# THE STATE OF ARIZONA CITIZENS CLEAN ELECTIONS COMMISSION 

## REPORTER'S TRANSCRIPT OF PUBLIC MEETING

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9:30 a.m.

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| pUBLIC MEETING BEFORE THE CITIZENS CLEAN <br> ELECTIONS COMMISSION convened at 9:30 a.m. on <br> September 28, 2017, at the State of Arizona, Clean <br> Elections Commission, 1616 West Adams, Conference Room, <br> 3 Phoenix, Arizona, in the presence of the following Board members: > Mr . Steve M. Titla, Chairperson > Mr . Mark S. Kimble > Mr. Damien Meyer > Ms. Amy B. Chan > Mr. Galen D. Paton <br> OTHERS PRESENT: <br> Thomas M. Collins, Executive Director <br> Paula Thomas, Executive Officer <br> Gina Roberts, Voter Education Director <br> Sara Larsen, Financial Affairs Officer <br> Mike Becker, Policy Director <br> Alec Shaffer, Web Content Manager <br> Christina Stone, RIESTER <br> Paula Bickett, AZ Attorney General's Office <br> Jeffrey Ong, Senate <br> Rivko Knox, AZ League of Women Voters <br> Mary O'Grady, Osborn Maledon <br> Garrett Archer, SOS IT Manager <br> Lisette Flores, AZ State Senate <br> Joel Edman, AZAW | 1 (No response.) <br> CHAIRMAN TITLA: Motion passes unanimously. <br> Let's go to the third item, discussion and <br> possible action on the executive director's report. <br> Tom? <br> MR. COLLINS: Yes. Commissioner -- <br> Chairman Titla, Commissioners, just real quick, we <br> had -- the National Voter Registration Day was Tuesday, <br> and we partnered with the ASU undergraduate student <br> government and hosted a voter registration event there. <br> We previewed -- or didn't really preview. <br> We launched -- well, we didn't -- we already launched. <br> So, I guess -- what's the word I'm looking for? We <br> used. We used our chatbot as part of a civics trivia <br> opportunity for students to test their knowledge, and <br> that was very popular. We think we registered <br> somewhere between 40 and 50 voters which is nice. And <br> we distributed voter education materials for the same <br> event to Yuma and the Arizona Center for Disability <br> Law. <br> The -- I think the whole thing was -- was a <br> really -- was a really great opportunity for us, and I <br> 23 think the chatbot is really an exciting way we're <br> 24 engaging -- you know, we've talked about this at our <br> 25 roundtable, but we're engaging Gen Z and millennials |
| ```09:30:37-09:31:33 PROCEEDING CHAIRMAN TITLA: The Clean Elections Commission meeting is called to order, Thursday, September 28, 2017, 9:30 a.m. We will go to the -- that's the first item. The second item is discussion and possible action on commission minutes from the August 31, 2017 meeting. Commissioners, had a chance to take a look at them? COMMISSIONER KIMBLE: Mr. Chairman? CHAIRMAN TITLA: Commissioner Kimble. COMMISSIONER KIMBLE: I move we approve the minutes for the Commission meeting of August 31st, 2017. CHAIRMAN TITLA: Okay. There's a motion by Commissioner Kimble to pass the minutes. COMMISSIONER PATON: Second. CHAIRMAN TITLA: Second by Commissioner Paton. All in favor say aye. (Chorus of ayes.) CHAIRMAN TITLA: Opposed? (No response.) CHAIRMAN TITLA: Abstain?``` | 1 where they're at with that, and that can be used <br> flexibly to provide both election information and other information. <br> We've got -- there are elections coming up, <br> and the next voter registration deadline for bonds, <br> over- -- those are mostly bonds, overrides, those kinds <br> of things. They're on -- so the next voter <br> registration deadline is October 10th. <br> You can see the candidate information. I <br> wanted to briefly mention -- and I think -- I think all <br> you know this. The Arizona Supreme Court held oral <br> arguments in the Legacy Foundation Action Fund versus <br> Clean Elections Commission on September 11th, and that <br> link there will take you to that. If you haven't had a <br> chance to watch that argument, I do -- do recommend you <br> check it out. It's fairly brief. <br> And I think Joe Roth from Osborn Maledon <br> did a very good job of arguing our position which, you <br> know, just so everybody in the public and in the <br> 20 Commission, everybody -- and the Commission knows this, <br> 21 but the public understands that the issue in that case <br> 22 is not really a Clean Elections issue. It's a <br> 23 jurisdictional issue under Title 12 and the civil -- in <br> 24 terms of how civil proceedings are handled from -- from <br> 25 administrative actions. |

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Finally, there's an update there. Last
week the Republic -- well, Secretary Reagan, I should
say, reported on reports she had received from the U.S.
Department of Homeland Security which seemed to provide
5 a little more detail to the -- what happened last -- or
6 summer of 2016. You may recall that E-Qual and --
7 well, the voter registration system itself and then
8 because of that E-Qual, we were offline. We had some
9 meetings -- at least one meeting to address that.
10 So that summary is designed to keep you as
1 up to date as we can, as far as the information the
12 Secretary's office has put out, along with the
13 background from what happened in 2016 there. So that's
14 there for your -- your information. I don't really
15 have a lot to add to it other than, I guess, the best
16 way to understand, at least from what I can tell the
17 DHS notice is that it seems to be sort of an official
18 confirmation and perhaps provides more detail through
the Secretary's office, but DHS has made clear that it
will be up to each Secretary to provide whatever detail they think is necessary.

But, you know, I think that the most
important point to take away is that really important
from a -- from our perspective, obviously, we have an
interest in the voter registration system because of

E-Qual and because of our packet and all those other things, but from a voter perspective, which is the other part of our mandate in working with voters, the two -- the two takeaways that I think are most important is that, number one, the Secretary's office
has said all along and continues to say that there was no breach of the system that actually occurred, which I think is terribly important.
9 And I think the other thing that the
10 Secretary's office has stressed, which I think is
11 equally important to stress for us, is that none of
12 this involved election results. We're talking about an
13 effort to try to backdoor your way into a voter
14 registration system that's got nothing to do with the
15 actual results of elections. And I think that those
16 two messages which the Secretary has communicated are
17 equally important for you to be aware of and for us to
18 communicate.
19 So unless you have any questions, that
20 completes my executive director's report.
21 CHAIRMAN TITLA: Any questions for
22 Mr. Collins, Commissioners?
23 COMMISSIONER PATON: I have a question.
24 CHAIRMAN TITLA: Commissioner Paton?
25 COMMISSIONER PATON: So on the 2018
candidate information, you have listed participating candidates.

Is that normal? Above? Below?
MR. COLLINS: I guess I'd defer to Sara. I
think that -- I think it's -- I don't think it's -- I
don't think it's out of line at this point. The thing
is that -- well, I don't know -- well, Sara, do you
want to get up and address that? It might be easier.
I'd defer to Sara on that question.
MS. LARSEN: Chairman, Commissioner Paton, I would say that it's on average. We really won't know until probably the spring sometime really what a good idea the number of participating candidates that we're really going to have. So these are people who are just interested in just getting going on the process. We don't know how many are actually going to apply for funding and how many will be funded, but I would say that it's a good start on the participating numbers.

COMMISSIONER PATON: So initially they -what do they do to tell you that they're kind of interested?

MS. LARSEN: Chairman, Commissioner Paton, how they tell us that they're interested is they file an application for certification to be a participating candidate.

COMMISSIONER PATON: Yeah.
MS. LARSEN: So we still have some time to go to see how many participating candidates we are going to have.

COMMISSIONER PATON: I was just curious
since we had people saying things were difficult or
whatever. I just wanted to see if that was normal.
MS. LARSEN: Yeah. And, Chairman, Commissioner Paton, I would say that it's -- it's a good start in our numbers.

COMMISSIONER PATON: Okay. Thank you.
23 CHAIRMAN TITLA: More questions, comments,
24 Commissioners?
25 (No answer.)

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| CHAIRMAN TITLA: If not -- do we need a <br> motion to approve -- <br> MR. COLLINS: No, no. I don't think <br> there's a -- I don't think there's a motion, other <br> than, you know, it is a -- do you mind if I -- go <br> ahead? <br> The other -- the other thing I'd like to <br> report which is breaking news is that today is <br> Commissioner Chan's birthday. So if we all have an <br> opportunity to wish her happy birthday, you should do <br> that. <br> COMMISSIONER CHAN: Thank you. <br> MR. COLLINS: I don't know if you want a <br> motion on that. <br> CHAIRMAN TITLA: Happy birthday, <br> Commissioner Chan. <br> COMMISSIONER CHAN: Thank you. <br> CHAIRMAN TITLA: Okay. Let's go on to the <br> fourth item, discussion and possible action on the rule <br> amendment proposals, A, R2-20-402-01, random audits of <br> participating legislative candidates, approved for <br> public comment on June 22nd of 2017. <br> Mr. Collins? <br> MR. COLLINS: Oh, yes. I'm sorry. Yes, <br> Commissioner -- or Chairman, Commissioners, so -- how | 1 the bookkeeping rules that we've already passed, will 2 put us in a position where it's going to be difficult <br> 3 to game the system because there will be people looking <br> 4 at both ends of the spectrum in terms of when the money 5 comes in and when the money goes out. <br> 6 As we all know -- or we should all know at <br> 7 this point, campaign finance reports are not -- the <br> 8 campaign finance reporting system is not a bank. It <br> 9 reflects what people reported, and so, you know, one of <br> 10 the things that the -- that the Clean Elections system <br> 11 does that benefits voter confidence is ensures that <br> 12 candidates are living up to the expectations that are <br> 13 set for them by the act. <br> 14 So we think this is an important rule. We <br> 15 circulated it for public comment. I don't think we got <br> 16 a single comment one way or the other on it. We don't <br> 17 think this will be a significant additional burden <br> 18 because we set this rule up so that if you lose in the <br> 19 primary, you get audited after the primary. And if you <br> 20 lose in the general, you get audited for the primary <br> 21 and the general. So nobody is going to get audited -- <br> 22 the way we formerly did it is it didn't matter if you <br> 23 won the primary or not. You might be in the primary <br> 24 hopper. <br> 25 So this is actually, for candidates, a more |
| 1 do we have this set up? So we have two rules and we 2 have two different actions we'd like taken on them. <br> 3 And just for your -- just as an FYI, you know, Paula <br> 4 Bickett from the Attorney General's Office, she's the <br> 5 chief appellate counsel there and supervises Kara and <br> 6 Joe who are the day-to-day attorneys and, you know, is 7 my supervisor there. <br> 8 She's with us today just in case we have <br> 9 procedural questions or other questions. Kara and Joe <br> 10 are wrapped up in a trial. So Paula is here. She's -- <br> 11 so if we have any questions, she'll be more than -- <br> 12 she's beyond qualified to answer our questions, but in <br> 13 any event, she's here to make sure we have coverage. <br> 14 There's two issues, and I guess we'll have <br> 15 to -- I'd like to take them serially. The first issue <br> 16 is R2-20-402.01. R2-20-402.01, in effect -- well, <br> 17 takes a rule we passed, I think, at the end of last <br> 18 year and expands it to all legislative candidates. And <br> 19 that rule says that if you take clean funding, you're <br> 20 going to be subject to an audit. That audit is the <br> 21 same audit that we did on a random basis in the past. <br> 22 And we did 29 of those in 2016, but this would mean <br> 23 basically all candidates would be subject to random <br> 24 audit. <br> 25 We think that this, coupled with some of | 1 efficient way to do it even though all of them are now going to be exposed to an audit. And so we'd ask that you approve this for final publication and adoption as a rule. So that would be -- the motion would be to final -- for final approval of R2-20-4.0 -- 402.01. <br> CHAIRMAN TITLA: Any questions? <br> MR. COLLINS: Unless you have questions. <br> CHAIRMAN TITLA: Comments? <br> COMMISSIONER CHAN: Mr. Chairman? <br> CHAIRMAN TITLA: Commissioner Chan. <br> COMMISSIONER CHAN: I would like to say <br> that I do support this rule. The only comment that I <br> wanted to make is just that initially when staff <br> explained the -- the proposal, I was a little concerned <br> that it might discourage folks from running as clean <br> candidates, but I think the fact that it's only a <br> random audit won't discourage people. And I think it <br> does help ensure the integrity of our system, so I <br> would fully support the adoption of the rule. <br> CHAIRMAN TITLA: Any other comments? <br> Commissioner? <br> COMMISSIONER MEYER: Just to clarify, it's <br> not a random, right? Everyone is getting audited, right? <br> 25 MR. COLLINS: That's correct. Yes. |



1 Mr. Chairman, if I may. So the changes here start
2 on -- start with letter G. This is a draft we'll be
3 finalizing into the notice format that you see in the
4 other -- in the other -- in the other document. So
5 I'll just walk you through the changes, if I may.
6 First, under G, you know, that's a clean-up
7 that -- in terms of the statutory citation change and
8 the, you know, removal of surplus language. We're
9 adding Section 2. It's underlined, but the underlining
10 doesn't go all the way through, but that -- underlining
112 should -- should be -- it's a signal. And we'll
12 correct that in the final published version for --
13 which, again, it's just for public comment that all
14 general funds not committed to expenditures during the
15 general election period and for goods and services
16 directed to the general election.
17 That's a -- that's new language to clarify
18 that -- that, you know, again, the general funds have
19 to be committed to general election period funding --
20 what's that? -- and returned if they're not. So that,
21 too, should have -- the underlining should have gone
22 all the way across and it will in the final version we
23 circulate for -- for public comment.
24 Section H , all funds returned to the
25 Commission pursuant to Subsection (G) shall be returned

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to the Fund by a cashier's check drawn on the
candidate's campaign bank account and any fee is deemed
a direct campaign expenditure. So what does that rule
do? That's a -- all these rules are of a piece --
5 they're housekeeping rules.
6 One of the issues that we face from an
administrative perspective when we wrap up Clean
8 Elections campaigns is that candidates will write us a
9 check with the remainder, but it is administratively
10 inefficient to send checks one by one to the -- to the
11 state office that processes the checks. So we end up
12 having to hold them in a batch for efficiency purposes.
13 That -- as a consequence, candidates occasionally face
14 bank fees because they've got these outstanding checks.
15 So if they close out their accounts with cashier's
16 checks, their accounts are closed and they've got
17 nothing else to worry about and we can more efficiently
18 process the checks on a batch basis.
19 Letter I, if a participating candidate does
20 not account for outstanding expenditures in the amount
21 of funds returned to the Commission, the candidate must
22 reconcile the outstanding expenditures with personal
23 monies and they may not exceed the per -- the primary
24 general election spending limits. So what that says
25 is -- essentially, we've had a couple of instances

1 where candidates have come back, in some cases, months
2 after the campaigns have closed out and said, hey, I
3 forgot to note that I had this bill and I've got to pay
4 it and I need the Fund to reimburse me for this because
5 of a campaign expense.
6 And that's not efficient for the Fund and
7 this reinforces on candidates that they've got to be on
8 top of their bookkeeping just like the audit rules do
9 and the other things -- steps we're taking, but it also
10 makes clear that they can't use this rule to exceed the
11 spending limits they've agreed to. So they've got to
12 be on top of things. And the rules we passed a couple
13 of months ago about needing to get invoices up front
14 and all that kind of stuff, they should have a better
15 handle on this based on all the rules.
16 The rules, if you will, that we've passed
17 over the course of the last couple of -- over the last
18 six months or so have all been designed to -- on the
19 one hand, you know, they are demonstrating to
20 candidates that they bear a responsibility, but on the
21 other hand, they are demonstrating to clean candidates
22 that, you know, there are -- if they follow the rules,
23 they won't have these issues arise. And that's what
24 we're trying to do is create, essentially, prophylactic
25 rules that say, look, do this by the book and you're

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1 not going to have this come up, but this has come up in
2 the past and it's just not an efficient use of the Fund
3 to be going in and out for, you know, a couple of
4 hundred dollars that ought to have been accounted for
5 before monies are returned.
6 And then, finally, Subsection J deals with
7 a specific issue which is occasionally, whether it's
8 through an audit or a return of funds, the cost of
9 collecting or cashing that check actually exceeds the
10 amount of the return. And given that the -- the
11 Commission's rule is to see that money is expended from
12 the Fund as it should be and not otherwise, you know,
13 that kind of fiduciary-like language means that, you
14 know, when the Fund is making expenditures that are
15 greater than the value of the income, right, that
16 there's a balance. It means that it's better to just
17 let those go as de minimus -- de minimus returns and
18 the Commission would be notified on those waivers.
19 So taken together, what these rules G2, H,
20 I and J, as well as the clean-up of G1, essentially
21 will -- are largely bureaucratic rules, but they
22 bookend the rules we're working on in terms of the
23 invoicing and the auditing to make sure that clean
24 candidates are on top of their game. And, you know, as
25 I often say, you know, clean candidates face more

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scrutiny than any other candidate or any independent spender in the system, and so I think this is a good -a good step to close that out. It resolves that.

And, again, I would stress this is only for
public comment so we're going to -- we will take these
rules. We will put them in a formal notice document
that we'll submit to the Secretary of State's Office
for publication, but we would ask that you approve
9 Items G, H -- well, a guess I would just say the
10 amendments to R2-20-2 --106 for public comment.
11 COMMISSIONER CHAN: Mr. Chairman?
12 CHAIRMAN TITLA: Commissioner Chan.
13 COMMISSIONER CHAN: Mr. Chairman, Tom, I
14 have a question about J3 contains an "and" which makes
15 me think -- should that be an "or"? And then on Number
16 4, I'm just not sure what that means: "The Commission
17 is notified" --
18 MR. COLLINS: Well --
19 COMMISSIONER CHAN: We may waive the return
20 of funds if the Commission is notified of any waiver
21 the return of funds? I'm not sure what that means.
MR. COLLINS: So the way -- Commissioner --
Chairman Titla, Commissioner Chan, the way we
envisioned this working is that first the staff would
determine the amount to be de minimus, and they would

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do that by determining the cost for recovery exceeds the amount returned. There's a limit of $\$ 25$. So, in other words, in no event would a return in excess of $\$ 25$ be considered de minimus.
5 And then the Commission would receive notice likely in the form of either an email from staff or in the executive director's report that this waiver had occurred. So that you're aware of the -- you know, of that. And that would be the process. In other 10 words, you know, it's not a -- it's not an approval 11 type of a rule. It's more of an FYI, we've done this, which provides an opportunity, obviously, for the
13 Commission to weigh in if it wants to, but the -- the
14 thought would be that, you know, we do feel like we're
15 obligated -- we provide notice to you about when we
16 close out enforcements under the executive director's
17 authority, those kinds of things.
18 It's really an FYI that we've done this.
19 We don't know how often this is going to come up. We
20 think rarely because, frankly, in our experience, this
21 has come up not often. And so we just think that --
22 but it does help us with ticky-tack issues that may
23 arise in an audit or in a -- at the end of a campaign.
24 And then you'll know that that happened and we can keep 25 track of it that way.

1 COMMISSIONER CHAN: Okay. Thank you.
2 CHAIRMAN TITLA: Any further comments,
3 Commissioners?
4 COMMISSIONER MEYER: Mr. Chairman?
5 CHAIRMAN TITLA: Commissioner Meyer.
6 COMMISSIONER MEYER: I have a few comments
7 on -- starting with Section G. Is there a deadline
8 that we want to put in here for the time in which they
9 need to return the funds?
10 MR. COLLINS: I think -- I think that
11 deadline is set in -- I'm looking to Sara. I think
12 it's within 10 days? Is that correct?
13 COMMISSIONER MEYER: In E?
14 MR. COLLINS: And so that's in E.
15 COMMISSIONER MEYER: Okay. And then on
16 Subsection I, does the rule essentially say, you know,
17 once a clean candidate returns the unused funds you're
18 not going to give them back to pay for any more
19 expenses?
20 MR. COLLINS: That's essentially correct,
21 with the caveat that they still have to follow the
22 agreement in terms of their own limits. In other
23 words, they are limited severely on how much personal
24 money they can spend and/or how much seed money they
25 can spend and they're not allowed to spend that money

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1 after the process. So they could face -- so if this
2 was a serious amount of money, they would face
3 potential enforcement for violating those -- those
4 statues.
5 And Sara can detail that a little more.
6 MS. LARSEN: Yeah. Chairman, Commissioner
7 Meyer, candidates also, when these return of funds are
8 determined, they have a campaign finance report that's
9 due. It's a Clean Elections campaign finance report.
10 So we know the amount of money that candidates need to
11 return to the Clean Elections Fund, and when they file
that campaign finance report, they're certifying that
3 they have accounted for all of their transactions for
that reporting period.
So that is how we have, you know, our best
knowledge of -- of all the transactions that have
occurred and this is the money coming back to us. So
if they are on top of all of their expenditures, they
should have all of their expenditures accounted for in
those campaign finance reports and they should be true
21 and accurate at that time and the amount that they
22 return to us should be correct.
23 In the past, we have had candidates come
24 back to us months later and say, oh, I received this
25 late bill and I need to have this paid for. Well, that

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| causes an internal problem in our office because we <br> have to go through a special process to have checks cut <br> to candidates, and it's quite lengthy. It's an <br> involved process, and so we have to go through and have <br> that done and get a check returned back to them and <br> then they have to have their finance report amended. <br> So this, essentially, would say when you <br> file that campaign finance report to return your funds, <br> that you are accounting for all of your campaign <br> finance activity for that election cycle. And they <br> should know all of -- you know, anything that's <br> outstanding. And we do have a rule that allows them to <br> hold for 30 days an amount of money for bills that <br> might come in. They just need to let us know that they <br> have an amount outstanding for -- for bills that might <br> come in late or that they haven't received yet. <br> So we already do have a rule for that. So <br> this really just shores up that, that they stay on top <br> of their books and that they really are accounting for <br> all of their expenditures in their campaign finance reports. <br> COMMISSIONER MEYER: Mr. Chairman? <br> CHAIRMAN TITLA: Commissioner Meyer. <br> COMMISSIONER MEYER: I agree with all of <br> that. I suggest that we consider putting something in | simply add the sentence, if this works for everyone, no <br> further reimbursements from the Clean Elections Fund <br> 3 shall be permitted. And then the next sentence would <br> 4 be participating candidates may not exceed the general <br> election. I don't know if everybody got that or anybody got that. Sara got it so that's the most important thing. <br> 8 So maybe, Sara, if you could read that back <br> 9 just real quick for the -- so we have it on the record. <br> MS. LARSEN: Yes. Chairman, so Rule <br> 11 R2-20-106, Subsection I would state: If a <br> 12 participating candidate does not account for any <br> 13 outstanding expenditures in the amount of funds <br> 14 returned to the Commission, the participating candidate <br> 15 must reconcile the outstanding expenditures with <br> 16 personal monies. And then new sentence: No further <br> 17 reimbursements from the Clean Elections Fund shall be <br> 18 permitted. Participating candidates may not exceed the <br> 19 primary or general election spending limits. <br> 20 COMMISSIONER MEYER: One thought. On the <br> 21 sentence you propose, I would maybe suggest saying <br> 22 once -- once funds are returned to the Commission, <br> 23 comma, then what you had added. <br> 24 MR. COLLINS: Okay. <br> 25 COMMISSIONER MEYER: Let's take a look at |
| the rule and make it more clear that once you return <br> the funds, you can't come back to the Commission and <br> ask for it to pay bills that you didn't submit. I <br> understand -- I think we could maybe clear that up a <br> little bit because it's kind of implicit in the rule <br> and maybe we can make it more explicit. That's the only -- that was where I was going with that. <br> MR. COLLINS: And, Mr. Chairman, <br> Commissioner Meyer, we can do that now given that we <br> haven't circulated these at all. I mean, we can add a <br> sentence to H that say -- or I, rather, if a <br> participating candidate does not account for the -- <br> must reconcile. We could add, between "participating <br> candidate," no further reimbursements will be <br> permitted. <br> COMMISSIONER MEYER: Yeah. Mr. Chairman, <br> I'm not saying you need to draft it now. <br> MR. COLLINS: Okay. <br> COMMISSIONER MEYER: I just thought it was <br> a suggestion to make -- <br> MR. COLLINS: Okay. Well, I guess -- I <br> guess what I -- I guess what I'm try to say is it would <br> be easier to add that now than it would be later. <br> COMMISSIONER PATON: Yeah. <br> MR. COLLINS: So my suggestion would be to | that. <br> MS. LARSEN: Okay. <br> MR. COLLINS: Okay. So -- so in terms of <br> making the record clear, I think that what I would <br> recommend, if everybody is -- and you guys can talk <br> about this more, obviously, Mr. Chairman, but, <br> Mr. Chairman, Commissioners, what I would recommend is <br> that we circulate the amendment -- that we authorize <br> circulation of the amendments to R2-20-106 and then -- <br> and then including the language that Ms. Larsen has <br> drafted. So I think that the record will be fairly <br> clear at that point. I mean, we have everything on <br> the -- on the record there. <br> Paula, do you have any further thoughts on that? <br> MS. BICKETT: The only -- Mr. Chair, <br> commission members, the only thing I would say is in <br> your motion, if you could state the language -- <br> MR. COLLINS: Okay. <br> MS. BICKETT: That would make it crystal <br> clear, I believe. <br> MR. COLLINS: Okay. <br> MS. BICKETT: And Sara needs to repeat the <br> language. <br> 25 MR. COLLINS: Sure. |


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| 1 MS. BICKETT: Including the beginning <br> phrase that Commissioner Meyer had recommended. <br> MR. COLLINS: Okay. Well, that would be helpful. <br> Sara, can you could restate that. And then <br> if there was a motion after that, that would be -- <br> sounds like that would complete the record. <br> MS. LARSEN: Yes. Chairman, so, again, <br> Rule R2-20-106, Subsection I would be: If a <br> participating candidate does account for any <br> outstanding expenditures in the amount of the funds <br> returned to the Commission, the participating candidate <br> must reconcile the outstanding expenditures with <br> personal monies. Once funds are returned to the <br> Commission, no further reimbursements from the Clean <br> Elections Fund shall be permitted. Participating <br> candidates may not exceed the -- exceed the primary or general election spending limits. <br> COMMISSIONER MEYER: Mr. Chairman? <br> CHAIRMAN TITLA: Commissioner Meyer. <br> COMMISSIONER MEYER: I move that we <br> circulate for comment R2-20-106 with the changes to <br> Subsection I just read by Ms. Larsen. <br> CHAIRMAN TITLA: Motion by Commissioner <br> Meyer. | MR. COLLINS: So, Mr. Chairman, at this <br> point, if Commissioner Kimble will withdraw his <br> second -- <br> COMMISSIONER MEYER: I withdraw my motion. <br> MR. COLLINS: And Commissioner Meyer <br> withdraws his motion, we -- <br> CHAIRMAN TITLA: Okay. Commissioner <br> Kimble, is that okay? <br> COMMISSIONER KIMBLE: Yes, it is. <br> CHAIRMAN TITLA: Commissioner Kimble <br> withdraws his a second and Commissioner Meyer -- <br> Commissioner -- withdraws his motion for further <br> changes. <br> MR. COLLINS: And then -- and then we would <br> have Sara read it off with the "shall." <br> CHAIRMAN TITLA: A second -- a second item <br> I was looking at -- <br> MR. COLLINS: Oh. We'll get them all. <br> CHAIRMAN TITLA: -- Sara, is J4, the last <br> sentence. It says, "The Commission is notified of any <br> waiver the return of funds." So there's a word missing <br> there, I think. Of? <br> 23 MS. LARSEN: Yes. Correct, Chairman. Yes. <br> 24 CHAIRMAN TITLA: If we can add "of" there, <br> then change that word to must, "may" to must or shall. |
| 10:04:22-10:05:28 <br> 1 Second? <br> COMMISSIONER KIMBLE: Second. <br> CHAIRMAN TITLA: Commissioner Kimble. <br> I have a comment, Sara, on discussion. On <br> the -- I, again, you know, the last sentence about <br> participating candidates -- <br> MS. LARSEN: Yes. <br> CHAIRMAN TITLA: -- may not exceed the <br> primary or general -- you know, that "may," the word <br> "may" in the Oxford dictionary that I use, I think the <br> word "may" -- and the prior sentence says "must," the <br> participating candidates must reconcile, which is a <br> mandatory which means must, shall, mandatory. Now, the <br> word participating candidates may, "may" is sort of <br> more, you know, varied there. It's not a mandatory <br> type of thing. So I wonder whether it would help if we <br> put down participating candidates must not exceed. <br> COMMISSIONER MEYER: Or shall? <br> CHAIRMAN TITLA: Or shall not exceed, <br> right. <br> COMMISSIONER MEYER: Although we just <br> approved that. <br> MR. COLLINS: Well, I don't think we took a <br> vote. <br> 25 COMMISSIONER MEYER: Oh, okay. Right. | 1 Shall. Shall not exceed, yeah. I think that's better. <br> MS. LARSEN: Correct. Thank you. <br> Okay. So, Chairman, the Rule R2-20-106, <br> Subsection I would then read: If a participating <br> candidate does not account for any outstanding <br> expenditures in the amount of the funds returned to the <br> Commission, the participating candidate must reconcile <br> the outstanding expenditures with personal monies. <br> Once the funds are returned to the Commission, no <br> further reimbursements from the Clean Elections Fund <br> shall be permitted. Participating candidates shall not <br> exceed the primary or general election expenditure -- <br> primary or general election spending elements. <br> MR. COLLINS: And the change in "I" would <br> be that in -- Commission staff may waive the return of <br> funds if the Commission staff determines the amount <br> returned is de minimus, the cost of recovery exceeds <br> the amount of the return, and the funds to be returned <br> shall not exceed $\$ 25$, and the Commission is notified of any waiver of the return of funds. <br> COMMISSIONER KIMBLE: That would be the <br> change to J, I believe. <br> MR. COLLINS: That's correct. So with <br> those -- with my comments and Sara's comments which, I <br> 25 think, clears -- makes the record clear, that would be |

1 what you would be approving, along with the other outlying changes for public comment on Rule R2-20-106.
3 CHAIRMAN TITLA: Commissioner Meyer?
4 COMMISSIONER MEYER: I had one other
question on J. Sorry, Tom. On Number 2 where it says
6 "The cost of recovery exceeds the amount of the
return," how is that determined? And I wonder if you
might want to have it say the Commission staff
9 determines the cost of recovery would exceed the amount
10 of the return just to give the staff some discretion
there because I don't know how you would actually
calculate that cost.
MR. COLLINS: Right. And, Mr. Chairman,
Commissioner Meyer, we have done an evaluation and
15 Paula -- Paula Thomas provided some background
16 information on that. So we do think that that's --
17 that the $\$ 25$ is really the right threshold. I
18 certainly don't have any objection to that at this
19 point. I -- I guess -- I don't want to table these
20 because I'd like -- we have this meeting to get these
21 underway for the 60 days in order to get them in place
22 before 2018.
23 So we're going to need to -- this isn't
24 major surgery, but I think what I -- what I'm going to
25 do now you is read the entire rule that we are amending

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and have everybody -- see if we caught everything. And then if we have -- sorry, Paula.
3 MS. THOMAS: Can we consider the accounting cost? The accounting --
5
MR. COLLINS: Well, I think the issue is
just does staff -- as staff we can account whatever
7 however we want to. So we'd have discretion.
8 MS. THOMAS: Okay.
9 MR. COLLINS: So -- so I am going to read
10 the changes out, everything that everybody has
11 discussed, and then that will be on the court
reporter's record and we will adopt those changes into
the formal document that we provide to the thing.
So, Sara, I think I need you to give me the
one piece that Damien wrote -- or Commissioner Meyer, rather, wrote out.

Okay. So -- so here we go. What we are
18 asking you to approve for preliminary comment is under
19 G1, we will be eliminating the Subsection A from
20 pursuant to A.R.S. 16-953. We will be cleaning up the
21 "all" and eliminating the "of his or her." We will be
22 underlining as new language all general funds not
23 committed to expenditures, one, during the general
24 election period and, two, for goods and services
25 directed to the general period.

1
2
3 sh
4 drawn on the candidate's campaign bank account. Any
5 fee associated with the issuance of a cashier's check
6 shall be deemed a direct campaign expenditure and
7 reported on the candidate's campaign finance report.
8
If a participating candidate does not
account for any outstanding expenditure in the amount
of funds returned to the Commission, the participating
candidate must reconcile the outstanding expenditures
with personal monies. Once funds are returned to the
Commission, no further reimbursements from the Clean
Elections Fund shall be permitted. Participating
candidates shall not exceed the primary or general
election spending limits.
Then Subsection J: The Commission staff
may waive the return of funds if: The Commission staff
determines the amount to be returned is de minimus; the
Commission -- the cost -- the Commission staff
determines the cost of recovery exceeds the amount of
the return; the funds to be returned shall not exceed
$\$ 25$, and the Commission is notified of any waiver of
the return of funds.

10:11:51-10:12:52
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1 think this discussion has brought about, and that is what we would ask you to approve for public comment.
3 Has our court reporter kept up? Are we --
4 are we pretty cool?
5 Okay. So unless there's any questions on
that, we would suggest a motion on the language I just
read for public comment.
CHAIRMAN TITLA: Commissioners, any further
changes or any motions to approve?
COMMISSIONER MEYER: On J3, just to
confirm, I think Tom read -- made one change here. You
want it to stay the way it's written here, right? "The
funds to be returned do not exceed $\$ 25$."
14 MR. COLLINS: Right.
15 COMMISSIONER MEYER: You put "shall" in 16 there.
17 MR. COLLINS: Mr. Chairman, Commissioner
18 Meyer, I think -- I think Chairman -- Chairman Titla
19 wanted a "shall" there, and so that's why we added a
20 "shall," if I was tracking the discussion correctly.
21 Am I correct, Mr. Chairman? I think you
22 wanted "shall."
23 CHAIRMAN TITLA: Yeah. I think mine was in
24 I, but I think that's a good idea to put it in 3 also,
25 shall not --

| 10:12:53-10:13:36 Page 38 | 10:15:29-10:16:24 Page 40 |
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| MR. COLLINS: Okay. Okay. So we have two "shalls." <br> CHAIRMAN TITLA: Yeah. <br> MR. COLLINS: Okay. <br> CHAIRMAN TITLA: Any further comments, <br> Commissioners? Motion? <br> COMMISSIONER KIMBLE: Mr. Chairman? <br> CHAIRMAN TITLA: Commissioner Kimble. <br> COMMISSIONER KIMBLE: I move we publish for <br> public comment the changes to R2-20-106 reflecting the <br> language just read by Mr. Collins. <br> CHAIRMAN TITLA: Motion made by <br> Commissioner Kimble to approve. <br> Second? <br> COMMISSIONER MEYER: Second. <br> CHAIRMAN TITLA: Commissioner Meyer <br> seconds. <br> All in favor say aye. <br> (Chorus of ayes.) <br> CHAIRMAN TITLA: Opposed? <br> (No response.) <br> CHAIRMAN TITLA: Abstain? <br> (No response.) <br> CHAIRMAN TITLA: The motion is carried <br> unanimously. | Do you think that would be helpful to move <br> on to the next step after that, or do you think you'd rather wait and talk about it in mass? <br> MS. O'GRADY: So this would be approve -approving -- I'm sorry, Tom. <br> MR. COLLINS: No, no, no. <br> MS. O'GRADY: So we're just approving that <br> we accept the Secretary's actions as being compliant with the ISA? <br> MR. COLLINS: With respect to the publication. Correct. <br> MS. O'GRADY: With respect to the <br> publication? Yeah, they basically did what we asked them to do. <br> MR. COLLINS: Right. So I don't know if you want a formal vote. I think it would be helpful to -- because we have a payment coming up and I don't want -- I don't think that either staff or -- anyone on staff wants to make the payment in view of everything without that -- we'd like to have that formally <br> 21 approved and then we'll move on to -- Mr. Archer from <br> 22 the Secretary is here to show you what all the work <br> 23 they have done otherwise, which I think is important. <br> 24 So -- and then we can move onto the legal <br> 25 stuff which is a little bit different. So if that |
| Okay. Then we go to V , discussion and <br> possible action on the following related issues, A , Citizens Clean Elections Section 16-941, -942, -956, -957. <br> Mr. Collins? <br> MR. COLLINS: Yes. Commissioner -- I mean, <br> Chairman Titla, Commissioners, I think -- I think the most efficient way to work through this is first to -really A, B, C and D are interrelated, although we've broken them out so people can kind of follow along. I think that the first question -- and I'm going to look to Mary here. I think the first question is I think staff is recommending that the Commission, in effect, approve in some way the -- the republication of rules in the Administrative Code. <br> That republication does include the GRRC <br> notice, but it also includes our rules. So I think <br> that's -- in my view, I think that's about as good as <br> we're going to get under these circumstances. I think <br> that roughly complies with the -- with the Interagency <br> 21 Service Agreement which we have entered into with <br> 22 the -- with the Commission. So I think we'd ask you to <br> 23 go ahead and approve those as being consistent with the <br> 24 Interagency Service Agreement, if I'm not mistaken, <br> 25 Mary. | works for Mary and it works for the Commission -- <br> MS. O'GRADY: That makes -- <br> MR. COLLINS: Yeah. <br> MS. O'GRADY: Yeah. Mr. Chairman, Members, <br> I think -- Commissioners, I think that makes sense. We <br> gave them a notice of breach letter. They responded by <br> doing what we asked them to do, and so I think it makes <br> sense to follow Tom's recommendation and take action <br> that will allow the ISA to move forward. <br> MR. COLLINS: Right. So -- so the motion <br> we are looking for is that the Commission finds that <br> the -- that the -- that the Secretary's republication <br> of the Commission's rules in the Administrative Code <br> substantially complies with the Interagency Service <br> Agreement. <br> CHAIRMAN TITLA: Comments, Commissioners? <br> COMMISSIONER KIMBLE: Mr. Chairman, <br> Mr. Collins. <br> CHAIRMAN TITLA: Commissioner Kimble. <br> COMMISSIONER KIMBLE: I'm struggling to <br> find something that was included in our email. We have <br> here what the Secretary of State's Office -- I believe <br> this is item V.C -- <br> 24 MR. COLLINS: Yeah. <br> 25 COMMISSIONER KIMBLE: -- 5C now has |


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| published. <br> MR. COLLINS: Right. <br> COMMISSIONER KIMBLE: But I believe in the <br> material that you emailed to us, there was also an index, is that correct, that's not included here? <br> MR. COLLINS: We sent you the whole <br> Administrative Code. We -- for the purposes of this packet, I limited it to what -- the most relevant sections. In the table of contents, if you look to page 1 -- it's not on page 1 . There is a table of contents on page 2 which you don't have because I didn't think it was necessary, and that table of contents outlines first the Commission's rule and then the GRRC revision. So they're both there, but the most important one, from our perspective, is that the Commission's rule is there. <br> COMMISSIONER KIMBLE: Well, it was my recollection that when it came to the disputed items, that in the index all it said was "expired." <br> MR. COLLINS: Mr. Chairman, Commissioner <br> 21 Kimble, that was certainly the case with the prior <br> 22 iterations of the publication of the -- of the <br> 23 Administrative Code. I would have to double-check if <br> 24 that's still the case in the index and, if so, given <br> 25 that -- I would have to -- hang on. If you bear with | 1 And then it said -- under Disputed Section R2-20-111, <br> 2 it said "nonparticipating reporting requirements and 3 contribution limits," and then it said "expired." <br> 4 So that's the table of contents that's on <br> 5 page -- that's on page 1 which you didn't receive in <br> 6 the limited packet, but you did receive in the email. <br> 7 What I would say about that is, yes, that, in fact, the <br> 8 expiration -- and you can look at this, what I'm <br> 9 looking at right here. While you are looking at that, <br> 10 I would simply say that the expiration is still noted <br> 11 in the -- in the Administrative Code, but our major <br> 12 purpose has been to ensure that our language of the <br> 13 rule was there too. <br> 14 So if you recall last month, the expiration <br> 15 was there without our rule. Now the Secretary of State <br> 16 acting, I think, more consistently with what it has <br> 17 said its role is as a publisher, has essentially <br> 18 published both the expiration and the rule. And from <br> 19 our perspective, the most -- or at least from staff's <br> 20 perspective, I should say, the most important thing in <br> 21 this particular context was to ensure that the rule <br> 22 that we have promulgated is there. <br> 23 And then we have some other discussion to <br> 24 have post this about that and it may be better, then, <br> 25 to move that into that -- into that broader discussion |
| 10:19:02-10:20:50 <br> me, I will -- <br> COMMISSIONER KIMBLE: Okay. I guess what <br> 3 I'm looking for is you included in here pages 8 -- <br> MR. COLLINS: Right. <br> COMMISSIONER KIMBLE: -- and forward. What <br> is page 7 ? <br> 7 MR. COLLINS: Page 7 is just Rule 107. <br> COMMISSIONER KIMBLE: Okay, or whatever the <br> index to this section is. <br> MR. COLLINS: Yes. <br> COMMISSIONER KIMBLE: My concern with the <br> index was there was no indication in the index, if you <br> never went beyond that, that there was any concern. <br> MR. COLLINS: I follow -- I follow your <br> question. I am trying to call up the full -- the full. <br> COMMISSIONER CHAN: I can't find it either. <br> MR. COLLINS: I'm trying to call -- if <br> you'll bear with me. I am searching for the -- okay. <br> 19 So the original document that was emailed to you was 29 <br> 20 pages, and it did not include the index to the <br> 21 Administrative Code. It included a table of contents <br> 22 that on page -- page 1 of the table of contents under <br> 23 "General Provisions," it said -- under the heading <br> 24 "Disputed Section R2-20-109," it said "independent <br> 25 expenditure reportings," and then it said "expired." | 1 and hold on approval so you can get that information in 2 the context of the legal advice. That might be better. <br> 3 COMMISSIONER KIMBLE: Okay. Mr. Chair, <br> 4 Mr . Collins, in this statement we were just handed which is what we were emailed -- <br> MR. COLLINS: Yes. <br> COMMISSIONER KIMBLE: -- reflects my <br> concern that if I am a candidate and I'm looking <br> 9 through the index here, general provisions, and I come down to disputed Section R2-20-109, it says "expired." <br> So with no -- <br> MR. COLLINS: Correct. <br> COMMISSIONER KIMBLE: -- with no further <br> explanation other than it says disputed, but are you <br> comfortable with that in the index being an accurate <br> reflection of what's in the actual document? <br> MR. COLLINS: Well, let me -- let me say <br> this about that. And, again, I would -- I would <br> suggest that there's -- there are some broader legal <br> issues that we might want to discuss in executive <br> 21 session, but for purposes of your question, <br> 22 Mr. Chairman, Commissioner Kimble, I believe this is as <br> 23 good as it's going to get right now and that the most <br> 24 important thing is that candidates have notice that <br> 25 there is, in fact, a rule that applies to the |


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| 1 traditional candidates and, likewise, the independent <br> spenders know that there's a rule that's applied to them. <br> The fact that there's a dispute over that <br> rule is a publicly known fact. So it's not -- it's <br> like -- it's not like they're publishing anything that <br> people don't already know, but you know, again, I think <br> the question is if we want to defer action on approving <br> that particular aspect, it would be better to have that <br> in the context of how this fits into our broader legal <br> discussion which Mary can do if you want to move into <br> executive session, and then the only question becomes <br> do you want to look at the progress that the See the <br> Money program itself has made which Mr. Archer is here <br> to present before or after that executive session. <br> COMMISSIONER KIMBLE: Well, Mr. Chairman, I <br> would be happy to see the progress on the See the Money. <br> MR. COLLINS: Okay. So -- <br> COMMISSIONER KIMBLE: Before so we don't <br> inconvenience Mr. Archer. <br> MR. COLLINS: Okay. So, Mr. Chairman, if <br> that -- if that meets your fancy, I would -- I would <br> 24 recommend that we let Mr. -- Mr. Archer provided a memo <br> 25 that, putting aside the publication issue, outlines the | 1 in, we're satisfied with, and we think we have <br> developed -- we have a good working relation with the <br> 3 Secretary's office, Mr. Archer and the rest of the <br> 4 folks there. So I think if Mr. Archer can step to the <br> 5 podium and make it all -- do his magic, that would be <br> 6 great. <br> 7 MR. ARCHER: Thank you, Tom. <br> 8 CHAIRMAN TITLA: Mr. Archer. <br> 9 MR. ARCHER: Thank you, Chairman, <br> 10 Commissioners, my name is Garrett Archer. I am the IT <br> 11 project manager specifically for See the Money, and I'm <br> 12 very excited to be here today to show you the progress <br> 13 that we've made on the application. <br> 14 As Tom noted, it is an internal beta <br> 15 release right now. We are going -- undergoing <br> 16 extensive quality assurance testing. The data is -- <br> 17 it's using real data, but every once in a while, <br> 18 there's still some things that we have to look at and <br> 19 say, okay, we need to reframe this data set a certain <br> 20 way to make sure that it accurately reflects how the <br> 21 data is actually reported, but other than that, we're <br> 22 very excited how the data is being presented. And we <br> 23 are confident that we're going to make our October 31st <br> 24 public beta release. <br> 25 And at that point, we're going to basically |
| 1 progress that they have made. I can say without <br> 2 hesitation that Sara and I have been at every meeting <br> 3 regarding the development of this program and process. <br> 4 We've been updated on it. <br> 5 We have seen it develop, and we are putting <br> 6 all the -- putting everything else -- you know, this <br> 7 rule issue is important because the rule relates to the <br> 3 reports and the reports relate to authority and then <br> 9 all of it fits together in the ISA; however, while this <br> 10 issue has been discussed, Sara and I have continued to <br> 11 attend meetings and the Secretary's office and the IT <br> 12 staff, including Mr. Archer and others, have been there <br> 13 and listening to us and engaging -- we've been engaging <br> 14 with them. <br> 15 And so it's been a very positive working <br> 16 relationship, and I think some positive things have <br> 17 come from it. And Mr. Archer is able to -- I think, if <br> 18 we have the computer system set up, to show you some of <br> 19 the -- some of the pieces of this on a preliminary <br> 20 basis, granted the data here has not been cleaned. <br> 21 This is sort of a mockup, but it shows the <br> 22 functionality. <br> 23 And I guess I'd turn it to over to him, but <br> 24 with the idea that putting all of the legal issues <br> 25 aside, the work product Sara and I have been involved | 1 engage the community for their feedback, their input in <br> 2 anticipation of our January general availability <br> 3 release which will begin the process of the onboarding <br> 4 of -- of other jurisdictions which fits into our full <br> 5 goal of providing a campaign finance reporting tool <br> 6 that doesn't just include state data but also data from <br> 7 other jurisdictions. <br> So I was told to do this just to make sure <br> 9 it works. There we go. Okay. So this is the landing <br> 10 page as it stands right now. The logo will change. We <br> 11 have not branded this site yet so there are no -- there <br> 12 are no disclosure statements. The logo is not up yet, <br> 13 but this is the -- the landing page as it will be <br> 14 presented on the public beta with the disclosures and <br> 15 the branding. <br> 16 I'm going to start with the elections <br> 17 overview. This is where I cross my fingers. Okay. <br> 18 And this said, the data is not fully optimized quite <br> 19 yet. So -- <br> 20 MR. COLLINS: And our system may be slow. <br> 21 I don't know. <br> 22 MR. ARCHER: Yeah, but it did work when I <br> 23 tested it here. So I'm going to try one more time. <br> 24 Here we go. <br> 25 Okay. So as you can see, this is the |


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| elections overview page. This is where an enduser would go to see, you know, a broad overview of -- did you have a question? <br> MR. COLLINS: Now, I was just -- you know, <br> for people who can't see this screen, there's a set of screens in the back. <br> MR. ARCHER: Oh, okay. <br> MR. COLLINS: If you want to look. <br> MR. ARCHER: So this is a broad overview of the money that's been spent in 2016. The -- everything <br> is color coordinated based on these entity types right <br> here. So as you can see, SolarCity, for example, you <br> hover over them, they've spent the most for 2016, and <br> it goes down from there. There's -- there's you. And <br> then we have -- orange is individuals and vice versa. <br> This is a pie chart that basically shows just an <br> overall amount that's been spent based on the <br> percentages. So this is -- and then we -- yes. <br> COMMISSIONER CHAN: Mr. Taylor, <br> Mr. Chairman, this is -- this is already fascinating to <br> me. This is over every committee, what was given over the whole election cycle last time? <br> MR. ARCHER: Mr. Chairman, Commissioner <br> Chan, that is correct. Yeah. <br> COMMISSIONER CHAN: That's really | 1 and then when an enduser is going through this <br> information, they will -- they'll be able to say, well, 3 green will mean PACs, parties and whatnot. So it's 4 always going to be consistent across the board. <br> 5 One of the things that we're very excited <br> 6 about right now is in the organizations tab, these are the -- you know, a lot of these are made up of 501(c)(4)s. If you click on these people -- on this organization, you get their expenses; however, when you go into the info view which is kind of the vitals page for everything, it gives the vitals that are reported to us. This is their -- the reports that they file. <br> And then we've tapped into ProPublica to actually pick up their 990 information. So all of the -- any organization 501(c)(4) that files with the IRS -- obviously, they all do -- we will have whatever their most recent filing on their info page. <br> MR. COLLINS: Right. And, if I may, <br> Mr. Chairman, Commissioners, I mean, the 990 thing, I think, is very helpful. It's -- it is an interesting dynamic because the 990 comes a year after the election, basically. So -- <br> 23 MR. ARCHER: Yeah. <br> 24 MR. COLLINS: So -- well, whereas the <br> 25 campaign finance reports and our -- our reports, the |
| 1 fascinating. <br> 2 COMMISSIONER MEYER: This is real info. <br> 3 This not -- <br> MR. ARCHER: This is -- yeah. This is real <br> 5 info. As I said, the data might not be either <br> 6 optimized or sometimes it's not categorized correctly, <br> 7 and you have to work with the development team to make <br> 8 sure that when they do their schematic changes, that it <br> 9 is -- they're not, you know, putting a condition <br> 10 someplace where it shouldn't be and then, you know, <br> 11 something happens. But this is as -- you know, I'm <br> 12 doing some extensive auditing of this information, and <br> this is -- accurately reflects 2016 right now. Yes. <br> So -- and we can click on these people. So <br> you can click on an entity and it will bring up a data <br> view of their income and expenses. You can see -- you <br> can also download this information, and it will <br> download everything across the filters that you have <br> applied up here. And here's the -- for example, here's <br> some of these committees. I don't -- I'm not sure <br> 21 these links work yet so I'm not going to click on them <br> right now, but it will show the committee name, the <br> 23 name of the -- that group right there that received it. <br> 24 We can go through these. There's <br> 25 consistency across all of these tabs. So, you know -- | 16-941(d) reports that I mentioned in Garrett's memos are time sensitive, the 990 reports are sort of going to be things that you are going to be looking at in retrospect. <br> MR. ARCHER: Yeah. Well, we're kind of at the mercy -- <br> MR. COLLINS: Yeah. <br> MR. ARCHER: -- of the IRS. <br> MR. COLLINS: Yeah. <br> MR. ARCHER: And if you click on these <br> PDFs, it will take you to the link of the actual 990. <br> So we also have a very powerful search <br> function here. We use some of the same techniques that <br> Google and other search languages do -- or search <br> engines do where you can type in any part of a record <br> and you'll get -- and, of course, now that I'm showing <br> you this, as you can see, there's a lot of -- just to <br> address this, one of the things that we are working on <br> for our January release is a name normalization. <br> It's an extremely extensive process, but <br> one of our big goals is to make sure that when I type <br> in "Michelle Reagan" as a user or whoever, it will show <br> 23 one entity rather than, you know, multiple -- multiple. <br> 24 So -- but, you know, it's not just that. I can also -- <br> 25 come on. Okay. I can also say -- I live on Olive |


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| Avenue so I can also type in my street name and see who <br> in my area or on Olive Avenue has donated as well and <br> 3 is in the campaign finance system. So -- and this 4 works across cities. You know, anything that's in the record, essentially, we can basically tie into that search function. <br> Let's see. Here are the filters. This is where you would go to make alterations to your query. Sorry. I think the mouse is losing functionality here. I'm sorry. <br> MR. COLLINS: The mouse is very far away from its home. <br> MR. ARCHER: Yeah. So -- and this is -- as you see, this is -- this is all the office -- this is all the filters that you can use. I anticipate -- when I was sitting here I -- I'm going to anticipate putting a filter on here to actually also filter out Clean Elections candidates as well. So you can just click on the filter and when you go into candidate page, it will only reflect Clean Elections participants, but -- and this, you know, I can -- I can change this. <br> COMMISSIONER KIMBLE: Excuse me. Could I ask you one question? Do you have historical data in here, too, going back -- I saw quite a few years here. <br> 25 Do you have historical data entered from -- | vitals as well as the file reports, the PDF reports. <br> COMMISSIONER CHAN: May I ask, <br> Mr. Chairman, Mr. Taylor [sic], what is the burn rate for a candidate? <br> MR. ARCHER: Mr. Chairman, Commissioner <br> Chan, the burn rate is simply a ratio of their expenses and their income for that quarter. <br> COMMISSIONER CHAN: Oh, okay. How fast <br> they spent the money they got? <br> MR. ARCHER: Yeah. And if they had a <br> certain cash on hand number, and then, you know, they spent 80 percent of it. <br> COMMISSIONER CHAN: Okay. <br> MR. ARCHER: For example. <br> COMMISSIONER CHAN: Okay. <br> MR. ARCHER: So that is pretty much the <br> meat and potatoes right now. Everything -- as you can <br> see, it's very consistent across the board. <br> One other thing I guess I should point out <br> as well is all of these graphs can be printed, <br> downloaded, these images, and they can also be embedded <br> into other websites. So you can get an embed code <br> which you can then -- you know, if you are -- if you <br> 24 are a citizen, a concerned citizen that likes to blog <br> 25 about elections, you can pick one of these graphs. You |
| MR. ARCHER: Mr. Chairman, Commissioner <br> Kimble, we have data going back all the way from when <br> we began doing computerized campaign finance systems. <br> So it goes all the way back into the -- <br> COMMISSIONER KIMBLE: And it's searchable <br> through See the Money? <br> MR. ARCHER: Yes. That is correct. It <br> is -- it is searchable all the way back to where we <br> 9 have records in our campaign finance database. <br> So if I set this filter -- I'm going to go <br> to something that's a little -- a little more exciting <br> when I filter out. So this is the 2014 -- money spent <br> in 2014. If I wanted to filter it some more, I could <br> filter it by legislative -- there's a good one. So it <br> will show -- there's how it's filtered now on those <br> candidates. So -- and then -- sorry. The mouse is -- <br> and then here, down here is a timeline. It will show <br> their expenses, their income, as well as their burn <br> rate ratio over time. So these are the -- excuse me -- <br> the three graphs that power the system. <br> All of this data, like I said, if you go <br> into the data view, it can be downloaded by anybody <br> with no problem. I can download all of this <br> information right here. I can go to this info view <br> 25 page for the candidate and it will show all their | 1 can pick up the embed code and then that graph will remain on your site. And then if the data -- <br> underlying data changes at any time, the graph will also change to reflect -- on your site it will reflect the changes. So it's not a static graph. It doesn't just pick up this data and move on. It actually picks up whatever is the newest information. <br> COMMISSIONER MEYER: Mr. Chairman? <br> CHAIRMAN TITLA: Commissioner Meyer. <br> COMMISSIONER MEYER: Thank you for showing <br> this. This is really amazing. So the chart on the <br> left, I'm assuming that's to scale where you're <br> hovering now? <br> MR. ARCHER: Mr. Chairman, Commissioner <br> Meyer, when you say "to scale," you mean this is a, say, 60-plus association? This -- so this -- yeah. <br> The tree chart -- the tree chart is to reflect -- we <br> chose it because we can display an enormous amount of data, but also, you know, we kind of intuitively know that most people who look at campaign finance data are kind of looking for who the big influencers are. So we chose this chart because it really does show the impact of the larger influencers and it kind of shows it across the board, you know. <br> 25 COMMISSIONER MEYER: So it is to scale? |


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| MR. ARCHER: It is to scale. Yes, sir. <br> COMMISSIONER MEYER: So then the chart on <br> the right, the pie chart or circle chart -- <br> MR. ARCHER: Uh-huh. <br> COMMISSIONER MEYER: -- is that the same <br> information as what's on the left, just in a different format? <br> MR. ARCHER: Yes. That is an aggregated <br> version of the chart on the left. So this one is <br> showing the entities and how they spent it. That one <br> is just showing everything within the IE. So that's <br> PACs, 14 million. And then organizations gave 10 <br> million. <br> COMMISSIONER MEYER: Okay. <br> MR. ARCHER: And then one thing has to be <br> clarified at some point, but it's somewhat obvious, but <br> green means it was in support. Red means that it was against. <br> COMMISSIONER MEYER: Got you. <br> MR. ARCHER: It was money spent in <br> opposition. <br> And, then, I guess I'll just do one more <br> here. This is the individuals. Let me go back to ' 16 . <br> 24 I'm not going to do ' 17 because there's obviously no <br> 25 reports filed so there's no data. So this is money | 1 form of a graphic while it's in beta release -- <br> 2 obviously, once in beta release, we are going to <br> 3 maintain the link to the current reporting site and <br> 4 then that link will bring you to this site which we <br> 5 will then have the appropriate disclosures on, you <br> 6 know, everything that was in the ISA that reflects that <br> 7 this is a government site. <br> 8 And then at that point, after the -- after <br> 9 the release in January, that's when we would flip it over and actually have -- what we currently have is -you know, for the search, the finance database site or link in our site, it will then link to this. <br> COMMISSIONER KIMBLE: And one other <br> question -- and I apologize if this sounds petty, but what did we agree to, Mr. Collins, on the banner of it to show Secretary of State's Office, Clean Elections, or what did we agree on? <br> MR. COLLINS: Well, as I think -- <br> Mr. Chairman, Commissioner Kimble, as Mr. Archer has alluded to, we have the provision of the ISA that <br> 21 explicitly says that -- basically, three things. <br> 22 There's a -- that both logos will be displayed on the <br> 23 site, and we've expressed -- and I think -- I think <br> 24 we're in general agreement that that's an appropriate <br> 25 thing to do because seethemoney.com is not on its own |
| 1 that was spent in '16 by individuals only. So, you <br> 2 know, you can see, for example, Mr. Hail over here, he <br> 3 gave a pretty sizable donation. So if I was a -- I <br> 4 could say, oh, what did Mr. Hail give to? And you can <br> 5 see that he gave to Prop 123. <br> So that is what I have right now. As I <br> said, we anticipate -- we are completely on schedule <br> for an October 30th -- 31st release. In fact, we've <br> 9 put our money where our mouth is, as we've put on our site -- we've actually put an -- on the actual See the <br> Money site, we now have a countdown because we are going to make that beta release. <br> So -- and that is -- if you have any other <br> questions, certainly I can do my best to answer them. <br> COMMISSIONER MEYER: A budget for the <br> trademark defense? <br> CHAIRMAN TITLA: Any further comments? <br> COMMISSIONER KIMBLE: Well, Mr. Chairman, <br> so will -- I see it's seethemoney.com. <br> Will there be a place on your page -- on <br> the Secretary of State's page that directs people to it? <br> MR. ARCHER: Mr. Chairman, Commissioner <br> Kimble, yes. On our -- once the beta is -- we will <br> 25 make adjustments to the sos.gov site. You know, in the | 1 going to tell anybody what this means. In other words, 2 we know qualitatively and quantitatively that voters 3 don't really trust information. <br> 4 So we want to have something on there that <br> 5 says this is government-verified information. And <br> 6 that's what that's there for, and then there's a paid <br> 7 for with Clean Elections money -- or clean -- money <br> 3 from the Clean Elections Fund. I don't have the exact <br> 9 phraseology that goes on the -- on the footer of the -of the website. <br> So those will both be there. They <br> haven't -- as Mr. Archer alluded to, they haven't been <br> added to the landing page yet, but as far as I know, <br> they'll be there. And that's -- that's the main point. <br> We also, as part of the ISA -- and this is <br> a major benefit to the Commission, you know, we have <br> access to the information we need to do our job. And <br> so I think that this will continue to be -- although <br> housed in the Secretary's office and the Secretary's <br> office has the administrative responsibility for this, <br> 21 I think this is something that we will want to join <br> 22 with them in promoting the amount of information and <br> 23 the way the information can be utilized, but we will -- <br> 24 I anticipate, unless something changes, that Clean <br> 25 Elections and the Secretary's office will be |



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| 1 You've reviewed Garrett Archer's memo and had an <br> 2 opportunity to see Mr. Archer's work along with the <br> 3 team there at the -- at the Secretary of State's. And <br> 4 we think that's good progress and we're positive -- we <br> 5 feel positively about that. <br> In addition, pursuant to the -- to Mary's <br> 7 negotiations with the Secretary's office, we think that <br> 8 we have a resolution that's about as good as it's going <br> 9 to get for now in terms of the publication of our rules in the Administrative Code. Although that comes along with the publication of GRRC's objections, they're both there, but at least the public will be on notice that we believe our rules are our rules and that is also the law. <br> So unless you have further questions, I <br> have a couple of recommendations. My first <br> recommendation would be that we approve the payment of the $\$ 150,000$ under the terms of the ISA on October 2nd <br> subject to the reservation of any rights we have under <br> the Interagency Service Agreement entered into with the Secretary of State's Office. <br> So a motion along those lines would be, I <br> think, our recommendation. So a motion to approve <br> 24 payment of 150 -- actually, really a transfer of <br> $25 \$ 150,000$ on October 2nd to the Secretary of State's | 1 16-941, 16-958 and 16-942(B) with respect to <br> 2 independent expenditures. We think that those rules 3 provide guidance to the public and that's part of the 4 reason we wanted them in the Administrative Code. <br> 5 However, in order to ensure that the <br> 6 Administrative Code is as clean as possible, we would <br> 7 recommend that you vote to circulate R2-20-109 for 60 <br> 8 days public comment, and we will publish the notice <br> 9 that is in your materials with the Secretary of State's <br> 10 Office as soon as possible. <br> 11 Relatedly, we would recommend the same with <br> 12 respect to R2-20-111. R2-20-111 does a couple of <br> 13 different things. The first is it reiterates the <br> 14 statute, the Clean Elections Act says what it says and <br> 15 what the courts have said it said both in the Supreme <br> 16 Court and the Superior Court in 2014 in the Horne <br> 17 versus Clean Elections Commission case; that the -- <br> 18 that the Commission does have authority to enforce <br> 19 16-941(B) and 16-942(B) against the so-called <br> 20 traditional candidates. <br> 21 It also makes clear that the -- under the <br> 22 Supreme Court's ruling in Clean Elections Commission v. <br> 23 Brain, that the 20 percent reduction comes off of the <br> 24 adjusted campaign finance limits, and it makes a <br> 25 similar technical -- technical adoption. Those two |
| Office subject to the reservation of any rights under <br> the Interagency Service Agreement that this is all <br> subject to. <br> COMMISSIONER CHAN: Mr. Chairman? <br> CHAIRMAN TITLA: Commissioner Chan. <br> COMMISSIONER CHAN: I would so move. <br> CHAIRMAN TITLA: Motion made by <br> Commissioner Chan. <br> Second? <br> COMMISSIONER KIMBLE: Second. <br> CHAIRMAN TITLA: Commissioner Kimble <br> seconds the motion. <br> All in favor say aye. <br> (Chorus of ayes.) <br> CHAIRMAN TITLA: Opposed? <br> (No response.) <br> CHAIRMAN TITLA: Abstain? <br> (No response.) <br> CHAIRMAN TITLA: Motion is carried <br> unanimously. <br> MR. COLLINS: Mr. Chairman, before we move <br> on, as the agenda indicates, there's a discussion and <br> 23 possible action on Rules R2-20-109 and R2-20-111. Just <br> 24 to recap, R2-20-109 are rules that detail the <br> 25 Commission's policies with respect to enforcement of | 1 changes are designed to avoid a Voter Protection Act <br> 2 issue because the legislation tweaked the formula away 3 from inflation and in favor of a flat $\$ 100$ increase. <br> So we adopted that rule, as the explanation <br> 5 provides, in order to avoid conflict, and we -- again, <br> 6 we believe that this will help clarify -- that <br> 7 recirculating and republishing will help clarify things <br> 8 for the public and address these -- the conflict issue <br> 9 in the -- in the -- in the published Administrative <br> 10 Code. <br> So there's some tweaks to 111 to make the <br> language a little more efficient and clearer which are <br> acknowledged in there. There's some superfluous <br> language that we've lined out. You'll note that all <br> the language in there is submitted as, quote/unquote, <br> new language, although it's not new language, and <br> that's in part because we don't really know any other <br> way to properly notice the fact that these rules are <br> being, you know, essentially reenacting existing rules, <br> but that's what we're doing. <br> 21 If the Secretary's office asks us to change <br> 22 those, we'll -- we'll work on that, but the bottom line <br> 23 is we'd ask you to approve both of those rules for <br> 24 public comment. And we will forthwith publish them <br> 25 with the Secretary and publish them on our website. So |


| 11:44:42-11:45:25 Page 70 | 11:46:14-11:47:01 Page 72 |
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| that's what I'm hoping and recommending a motion. I would do separate motions on Rule 109 and 111 for public comment. <br> CHAIRMAN TITLA: Any motion or comment by the commissioners based upon the director's recommendation? <br> COMMISSIONER KIMBLE: Mr. Chairman? <br> CHAIRMAN TITLA: Commissioner Kimble. <br> COMMISSIONER KIMBLE: I move that we <br> publish R2-20-109 for 60 days for public comment. <br> CHAIRMAN TITLA: Motion made by <br> Commissioner Kimble as stated. <br> Second? <br> COMMISSIONER CHAN: Second. <br> CHAIRMAN TITLA: Second by Commissioner <br> Chan. <br> All in favor say aye. <br> (Chorus of ayes.) <br> CHAIRMAN TITLA: Opposed? <br> (No response.) <br> CHAIRMAN TITLA: Abstain? <br> (No response.) <br> CHAIRMAN TITLA: Motion is carried <br> unanimously. <br> 25 Any other comments or motions? | comment? <br> (No response.) <br> CHAIRMAN TITLA: I just want to note that <br> our esteemed counsel, Mary O'Grady -- I'd like to <br> commend and congratulate her for an award she received <br> in the attorney magazine that we get each month. It's <br> a very prestigious award that she got being recognized <br> as an attorney -- I can't remember the word <br> specifically, but congratulations, Mary. <br> MS. O'GRADY: Thank you. <br> CHAIRMAN TITLA: As attorneys we get a <br> monthly magazine called attorney magazine, and <br> attorneys that have received awards get recognized <br> there. So congratulations. <br> MS. O'GRADY: Thank you very much. <br> CHAIRMAN TITLA: Motion to adjourn? <br> COMMISSIONER KIMBLE: Mr. Chairman, I move <br> we adjourn. <br> CHAIRMAN TITLA: Commissioner Kimble. <br> Second? <br> COMMISSIONER MEYER: Second. <br> CHAIRMAN TITLA: Commissioner Meyer <br> seconds. <br> 24 All in favor say aye. <br> 25 (Chorus of ayes.) |
| ```11:45:28-11:46:13 Page 71 COMMISSIONER MEYER: Mr. Chairman? CHAIRMAN TITLA: Commissioner Meyer. COMMISSIONER MEYER: I'll make that same motion that we put out for public comment for 60 days proposed Rule R2-20-111. CHAIRMAN TITLA: Motion made by Commissioner Meyer to publish for 60 days for public comment R2-20-111. Is there a second? COMMISSIONER KIMBLE: Second. CHAIRMAN TITLA: Second, Commissioner Kimble. All in favor say aye. (Chorus of ayes.) CHAIRMAN TITLA: Opposed? (No answer.) CHAIRMAN TITLA: Abstain? (No response.) CHAIRMAN TITLA: Motion is carried unanimously. Is there anything else, Director? MR. COLLINS: Mr. Chairman, we just have public comment, if any. If not, a motion to adjourn is -- I think we're at a motion to adjourn. 25 CHAIRMAN TITLA: Is there any public``` | CHAIRMAN TITLA: Opposed? <br> (No response.) <br> CHAIRMAN TITLA: Abstain? <br> (No response.) <br> CHAIRMAN TITLA: We are adjourned at 11:46 <br> a.m. Thank you, everyone. <br> (Whereupon, the proceedings concluded at 11:47 a.m.) |



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