2)** 33:15; 35:9

$\mathbf{0}$

objective (9) 7:17;17:3; 29:12;30:3,22,24; 31:14;32:12;36:7 **objectives (2)** 7:16; 12:11 **obligated (3)** 17:7;18:8; 23:7 **obligation (3)** 21:14; 22:1;28:20 observation (1) 13:8 **obviously (3)** 15:22; 24:1;36:4 October (9) 8:5;13:17; 14:10;21:20,23;22:9, 20;25:21,22 office (14) 5:13;6:8; 12:9,19;13:11;14:6,18;

17:2;21:4;23:7;24:4; 25:14;33:17;34:8 once (2) 16:25;19:4 one (18) 4:7,22;7:7,12; 8:4;13:1,16;16:7; 17:15;23:24;29:25; 30:16;32:8;34:15; 35:18;36:2;39:15,17 one-item (5) 4:1;5:5; 6:14;9:3;12:4 ongoing (1) 21:14 only (9) 8:5;9:1,5; 24:11;26:12,13;27:23, 24;31:25 **OPERATOR (1)** 4:25 opinion (1) 33:23 **Opposed (1)** 40:14 **order (3)** 3:4;9:11; 23:13 out (7) 5:15,17,23;9:11; 29:19;31:24;33:1 outlining (1) 7:22 outright (1) 28:2 over (1) 35:9 overall (2) 22:17;25:20 own (1) 12:21

P

page (7) 7:13;16:20;

28:17;29:7

paper (1) 15:25

21:11;24:12;25:9;

paid (5) 13:25;20:10,

17;26:14;27:24

paragraph (9) 16:20,21, 23,25;21:10,25;24:12; 25:9:29:7 paragraphs (1) 21:8 part (4) 12:23;22:16, 17;25:20 participating (1) 12:22 particular (4) 7:16,18; 17:3;29:13 pass (1) 4:21 passed (1) 38:6 passes (1) 38:6 **Paton (13)** 3:18,19; 11:18,19;21:1,1;27:11, 12;34:4,6,6;37:22,23 pay (2) 16:24;29:22 paying (2) 14:8;20:14 payment (28) 7:15,23; 8:2,6,10,15;13:15,17, 18,21;14:5,5,10,14,15, 19;20:23;22:24,25; 24:7,24;28:20;30:5,25; 31:5,16;32:13;36:8 payments (6) 8:2;14:2; 17:7;22:6;24:6;31:15 people (2) 20:10,14 percent (13) 8:3,5; 21:22,23;22:10,12,19;

perhaps (1) 22:15 period (1) 30:23 **personally (1)** 13:9 **perspective (2)** 12:16; 25:7 **phase (6)** 7:16,18,24; 17:3;29:13;30:22 phases (1) 8:5 **phone (2)** 6:25;28:15 phrase (2) 24:19,21 piece (3) 22:16,17; 25:20 pieces (1) 15:25 **place (3)** 12:13;13:1; 30:2 plan (10) 21:17;22:3, 23;24:8;25:11,16,20; 26:8,14;27:1 please (3) 16:4,11; 39:21 pleasure (1) 33:6 **pm (1)** 15:19 podium (1) 19:22 point (6) 9:25;10:7,21; 21:11;34:15;35:8 **position (1)** 14:18 positive (1) 7:12 possible (1) 25:19 **preceding (1)** 23:8 prefer (1) 33:25 **preferred (1)** 8:9 **premise (1)** 16:24 principal (1) 12:20 **prior (3)** 17:19;18:6,9 priority (1) 12:20 pro (1) 31:15 problem (1) 20:15 **procedural (1)** 10:4 proceedings (1) 40:21process (3) 7:22;20:21; 33:15 **produce (1)** 20:14 product (2) 20:13,18 programs (1) 7:20 progress (2) 14:2;18:9 prohibits (1) 7:2 **project (16)** 7:16;13:21; 17:4;21:17;22:2,23; 25:11,16;26:8,14;27:1, 24;29:13;30:23;31:13; 32:10 promised (1) 21:22 proposal (1) 25:23 proposed (1) 32:1 pro-rata (10) 24:25; 28:21;29:23;30:5,25; 31:16,16;32:4,13;36:9 protect (1) 23:17 protection (2) 18:2,12 protects (3) 12:18; 33:16,17

24:10,11;26:12,13;

27:23.24

provide (2) 23:7;29:18 provided (1) 17:21 provides (2) 17:17; 18:12 provision (3) 17:15; 19:20;35:5 provisions (2) 17:20; 19:20 public (4) 12:14;39:14, 23,24 pursuant (2) 17:7;28:21 put (6) 5:23;19:11; 30:17;31:8;34:23; 36:16 puts (1) 14:17

Q

quarter (2) 14:6,7 quarters (2) 13:21;14:8 quick (1) 4:7 quite (1) 33:12

R

raise (1) 19:19 raised (1) 21:13 raising (1) 24:18 reach (1) 18:21 read (10) 16:22;17:20; 21:25;26:5;27:25; 29:17;30:16;32:8;33:3, 14 reads (1) 26:25 ready (1) 22:10 real (2) 18:25;26:20 really (5) 5:13;23:12, 18;28:2,9 reason (2) 6:23;24:1 reasonable (10) 17:25; 18:7,11,12,25;19:12, 15,17;30:4,21 reasonably (1) 22:6 **reasoning (1)** 7:25 recognize (5) 13:6; 16:12,13;21:4;25:4 recognized (1) 26:20 recommend (1) 10:6 recommendation (1) 10:23 reconvene (1) 34:20 record (5) 4:18;5:14; 6:4;32:8;34:23 redline (3) 15:15,22; 36:5 redrafting (1) 33:19 referred (1) 15:17 referring (1) 15:15 reflective (5) 22:7;32:2, 5,13;36:9 reflects (1) 20:6 regular (1) 22:1 **relate (1)** 23:9

reliance (1) 14:1 remember (1) 28:6 renegotiate (1) 18:4 reporter (1) 4:16 reports (2) 12:21,23 representations (1) 24:15 request (3) 7:15;25:19; 31:25 requesting (1) 35:5 required (1) 30:22 requirement (1) 18:5 requires (2) 13:12; 17:15 respect (1) 13:6 respecting (2) 12:22; 26:7 response (6) 25:3; 37:10;39:8,25;40:15, responsibilities (1) 26:6 rest (1) 22:20 restate (1) 6:7 return (1) 16:11 review (3) 18:22,24; 33:2 reviewed (2) 33:4; 35:13 revised (1) 26:8 revisions (1) 22:2 reworking (1) 24:20 right (10) 4:1;15:18; 16:2,10;19:3;23:5; 25:25;27:13,13,16 risk (4) 12:19;13:25; 14:9;23:17 **roll (12)** 3:6,12;6:22,24; 7:4;9:6,25;10:10; 11:12;37:12,13,17 room (1) 28:15 **ROTH (1)** 16:6 runs (1) 17:2 S

salaries (1) 14:1 salary (1) 8:12 same (5) 16:21;20:9; 26:24;27:9;30:7 saw (1) 7:11 saying (11) 20:7;26:3, 11,15;27:21,21,25; 28:8,10,13;35:15 schedule (3) 17:8; 22:24,25 school (1) 28:5 second (20) 4:7;5:9; 6:15,17;8:18;9:22,24; 10:8,10,17,25;11:7,8, 10;14:5;31:10;37:4,6; 40:9.11 seconds (2) 6:19;37:8 second-to-the-last (1)

Secretary (25) 6:8;7:14, 15:12:8,19:13:4,19,23, 24;14:13;17:1,15,18, 18;18:7;24:9;26:6; 27:5;29:18;30:2,21,23; 31:13;32:11;36:7 **Secretary's (15)** 5:13, 16;13:10;14:6,17;21:4, 11;23:7,12;24:2,4; 25:14;29:12;33:17; 34:8 **Section (4)** 17:18;21:9; 28:19:36:10 seeing (1) 35:14 seems (2) 24:5;39:17 **send (4)** 19:4,5;33:1; 38:9 sending (1) 19:3 sense (3) 7:1;14:4;35:5 **sentence (19)** 25:9; 26:4,5,12;27:3,6,25; 29:11,13,15,24;30:1; 31:10,11,12;32:1,7,10; 36:16 **September (1)** 21:20 **Service (1)** 6:8 **shall (13)** 17:18,19; 26:7;28:19;30:3,24; 31:5,5,14;32:12;36:8, 11;37:11 **sharing (1)** 8:12 **sharpened (1)** 27:3 **show (1)** 18:10 side (1) 24:9 significant (1) 24:20 **singly (1)** 5:19 situated (1) 5:20 **situation (2)** 5:17;18:3 six (1) 14:14 six-month (1) 14:19 **size (1)** 14:9 skin (1) 14:18 **somebody (1)** 3:11 **somewhat (3)** 7:24;8:1; 31:19

soon (1) 22:22

sorry (10) 4:6,12,17;

sort (2) 29:20;31:23

speak (4) 4:14,16;

speaking (1) 16:15

special (2) 3:4;33:2

specifically (1) 33:25

Staff (4) 5:12;12:10;

specific (1) 36:6

spent (1) 5:18

spot (1) 30:17

34:2;39:5

Staff's (1) 35:3

start (1) 16:23

19:21,22

9:7;15:10,11,12,12,13,

T

started (1) 29:7

stated (1) 37:3

status (1) 18:9

steps (1) 19:12

6:10,20

Steve (4) 4:20;5:3;

stickler (1) 34:24

strong (1) 23:14

stronger (1) 23:13

structure (1) 13:16

structured (1) 19:14

structuring (1) 14:13

subsequently (1) 10:3

substantially (1) 26:24

suggesting (1) 30:10

suggestion (3) 15:12;

suggestions (1) 36:2

summary (1) 12:6

supportive (3) 7:10;

supposed (1) 22:5

sure (12) 4:15,18;6:3;

20:12,20;27:8,16;

system (3) 5:19,22;

8:7;14:12;17:13;19:24;

support (1) 5:11

8:16;20:19

32:15

12:24

Subpart (1) 36:11

suggest (1) 31:3

28:16;29:4

still (3) 17:6;21:23;24:3

14:13

34:9

starting (1) 21:14

State (3) 12:12;13:4;

statement (2) 24:10;

statements (1) 25:25

13:19;17:2;24:9

State's (6) 6:8;12:9,19;

talk (2) 17:24;22:23 **talking (2)** 15:19;18:19 term (1) 13:14 terminate (1) 34:19 terms (1) 19:14 testing (2) 22:10,19 thanking (1) 39:1 Therefore (1) 20:23 **THOMAS (1)** 4:2 though (2) 7:21;20:16 thought (1) 9:16 thoughts (2) 20:1;32:16 three (2) 29:19;36:16 three-quarters (1) 8:3 tie (1) 23:10 TITLA (89) 3:3,11,15, 25;4:3,19,20;5:2,3,10; 6:10,11,18,20;7:3,8; 8:18,22,25;9:15,19; 10:14,20,23;11:1,5,10,

22,23;12:2;15:1,2,7; 16:14,17;18:16;19:10; 20:3,24;21:3,5;23:3,19, 23;25:5,24;26:3,17,21; 27:17;28:8,12,22;29:2, 5,9,14;30:19;31:21; 32:17,23,25;33:8;34:5, 12;35:6,20;36:19,24; 37:7,11,16;38:1,2,5,11, 16,23;39:6,9,16,19,22; 40:2,5,10,14,16,18 today (6) 21:13,18; 34:2,21;35:2;38:21 together (3) 17:21; 18:7;23:6 told (1) 28:5 Tom (31) 4:22;5:7;6:9, 22;9:18;10:21;12:6; 15:1,15;16:19;18:19; 19:25;20:7;23:2,3; 25:17;26:19,21;27:17; 30:9,19;31:21;32:23; 33:14;35:3,21;36:21; 37:12;38:9;39:4,11 topic (1) 21:2 total (1) 8:3 true (2) 23:18;35:11 try (1) 31:1 trying (2) 15:17;34:25 turning (1) 28:17 two (4) 13:20;14:8; 17:14:36:2 twofold (1) 13:8 type (1) 19:7

U

unable (4) 30:23;

31:13;32:11;36:7 unanimous (1) 12:3 under (4) 7:13;17:18; 18:5:36:10 understandable (1) 35:7 understands (1) 14:12 undertaking (1) 20:16 unexpected (1) 7:21 unilaterally (1) 25:15 unless (1) 39:18 **up (10)** 7:21;14:19; 18:4,14;19:13;25:10, 21;31:8,10;36:15 **upon (1)** 34:16 up-to-date (1) 16:7 use (1) 30:4 using (1) 30:21 usually (1) 7:1 \mathbf{V}

various (1) 21:8

version (8) 16:3,7,10;

26:22,22;27:9,14;36:5

versions (1) 16:1 versus (1) 14:9 view (3) 12:9,10;21:12 voice (1) 5:24 Volume (1) 15:9 vote (15) 5:24,24;6:1, 21,22,24;8:22;9:6; 11:12,21,25;12:3; 37:12,19,25 voter (1) 12:16 voters (2) 5:20;12:16 votes (2) 12:1;38:4 voting (2) 6:4;9:14

\mathbf{W}

Wait (1) 39:19 warrants (1) 14:10 way (14) 3:23;8:14; 12:18;13:16,17;14:13; 19:11,15;20:20,22; 23:16;24:18,21;28:12 weren't (1) 20:16 what's (3) 22:16;30:5; 40:2 Whereupon (1) 40:21 whole (1) 24:14 willing (2) 39:1,18 willingness (3) 35:2,3; 38:20 wish (1) 8:14 wishes (1) 34:13 withdraw (6) 9:22,23; 10:7,8,17,19 withdrawn (1) 10:21 within (1) 28:4 without (3) 7:17;14:1, word (3) 16:5;32:10; 37:15 work (18) 10:13;17:22; 22:15;30:18;31:7,13, 20;32:14;35:4;36:9,22; 38:19,20,21;39:3,4,11, worked (3) 5:12;12:8; 13:3 working (5) 21:24; 23:13;25:10,18;27:8 works (1) 32:20 worries (1) 29:16 worth (1) 22:17 writing (2) 7:20;27:2 written (1) 26:9 wrong (3) 15:11,17; 16:4 wrote (1) 27:5

Y

year (3) 13:19,20;14:7

years (2) 35:9,9

yield (1) 33:15

Citizens Clean Elections		T-	I	April 27, 2017
you-all (3) 21:15,21; 25:17	9:57 (3) 4:12;10:3; 14:24			
Z	90 (9) 21:22;22:10,12; 24:10,11;26:12,13;			
zone (1) 35:14	27:23,24			
1				
1 (2) 17:8;28:21 10 (2) 21:23;24:12 10:28 (1) 40:22 100 (2) 19:4;22:18 101 (1) 28:5 150 (1) 19:4 1st (5) 21:20,23;22:9, 20;25:22				
2				
2 (2) 21:11;25:9 2:15 (1) 16:7 2:16 (2) 15:10,19 2:17 (2) 15:20,20 2016 (1) 28:18 25 (1) 8:5 27 (1) 3:5				
3				
3 (1) 36:11 30th (1) 21:20 31st (1) 25:21 33 (1) 35:9 3A (6) 21:11,14,25; 23:5;25:9,25				
4				
4 (4) 7:13;16:20;21:9; 29:7 4-21 (1) 15:20 4-21-2017 (3) 4:12; 10:2;14:24 4-25 (4) 15:10,19,20; 16:7 4-25-27 (1) 28:18 4F (4) 17:18;18:5;23:5; 28:17				
5				
5 (1) 28:17 50 (1) 19:6				
7				
7 (1) 24:12 75 (1) 8:3				
9				
9:39 (1) 3:5				